

Special Districts Budgets

Purpose

Special Districts are a form of government created by a local community to meet a specific need. The budget requests below are for Special Districts administered by the Public Works Department and the Parks and Recreation Division of the General Services Department. These Districts provide one or a combination of the following services to properties within the respective District boundaries: water, sewer, storm drainage, streetlights, nitrate treatment, household hazardous waste disposal, landscape, and lighting maintenance. Each District budget is developed to address projected District operations and maintenance needs, as well as to provide funding for reserves for future system replacement and capital improvement projects. Revenues are provided through assessments and service charges from benefitting properties within each District's boundaries.

Lighting Districts

Each District provides funds for specific improvements and/or services that include the maintenance and operation of street lighting and associated structures located within the public rights-of-way and dedicated easements. There are a total of 30 Lighting Districts. The total 2022-2023 Lighting District budget is \$1,420,514, of which \$571,353 is funded by revenue and \$849,161 in fund balance. The appropriations request is a decrease of \$25,201 from the 2021-2022 Adopted Budget, which is primarily due to reduced electricity expenses following the conversion to LED lights in some Districts.

Rancho Village is anticipated to have a negative cash balance on June 30, 2022. The service charges for these Districts can only be increased with property owner approval. Property owners in Rancho Village did not approve a rate increase proposal in April 2019. As a result, a portion of the streetlights will remain de-energized to save costs and allow recovery of the fund balance over the next few years.

Maintenance Districts

Each District funds expenses for operation and maintenance costs, which include labor, electricity, regulatory compliance, repairs, pump taxes (for some Water Districts), and capital improvement projects. The total 2022-2023 Maintenance District budget \$20,560,821, of which \$9,739,172 is funded by revenue and \$10,821,649 by utilizing existing fund balance. The appropriations request is an increase of \$2,082,330 from the 2021-2022 Adopted Budget. The increase is primarily due to inflationary adjustments and increased capital projects expense.

Elkhorn Estates, Gayla Manor, Walnut Acres, and Wilkinson Manor Zone A are anticipated to have a negative cash balance on June 30, 2022. Property owners approved rate increases in 2018 in Gayla Manor and 2019 in Elkhorn Estates, Walnut Acres, and Wilkinson Manor Zone A. These rate increases

are phased in over five years. This approach is designed to increase revenues annually with full recovery occurring when rates reach their maximum in the fifth year.

Flood Control and Water

The San Joaquin County Flood Control and Water Conservation District (FC and WCD) was created through State legislation for the purpose of planning, constructing, operating and maintaining flood control, and water supply projects. The Board of Supervisors is the governing body of the FC and WCD and has authority to establish assessments and fees in accordance with State law to help fund District activities. There are a total of seven budgets:

1. FC and WCD
2. FC Zone No. 9
3. FC Zone No. 10
4. FC Assessment District 96-1
5. Water Investigation Zone No.2
6. FC Construction Fund
7. Mokelumne River Water and Power Authority

Revenues from these budgets support flood management; water resources project planning activities; and levee and channel maintenance.

The 2022-2023 recommended budget for the Flood Control and Water budgets total \$24,045,761 and is funded by \$19,746,390 in revenue and \$4,299,371 in fund balance. The appropriations request is an increase of \$1,713,555 from the 2021-2022 Adopted Budget.

An overall increase of \$1,614,284 is reflected in the budget for Flood Control Zone 9, which is primarily due to the Flood CALM effort to generate additional revenue for levee maintenance (\$500,000) and for the DWR grant-funded Statewide 3 program (\$583,950) which will enhance flood preparedness and response functions during large storm events. Appropriations include funding for procuring flood fight materials and implementing Geographical Information System (GIS) web-based platforms (\$583,950).

The FC and WCD budget reflects an increase of \$450,965 from the prior year. Funding includes Delta 2 Emergency Response DWR grant program activities (\$273,000) such as digitizing flood emergency action plans and expanding the ALERT flood warning system and additional appropriations to fund the local cost share component for Mormon Slough Erosion Repair project (\$200,000), which is anticipated to begin construction in summer 2022.

In 1989, the Board of Supervisors established Water Investigation Zone No. 2 (Zone 2) for water resource planning activities. The Zone 2 funding mechanism is a Countywide property-related fee that is used to carry out the goals set forth in the 2015 Strategic Plan to Meet Water Needs, which includes preserving water rights, managing groundwater,

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maintaining water supplies and developing funding programs to meet water needs. The total 2022-2023 Zone 2 budget is \$2,367,094, which is an increase of \$158,890 from the 2021-2022 Adopted Budget. The increase is due to costs for development of a digital groundwater monitoring inventory, along with modernization of data collection, storage, retrieval and reporting processes. The Zone 2 budget also reflects \$510,000 in appropriations for funding activities that implement the Groundwater Sustainability Plan in the Eastern and Tracy subbasins and for staff and consultant costs related to grant administration, coordination necessary to implement the multi-agency Integrated Regional Water Management (IRWM) projects, and for expanding IRWM coverage to the Tracy Subbasin.

San Joaquin Area Flood Control Agency

The City of Stockton, San Joaquin County, and the FC and WCD created the San Joaquin Area Flood Control Agency (SJAFCA) in 1995 to develop and implement a project to reduce flooding in the Stockton Metropolitan area. Under an agreement with SJAFCA, the FC and WCD maintain the levee improvements that were constructed in 1998 by using funding allocated from the SJAFCA Assessment District 96-1 benefit assessment. The allocation from the SJAFCA AD 96-1 budget for 2022-2023 reflects appropriations of \$985,000, which represents no change from 2021-2022. This funding is approved each year by the SJAFCA Board of Directors at their annual budget hearing.

Mokelumne River Water and Power Authority

The Mokelumne River Water and Power Authority (MRWPA) is a joint powers authority consisting of the FC and WCD and San Joaquin County. The 2022-2023 MRWPA budget reflects appropriations of \$450,200 which is a decrease of \$64,800 from 2021-2022. While the decrease is due primarily to reduced appropriations for professional services, efforts supporting the processing of the County's water right application for the Mokelumne River will continue, as well as developing projects in conjunction with local stakeholders that places the water for beneficial use and/or addresses critical overdraft.

County Service Areas (CSAs)

A CSA may be established to provide a variety of extended services within a particular area that are not available in all parts of the County. At the time a CSA is established, the Board of Supervisors specifies the types of services proposed to be provided within the area. CSAs in the County typically provide utilities and/or other services and are broken down between two types: Public Works and Parks.

CSAs – Public Works

Each CSA funds expenses for maintenance costs, which include labor, electricity, regulatory compliance, repairs, pump taxes (for some Water Districts), and capital improvement projects. The total recommended 2022-2023 CSA budget is \$10,212,539, of which \$4,758,750 is funded by revenue and \$5,453,789 in fund balance. The requested appropriations request is an increase of \$1,100,859 from the 2021-2022 Adopted Budget. This is primarily due to increased operations and maintenance costs and increased capital projects expense. CSA 53 will receive a Household Hazardous Waste grant totaling \$100,000 from Cal-Recycle in 2022-2023.

CSAs 12 Thornton, 43 Clements, 44 Zone E, and 44 Zone G, are anticipated to have a negative cash balance on June 30, 2022.

Property owners in CSAs 12 and 43 approved rate increases in 2019 and 2018, respectively. The fund balances are still recovering.

Rate increases for CSAs 44 Zone E and 44 Zone G were approved by the Board of Supervisors in 2020. Recovery of these fund balances is expected to take at least ten years.

CSAs – Parks

The total recommended budget for Parks in 2022-2023 is \$284,170. This budget is funded by \$260,059 in revenue and \$24,111 in fund balance. The projected fund balance on June 30, 2022 is \$87,349. The appropriations request is an increase of \$2,183 from the 2021-2022 Adopted Budget, due to an increase in projected maintenance and grounds costs.

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Lighting Districts

Districts	Projected Fund			Projected Fund Balance as of June 30, 2023
	Balance as of July 1, 2022	2022-2023 Appropriations	2022-2023 Revenues	
Ash Street	\$252,474	\$155,743	\$33,646	\$130,377
Boggs Tract	64,450	34,236	8,756	38,970
Burkett Gardens	48,629	55,287	56,490	49,832
Burkett Garden Acres	38,816	42,220	22,650	19,246
Eastview	41,442	25,726	12,243	27,959
Elkhorn	10,819	10,408	5,296	5,707
Farmington	7,953	5,853	3,050	5,150
Linden	108,760	97,406	28,329	39,683
Lockeford	92,679	65,936	21,112	47,855
Mariposa Heights	27,378	17,276	2,504	12,606
Mission Village	19,646	9,241	3,463	13,868
Morada Estates	18,651	13,635	5,585	10,601
Morada Manor	11,316	6,215	2,290	7,391
North Oaks	26,701	15,716	6,779	17,764
North Wilson Way	93,904	60,876	20,083	53,111
Northeast Stockton	90,541	94,811	54,064	49,794
Oro Street	151,344	132,046	45,941	65,239
Plymouth Village	73,761	71,431	28,022	30,352
Rancho Village	(747)	1,347	1,074	(1,020)
Shasta Avenue	11,029	10,585	8,508	8,952
Shippee-French Camp	13,900	4,578	3,341	12,663
Silva Gardens	4,453	3,467	3,050	4,036
South French Camp	25,383	6,917	5,388	23,854
Southwest Stockton	141,247	70,319	20,320	91,248
Stockton No. 5	13,283	4,648	2,567	11,202
Tuxedo-Country Club	59,173	38,452	24,905	45,626
Victor	9,969	5,780	5,888	10,077
West Lane	36,752	15,416	5,510	26,846
West Stockton	129,292	129,820	64,988	64,460
Woodbridge	312,292	215,123	65,511	162,680
Total	\$1,935,290	\$1,420,514	\$571,353	\$1,086,129

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Maintenance Districts

Districts	Projected Fund			Projected Fund Balance as of June 30, 2023
	Balance as of July 1, 2022	2022-2023 Appropriations	2022-2023 Revenues	
<i>Acampo</i>	\$496,711	\$219,633	\$43,442	\$320,520
<i>Almond Park</i>	16,082	121,023	22,359	(82,582)
<i>Ashley Park</i>	12,859	3,614	1,358	10,603
<i>Bear Creek Terrace</i>	18,403	36,106	24,032	6,329
<i>Bowling Green Estates</i>	5,210	9,392	5,439	1,257
<i>Colonial Heights</i>	882,409	3,198,900	1,225,528	(1,090,963)
<i>Corral Hollow</i>	20,071	158,489	114,588	(23,830)
<i>Country Club Vista</i>	448,694	323,537	18,103	143,260
<i>Elkhorn Estates</i>	(130,478)	213,606	115,553	(228,531)
<i>Gayla Manor</i>	(53,251)	171,275	89,766	(134,760)
<i>Lambert Village</i>	132,108	38,052	15,204	109,260
<i>Lincoln Village</i>	6,290,559	6,124,009	3,498,518	3,665,068
<i>Lockeford Maintenance</i>	2,736	8,601	3,706	(2,159)
<i>Maurland Manor</i>	66,506	61,547	32,080	37,039
<i>Mokelumne Acres</i>	1,374,818	431,128	318,528	1,262,218
<i>Morada Acres</i>	21,932	111,875	44,399	(45,544)
<i>Morada Estates</i>	307,635	230,129	121,741	199,247
<i>Morada Manor</i>	37,478	123,314	69,683	(16,153)
<i>Pacific Gardens</i>	2,885,789	3,843,298	2,500,931	1,543,422
<i>Rancho San Joaquin</i>	146,921	420,526	91,137	(182,468)
<i>Raymus Village</i>	1,895,870	3,284,102	590,148	(798,084)
<i>Riviera Cliffs</i>	33,282	21,423	9,770	21,629
<i>Shaded Terrace</i>	140,069	124,368	42,908	58,609
<i>Shaded Terrace - Debt Service</i>	10,632	20,025	18,270	8,877
<i>Spring Creek Estates</i>	118,461	97,793	34,485	55,153
<i>Summer Home Estates</i>	19,626	9,518	1,951	12,059
<i>Sunnyside Estates</i>	66,397	223,124	47,756	(108,971)
<i>Walnut Acres</i>	(15,711)	150,775	80,513	(85,973)
<i>Wilkinson Manor</i>	281,564	384,650	322,749	219,663
<i>Wilkinson Manor Zone A</i>	(31,332)	146,579	83,096	(94,815)
<i>San Joaquin Water Works No. 2</i>	667,786	250,410	151,431	568,807
Total	\$16,169,836	\$20,560,821	\$9,739,172	\$5,348,187

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Flood Control and Water

Districts & Zones	Projected Fund Balance as of July 1, 2022	2022-2023 Appropriations	2022-2023 Revenues	Projected Fund Balance as of June 30, 2023
<i>San Joaquin County Flood Control & Water Conservation District (21101)</i>	\$5,003,881	\$4,489,364	\$3,258,303	\$3,772,820
<i>Flood Control Zone No. 9 (21113)</i>	4,330,321	6,709,887	4,414,823	2,035,257
<i>Flood Control Zone No. 10 (21114)</i>	320,566	344,216	23,650	0
<i>Flood Control Assessment District No. 96- 1 (21116)</i>	0	985,000	985,000	0
<i>Water Investigation Zone No. 2 (21168)</i>	788,973	2,367,094	2,063,114	484,993
<i>Flood Control – Construction (21192)</i>	0	8,700,000	8,700,000	0
<i>Mokelumne River Water & Power Authority (21201)</i>	150,331	450,200	301,500	1,631
Total	\$10,594,072	\$24,045,761	\$19,746,390	\$6,294,701

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County Service Areas – Public Works

County Service Areas - Public Works	Projected Fund			Projected Fund
	Balance as of July 1, 2022	2022-2023 Appropriations	2022-2023 Revenues	Balance as of June 30, 2023
#3 Zone A Tallahatchey Terrace	\$7,004	\$25,895	\$11,955	(\$6,936)
#12 Thorton	(28,988)	1,601,561	240,360	(1,390,189)
#14 Victor	14,140	20,015	118	(5,757)
#15 Waterloo/99	490,168	404,585	326,614	412,197
#16 Par Country Estates	114,083	304,007	175,677	(14,247)
#17 Cherokee Industrial Park	102,059	151,444	20,362	(29,023)
#18 Fairway Estates	17,926	120,210	39,897	(62,387)
#21 Oak Creek	66,486	30,212	9,963	46,237
#23 Granda Glen	9,222	15,303	11,449	5,368
#24 Moznett Estates	295,875	20,420	8,000	283,455
#25 Capewood	20,111	12,064	590	8,637
#29 Forest Lake Ranchettes	125,200	23,758	5,467	106,909
#30 Manteca Industrial Park	212,672	150,832	67,659	129,499
#31 Flag City	681,985	316,369	195,783	561,399
#31 Zone W Flag City-Nitrate Treatment	449,746	143,084	61,890	368,552
#35 Santos Ranch/Los Ranchos	132,449	235,590	110,359	7,218
#35 Santos Ranch/Los Ranchos - Water	234,840	150,000	2,368	87,208
#36 Lloyd Lane	31,285	14,090	1,456	18,651
#36 Zone A Lloyd Lane	8,307	9,181	928	54
#36 Zone B Lloyd Lane	28,488	8,981	2,094	21,601
#37 Marty Court	2,706	8,976	1,212	(5,058)
#41 Eaglecrest	37,312	30,457	6,228	13,083
#41 Zone N Tierra Del Sol	337,377	49,674	15,700	303,403
#41 Zone C Solari Ranch	9,624	14,617	10,967	5,974
#42 Blatt Estates	36,869	16,602	4,010	24,277
#43 Clements	(25,025)	165,121	87,579	(102,567)
#43 Zone D Clements	39,647	16,452	4,658	27,853
#44 Fair Oaks - Apricot Acres	49,503	460,938	288,871	(122,564)
#44 Zone E Castello Estates	(774,461)	556,337	318,087	(1,012,711)
#44 Zone G Linne Estates	(636,135)	731,572	426,282	(941,425)
#45 Lockeford Bluffs	33,326	26,499	5,578	12,405
#46 Morada North	51,966	463,523	319,322	(92,235)
#46 Zone L Heather Moore Estates	2,636	3,615	1,133	154
#47 Hempstead Court	26,932	19,255	1,128	8,805
#48 Zone K Woodbridge Main Street	50,163	61,097	17,157	6,223
#49 Zone L Rural Intersection Lighting	105	10,240	4,440	(5,695)
#49 Zone L-1 Rural Intersection Lighting	36,203	27,745	7,270	15,728
#50 Patterson Pass Business Park	210,994	83,736	23,082	150,340
#51 Acampo Village	600	7,550	1,378	(5,572)
#52 Blossom Court	45,733	15,188	4,603	35,148
#53 Household Hazardous Waste	972,508	2,026,352	1,071,944	18,100
#54 NPDES	1,966,690	1,623,948	837,000	1,179,742
#55 Shaylynn Estates	4,084	6,707	1,516	(1,107)
#55 Zone C Stonegate Estates	101,365	16,649	4,212	88,928
#56 Peters	51,556	12,088	2,404	41,872
Total	\$5,645,336	\$10,212,539	\$4,758,750	\$191,547

Special Districts Budgets

County Service Areas - Parks

County Service Areas - Parks	Projected Fund			Projected Fund
	Balance as of July 1, 2022	2022-2023 Appropriations	2022-2023 Revenues	Balance as of June 30, 2023
#1 Boggs Tract Park	\$2,305	\$19,639	\$19,639	\$2,305
#2 Madison Park	30,890	59,543	44,543	15,890
#3 Garden Acres - Eastside Park	53	71,565	71,565	53
#4 Lathrop Park	24	22,926	22,926	24
#5 Raymus Village Park	24,646	26,726	26,726	24,646
#8 Taft Park	40,822	43,761	43,761	40,822
#11 Larch Clover Park	0	6,725	6,725	0
#48 Woodbridge Community Park	12,720	33,285	24,174	3,609
Total	\$111,460	\$284,170	\$260,059	\$87,349
Total Districts Governed by the Board of Supervisors	\$34,455,994	\$56,523,805	\$35,075,724	\$13,007,913

2022-2023 Planned Projects List

In 2014-2015, the Board of Supervisors adopted the Uniform Public Construction Cost Account Act (UPCCAA) and Job Order Contracting (JOC) to streamline the bidding process for minor construction projects. During 2022-2023, Public Works will utilize County labor and/or JOC to deliver a number of projects in the Special Districts. The JOC mechanism will be

used to rehabilitate or repair several wells and various storm and sewer systems. The Raymus Village TCP filter project is planned for formal bid in 2022-2023.

Planned projects in 2022-2023 are as follows:

Flood Control and Water

Fund	District	Service	Description	Cost
21101	San Joaquin County FC & WCD	FC	Delta 2 Grant Project	\$273,000
21101	San Joaquin County FC & WCD	FC	Flood System Repair Project (FSRP) - Upper Mormon Slough Erosion Repair (Design)	100,000
21101	San Joaquin County FC & WCD	FC	(FSRP) Upper Mormon Slough Erosion Repair	1,230,000
21113	FC & WCD Zone 9	FC	Flood Zone Formation (Flood CALM)	500,000
21113	FC & WCD Zone 9	FC	Statewide 3 Flood Preparedness Materials	583,950
21168	FC & WCD Zone 2	W	DAC Planning-Thornton Water Improvements	70,495
21192	Flood Control	FC	Upper Mormon Slough Erosion Repair Project	8,700,000
Total				\$11,457,445

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Lighting Districts

Fund	District	Service	Description	Cost
22001	ASH STREET	L	Streetlight acquisition	\$114,000
22002	BOGGS TRACT	L	Streetlight acquisition	21,000
22003	BURKETT GARDEN ACRES	L	Streetlight acquisition	15,000
22005	EASTVIEW	L	Streetlight acquisition	10,000
22008	LINDEN	L	Streetlight acquisition	63,000
22009	LOCKEFORD	L	Streetlight acquisition	40,000
22010	MARIPOSA HEIGHTS	L	Streetlight acquisition	6,000
22014	NORTH OAKS	L	Streetlight acquisition	5,000
22015	NORTH WILSON WAY	L	Streetlight acquisition	30,000
22016	NORTHEAST STOCKTON	L	Streetlight acquisition	25,000
22017	ORO STREET	L	Streetlight acquisition	90,000
22018	PLYMOUTH VILLAGE	L	Streetlight acquisition	40,000
22025	SOUTHWEST STOCKTON	L	Streetlight acquisition	49,000
22027	TUXEDO COUNTRY CLUB	L	Streetlight acquisition	15,000
22029	WEST LANE	L	Streetlight acquisition	9,000
22031	WEST STOCKTON	L	Streetlight acquisition	65,000
22030	WOODBIDGE	L	Streetlight acquisition	140,000
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				\$737,000

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Maintenance Districts

Fund	District	Service	Description	Cost
22101	Acampo	W	Well #2 - Pump/motor	\$30,000
22701	Colonial Heights	W	Water Line Replacement	1,800,000
22701	Colonial Heights	S	Sewer Main CIPP	30,000
22701	Colonial Heights	L	Streetlight Acquisition	74,000
22601	Country Club Vista	SL, D	District system improvements	300,000
23201	Lambert Village	L	Street light acquisition	11,000
23401	Lincoln Village	S	Lift Station Portable Generator	200,000
23401	Lincoln Village	S	Sewer and Storm CIPP	30,000
23401	Lincoln Village	D	Swain Road Pump House Repairs	30,000
23401	Lincoln Village	W	Water Line Replacement	1,500,000
23401	Lincoln Village	L	Streetlight Acquisition	259,000
24201	Pacific Gardens	S	Sewer Main CIPP	30,000
24201	Pacific Gardens	S	Main Replacement	1,000,000
24301	Rancho San Joaquin	W	Generator	200,000
24301	Rancho San Joaquin	D	Storm Pump Rehabilitation	30,000
24401	Raymus Village	W	Replace Valves	25,000
24401	Raymus Village	W	TCP Filter	2,600,000
24401	Raymus Village	S	Sewer Main CIPP	30,000
24401	Raymus Village	L	Streetlight Acquisition	25,000
24501	Riviera Cliffs	L	Streetlight Acquisition	10,000
24901	Sunnyside Estates	W	Meter Installation	150,000
				\$8,364,000

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County Service Areas

Fund	District	Service	Description	Cost
31201	CSA 12	W	Water pipe rehabilitation	\$60,000
31201	CSA 12	W	Water main looping	1,200,000
31601	CSA 16	W	Distribution service repairs	30,000
31701	CSA 17	D	Storm drain pipe repair	50,000
31701	CSA 17	L	Street light acquisition	24,000
31501	CSA 15	L	Street light acquisition	16,000
32101	CSA 21	L	Street light acquisition	7,000
33001	CSA 30	L	Street light acquisition	11,000
33101	CSA 31	L	Street light acquisition	7,000
34101	CSA 41	L	Street light acquisition	8,000
34441	CSA 44 Zone G	S	Bar screen replacement	30,000
34501	CSA 45	D	Storm pump rehabilitation	15,000
34931	CSA 49, Zone L-1	L	Street light acquisition	12,000
35001	CSA 50	L	Street light acquisition	38,000
35301	CSA 53	HHW	Roof	25,000
35301	CSA 53	HHW	Parking lot striping/maintenance	20,000
35301	CSA 53	HHW	Asphalt resurfacing	60,000
35301	CSA 53	HHW	Replace rolling steel door	15,000
35301	CSA 53	HHW	Replace shower insert	15,000
35301	CSA 53	HHW	Replace exhaust fans	25,000
35301	CSA 53	HHW	Heaters	50,000
35301	CSA 53	HHW	Break Area Construction	5,000
35301	CSA 53	HHW	County phone system installation	10,000
				\$1,733,000
Total Special Districts Planned Projects & Capital Expenses				\$22,291,445

Abbreviations:

L - Streetlights
W - Water
S - Sewer
D - Storm drainage
FC - Flood control
WCD - Water Conservation District
CIPP - Cast-in-place pipe
HHW - Household Hazardous Waste
JOC - Job Order Construction
UPCCA - Uniform Public Construction Cost Accounting Act