

County of San Joaquin Substantial Amendment #1 to the 2020-2025 Consolidated Plan and 2020-21 Annual Action Plan

The following is a summary and draft language that amends the 2020-2025 Consolidated Plan and 2020-2021 Annual Action Plan.

Background

The County of San Joaquin's federal Consolidated Plan details the funding strategy for the Community Development Block Grant (CDBG for the fiscal year period 2020 - 2025. The Annual Action Plan details each year within the 5-year Consolidated Plan and outlines the implementation of annual funding, which is developed through significant public input, analyses, and planning.

On March 27th, 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security Act (CARES) to support preparation for and response to the community impacts of the COVID-19 pandemic and identified additional funding for the County of San Joaquin through the Community Development Block Grant (CDBG) Program which will be referred to as "CDBG-CV" funds. The County received and allocated its CV-1 dollars during the regular planning process of the 2020/2021 Action Plan. The County received an additional allotment of CDBG-CV3 funds in the amount of \$1,753,673 in order to prevent, prepare for or respond to the COVID-19 pandemic.

The City's Citizen Participation Plan (CPP) describes the efforts that the County will take to encourage its residents to participate in developing these plans. It also provides requirements for public process when a "substantial amendment" to the Annual Action Plan is proposed. The following changes constitute a substantial amendment and require public notice as described in the CPP:

- An allocation or re-allocation of more than \$500,000.
- A significant change to an activity's proposed beneficiaries or persons served.
- Funding of a new activity not previously described or deletion of an activity in the Action Plan.

However, due to COVID-19, the United States Department of Housing and Urban Development (HUD) has issued guidance that that waives the Citizen Participation Plan requirements for entitlement recipients, provided that (1) no fewer than five days are provided for public comment and that (2) reasonable notice and the opportunity to comment is provided. The County has updated their CPP to allow for these HUD waivers and will be utilizing them for this Amendment as described above.

Proposed Substantial Amendments

The County is proposing the following activities as an amendment to the 2020-2021 Annual Action Plan in order to allocate the funding provided by CDBG-CV3 through the CARES Act.

1. Town Center Studios – Adding Funds
2. Meals on Wheels Program – Adding Funds
3. St. Mary’s Facility Improvements – New Project
4. Subsistence Payment Program – Adding Funds
5. Emergency Shelter Facility Improvements in Manteca – New Project
6. Emergency Shelter Facility in Tracy – New Project

Public Process

The County of San Joaquin is providing notice of a five-day public comment period as part of the HUD public participation exemption process from April 15, 2021 and ending May 20, 2021. Additionally, one public hearing will be held to provide opportunities for public comment:

- April 20, 2021 – Board of Supervisors meeting for consideration of Substantial Amendment’s adoption.
9:00 AM, Virtual Meeting – Due to the current health emergency, the Board of Supervisors are taking comments by email only on the day of the hearing at cobrecords@sjgov.org.

Comments may also be provided to Chris Becerra by email (cbecerra@sjgov.org), phone (209) 468-3157, or in writing addressed to:

County of San Joaquin
Attn: Chris Becerra
1810 E Hazelton Avenue
Stockton, CA 95205

The following changes will be made to the approved 2020-2021 Annual Action Plan, as follows (**additions** in red):

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

See figures below for anticipated funding resources for CDBG, HOME and ESG Programs

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,761,654	3,770,000	266,996	6,798,650	17,046,616	The estimated amount of CDBG funds available over the planning period is based on allocations from FY 2020-21. This estimate does not account for potential future cuts/increasing in funding levels. In addition, the figure accounts for \$6 million in anticipated Program Income

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,171,865	1,100,000	0	2,271,865	8,687,460	The estimated amount of HOME funds available over the planning period is based on allocations from FY 2020-21. In addition, this accounts for \$4 million in additional HOME program income.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	237,378	0	0	237,378	949,512	The estimated amount of ESG funds available over the planning period is based on allocations from FY 2020-21. This estimate does not account for potential future cuts or additions in funding levels.
Other	Public – federal	Other: CDBG-CV1	1,624,591	0	0	\$1,624,591	0	CDBG-CV1 funds to be used to prevent, prepare for and respond to the Coronavirus
Other	public - federal	Other: ESG-CV1/2	5,145,502	0	0	5,145,502	0	ESG-CV1/2 funds to be used to prevent, prepare for and respond to the Coronavirus
Other	Public – federal	Other: CDBG-CV3	\$1,753,673	0	0	\$1,753,673	0	CDBG-CV3 funds to be used to prevent, prepare for and respond to the Coronavirus

AP-38 Projects Summary
 Project Summary Information
 Table 1 – Project Summary

The following projects/funding will be added to AP-38

Project Name	Town Center Studios
Target Area	Urban County
Goals Supported	Expand Affordable Housing Opportunities
Needs Addressed	Affordable Housing / Homelessness
Funding	CDBG-CV3: \$705,185
Description	Funds will be allocated to a project that received "Homekey" funding through the State as well as CV-1. The County CDBG dollars will be used to rehabilitate the existing motel for homeless individuals to prevent the spread of COVID-19.
Location Description	Town Center Studios - 1604 North Wilson Way, Stockton, CA

Project Name	San Joaquin County Meals on Wheels
Target Area	Urban County
Goals Supported	Public Service
Needs Addressed	Public Service
Funding	CDBG CV3: \$138,435
Description	The meals on wheels programs provides packaged meals 5 times a week to homebound seniors throughout the County. In many cases, these seniors have no other access to food/meals and rely on such delivery for nutrition. This program has seen a significant increase due to COVID-19 and sheltering in place.

Location Description	Throughout the County
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Project Name	St. Mary's Dining Room
Target Area	Urban County
Goals Supported	Homelessness
Needs Addressed	Homelessness
Funding	CDBG CV3: \$50,000
Description	The CDBG-CV funds will be used to replace three existing HVAC units to ensure proper air circulation and ventilation to combat the spread of COVID-19 within the shelter facility
Location Description	545 W. Sonora Street, Stockton, CA

Project Name	Program Administration
Target Area	Urban County
Goals Supported	N/A
Needs Addressed	N/A
Funding	CDBG CV3: \$214,270
Description	Funding used to pay for the overall management and staff time for CDBG-CV funding.
Location Description	N/A

Project Name	City of Lathrop – Subsistence Payment Program
Target Area	Urban County
Goals Supported	Affordable Housing
Needs Addressed	Prevent Homelessness
Funding	CDBG CV3: \$49,288
Description	Funds will be used for a subsistence payment program which will provide financial assistance for no more than 90 days to assistance low-income households with paying rent, mortgage or utilities. Applicants will be required to show documentation of a COVID-19 impact that has hindered their ability to make these payments.
Location Description	City of Lathrop

Project Name	City of Manteca – Emergency Shelter Program
Target Area	Urban County
Goals Supported	Homelessness
Needs Addressed	Homelessness
Funding	CDBG CV3: \$266,362

Description	The City of Manteca in response to the COVID-19 pandemic and resulting unsheltered crisis within the Manteca city limits and surrounding community proposes a one-year low barrier emergency shelter. The City of Manteca provided a winter warming shelter last year, December 2019 - March 2020, and is currently providing a similar warming shelter this year, December 2020 - March 2021. Due to the unprecedented prevalence of the COVID-19 pandemic the City desires to continue these sheltering services to further assist the City's growing homeless population from contracting and/or spreading the virus and to prevent potential homelessness. Transitioning the warming shelter to an emergency shelter also offers the ability to immunize the homeless population.
Location Description	555 Industrial Park Drive, Manteca, CA 95337

Project Name	City of Tracy – Emergency Homeless Shelter
Target Area	Urban County
Goals Supported	Homelessness
Needs Addressed	Homelessness
Funding	CDBG CV3: \$330,133
Description	The CDBG-CV funds will be used to construct an emergency shelter facility to temporarily house people who are experiencing homeless. The goal of the project is to get unsheltered homeless out of encampments to reduce the spread of COVID-19. The shelter would accommodate up to 50 homeless persons who are at risk at spreading the virus.
Location Description	500 W Arbor Road, Tracy, CA