Special Districts Budgets

Purpose

Special Districts are a form of government created by a local community to meet a specific need. The budget requests below are for Special Districts administered by the Public Works Department and the Parks and Recreation Division of the General Services Department. These Districts provide one or a combination of the following services to properties within the respective District boundaries: water, sewer, storm drainage, streetlights, nitrate treatment, household hazardous waste, landscape, and lighting maintenance. Each District budget is developed to address projected District operations and maintenance needs, as well as to provide funding for reserves for future system replacement and capital improvement projects. Revenues are provided through assessments and service charges from benefitting properties within each District's boundaries.

Lighting Districts

Each District provides funds for specific improvements and/or services that include the maintenance and operation of street lighting and associated structures located within the public rights-of-way and dedicated easements. There are a total of 30 Districts. The total budgeted amount in 2020-2021 is \$756,700. This recommended budget is funded by \$556,457 in revenue and \$200,243 in fund balance. The projected fund balance on June 30, 2021 is \$1,278,616. The appropriations request is an increase of \$15,032 from the 2019-2020 Adopted Budget, which is due to Pacific Gas & Electric and administrative cost increases.

Rancho Village is anticipated to have a negative cash balance on June 30, 2020. The assessments for these Districts can only be increased with property owner approval. Property owners in Rancho Village did not approve a rate increase proposal in April 2019. As a result, a portion of the streetlights will remain de-energized to save costs and allow recovery of the fund balance over the next few years.

Maintenance Districts

Each District funds expenses for operation and maintenance costs, which include labor, electricity, regulatory compliance, repairs, pump taxes (for some water districts), and capital improvement projects. The total budgeted amount in 2020-2021 is \$18,297,892. This recommended budget is funded by \$9,229,938 in revenue and \$9,067,954 in fund balance. The projected fund balance on June 30, 2021 is \$4,990,622. The requested appropriations is an increase of \$5,712,421 from the 2019-2020 Adopted Budget. The majority of this increase is due to planned capital projects, including a \$1.5 million waterline replacement project in Colonial Heights, \$2.0 million sewer infrastructure improvement project in Pacific Gardens, \$2.6 million filter project in Raymus Village, and \$795,550 in increases in planned capital projects in other

Districts, partially offset by a decrease in other operational costs of \$1.2 million.

Corral Hollow, Elkhorn Estates, Gayla Manor, Sunnyside Estates, Walnut Acres, and Wilkinson Manor Zone A are anticipated to have a negative cash balance on June 30, 2020. Property owners approved rate increases in 2018 in Corral Hollow and Gayla Manor, and 2019 in Elkhorn Estates, Sunnyside Estates, Walnut Acres, and Wilkinson Manor Zone A. Rate increases are phased in over five years. This approach is designed to increase revenues annually with full recovery occurring when rates reach their maximum in the fifth year.

Flood Control and Water Conservation District

The San Joaquin County Flood Control and Water Conservation District (FC and WCD) was created through State legislation for the purpose of planning, constructing, operating and maintaining flood control, and water supply projects. The Board of Supervisors is the governing body of the FC and WCD and has authority to establish assessments and fees in accordance with State law to help fund District activities. There are a total of six budgets:

- > FC and WCD
- ➤ FC Assessment District 96-1
- FC Zone No. 9
- FC Zone No. 10
- Mokelumne River Water and Power Authority
- ➤ Water Investigation Zone No. 2

Revenues from these budgets support flood management; water resources project planning activities; levee and channel maintenance; and implementation of the Board of Supervisors' Strategic Priority to meet water needs.

The 2020-2021 recommended budget for all Flood Control and Water budgets total is \$11,588,731 and is funded by \$9,936,005 in revenue and \$1,652,726 in fund balance. The projected fund balance on June 30, 2021 is \$5,119,406. The requested appropriations reflect a decrease of \$2,720,973 from the 2019-2020 Adopted Budget, primarily due to completion of projects that had received State Department of Water Resources grant funds awarded for flood emergency response and flood risk reduction (\$2.5 million), and for Sustainable Groundwater Management Act Readiness activities (\$250,000).

County Service Areas (CSAs)

A CSA may be established to provide a variety of extended services within a particular area. At the time the CSA is established, the Board specifies the types of services proposed to be provided within the area. CSAs in the County typically provide utilities and/or other services and are broken down between two types: Public Works and Parks.

Special Districts Budgets

CSAs - Public Works

Each CSA funds expenses for maintenance costs, which include labor, electricity, regulatory compliance, repairs, pump taxes (for some water districts), and capital improvement projects. The total recommended budget in 2020-2021 is \$8,257,909. This budget is funded by \$4,364,485 in revenue and \$3,893,424 in fund balance. The projected fund balance on June 30, 2021 is \$2,242,925. The requested appropriations is an increase of \$695,301 from the 2019-2020 Adopted Budget. This is primarily due to increased operations and maintenance costs.

CSAs 12 Thornton, 41 Zone C, 43 Clements, 44 Fair Oaks, 44 Zone E, 44 Zone G, 46 Morada North, and 49 Zone L are anticipated to have a negative cash balance on June 30, 2020.

Property owners in CSAs 12, 43, and 46 approved rate increases in 2019, 2018, and 2015 respectively. The funds are still in a state of recovery. In 2019, property owners in CSA 49 Zone L rejected a rate increase proposal. Streetlights in this District are in the process of being de-energized to reduce expenses.

Proposed rate increases for CSAs 44 Zone E and 44 Zone G are planned to be presented to the Board of Supervisors in July 2020. In May 2020, contingent upon property owner consent to the proposed sewer rate increase, the Board of Supervisors approved waiver of reimbursement of a General Fund loan to the District totaling \$1,116,554 and authorized reimbursement of a Special District Settlement Fund loan to the District from General Fund Contingency Provision totaling \$715,722 (B-20-251).

CSAs - Parks

The total recommended budget for Parks in 2020-2021 is \$224,680. This budget is funded by \$208,944 in revenue and

\$15,736 in fund balance. The projected fund balance on June 30, 2021 is \$15,865. The appropriations request is a decrease of \$12,955 from the 2019-2020 Adopted Budget, due to a decrease in projected maintenance and grounds costs.

2019 Novel Coronavirus (COVID-19)

Most Special District revenues are property-related fees, service charges, or assessments billed on the property tax roll and are teetered, therefore they are unaffected by the economic impacts of the COVID-19 pandemic. However, economic conditions may make it difficult to obtain property owner consent for rate increases to generate needed additional revenue. Approximately 15% of water customers and one sewer customer also pay periodic direct-bill charges, and some customers may be unable to pay due to COVID-19 financial impacts. A low to moderate revenue reduction or delay for direct-billed charges is anticipated depending on the severity and duration of economic impacts from the pandemic.

FC and WCD revenue is derived primarily from property taxes. FC Zone 9 also derives roughly a quarter of its revenue from property tax. Impacts on these revenues are likely to be minimal, unless the severity and duration of COVID-19 economic impacts results in a significant reduction in real property values.

COVID-19 considerations have delayed the effort to establish a new benefit assessment district that would generate additional revenue needed for levee maintenance activities. Due to inability to do effective outreach and the likely unreceptiveness of constituents, the effort has been postponed until at least fall 2020, which will delay potential revenue generation by one year.

Special Districts Budgets

Lighting Districts

	Р	rojected Fund			Projected Fund
	1	Balance as of	2020-2021	2020-2021	Balance as of
Districts		July 1, 2020	Appropriations	Revenues	June 30, 2021
Ash Street		\$219,239	\$48,698	\$32,492	\$203,033
Boggs Tract		55,485	14,211	9,276	50,550
Burkett Gardens		7,103	59,208	53,037	932
Burkett Garden Acres		24,592	27,670	21,685	18,607
Eastview		30,641	17,188	12,001	25,454
Elkhorn		9,321	11,373	5,028	2,976
Farmington		6,273	6,037	2,957	3,193
Linden		87,384	35,866	29,071	80,589
Lockeford		75,548	28,846	20,770	67,472
Mariposa Heights		26,312	11,358	2,857	17,811
Mission Village		17,242	9,656	3,544	11,130
Morada Estates		15,139	14,171	5,479	6,447
Morada Manor		11,018	6,229	2,215	7,004
North Oaks		20,914	10,868	6,737	16,783
North Wilson Way		70,691	33,805	23,426	60,312
Northeast Stockton		54,931	77,754	50,812	27,989
Oro Street		110,057	46,996	42,745	105,806
Plymouth Village		54,811	35,149	26,250	45,912
Rancho Village		(1,646)	1,481	976	(2,151)
Shasta Avenue		4,564	12,040	8,428	952
Shippee-French Camp		11,014	5,287	3,027	8,754
Silva Gardens		2,443	3,914	2,854	1,383
South French Camp		20,864	7,010	4,887	18,741
Southwest Stockton		120,546	26,091	20,653	115,108
Stockton No. 5		11,334	5,025	2,578	8,887
Tuxedo-Country Club		35,022	27,412	23,743	31,353
Victor		5,432	6,369	5,523	4,586
West Lane		29,290	6,932	5,367	27,725
West Stockton		80,119	72,943	59,976	67,152
Woodbridge		263,176	87,113	68,063	244,126
	 Total	\$1,478,859	\$756,700	\$556,457	\$1,278,616

Special Districts Budgets

Maintenance Districts

Maintenance Districts	P	rojected Fund			Projected Fund
		Balance as of	2020-2021	2020-2021	Balance as of
Districts		July 1, 2020	Appropriations	Revenues	June 30, 2021
Acampo		\$206,486	\$218,226	\$45,118	\$33,378
Almond Park		29,082	82,387	18,575	(34,730)
Ashley Park		11,391	3,428	1,515	9,478
Bear Creek Terrace		956	31,901	21,656	(9,289)
Bowling Green Estates		1,174	8,218	4,247	(2,797)
Colonial Heights		2,075,318	2,699,612	1,187,706	563,412
Corral Hollow		(23,136)	116,683	99,145	(40,674)
Country Club Vista		423,706	22,541	21,572	422,737
Elkhorn Estates		(131,618)	183,001	102,835	(211,784)
Gayla Manor		(15,333)	106,510	75,607	(46,236)
Lambert Village		118,333	27,758	17,124	107,699
Lincoln Village		5,036,659	4,485,362	3,379,446	3,930,743
Lockeford Maintenance		1,529	8,063	3,755	(2,779)
Maurland Manor		74,381	46,510	31,252	59,123
Mokelumne Acres		996,089	383,823	325,140	937,406
Morada Acres		15,323	82,372	37,585	(29,464)
Morada Estates		262,541	191,054	119,192	190,679
Morada Manor		3,841	91,756	57,796	(30,119)
Pacific Gardens		2,725,503	4,673,724	2,288,661	340,440
Rancho San Joaquin		142,483	159,209	86,982	70,256
Raymus Village		1,478,826	3,218,611	583,970	(1,155,815)
Riviera Cliffs		32,283	10,976	10,130	31,437
Shaded Terrace		151,439	119,401	39,113	71,151
Shaded Terrace - Debt Service		12,262	19,332	18,570	11,500
Spring Creek Estates		133,595	79,353	33,571	87,813
Summer Home Estates		15,560	10,364	2,418	7,614
Sunnyside Estates		(25,735)	169,299	42,663	(152,371)
Walnut Acres		(36,281)	113,181	64,755	(84,707)
Wilkinson Manor		29,484	393,977	320,947	(43,546)
Wilkinson Manor Zone A		(28,666)	100,216	66,182	(62,700)
San Joaquin Water Works No. 2		341,101	441,044	122,710	22,767
	Total	\$14,058,576	\$18,297,892	\$9,229,938	\$4,990,622

Special Districts Budgets

Flood Control and Water

	Projected Fund	2020 2024	2020 2024	Projected Fund
Districts & Zones	Balance as of July 1, 2020	2020-2021 Appropriations	2020-2021 Revenues	Balance as of June 30, 2021
San Joaquin County Flood Control & Water Conservation District (21101)	\$1,522,393	\$2,744,445	\$2,282,720	\$1,060,668
Flood Control Zone No. 9 (21113)	3,492,661	4,746,986	4,134,610	2,880,285
Flood Control Zone No. 10 (21114)	281,821	280,200	21,675	23,296
Water Investigation Zone No. 2 (21168) Flood Control Assessment District No. 96-	963,937	2,313,400	2,500,000	1,150,537
1 (21116) Mokelumne River Water & Power Authority	0	985,000	985,000	0
(21201)	511,320	518,700	12,000	4,620
Total	\$6,772,132	\$11,588,731	\$9,936,005	\$5,119,406

Special Districts Budgets

County Service Areas - Public Works

County Service Areas - rubino				Duele Mad Frond
	Projected Fund	0000 0004	0000 0004	Projected Fund
	Balance as of	2020-2021	2020-2021	Balance as of
County Service Areas - Public Works	July 1, 2020	Appropriations	Revenues	June 30, 2021
#3 Zone A Tallahatchey Terrace	\$9,205		\$11,618	(\$1,084)
#12 Thorton	(100,683)		195,574	(259,510)
#14 Victor	30,208		931	11,750
#15 Waterloo/99	326,219	341,236	321,806	306,789
#16 Par Country Estates	227,139	242,001	178,210	163,348
#17 Cherokee Industrial Park	208,613	118,131	23,187	113,669
#18 Fairway Estates	75,118	96,174	39,447	18,391
#21 Oak Creek	76,696	22,157	10,971	65,510
#23 Granda Glen	1,543	15,510	9,347	(4,620)
#24 Moznett Estates	284,620		11,912	276,964
#25 Capewood	28,567		966	17,713
#29 Forest Lake Ranchettes	122,946		10,373	112,295
#30 Manteca Industrial Park	220,834		69,376	170,716
#31 Flag City	526,934		172,297	420,005
#31 Zone W Flag City-Nitrate Treatment	397,434		113,551	366,978
#35 Santos Ranch/Los Ranchos	81,322		101,475	22,006
#36 Lloyd Lane	39,376		2,017	28,113
#36 Zone A Lloyd Lane	14,470		1,124	7,375
#36 Zone B Lloyd Lane	32,284		2,418	26,674
#37 Marty Court	2,105		1,352	(4,431)
#41 Eaglecrest	49,719		6,891	34,341
#41 Zone N Tierra Del Sol	300,274		43,164	289,249
#41 Zone C Solari Ranch	(3,191)		12,760	
	, ,			(4,528)
#42 Blatt Estates	42,331	15,667	4,585	31,249
#43 Clements	(50,832)		62,903	(159,496)
#43 Zone D Clements	38,885		7,774	31,615
#44 Fair Oaks - Apricot Acres	(176,268)		132,417	(384,767)
#44 Zone E Castello Estates	(685,439)		302,608	(1,021,642)
#44 Zone G Linne Estates	(631,950)		343,493	(986,603)
#45 Lockeford Bluffs	29,502		5,927	9,915
#46 Morada North	(94,240)		271,021	(241,756)
#46 Zone L Heather Moore Estates	3,182		1,144	1,801
#47 Hempstead Court	31,581	18,544	1,681	14,718
#48 Zone K Woodbridge Main Street	50,705		23,597	23,212
#49 Zone L Rural Intersection Lighting	(1,928)	9,970	4,442	(7,456)
#49 Zone L-1 Rural Intersection Lighting	41,336	15,989	6,762	32,109
#50 Patterson Pass Business Park	182,774	44,766	48,428	186,436
#51 Acampo Village	1,830	5,743	1,122	(2,791)
#52 Blossom Court	48,900	13,889	5,476	40,487
#53 Household Hazardous Waste	1,890,421	2,148,797	1,006,873	748,497
#54 NPDES	2,317,944		773,000	1,615,819
#55 Shaylynn Estates	6,151	6,153	1,616	1,614
#55 Zone C Stonegate Estates	92,275		12,489	89,464
#56 Peters	47,437		6,360	42,787
Tota			\$4,364,485	\$2,242,925
	+ 3,	+ -,= - : , - 3 •	+ -,,	,- ·-,

Special Districts Budgets

County Service Areas - Parks

County Service Areas - Parks	Projected Fund Balance as of July 1, 2020	2020-2021 Appropriations	2020-2021 Revenues	Projected Fund Balance as of June 30, 2021
#1 Boggs Tract Park	\$610	\$14,752	\$17,208	\$3,066
#2 Madison Park	4,440	27,518	39,737	16,659
#3 Garden Acres - Eastside Park	45	61,355	61,355	45
#4 Lathrop Park	12	19,994	19,994	12
#5 Raymus Village Park	7,644	24,417	24,417	7,644
#8 Taft Park	10,964	40,163	40,163	10,964
#11 Larch Clover Park	5	6,070	6,070	5
#48 Woodbridge Community Park	7,881	30,411	-	(22,530)
Total Total Districts Governed by the		\$224,680	\$208,944	\$15,865
Board of Supervisors	\$28,477,517	\$39,125,912	\$24,295,829	\$13,647,434

2020-2021 Planned Projects List

In 2014-2015, the Board of Supervisors adopted the Uniform Public Construction Cost Account Act (UPCCAA) and Job Order Contracting (JOC) to streamline the bidding process for minor construction projects. During 2020-2021, Public Works will utilize County labor and/or JOC to deliver a number of

projects in the Special Districts. The JOC mechanism will be used to rehabilitate or repair several wells and various storm and sewer systems. The Raymus Village TCP filter project is planned for formal bid in 2020-2021.

Planned projects in 2020-2021 are as follows:

Flood Control and Water

Fund	District	Service	Description	Cost
21101	San Joaquin County FC & WCD	FC	Upper Mormon Slough Erosion Repair Project	\$350,000
21101	San Joaquin County FC & WCD	FC	Flood Levee Maint. District Formation Project	300,000
21113	Flood Control Zone #9	FC	Upper Mormon Slough Erosion Repair Project	350,000
21113	Flood Control Zone #9	FC	Flood Levee Maint. District Formation Project	300,000
				\$1,300,000

Special Districts Budgets

Mainte	nance Districts			
Fund	District	Service	Description	Cost
22101	Acampo	W	Well #2 rehabilitation and pump replacement	\$30,000
22701	Colonial Heights	S	Sewer main CIPP	30,000
22701	Colonial Heights	W	Water Line Replacement	1,500,000
23401	Lincoln Village	S	Lift Station Portable Generator	200,000
23401	Lincoln Village	S	Sewer And Storm CIPP	30,000
23401	Lincoln Village	D	Swain Road Pump House Repairs	30,000
24201	Pacific Gardens	S	Sewer Main CIPP	30,000
24201	Pacific Gardens	S	Pipe lining and odor control	2,000,000
24401	Raymus Village	W	Replace Valves	25,000
24401	Raymus Village	W	TCP Filter	2,600,000
24401	Raymus Village	S	Sewer Main CIPP	30,000
21501	San Joaquin Water Works #2	W	Advanced Metering Infrastructure	250,000
24901	Sunnyside Estates	W	Meter Installation	100,000
25101	Wilkinson Manor	W	Replace 2 Water Lines	40,000
				\$6,895,000

County Service Areas

Fund	District	Service	Description	Cost
31201	CSA 12	SD	Storm Drainage Pump	\$50,000
31601	CSA 16	W	Distribution Service Repairs	30,000
31701	CSA 17	D	Storm Drain Pipe Repair	50,000
34301	CSA 43	W	Pump/motor #1	40,000
34431	CSA 44 Zone E	S	SCADA installation	40,000
34441	CSA 44 Zone G	S	SCADA installation	50,000
34501	CSA 45	D	Storm Pump Rehab	15,000
35301	CSA 53	HHW	Roof	150,000
35301	CSA 53	HHW	Parking lot striping/resurfacing	20,000
35301	CSA 53	HHW	Coolant Tank and Antifreeze	40,000
35301	CSA 53	HHW	Heaters	50,000
35301	CSA 53	HHW	Swamp Coolers	20,000

Special Districts Budgets

		Total Special Districts Planne & Capital	d Projects \$8,765,000 Expenses
			\$570,000
35301	CSA 53	HHW Parts for VOIP, Data Wiring Clos	ud 10,000
35301	CSA 53	HHW Break Area Construction (Table	included) 5,000

Abbreviations:

L - Streetlights

W - Water

S - Sewer

SD - Storm drainage

FC - Flood control

WCD - Water Conservation District

CIPP - Cast-in-place pipe

HHW - Household Hazardous Waste

JOC - Job Order Construction

UPPCCA - Uniform Public Construction Cost Accounting Act

CSA 31 Sewer Enterprise Fund

Health Services

Kris Balaji, Public Works Director

Enterprise Fund	2018-2019 Actual	2019-2020 Adjusted	2020-2021 Requested	2020-2021 Recommended	Increase (Decrease)
Expenditures					
Services & Supplies	\$0	\$190,604	\$306,204	\$306,204	\$115,600
Centrally-Budgeted Expenses	0	3,928	5,000	5,000	1,072
Other Charges & Uses	0	798,870	816,770	816,770	17,900
Capital Expenditures	0	105,000	0	0	(105,000
Operating Transfers Out	0	200,000	100,000	100,000	(100,000
Total Appropriations	\$0	\$1,298,402	\$1,227,974	\$1,227,974	(\$70,428
Earned Revenues By Source					
Interest/Rents	\$0	\$1,000	\$700	\$700	(\$300
Charges For Services	0	1,437,066	1,340,000	1,340,000	(97,066
Fund Balance	0	(139,664)	(112,726)	(112,726)	26,93
Total Revenues	\$0	\$1,298,402	\$1,227,974	\$1,227,974	(\$70,428
Net County Cost	\$0	\$0	\$0	\$0	\$

⁻ Prior to 2019-2020, the CSA 31 budgeted amounts were previously expensed in the Special Districts budget and not in the County budget.

Purpose

The County Service Area 31 (CSA 31) Sewer Enterprise Fund (SWEF) (#9312000000) provides funding for the operation and maintenance of the District's wastewater system. The system consists of a collection system and a pump station, which discharges wastewater to the City of Lodi's White Slough Water Pollution Control Facility. Revenue is derived primarily from service charges levied on the benefiting properties.

In February 2018, \$7.8 million in Revenue Refunding Bonds was issued to refinance the Series 2007 CSA 31 Wastewater Project Certificates of Participation and the 2007 County General Fund loan to CSA 31 that funded the construction of wastewater system improvements. These refunding bonds are secured by the District's revenue from wastewater service charges.

Major Budget Changes

Services & Supplies

> \$100,000

Increase in professional service costs due to a change in accounting.

Other Charges

➤ \$20,000 Increase in City of Lodi sewer fees.

Operating Transfers Out

> (\$100,000) Decrease in rate stabilization fund reimbursement.

Revenues

> (\$97,066) Decrease in service fee charges.

Program Discussion

The 2020-2021 recommended budget for County Service Area 31 (CSA 31) SWEF totals \$1,227,974, which is a decrease of \$70,428 from the 2019-2020 adjusted budget. This change is primarily due to decreases in capital expenditures (-\$105,000) and operating transfers out for the Rate Stabilization Fund (-\$100,000), partially offset by increases in professional services (\$100,000) and sewer fees to the City of Lodi (\$20,000). The recommended budget includes revenue of \$1.3 million from service charges paid by customers. The projected 2019-2020 year-end fund balance is approximately \$1.0 million.

FINAL - JL 05/18/20

CSA 31 Sewer Enterprise Fund

Health Services

Wastewater service charges are based on the Equivalent Unit (EU), which equals 310,250 gallons of discharge. The minimum charge for service is 0.5 EU for developed lots and 0.3 EU for undeveloped lots. Revenue from service charges is projected to decrease 6.8% in 2020-2021 due to a reduction in discharge volume.

Planned expenditures include a \$100,000 contribution to a Rate Stabilization Fund (#39315). This fund was created to

meet provisions of the bond indenture and provide contingency for fluctuations in revenues resulting from changes in wastewater discharge by system users. As long as no Event of Default has occurred and the County is in compliance with the provisions of the indenture, the County may deposit revenue as the County may determine into the Rate Stabilization Fund. As of March 31, 2020, the fund balance \$201,184.

W	orkload I	Data			
_	2016-2017	—Actual—— 2017-2018	2018-2019	Est./Act. 2019-2020	Projected 2020-2021
Equivalent Units (EU)*					
EUs for developed lots					
Minimum Charge for Services = $0.5 EU$	85.0	110.7	118.9	110.3	102.3
EUs for undeveloped lots					
Minimum Charge for Services = $0.3 EU$	6.9	5.1	5.1	4.5	4.2
Total	91.9	115.8	124.0	114.8	106.5