SAN JOAQUIN COUNTY and the cities of Escalon, Lathrop, Manteca, Ripon and Tracy



2020-2025 Consolidated Plan

FOR THE U.S. HOUSING AND URBAN DEVELOPMENT (HUD) **GRANT PROGRAMS** COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) **EMERGENCY SOLUTIONS GRANT (ESG)** HOME INVESTMENT PARTNERSHIP (HOME)

SAN JOAQUIN COUNTY COMMUNITY DEVELOPMENT DEPARTMENT NEIGHBORHOOD PRESERVATION DIVISION **1810 E. HAZELTON AVENUE** STOCKTON, CA 95205

Adopted August 4, 2020 by Board of Supervisors

Consolidated Plan SAN JOAQUIN COUNTY 1

Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The Consolidated Plan addresses how the San Joaquin Urban County will use Community Development Block Grant (CDBG), HOME Investment Partnership (HOME), and Emergency Shelter Grant (ESG) funds. The San Joaquin Urban County is comprised of the unincorporated portions of San Joaquin County and the cities of Escalon, Lathrop, Manteca, Ripon, and Tracy. The Urban County receives funds each year from the Federal government for housing and community development activities. These funds are intended to meet priority needs locally identified by the Urban County. To receive federal funds, the Urban County must submit a strategic plan—the Consolidated Plan—every five years to the U.S. Department of Housing and Urban Development (HUD) that identifies local needs and how these needs will be addressed. The Consolidated Plan must also demonstrate how the County will meet goals to develop viable communities by providing decent housing, a suitable living environment, and economic opportunities.

The Consolidated Plan embodies and reflects three overall goals, which relate to the major commitments and priorities of HUD, including:

- To provide decent housing by preserving the affordable housing stock, increasing the availability
 of affordable housing, reducing discriminatory barriers, increasing the supply of supportive
 housing for those with special needs, and transitioning homeless persons and families into
 housing.
- To provide a suitable living environment through safer, more livable neighborhoods, greater integration of lower-income residents throughout San Joaquin County communities, increased housing opportunities, and reinvestment in deteriorating neighborhoods.
- To expand economic opportunities through more jobs paying self-sufficiency wages, homeownership opportunities, development activities that promote long-term community viability, and the empowerment of lower-income persons to achieve self-sufficiency.

In addition, the following goals and policies of the Board of Supervisors and Continuum of Care board are emphasized and prioritized throughout the Con Plan as well:

 Support programs that deflect/divert homeless individuals from the criminal justice system, and support efforts to prevent the criminalization of homelessness and solutions that provide appropriate alternatives to incarceration and punishment.

- Adopt policies and procedures for law enforcement officers when individuals with mental health needs are booked into the County Jail
- Prioritize CDBG and HOME funds for the creation of additional permanent housing.
- Continue to engage with HUD to assist with the restructuring of the San Joaquin CoC and establishment of goals and objectives.

San Joaquin Continuum of Care

Provision of emergency shelter for the homeless

Provision of permanent housing (through rental assistance, acquisition or construction) for the homeless

Provision of homeless prevention

Has demonstrated capacity and experience to effectively implement proposed activity

Has demonstrated quantifiable success in operating activities of similar scope

Has demonstrated capacity and experience to implement project funds quickly and effectively (the SJCoC opposes tying up funds in projects that have languished for years without substantive action)

During the development of this Plan, it should be noted that a worldwide health pandemic has occurred from the COVID-19 virus. The goals and priorities incorporated here within have not been able to fully account for this new situation as it is constantly evolving and unknown at this time. The CDD recognizes that COVID-19 has the ability to undermine many of these goals, policies and projects, however we are committed to adjustments that may need to occur based on future actions taken by HUD or the Board of Supervisors.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

The Needs Assessment identified several types of programs, projects, and services that are needed in the Urban County, including the following:

- Affordable housing, especially with units targeted to extremely low-income and very low-income households;
- Upgrades to public facilities, such as community centers; homeless facilities; parks and recreation facilities; and neighborhood facilities;
- Public improvements, such as street improvements; pedestrian and bikeway improvements; water, sewer, and storm drain improvements; and ADA accessibility improvements;
- Homeless Shelters, including emergency overnight stays and transitional housing

- The need to better connect mental health programs and services with individuals leaving institutions to ensure the person does not relapse; and,
- Job creation and higher paying positions

The overall theme of the surveys and meetings that were held, continuously came back to affordable housing and homeless shelters/services.

3. Evaluation of past performance

The Urban County reports on its progress towards goals set in the Consolidated Plan and Annual Action Plan in the Consolidated Annual Performance and Evaluation Report (CAPER). The Urban County reported for every year of the past Consolidated Plan. During the last five-year Consolidated Plan (2015-2019), the Urban County met or exceeded a majority its five-year goals and objectives. During the five-year period, the County continued to provide affordable housing opportunities countywide, while also facing a very challenging housing and economic market. The County concentrated its efforts on improving neighborhoods and increasing accessibility for persons with disabilities, as well as supporting human service agencies that provide public services to lower-income and special needs residents in the Urban County. A number of public facilities and infrastructure improvements were completed during the previous Consolidated Plan period, including expanding of the number of beds available to homeless persons for emergency shelter and transitional housing; public improvements in targeted lower-income areas such as curbs, gutters, sidewalks, storm drainage, and sanitary sewer systems; renovating existing facilities to maintain or expand operational levels such as park improvements, lighting, and landscaping; and renovating recreational facilities for lower-income youth.

The County made significant strides during this period in the way that they administer and implement these funds. Due to staff changes in the beginning of the previous Con Plan cycle, the Community Development Department was forced to rethink their processes to ensure funding requirements continue to be met and funds are managed to federal standards. The County successfully implemented new policies and procedures, sub-recipient management training manuals, monitoring risk assessment tools, funding allocation processes, program income management policies, and much more. Overall during the last five-year period, the County successfully expended over \$22 million in CDBG funding, over \$10 million in HOME funding and nearly \$1 million in ESG funding which greatly impacted the communities and households located within the Urban County.

4. Summary of citizen participation process and consultation process

In preparing the Consolidated Plan, San Joaquin County consulted with a variety of agencies, including local and regional service providers, the Housing Authority, business groups, nonprofits, and many others. The County also spoke with local housing and homeless service providers to gain additional input. The goal of the consultation process was to gather data, inform the community, and determine priority needs of Urban County residents in order to develop the priorities and strategies contained within this five-year plan.

Focus Groups

On November 7, 2019, San Joaquin County held one Focus Group Meeting to solicit community input concerning the County's housing, economic development, infrastructure, service needs and how funds should be prioritized over the next 5 years. The County held the Focus Group Meeting at the Robert J Cabral Agricultural Center located at 2101 E. Earhart Avenue in Stockton from 10:00 am to 12:00 pm. The County publicized the Focus Group Meetings using email announcements, phone calls, and flyers (in both English and Spanish) posted and distributed in County buildings and throughout the county. Thirteen people attended the focus group discussion. The flyer was directly emailed to over 350 people/agencies.

Community Needs Survey

The County conducted a Community Needs Survey to solicit input from residents and workers in the Urban County. The survey informed respondents that the County was updating the Consolidated Plan for Federal CDBG, HOME, and ESG funds that primarily serve low- to moderate-income residents. The survey polled respondents about the level of need in the Urban County for various types of improvements that can potentially be addressed by the use of CDBG, HOME, and ESG funds, including: Community Facilities, Infrastructure, Special Needs Services, Community Services, Neighborhood Services, Economic Development, and Housing. The County collected 16 survey responses. The overall theme of the surveys and meetings that were held, continuously came back to affordable housing and homeless shelters/services.

Public Hearings

The Consolidated Plan was made available for public review from July 4 – August 4, 2020.

The County and participating cities held public hearings on the following dates:

- November 7, 2019
- December 16, 2019
- August 4, 2020 (Board of Supervisors)
- February 11, 2020 (City of Ripon)
- March 16, 2020 (City of Manteca)
- March 10, 2020 (City of Tracy)
- February 18, 2020 (City of Manteca)

February 10, 2020 (City of Lathrop)

5. Summary of public comments

Feedback received through outreach efforts, such as meetings and committees, nonprofits, or client interviews, is incorporated in The Process and Needs Assessment sections, and the Market Analysis.

The bulk of the public comments that were received during the outreach of the Con Plan process were received at the Focus Group meeting held on November 7, 2019. The idea of this meeting was to encourage an "open forum" where community members could freely express their ideas, comments and concerns regarding the next 5-year cycle. Those comments are reflected throughout the document and included in the survey summary in a later cycle.

6. Summary of comments or views not accepted and the reasons for not accepting them

To date, the County has not received any public comments that were not accepted. The County attempted to incorporate the feedback received throughout the Consolidated Plan outreach efforts in the Plan.

7. Summary

See narrative above

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	SAN JOAQUIN COUNTY	Community Development
		Department
HOME Administrator	SAN JOAQUIN COUNTY	Community Development
		Department
ESG Administrator	SAN JOAQUIN COUNTY	Community Development
		Department

Table 1 - Responsible Agencies

Narrative

The County of San Joaquin Community Development Department is the Lead Agency for administration of the U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG), HOME Investment Partnership Program funds, and Emergency Solutions Grant (ESG) program. The Community Development Department is also responsible for the preparation of the Consolidated Plan, Annual Action Plan, and Consolidated Annual Performance Evaluation Reports (CAPER).

Entitlement jurisdictions receive entitlement funding (i.e., non-competitive, formula funds) from HUD. By federal law, the County is required to submit a five-year Consolidated Plan and Annual Action Plan to HUD listing priorities and strategies for the use of its federal funds. The Consolidated Plan helps local jurisdictions assess their affordable housing and community development needs and market conditions to meet the housing and community development needs of its populations. As a part of the Consolidated Plan process for 2020-2025, the County has collaborated with the Urban County representing the Cities of Tracy, Manteca, Lathrop, Ripon and Escalon to identify and prioritize housing and community development needs across the region, and to develop strategies to meet those needs.

Consolidated Plan Public Contact Information

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PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

1. Introduction

The Consolidated Plan outreach effort is a regional collaborative effort between the County of San Joaquin and participating cities within the urban county. The County hired Adams Ashby Group, to assist them in their community engagement efforts. Community engagement is key for helping the County and cities to identify needs, priorities, goals, strategies, and activities for future housing and community development activities over the period of the five-year regional plan. Engagement activities included a community needs survey, public outreach, stakeholder consultations (or meetings) and focus group meeting.

As a part of the stakeholder consultation process, the County consulted with a variety of stakeholders, including County departments, human service agencies, local and regional community-based organizations, housing providers and advocates, the Continuum of Care, and the San Joaquin County Housing Authority (SJCHA). Social service providers were also consulted, including those that provide services to the elderly, persons with disabilities, homeless persons, and other lower-income individuals and at-risk populations.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

In an effort to provide the greatest outreach to various agencies and organizations, the Urban County compiled an outreach list consisting of nearly 295 agencies/persons, including:

- Nonprofit service providers that cater to the needs of low- and moderate-income households and persons with special needs, including persons with disabilities
- Affordable housing providers
- Housing advocates
- Housing professionals
- Public Agencies (such as County Health Department, the County Department of Aging, and the County Behavioral Services)
- Economic Development and employment organizations, and
- Community and neighborhood groups. The County sent email announcements and made phone
 calls to representatives on the outreach list to encourage attendance at the Focus Group
 Meeting and collect responses to the community needs survey. The County also contacted
 specific agencies to obtain data in the preparation of the Consolidated Plan.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The San Joaquin Continuum of Care (SJCoC) provides leadership and effective stewardship of resources, as well as facilitates community planning, design, and implementation of programs critical to ending homelessness in San Joaquin County. Continuum of Care is a program developed by the U.S. Department of Housing and Urban Development (HUD) in 1994 to promote community-wide commitment to the goal of ending homelessness. It describes all of the services HUD believes homeless people need. The services range from outreach and engagement to emergency shelter to transitional housing to either permanent supportive housing or affordable housing. HUD wants all stakeholders in the community, including nonprofit providers, advocates, people who have experienced homelessness, local government leaders, business leaders, law enforcement, and more, working together to coordinate services, reduce duplication and bridge gaps in service.

The SJCoC believes that, in recognition of the dignity and value of <u>all</u> residents, homelessness in San Joaquin County should be rare, brief and non-recurring, accomplished through the most efficient and effective use of public resources, resulting in reduced blight and improved quality of life throughout the region. The goal of the SJCoC is to provide a comprehensive coordinated homeless housing and services delivery system. The SJCoC supports stakeholders throughout the San Joaquin County region to assist homeless persons in making the transition from homelessness to independent or supportive permanent housing, accessing education, health, and mental health services, employment training, and life skills development. They are dedicated to the development and implementation of strategies to create permanent solutions to homelessness in the community.

The County's outreach list included many homeless service agencies that participate in the Continuum of Care, and many of these agencies provided input through direct consultations, attendance at the Focus Group Meetings, and by completing the Community Needs Survey.

Additionally, during the Con Plan outreach and preparation, Community Development staff attended one of the SJCoC board meetings to ensure they were aware of the current process and funding that would be impacting the community. The SJCoC was supportive of efforts and committed to reaching out to organizations they work with to ensure a high level of coordination in combatting the needs of homeless persons in the County.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

As the Continuum of Care lead agency, the San Joaquin County Community Development Department consulted with ESG recipients in the region to discuss new ESG regulations and to plan for the allocation of ESG funds. ESG applications are accepted and the funds are allocated based on the requested amount

OMB Control No: 2506-0117 (exp. 06/30/2018)

and need. The San Joaquin County Community Development Department develops funding, policies, and procedures for the Homeless Management Information System (HMIS). Central Valley Low Income Housing Corporation (CVLIHC) serves as the administrator of the HMIS. SJC CDD administers the SJCoC's programs and the ESG programs.

Additionally, members of the SJCoC board work with County staff in prioritizing goals and objectives for ESG funding for the upcoming program year. A brief overview of the Consolidated Plan process and funding allocations was made to the SJCoC board in early 2020 as well.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

Table	ıble 2 – Agencies, groups, organizations who participated			
1	Agency/Group/Organization	BOYS AND GIRLS CLUB OF MANTECA		
	Agency/Group/Organization Type	Services-Children Child Welfare Agency Regional organization		
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.		
2	Agency/Group/Organization	CareLink - Community Medical Center		
	Agency/Group/Organization Type	Services-Health Health Agency		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.		
3	Agency/Group/Organization	Central Valley Association of Realtors		
	Agency/Group/Organization Type	Housing Business Leaders		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis		
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.		
4	Agency/Group/Organization	Central Valley Low Income Housing Corporation		
	Agency/Group/Organization Type	Housing Services-homeless SJCoC		

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend the Focus Group Meetings as well as help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.
5	Agency/Group/Organization	City of Escalon
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey. They were also consulted on information on publicly-assisted housing units in their city.
6	Agency/Group/Organization	City of Lathrop
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
7	Agency/Group/Organization	City of Lodi, Community Development Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	How was the Agency/Group/Organization	Contacted via email and asked to attend and
	consulted and what are the anticipated	distribute information about the Focus Group
	outcomes of the consultation or areas for	Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.
8	Agency/Group/Organization	City of Manteca
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
	How was the Agency/Group/Organization	Contacted via email and asked to attend and
	consulted and what are the anticipated	distribute information about the Focus Group
	outcomes of the consultation or areas for	Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.
9	Agency/Group/Organization	City of Ripon
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
	How was the Agency/Group/Organization	Contacted via email and asked to attend and
	consulted and what are the anticipated	distribute information about the Focus Group
	outcomes of the consultation or areas for	Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.
10	Agency/Group/Organization	City of Stockton, Housing Department
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
	How was the Agency/Group/Organization	Contacted via email and asked to attend and
	consulted and what are the anticipated	distribute information about the Focus Group
	outcomes of the consultation or areas for	Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.
11	Agency/Group/Organization	City of Tracy
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Market Analysis
	Consultation:	IVIAI NEL AIIAIYSIS

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	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey. They were also consulted on information on publicly-assisted housing units in their city.
12	Agency/Group/Organization	City of Tracy, Code Enforcement
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
13	Agency/Group/Organization	Dignity Alcove Veterans Housing
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
14	Agency/Group/Organization	DISABILITY RESOURCE AGENCY FOR INDEPENDENT LIVING
	Agency/Group/Organization Type	Housing Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey. Also contacted to inquire about needs for persons with disabilities.
15	Agency/Group/Organization	El Concilio of San Joaquin County
	Agency/Group/Organization Type	Other government - Federal

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
16	Agency/Group/Organization	SECOND HARVEST FOOD BANK
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.
17	Agency/Group/Organization	GOSPEL CENTER RESCUE MISSION
	Agency/Group/Organization Type	Faith Based
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.
18	Agency/Group/Organization	Housing Authority of the County of San Joaquin
	Agency/Group/Organization Type	Housing PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.

19	Agency/Group/Organization	Lodi House
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
20	Agency/Group/Organization	Lodi Salvation Army
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
21	Agency/Group/Organization	Lutheran Social Services of Northern California
	Agency/Group/Organization Type	Housing Services-Children Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
22	Agency/Group/Organization	Manteca CAPS
	Agency/Group/Organization Type	Services-Persons with Disabilities Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis

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	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
23	Agency/Group/Organization	Manteca Gospel: Rescue Mission
	Agency/Group/Organization Type	Faith Based
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
24	Agency/Group/Organization	MCHENRY HOUSE FOR THE HOMELESS
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
25	Agency/Group/Organization	NEW DIRECTIONS
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
27	Agency/Group/Organization	San Joaquin County Superior Court
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
28	Agency/Group/Organization	San Joaquin County Behavioral Health Services
	Agency/Group/Organization Type	Services-Health Health Agency Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
29	Agency/Group/Organization	San Joaquin County Environmental Health Dept.
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
30	Agency/Group/Organization	San Joaquin County, Mental Health Services
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
31	Agency/Group/Organization	San Joaquin County, Public Health Services
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
32	Agency/Group/Organization	SAN JOAQUIN FAIR HOUSING
	Agency/Group/Organization Type	Service-Fair Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
33	Agency/Group/Organization	St. Mary's Interfaith Community Services / St. Mary's Dining Room
	Agency/Group/Organization Type	Services-Health Faith Based
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.
34	Agency/Group/Organization	STAND Affordable Housing
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and phone and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.

35	Agency/Group/Organization	Stockton Food Bank
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
36	Agency/Group/Organization	STOCKTON SHELTER FOR THE HOMELESS
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to attend and distribute information about the Focus Group Meetings as well as help distribute the Community Needs Survey.
37	Agency/Group/Organization	TRACY INTERFAITH MINISTIRES
	Agency/Group/Organization Type	Faith Based
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and asked to help distribute the Community Needs Survey. Representative(s) attended Focus Group Meeting and provided input to help prioritize the needs of the Urban County.
38	Agency/Group/Organization	United Way of San Joaquin County
	Agency/Group/Organization Type	Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	How was the Agency/Group/Organization	Contacted via email and asked to help distribute
	consulted and what are the anticipated	the Community Needs Survey. Representative(s)
	outcomes of the consultation or areas for	attended Focus Group Meeting and provided
	improved coordination?	input to help prioritize the needs of the Urban
		County.
39	Agency/Group/Organization	Visionary Homebuilders of California
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	
	How was the Agency/Group/Organization	Contacted via email and phone and asked to
	consulted and what are the anticipated	attend and distribute information about the Focus
	outcomes of the consultation or areas for	Group Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.
40	Agency/Group/Organization	Women's Center of San Joaquin County - Youth,
		Family, Seniors
	Agency/Group/Organization Type	Housing
		Services-Children
		Services-Elderly Persons
		Services-Victims of Domestic Violence
		Services-homeless
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization	Contacted via email and phone and asked to
	consulted and what are the anticipated	attend and distribute information about the Focus
	outcomes of the consultation or areas for	Group Meetings as well as help distribute the
	improved coordination?	Community Needs Survey.

Identify any Agency Types not consulted and provide rationale for not consulting

The County consulted a variety of agencies serving residents of the Urban County. No agency types were specifically left out of the consultation process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead	How do the goals of your Strategic Plan overlap with the goals		
	Organization	of each plan?		
Continuum of	Continuum of	Name of Plan: Ten-Year Plan to End Homelessness. Potential		
Care	Care	funding allocations to address homeless needs will be consistent		
		with the Ten-Year Plan to End Homelessness. Goals & Priorities:		
		Emergency shelter for the homeless; Permanent housing		
		(through rental assistance, acquisition, or construction) for the		
		homeless; and Homeless prevention.		
Board of	County of San	The County has attempted to align some of its Con Plan goals		
Supervisors	Joaquin	with those of the Board of Supervisors, which will help guide		
Goals and		applications toward funding ability. Goals & Priorities: Support		
Priorities		programs that deflect/divert homeless individuals from criminal		
		justice system, and support efforts to prevent the criminalization		
		of homelessness and solutions that provide appropriate		
		alternatives to incarceration and punishment; Adopt policies and		
		procedures for law enforcement officers when individuals with		
		mental health needs are booked into the County Jail; Prioritize		
		CDBG and HOME funds for the creation of additional permanent		
		housing; and Continue to engage with HUD to assist with the		
		restructuring of the SJCoC and the establishment of goals and		
		objectives.		

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The collaborative implementation of this Consolidated Plan over the course of the next 5 years begins with the coordinated efforts of multiple public agencies working together to gather feedback and information for both regional and local community needs and priorities. Once needs and priorities are identified, that are incorporated into the consolidated plan to form future strategies in impacting these issues. San Joaquin County will continue its collaborative efforts and partnerships, as described throughout this report. Collaborative efforts consist of coordinating between public and private health, housing, and social service agencies, such as:

- The Housing Authority of the County of San Joaquin
- San Joaquin County Public Health Services Agency
- San Joaquin County Human Services Agency
- San Joaquin County Mental Health Services
- San Joaquin County Behavioral Health Services
- San Joaquin County CoC

Furthermore, community outreach to local leaders, stakeholders, and residents is a critical first step in implementing this plan desired community changes. By successfully establishing relationships and trust between the government, those providing services or community improvements, and the beneficiaries of these services or improvements, the County and community can move toward a joint vision for what and how to make community improvements. The Urban County developed a robust community engagement process that involved a focus group meeting, community needs survey, extensive outreach, public hearings and stakeholder consultation.

Narrative (optional):

The County conducted a public outreach and consultation at a regional level to obtain as much feedback as possible. County staff worked to involve housing, social services, and other agencies in the community engagement process, including direct solicitation for these agencies to participate in the community survey, stakeholder meetings and focus groups.

Stakeholder participants were asked questions and provided feedback on priorities, issues and solutions in relation to CDBG/HOME/ESG eligible activities such as housing, neighborhood revitalization, homeless services and low-to-moderate income household issues. The focus was to prioritize the highest needs in various categories that impacted the community and how to best alleviate these concerns/issues. These responses were very helpful for the Needs Assessment and Strategic Plan, to analyze alongside data from the census and HUD, especially for topics pertaining to housing needs, homeless needs, non-homeless special needs and services and community development needs.

Consolidated Plan

SAN JOAQUIN COUNTY

PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Outreach is essential to the County's ability to create an accurate and effective plan, and to allocate resources appropriately. The County offered opportunities and various methods for participation and public comment throughout the development of the Consolidated Plan. The following is a summary of the efforts made to broaden citizen participation through the Consolidated Plan process.

Focus Groups

On November 7, 2019, San Joaquin County held one Focus Group Meeting to solicit community input concerning the County's housing, economic development, infrastructure, service needs and how funds should be prioritized over the next 5 years. The County held the Focus Group Meeting at the Robert J Cabral Agricultural Center located at 2101 E. Earhart Avenue in Stockton from 10:00 am to 12:00 pm. The County publicized the Focus Group Meetings using email announcements, phone calls, and flyers (in both English and Spanish) posted and distributed in County buildings and throughout the county. Thirteen people attended the focus group discussion. The flyer was directly emailed to over 350 people/agencies.

Community Needs Survey

The County conducted a Community Needs Survey to solicit input from residents and workers in the Urban County. The survey informed respondents that the County was updating the Consolidated Plan for Federal CDBG, HOME, and ESG funds that primarily serve low- to moderate-income residents. The survey polled respondents about the level of need in the Urban County for various types of improvements that can potentially be addressed by the use of CDBG, HOME, and ESG funds, including: Community Facilities, Infrastructure, Special Needs Services, Community Services, Neighborhood Services, Economic Development, and Housing. The County collected 16 survey responses. The overall theme of the surveys and meetings that were held, continuously came back to affordable housing and homeless shelters/services.

Survey Results

The County collected 16 survey responses that were emailed directly to agencies/persons, posted on County website and made available during focus group meetings – which is quite a low number considering the outreach that was done in order to solicit a higher response rate. The survey began by asking respondents general questions about where respondents lived and worked, their age, special needs, and their involvement in specific activities or programs. Respondents then rated the level of need for 53 specific improvement types divided into seven overall areas, including: Community Facilities, Infrastructure, Special Needs Services, Community Services, Neighborhood Services, Economic Development, Housing and Homelessness. The survey asked respondents to rank the level of need for each service or program under each of the overall areas on a scale range, where 1 is a low need, increasing up to 4, which is the highest need. The table attached shows the 10 highest rated need areas across all categories.

Public Review of Draft Documents

The County released the Consolidated Plan on July 3, 2020 for a 30-day public review and comment period. The County made the Plan available electronically on the Community Development Department webpage. The County also sent the electronic version to the outreach list.

Public Hearings

The County held a public hearing at the BOS meeting on August 4, 2020 to formally adopt the Consolidated Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	

1	Public Meeting	Housing	On November 7,	Participants	All comments received
		Professionals and	2019, San Joaquin	identified the	were accepted.
		Service Provide	County held one	following major	
			Focus Group Meeting	needs in the	
			to solicit community	community:-	
			input concerning the	HOUSING:	
			County's housing,	short-term	
			economic	emergency	
			development,	housing, homeless,	
			infrastructure,	transitional, foster	
			service needs and	youth,	
			how funds should be	affordable/low-	
			prioritized over the	income units, lower	
			next 5 years. The	predevelopment	
			County held the	costs, liens on lots,	
			Focus Group Meeting	land not available	
			at the Robert J Cabral	and tenant based	
			Agricultural Center	rental assistance.	
			located at 2101 E.	Operating Costs for	
			Earhart Avenue in	shelters keep	
			Stockton from 10:00	increasing and can't	
			am to 12:00 pm. The	keep up with	
			County publicized the	demand.	
			Focus Group	PROGAMS: Re-	
			Meetings using email	entry programs,	
			announcements,	mental health	
			phone calls, and	services, foster	
			flyers (in both English	youth, day centers	
			and Spanish) posted	and vocational	
			and distributed in	training.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted	applicable)
					and reasons	
			County buildings and			
			throughout the			
			county. Thirteen			
			people attended the			
			focus group			
			discussion. The flyer			
			was directly emailed			
			to over 350			
			people/agencies. 13			
			individuals attended			
			either one of the			
			Focus Group			
			Meetings.			

2	Needs Survey	Non-English	The County	See attached	All surveys were
		Speaking - Specify	conducted a	survey table which	accepted
		other language:	Community Needs	summarizes results	
		Spanish	Survey to solicit input		
			from service		
		Non-	providers and		
		targeted/broad	residents in the		
		community	Urban County. The		
			survey informed		
			respondents that the		
			County was updating		
			the Consolidated Plan		
			for Federal CDBG,		
			HOME, and ESG		
			funds that primarily		
			serve low- to		
			moderate income		
			residents and areas,		
			and polled		
			respondents about		
			the level of need in		
			the Urban County for		
			various types of		
			improvements that		
			can potentially be		
			addressed by the use		
			of CDBG, HOME, and		
			ESG funds, including:		
			housing, community		
			and economic		

 •	•			
		development		
		improvements. The		
		County distributed		
		the survey through a		
		number of channels		
		in order to gather		
		responses from a		
		broad sample. The		
		County distributed		
		the survey to service		
		providers, local		
		stakeholders, and		
		City and County		
		departments in order		
		to increase the		
		number of responses.		
		The County made the		
		survey available in		
		hard copy format, as		
		well as electronic		
		format. The County		
		made the survey		
		available online and		
		offline in both English		
		and Spanish. The		
		County collected 16		
		survey responses,		
		including surveys		
		collected		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			electronically and on			
			paper.			
3	Internet Outreach	Non-	The County sent out	For the most part,	All comments received	
		targeted/broad	e-mail	people were	were accepted.	
		community	announcements to	enthusiastic about		
			inform stakeholders	the meeting and		
			and community	showed interest in		
			members throughout	attending.		
			the Plan process.			
4	Newspaper Ad	Minorities	Public Hearing and	No comments	No comments received	
			Comment periods	received		
		Non-English	published in the local			
		Speaking - Specify	newspaper			
		other language:				
		Spanish				
		Non-				
		targeted/broad				
		community				
5	Internet Outreach	Non-	All Plans were posted	All comments were	No comments were not	
		targeted/broad	on the County's	received	accepted	
		community	website and available			
			for review and			
			comments			

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

The data found in the tables below are based on information from the unincorporated areas of San Joaquin County and the cities of Escalon, Lathrop, Manteca, Ripon, and Tracy, also known as the Urban County. The data does not include the cities of Stockton or Lodi.

In 2015 there were 345,230 residents and 104,220 households in the participating jurisdictions, according to the American Community Survey (ACS) data. The median household income in the Urban County was \$53,274. In terms of income categories, about 8 percent (8,474) of households in the Urban County qualify as extremely low income, 10 percent (10,459) qualify as very low income, 15 percent (15,754) qualify as low income, and about 57 percent (49,435) qualify as moderate-income households.

Housing Problems

The most common housing problem facing households in the Urban County is cost burden. An estimated 42 percent of all households (25,283) in the Urban County pay more than 30 percent of their income on housing. Of those, 54 percent are renter households (13,714) and 46 percent are owner households (11,569).

Housing problems are also typically greater for LMI renters than LMI owners. Over 6 times as many LMI renters (489) suffer from substandard housing than do LMI owners (76); and a fewer number of LMI owners (149) suffer from severely overcrowded housing conditions compared to LMI renters (638).

Housing Needs

The primary housing issue in the Urban County continues to be providing housing that is affordable to the lowest-income segments of the population. Demand for affordable housing, especially for extremely low- and very low-income households, continues to outpace production. The high cost of subsidy, limited funding resources, and restrictions on funding sources provide challenges in addressing existing and projected affordable housing needs.

Through outreach and consultation, the following general housing needs were identified:

 Additional homeless shelters in the outer areas of the county, especially those that provide basic necessities, such as showers and bathrooms;

- Permanent supportive housing, with on-site services; and,
- More Housing Choice Vouchers in an effort to reduce the number of individuals/families on the waitlist.

Public Housing

As of June 2020 the Housing Authority of the County of San Joaquin (HACSJ) operated 986 Public Housing units. In addition HACSJ administers a total of 5,188 Housing Choice Vouchers (Section 8), including 491 Project-based vouchers, 259 Veterans Affairs Supportive Housing (VASH), 58 Mainstream Vouchers for non-elderly person with a disability, and 69 Family Unification Program (FUP) special purpose vouchers. The needs of public housing residents, including those with disabilities, include social services and self-sufficiency training, including job training, after-school and daycare programs, and transportation options.

Non-housing Community Development Needs

Needs for public facilities, improvements, and services were identified at the Focus Group Meetings and further reinforced through the Community Needs Survey:

- Public Facilities: Needs identified over the next five years include: facilities that provide beds to
 homeless persons for emergency shelter and transitional housing; renovation of existing
 facilities to maintain or expand operational levels, including park improvements, lighting, and
 landscape; health care facilities; and youth centers.
- *Public Improvements*: Needs identified over the next five years include: street improvements; water, sewer, and storm drain improvements; security improvements; and improvements for ADA accessibility.
- Public Services: Needs identified over the next five years include: expand transportation options
 in the outer areas; expand capacity of service providers in the Urban County; provide childcare
 services; and expand homeless assistance in outlying areas and smaller cities.

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

See tables below.

Demographics	Base Year: 2009	Most Recent Year: 2015	% Change
Population	685,306	345,230	-50%
Households	207,667	104,220	-50%
Median Income	\$54,540.00	\$53,274.00	-2%

Table 5 - Housing Needs Assessment Demographics

Data Source: 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Number of Households Table

	0-30%	>30-50%	>50-80%	>80-100%	>100%
	HAMFI	HAMFI	HAMFI	HAMFI	HAMFI
Total Households	8,474	10,459	15,754	9,780	59,655
Small Family Households	3,168	3,603	6,155	4,434	32,175
Large Family Households	1,059	1,644	3,233	1,993	9,499
Household contains at least one					
person 62-74 years of age	1,489	2,459	3,407	2,204	12,203
Household contains at least one					
person age 75 or older	905	1,977	2,276	949	4,725
Households with one or more					
children 6 years old or younger	1,922	2,526	4,044	2,618	9,523

Table 6 - Total Households Table

Data 2011-2015 CHAS

Source:

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

			Renter					Owner		
	0-30%	>30-	>50-	>80-	Total	0-30%	>30-	>50-	>80-	Total
	AMI	50% AMI	80% AMI	100% AMI		AMI	50% AMI	80% AMI	100% AMI	
NUMBER OF HOL	JSEHOLD									
Substandard										
Housing -										
Lacking										
complete										
plumbing or										
kitchen										
facilities	142	134	213	50	539	14	34	28	20	96
Severely										
Overcrowded -										
With >1.51										
people per										
room (and										
complete										
kitchen and										
plumbing)	155	214	269	239	877	35	38	76	65	214
Overcrowded -										
With 1.01-1.5										
people per										
room (and										
none of the										
above										
problems)	384	674	890	412	2,360	110	148	354	254	866
Housing cost										
burden greater										
than 50% of										
income (and										
none of the										
above										
problems)	3,551	2,688	1,234	260	7,733	1,848	1,517	2,312	828	6,505

			Renter			Owner				
	0-30%	>30-	>50-	>80-	Total	0-30%	>30-	>50-	>80-	Total
	AMI	50%	80%	100%		AMI	50%	80%	100%	
		AMI	AMI	AMI			AMI	AMI	AMI	
Housing cost										
burden greater										
than 30% of										
income (and										
none of the										
above										
problems)	159	1,473	2,989	1,360	5,981	343	1,025	1,828	1,868	5,064
Zero/negative										
Income (and										
none of the										
above										
problems)	378	0	0	0	378	430	0	0	0	430

Table 7 – Housing Problems Table

Data Source: 2011-2015 CHAS

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

			Renter			Owner				
	0-30%	>30-	>50-	>80-	Total	0-30%	>30-	>50-	>80-	Total
	AMI	50%	80%	100%		AMI	50%	80%	100%	
		AMI	AMI	AMI			AMI	AMI	AMI	
NUMBER OF HOU	JSEHOLD	S								
Having 1 or										
more of four										
housing										
problems	4,245	3,703	2,609	953	11,510	2,003	1,731	2,760	1,167	7,661
Having none of										
four housing										
problems	668	2,280	5,039	3,240	11,227	723	2,723	5,368	4,425	13,239
Household has										
negative										
income, but										
none of the										
other housing										
problems	378	0	0	0	378	430	0	0	0	430

Table 8 – Housing Problems 2

Data Source: 2011-2015 CHAS

3. Cost Burden > 30%

		Re	enter			Ov	vner	
	0-30%	>30-50%	>50-80%	Total	0-30%	>30-50%	>50-80%	Total
	AMI	AMI	AMI		AMI	AMI	AMI	
NUMBER OF HO	USEHOLD:	S						
Small Related	2,139	2,118	2,111	6,368	722	986	1,795	3,503
Large Related	634	983	1,339	2,956	249	295	807	1,351
Elderly	628	1,072	745	2,445	911	1,106	1,359	3,376
Other	820	757	879	2,456	435	279	387	1,101
Total need by	4,221	4,930	5,074	14,225	2,317	2,666	4,348	9,331
income								

Table 9 - Cost Burden > 30%

Data

2011-2015 CHAS

Source:

4. Cost Burden > 50%

		Re	nter			Ov	vner	
	0-30%	>30-50%	>50-80%	Total	0-30%	>30-50%	>50-80%	Total
	AMI	AMI	AMI		AMI	AMI	AMI	
NUMBER OF HO	USEHOLDS	5						
Small Related	2,094	1,464	533	4,091	607	723	1,092	2,422
Large Related	490	301	359	1,150	194	192	318	704
Elderly	560	759	362	1,681	767	548	718	2,033
Other	795	404	170	1,369	352	135	258	745
Total need by	3,939	2,928	1,424	8,291	1,920	1,598	2,386	5,904
income								

Table 10 – Cost Burden > 50%

Data

2011-2015 CHAS

Source:

5. Crowding (More than one person per room)

			Renter			Owner				
	0-	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	30%	50%	80%	100%		30%	50%	80%	100%	
	AMI	AMI	AMI	AMI		AMI	AMI	AMI	AMI	
NUMBER OF HOUSE	HOLDS									
Single family										
households	518	800	935	475	2,728	110	109	282	154	655
Multiple,										
unrelated family										
households	24	91	187	157	459	0	72	132	175	379

			Renter			Owner				
	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
Other, non-family										
households	0	0	35	44	79	35	4	20	0	59
Total need by	542	891	1,157	676	3,266	145	185	434	329	1,093
income										

Table 11 – Crowding Information – 1/2

Data

2011-2015 CHAS

Source:

		Rei	nter		Owner				
	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0- 30% AMI	>30- 50% AMI	>50- 80% AMI	Total	
Households with									
Children Present	0	0	0	0	0	0	0	0	

Table 12 - Crowding Information - 2/2

Data Source Comments:

Describe the number and type of single person households in need of housing assistance.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

What are the most common housing problems?

Are any populations/household types more affected than others by these problems?

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

Discussion

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

This section examines local income and racial/ethnic group data for the County of San Joaquin and compares them to determine if any racial/ethnic groups have experienced a disproportionately greater housing need than the needs of the population of San Joaquin County as a whole.

A disproportionately greater need exists when the members of a racial/ethnic group at a given income level experience housing problems at a greater rate (10 percentage points or more) than the jurisdiction at that income level, as a whole.

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	6,764	880	808
White	2,833	490	396
Black / African American	395	14	30
Asian	343	70	92
American Indian, Alaska Native	18	0	28
Pacific Islander	0	0	0
Hispanic	2,878	295	243

Table 13 - Disproportionally Greater Need 0 - 30% AMI

Data 2011-2015 CHAS

Source:

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	7,925	2,487	0

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
White	3,373	1,403	0
Black / African American	214	40	0
Asian	528	108	0
American Indian, Alaska Native	28	0	0
Pacific Islander	25	0	0
Hispanic	3,430	855	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data Source: 2011-2015 CHAS

Jource

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	10,186	5,597	0
White	4,410	2,761	0
Black / African American	354	33	0
Asian	817	272	0
American Indian, Alaska Native	75	39	0
Pacific Islander	45	10	0
Hispanic	4,112	2,287	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data Source: 2011-2015 CHAS

Source

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

Consolidated Plan

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^{*}The four housing problems are:

^{*}The four housing problems are:

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,356	4,419	0
White	2,162	2,242	0
Black / African American	248	84	0
Asian	289	228	0
American Indian, Alaska Native	4	14	0
Pacific Islander	0	0	0
Hispanic	2,481	1,759	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data

2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

Discussion

See tables above.

^{*}The four housing problems are:

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

A disproportionately greater need exists when the members of a racial or ethnic group at a given income level experience housing cost burden problems at a greater rate (10 percentage points or more) than the income level as whole.

A household is considered *cost burdened* if it spends more than 30 percent of its income on gross housing costs. A household is considered *severely cost burdened* if it spends more than 50 percent of its income on gross housing costs.

For renters, gross housing costs include rent paid by the tenant plus utilities. For owners, housing costs include mortgage payment, taxes, insurance, and utilities.

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	6,248	1,391	808
White	2,573	757	396
Black / African American	355	49	30
Asian	343	70	92
American Indian, Alaska Native	18	0	28
Pacific Islander	0	0	0
Hispanic	2,693	487	243

Table 17 - Severe Housing Problems 0 - 30% AMI

Data 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

^{*}The four severe housing problems are:

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,434	5,003	0
White	2,176	2,578	0
Black / African American	173	80	0
Asian	454	186	0
American Indian, Alaska Native	24	4	0
Pacific Islander	25	0	0
Hispanic	2,279	1,987	0

Table 18 - Severe Housing Problems 30 - 50% AMI

Data

2011-2015 CHAS

Source:

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	5,369	10,407	0
White	2,110	5,071	0
Black / African American	174	224	0
Asian	622	463	0
American Indian, Alaska Native	0	114	0
Pacific Islander	30	20	0
Hispanic	2,201	4,194	0

Table 19 - Severe Housing Problems 50 - 80% AMI

Data

2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

^{*}The four severe housing problems are:

^{1.} Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

^{*}The four severe housing problems are:

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,120	7,665	0
White	788	3,614	0
Black / African American	100	239	0
Asian	128	384	0
American Indian, Alaska Native	0	18	0
Pacific Islander	0	0	0
Hispanic	1,036	3,199	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data

Source:

2011-2015 CHAS

Discussion

See tables above.

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^{*}The four severe housing problems are:

^{1.} Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	65,342	21,252	16,686	826
White	37,809	10,117	7,871	396
Black / African				
American	1,677	1,073	963	30
Asian	5,408	1,589	1,366	96
American Indian,				
Alaska Native	193	118	42	28
Pacific Islander	214	50	55	0
Hispanic	18,068	7,532	5,512	263

Table 21 - Greater Need: Housing Cost Burdens AMI

Data 2011-2015 CHAS

Source:

Discussion:

NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

As described above, within almost every income bracket in the Urban County, at least one racial/ethnic group experienced a disproportionate number of housing problems or severe housing problems (with the exception of the extremely low-income group for housing problems). More specifically the groups that experienced the disproportionate number of housing problems were either Black/African American or Asian households. See discussion above for details.

If they have needs not identified above, what are those needs?

Not applicable

Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

An "area of minority or racial and ethnic concentration" is defined as any census tract or block group in which the percentage of persons of a racial or ethnic minority exceeds 35 percent. See section MA-50: Needs and Market Analysis Discussion for details and maps of areas in the county with a concentration of racial or ethnic groups.

Consolidated Plan

NA-35 Public Housing – 91.205(b)

Introduction

Totals in Use

Program Type										
	Certificate	Mod-	Public Vouchers							
	F	Rehab	nab Housing Total	Total	Project -	Tenant -	Speci	al Purpose Vo	ucher	
					based	based	Veterans	Family	Disabled	
							Affairs	Unification	*	
							Supportive	Program		
							Housing			
# of units vouchers in use	0	0	1,052	4,651	72	4,427	47	85	0	

Table 22 - Public Housing by Program Type

Data Source: PIC (PIH Information Center)

Characteristics of Residents

	Program Type										
	Certificate	icate Mod- Public Vouchers									
		Rehab	Housing	Total	Project -	Tenant -	Special Purp	ose Voucher			
					based	based	Veterans Affairs Supportive Housing	Family Unification Program			
Average Annual Income	0	0	14,961	13,879	12,257	13,911	10,960	13,621			
Average length of stay	0	0	7	7	2	7	0	6			
Average Household size	0	0	3	2	1	2	1	4			

^{*}includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

	Program Type												
	Certificate	Mod-	Public	Vouchers									
		Rehab	Housing	Total	Project -	Tenant -	Special Purp	ose Voucher					
					based	based	Veterans Affairs Supportive Housing	Family Unification Program					
# Homeless at admission	0	0	0	1	0	0	1	0					
# of Elderly Program Participants													
(>62)	0	0	182	917	30	884	2	0					
# of Disabled Families	0	0	185	1,919	38	1,829	26	17					
# of Families requesting													
accessibility features	0	0	1,052	4,651	72	4,427	47	85					
# of HIV/AIDS program													
participants	0	0	0	0	0	0	0	0					
# of DV victims	0	0	0	0	0	0	0	0					

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Race of Residents

Program Type											
Race	Certificate	Mod-	Public	Vouchers							
		Rehab	Housing	Total	Project -	Tenant -	Speci	al Purpose Vo	se Voucher		
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *		
White	0	0	533	1,970	41	1,837	28	57	0		
Black/African American	0	0	297	1,915	25	1,850	19	16	0		
Asian	0	0	190	632	3	615	0	6	0		

Program Type									
Race	Certificate	Mod-	Public	Vouchers					
		Rehab	Housing	Total	Project -	Tenant -	Speci	al Purpose Vo	ucher
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
American Indian/Alaska									
Native	0	0	17	90	3	82	0	5	0
Pacific Islander	0	0	15	44	0	43	0	1	0
Other	0	0	0	0	0	0	0	0	0
*includes Non-Elderly Disabled,	Mainstream	One-Year, M	ainstream Fi	ve-year, and N	ursing Home T	ransition	•	•	

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Ethnicity of Residents

Program Type									
Ethnicity	Certificate	Mod-	Public	Vouchers					
		Rehab	Housing	Total	Project -	Tenant -	Speci	al Purpose Vo	ucher
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	0	0	457	936	13	888	4	28	0
Not Hispanic	0	0	595	3,715	59	3,539	43	57	C

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

Based on the data, 185 families with at least one member with a disability receive public housing assistance. Also 1,052 families receiving public housing assistance requested accessibility features in their unit. Residents with disabilities need a range of accessibility features, including wider doorways, accessible bathrooms, and features that allow older adults to age in place.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

In an effort to increase self-sufficiency among public housing residents and HCV participants, the Housing Authority has identified a need for social services such as economic redevelopment, health, education, and youth services. This immediate need can take the form of teaching residents self-sufficiency skills such as: job interviewing, resume building, nutrition, health and wellness, financial and basic computer skills. Recently the Housing Authority collaborated with the University of the Pacific, United Way, Stockton Unified School Distinct, San Joaquin Public Library, and the City of Stockton to create a summer reading program, Stockton Summer United (SSU), for the children of Sierra Vista and Conway Homes both located in Stockton, CA.

How do these needs compare to the housing needs of the population at large

Housing needs of low- and moderate-income households in the Urban County generally reflect the housing needs in the region.

Discussion

See above

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s)						
and Child(ren)	515	10	6,500	4,500	6,140	30
Persons in Households with Only						
Children	4	0	75	60	71	14
Persons in Households with Only						
Adults	552	1,548	2,350	1,050	1,864	66
Chronically Homeless Individuals	607	145	1,200	0	0	0
Chronically Homeless Families	6	0	30	0	0	0
Veterans	82	71	350	125	0	66
Unaccompanied Child	10	0	155	0	0	35
Persons with HIV	20	0	35	10	0	40

Table 26 - Homeless Needs Assessment

Data Source: San Joaquin Continuum of Care 2019 Point in Time Count of Sheltered and Unsheltered Homeless; and the San Joaquin Continuum of Care Homeless Management Information System**Data for these columns is based on System Performance and demographic reports from the HMIS for calendar year 2019 Data for this column is based on exits without a specific destination; exits to PH (Permanent Housing) are based on reports from the HMIS for calendar year 2019. Note: Unknown figures and estimates regarding Exits From Homelessness reflect a lack of data being collected by individual agencies that are responsible for entering information for their own programs.

Data Source Comments:

Table Narrative

The 2019 PIT count counted a total of 2,629 homeless individuals in San Joaquin County – a 69 percent increase from the 2017 PIT count. (The number of unsheltered homeless counted increased 175 percent from 2017 to 2019). Of the total 2,629 homeless individuals counted in 2019, 40.1 percent (1,071) were sheltered, while 59.9 percent (1,558) were unsheltered. The last time the San Joaquin Continuum of Care conducted a Point in Time Count of the Unsheltered Homeless was in January of 2017. At that time, 567 unsheltered homeless individuals were counted, utilizing approximately 35 volunteers. While it is widely believed that unsheltered homelessness has trended upward in San Joaquin County during that time frame, the 170% increase in total counted over that period can only reasonably be explained by one thing: an over 1,000% increase in the number of community members willing and able to volunteer to count the homeless during the 2019 PIT count.

Of the total 1,558 unsheltered individuals counted, 59 percent (921 individuals) resided in the city of Stockton, 14 percent (218) were in Manteca, 10 percent (155) were in Tracy, 9 percent (139) were in Lodi, with the rest scattered around Lathrop, Ripon and Escalon. 100 more unsheltered homeless individuals were found living in the unincorporated parts of San Joaquin County. Only 10 unsheltered individuals were part of households with children, which included 6 individuals younger than 18; the rest of the households counted were households with only adults. Comparisons between the 2019 PIT Count and the previous two PIT counts are shown in Table 27, below.

The number of chronically homeless individuals and households with children are estimates based on data gathered from HMIS, which is based on self-reported data from individuals as well as service provider history, and estimates based on provider experience. Accurate determination of the number of chronically homeless depends not only on the length of time or number of times a person has been homeless, but also on whether or not the person has a permanent disability (which is different from having experienced an issue with a particular problem).

Determination of whether or not a disability exists requires an expert diagnosis, which homeless service providers are not equipped to provide.

	Total Persons Sheltered	Total Persons Unsheltered	Total
PIT 2015	1116	541	1657
PIT 2017	985	567	1552
PIT 2019	1071	1558	2629

Table 27 - Table 2 - Homeless County Totals

	Tracy	Lodi	Manteca	Stockton	Unincorporated	TOTAL
Adults	181	224	231	1524	94	2283

Children	25	20	25	254	6	330
Households with children	11	8	11	116	2	148
Households - adults only	165	214	218	1361	90	2048

Table 28 - Table 3 - Homeless County, Tracy, Lodi, Manteca, Stockton

Indicate if the homeless population Has No Rural Homeless is:

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Based on entries in Homeless Management Information System (HMIS), at the beginning of 2019 (during the 2019 PIT Count) there were 1,071 persons enrolled in emergency shelter or transitional housing programs. During the 2019 calendar year, there were a total of 8,931 persons who stayed at least one night in emergency shelter and transitional housing according to the HMIS; of that total, 8,358 persons were enrolled during 2019 and 573 were enrolled in 2018 but still in shelter/transitional housing when 2019 began. Of the 8,931 in shelter or transitional housing in 2019, 4,881 persons had not been in shelter or transitional housing in the prior 24 months. These figures suggest that at least 7,000 persons exit shelters and transitional housing during any given year.

Data regarding exits for those leaving emergency shelters is incomplete, as emergency shelters have extremely limited ability to gather accurate data regarding households exiting shelters unless those households are directly assisted by a Permanent Housing provider that also enters data into HMIS. Individual agencies are responsible for collecting data in HMIS regarding individuals that exit those agencies' programs. (This is also the case for those individuals contacted through outreach teams.) Therefore, the limited abilities of individual agencies to gather data about their clients results in a system-wide shortcoming in the data regarding exits from emergency shelters.

Based on interviews conducted with unsheltered homeless during the 2019 count, 87 percent reported being homeless in San Joaquin County continuously for more than three months, 72 percent reported being homeless in San Joaquin County continuously for more than a year, and 39 percent reported conditions that led them to be considered "chronically homeless."

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Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	608	1,109
Black or African American	345	321
Asian	28	34
American Indian or Alaska		
Native	10	18
Pacific Islander	22	23
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	357	454
Not Hispanic	716	1,104

Data Source

Comments:

Data Source: Stockton/San Joaquin CoC Point-in-time count, 2019; Stockton/San Joaquin CoC HMIS.

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

The 2019 PIT count identified 146 households with at least one adult and one child (515 persons) in emergency shelter and transitional housing and 2 unsheltered households with at least one adult and one child (10 persons). Also, of the 88 sheltered veterans identified, 2 veterans were members of households with at least one child. None of the unsheltered veterans were in households with children.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

Table 30 above shows the racial/ethnic breakdown of both sheltered and unsheltered homeless populations within the Stockton/San Joaquin Continuum of Care. As the table show, Whites and Hispanics make up the largest number of both shelter and unsheltered homeless individuals, followed by Black/African Americans.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The most significant difference between the sheltered and unsheltered populations is household composition. Families with children were not seen in great numbers on the streets, while families with children make up a significant percentage of households that are in emergency shelters or transitional housing facilities. Only 0.6 percent of counted unsheltered homeless individuals were in a household that included minor children; 48 percent of counted sheltered homeless individuals were in a household that included minor children.

Discussion:

In comparing the unsheltered population to adult only sheltered population, the gender, age, and racial distribution of homeless individuals are similar; however, the percentage of Hispanic persons is lower among unsheltered homeless.

Homeless Veterans, whether sheltered or unsheltered, are overwhelmingly males in adult only households. Among both the sheltered and unsheltered population, the percentage is consistent.

Based on interviews, at least 70 percent of unsheltered persons indicated they had been homeless for a year or more. In similar sheltered populations, approximately 50 percent indicated they had been homeless for a year or more. During the 2019 PIT, 39 percent of unsheltered homeless individuals met the definition of "chronically homeless" according to self-reported information, while 13.5 percent of sheltered homeless individuals met the definition of "chronically homeless," indicating the unsheltered population appears to suffer from longer durations of homelessness and heightened levels of disabling conditions. During the 2019 PIT, 34 percent of unsheltered homeless indicated some level of mental health issues, and 59 percent indicated some level of substance abuse issues. It should be noted that while unsheltered homeless self-reported substance abuse and mental health issues, there is no empirical evidence that these issues were at the level of being a permanent disability.

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OMB Control No: 2506-0117 (exp. 06/30/2018)

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

For the purposes of the Consolidated Plan, this section will address special needs populations as defined by HUD. The following section addresses the needs of persons who are not homeless but require supportive housing. The special needs populations considered in this section are the following:

- Elderly households (defined as 62 and older)
- Frail elderly (defined as an elderly person who requires assistance with three or more activities
 of daily living, such as bathing, walking, or performing light housework)
- Persons with disabilities (mental, physical, and/or developmental disabilities)
- Persons with alcohol or other drug addiction
- Persons living with HIV/AIDS and their families
- Victims of domestic violence, dating violence, sexual assault, and stalking

Describe the characteristics of special needs populations in your community:

Farmworkers

Since migrant farmworkers frequently move locations, it is nearly impossible for them to purchase a home and therefore are typically renters. Migrant farmworkers also earn a low income and therefore do not have the capital to afford to purchase a home that meets their needs. This forces the farmworking community to compete for the lowest cost housing, which is typically substandard. Most rental units available to migrant farmworkers are small, however, most farmworking families are above average in size. As a result, most migrant farmworkers live in overcrowded housing. In order to afford the high rents that result from low vacancy rates, particularly at the height of the migrant worker season in the county, migrant workers often share rooms and housing units, which leads to overcrowding issues. Housing affordability and overcrowding are critical issues among this special needs group.

Elderly persons, including frail elderly

Frail elderly are often limited in their mobility and ability to live independently because of their disability. Their lower income status limits their ability to balance the need for housing and other necessities. Finding affordable housing and dealing with the eviction of long-term elderly tenants are among the most difficult housing problems currently affecting the elderly in San Joaquin County. Subsidized housing and Federal housing assistance programs (such as the Housing Choice Voucher Program) are increasingly challenging to secure and often involve a long waiting list.

Persons with disabilities

Living arrangements for persons with disabilities depend on the severity of the disability. Many persons live independently, while others live with family members. To maintain independent living, disabled persons may need special housing design features, income support, and in-home supportive services for persons with medical conditions. Special design and other considerations for persons with disabilities include single-level units, availability of services, group living opportunities, and proximity to transit. Single-family units lack ADA accessibility requirements.

Persons with disabilities, their families, and caretakers may receive a variety of housing assistance and supportive services to help them afford housing in the community; make residential accessibility improvements; receive medical care, transportation, and other supportive services for independent living. Supportive services like these need to be integrated with housing to provide a full-service center for persons with disabilities.

Persons addicted to alcohol or other substances

The Substance Abuse Services Division provides drug and alcohol treatment services for county residents, including outpatient, residential, and co-occurring treatment services. The Chemical Dependency Counseling Center, provides outpatient treatment services for adults, treatment services for court referred youth up to age 18, prenatal outpatient treatment for women, a 15-week Drug Diversion program, and a 12-week Substance Abuse Education program. The Division also offers residential treatment services at two sites: Recovery House and Family Ties. Recovery House is a residential treatment program for adult men and women, while Family Ties is a residential treatment program for pregnant women and women with children up to 10 years old.

What are the housing and supportive service needs of these populations and how are these needs determined?

The County conducted a Community Needs Survey and held a Focus Group Meetings to solicit input on needs during the development of the Consolidated Plan, as described in The Process section of this Plan.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

According to the San Joaquin Public Health Department, data is compiled on an annual basis throughout the County that reports those who have contracted HIV/AIDS. The most recent data from the County Health Department provided information as follows:

- 2015: 36 AIDS / 65 HIV

- 2016: 32 AIDS / 46 HIV

- 2017: 23 AIDS / 55 HIV

Overall, the numbers appear to be on a downward trend throughout the County. The health department will continue to monitor these cases and provide assistance for prevention and treatment.

Discussion:

See above

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

As is often the case in many cities and counties, the public needs within the county are varied and extensive, but also exceed available resources. In San Joaquin County there is a continuing need to update or rehabilitate public facilities or build new facilities to serve the growing population, particularly the special needs populations. Needs identified over the next five years include the following:

- Renovate existing public health facilities to maintain or expand operational levels;
- Expand recreational facilities for lower-income youth;
- Rehabilitation and construction of homeless shelters or emergency shelters;
- Rehabilitation of existing senior centers.

How were these needs determined?

The County conducted a Community Needs Survey and held a Focus Group Meetings to solicit input on needs during the development of the Consolidated Plan, as described in The Process section of this Plan.

Describe the jurisdiction's need for Public Improvements:

Like many other counties, ensuring the critical infrastructure for residents is in place and good working order is a top priority. Over the years the County has attempted to install these improvements in the lowest income areas where such facilities do not exist. Over the next 5 years, the County intends to focus on the following:

- Install or upgrade sewer systems, particularly in lower-income areas;
- Install or upgrade water system facilities, particularly in lower-income areas;
- Install or upgrade storm drainage systems, particularly in lower-income areas;
- Install new or renovate existing facilities to maximize accessibility for pedestrians, especially those with special needs, particularly persons with disabilities and seniors.
- Install new improvements that support the construction of new housing (single family and multifamily)

How were these needs determined?

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The County conducted a Community Needs Survey and held two Focus Group Meetings to solicit input on needs during the development of the Consolidated Plan, as described in The Process section of this Plan.

Describe the jurisdiction's need for Public Services:

San Joaquin County provides public services to people and businesses within the county, either directly or by financing the provision of services. The County strives to improve the quality, quantity, and usefulness of public services for its residents and business communities. Most years, the County received requests for these funds that far exceed their 15% allowable. Needs identified over the next five years include the following:

- Homeless services, including prevention and direct assistance.
- Expand transportation options to outer areas of the county to ensure individuals can access services provided in the central city;
- Expand the capacity of public service providers to further provide services particularly to those that provide services to lower-income youth, seniors, and the homeless; and
- Childcare services, especially for single-parent, extremely low- and very low-income households.
- Essential services (food, hygiene, etc.) to the most vulnerable populations.

How were these needs determined?

The County conducted a Community Needs Survey and held a Focus Group Meetings to solicit input on needs during the development of the Consolidated Plan, as described in The Process section of this Plan.

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OMB Control No: 2506-0117 (exp. 06/30/2018)

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

As discussed in the Needs Assessment, San Joaquin County's housing stock has gradually become less affordable after crashing during the 2008/2009 economic recession. Rental housing throughout the County is becoming increasingly more expensive and the affordability gap is widening. This is also true for the individual cities that participate in the Urban County as well. Home prices are continuing to rise for single family buyers and the rental market is continuing to get tighter as a lack of availability is becoming an issue - driving rents higher as well. An adequate housing supply is critical to keeping housing affordable, and affordable housing is among the most important contributors to household welfare. When considering the difference between income growth and rental housing costs, the need for more affordable housing, not just for the lowest-income residents, but also for a large number of low- and moderate-income working families, becomes clear. Overall, there is a strong need for a diverse mixture of new housing stock to serve the needs of the region's current and future population

OMB Control No: 2506-0117 (exp. 06/30/2018)

MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

Housing stock in San Joaquin County mostly consists of single-family units; about 85 percent of housing units fall into this category, and only about 10 percent are multi-family units. In the County, more units are owner-occupied versus renter-occupied, representing 66 percent of the housing stock with the vast majority being larger units, i.e. 3 bedroom homes.

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	91,075	82%
1-unit, attached structure	3,422	3%
2-4 units	3,690	3%
5-19 units	3,364	3%
20 or more units	2,759	2%
Mobile Home, boat, RV, van, etc.	7,035	6%
Total	111,345	100%

Table 29 – Residential Properties by Unit Number

Data Source: 2011-2015 ACS

Unit Size by Tenure

	Owners	3	Renters		
	Number	%	Number	%	
No bedroom	343	1%	693	2%	
1 bedroom	942	1%	4,215	11%	
2 bedrooms	8,360	13%	12,740	34%	
3 or more bedrooms	56,901	86%	19,979	53%	
Total	66,546	101%	37,627	100%	

Table 30 - Unit Size by Tenure

Data Source: 2011-2015 ACS

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

Assisted housing units are units with rents subsidized by Federal, State, or local government programs. Public housing was established to provide decent and safe rental housing for eligible lower-income families and special needs populations, including the elderly and persons with disabilities. A total of 1,522 units are located in assisted, privately-owned affordable multifamily housing developments in the Urban County. None of the units are at risk of converting to market rate. The following are where publicly assisted housing units are located:

- The unincorporated areas of the county have 319 assisted housing units. (Harney Lane Migrant Center, Joseph J. Artesi Migrant Center II, Joseph J. Artesi Migrant Center III, Sartini Manor)
- The city of Escalon has 42 assisted housing units. (Heritage House)
- The city of Manteca has 608 assisted housing units. (Atherton Apartments, Almond Terrace Senior Apartments, Cedar Green, Eskaton Manteca Manor Apartments, Magnolia Court, Union Court Apartments (HCD), Union Court Apartments (CalHFA), Vernal Apartments, Yosemite Apartments)
- The city of Tracy has 553 assisted housing units. (Chesapeake Bay Apartments, Mountain View Townhomes, Stone Pine Meadows (CalHFA), Stone Pine Meadows (LIHTC), Sycamore Village, Tracy Senior Apartments, Tracy Garden Apartments, Tracy Village Apartments)
- There are no publicly assisted housing units in the cities of Lathrop or Ripon.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

As shown in the tables above, none of the affordable units are designated as "at risk" from the affordable housing inventory.

Does the availability of housing units meet the needs of the population?

As the economy and housing market has rebounded, the need for affordable housing has remained high and inventory has stayed fairly low. Demand for single family home units have been on the increase, however multi-family rental units have not kept up with the demand. There is also a need for additional permanent supportive housing, especially in the areas outside the central city of Stockton. This permanent supportive housing should be coupled with on-site social services, such as child care, job and skills training, and social programs, to populations in need of assistance. Additionally the permanent supportive housing development projects may use the Housing First model for addressing chronic homelessness. Housing First models move homeless individuals or households immediately from the streets or homeless shelters into their own apartments. By obtaining stable housing first, individuals or households can then address the other issues that may have led to their homelessness episode, and not have to worry about permanent housing.

Describe the need for specific types of housing:

The need for more affordable rental housing continues to be a trend for the County. The units listed above are in high demand will little to no turnover or vacancy.

Discussion

See above

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SAN JOAQUIN COUNTY

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

As described in the Needs Assessment, the primary housing issue in San Joaquin County is the need to provide housing that is affordable to the lowest income segments of the population, specifically extremely low-income households. Although problems vary between renters and owners, housing affordability is an important factor for evaluating the housing market, as well as quality of life, as many housing problems are directly related to the cost of housing. HUD measures affordability by the number of households paying no more than 30 percent of their gross income towards housing costs, including utilities. Households that pay more than 30 percent are considered cost-burdened, and households that pay more than 50 percent are considered severely cost-burdened.

More recently (2020) according to the California Association of Realtors the median home price in San Joaquin County was \$378,663 which shows the County has recovered significantly since the economic downturn in 2009 when prices were at its highest at the time. While home prices have been increasing in recent years, the median home price in the county is significantly lower than the statewide median home price of \$571,875.

Cost of Housing

	Base Year: 2009	Most Recent Year: 2015	% Change
Median Home Value	355,000	223,000	(37%)
Median Contract Rent	810	864	7%

Table 31 – Cost of Housing

Data Source: 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	5,404	14.4%
\$500-999	14,498	38.5%
\$1,000-1,499	11,379	30.2%
\$1,500-1,999	5,145	13.7%
\$2,000 or more	1,167	3.1%
Total	<i>37,593</i>	99.8%

Table 32 - Rent Paid

Data Source: 2011-2015 ACS

Housing Affordability

% Units affordable to Households	Renter	Owner
earning		
30% HAMFI	812	No Data

% Units affordable to Households	Renter	Owner	
earning			
50% HAMFI	3,058	2,758	
80% HAMFI	13,352	7,445	
100% HAMFI	No Data	12,881	
Total	17,222	23,084	

Table 33 – Housing Affordability

Data Source: 2011-2015 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	702	826	1,092	1,579	1,918
High HOME Rent	702	826	1,002	1,149	1,263
Low HOME Rent	612	656	787	910	1,015

Table 34 - Monthly Rent

Data Source: HUD FMR and HOME Rents

Is there sufficient housing for households at all income levels?

There is a need for affordable housing for all lower and moderate-income groups. However, the greatest need is for extremely low- and very low-income households. Market rate units tend to be affordable for moderate and some are even affordable to low-income households.

How is affordability of housing likely to change considering changes to home values and/or rents?

During the housing market downturn of the late 2000s, San Joaquin County had one of the highest rates of foreclosure activity in the nation. In addition to foreclosures, the economic challenges of the recession resulted in large price drops in homes in San Joaquin County. In more recent years, however, property values have increased. While in recent years the housing market has shown signs of strengthening, the county's housing market is slower to recover than other parts of the state due to the lower incomes in the community and the severe impacts from the recession. Additionally, with the housing market improving, competition from investors increases, especially from cash investors, which may prevent many low-income residents from becoming homeowners.

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

As shown in the table above, fair market rent is higher than High HOME rents in almost all cases which shows the lack of affordability in this sector – especially in higher bedroom units. Funding for affordable

housing should be targeted to those households for which market-rents remain affordable, namely extremely low and very low income households.

Discussion

For lower-income households and especially first-time home buyers, it is still a very difficult housing market even with lower mortgage interest rates. This is due to the substantial down-payments required by lenders, a shrinking inventory of affordably priced homes, and competition from cash investors bidding for the same homes, which reduces the number of affordable properties available to lower-income buyers. Additionally, as the housing market continues to recover and median home prices increase, it is likely that affordability will decrease, unless employment and income levels increase to support higher prices and rents.

MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

See discussions and table below

Definitions

HUD defines housing "conditions" similarly to the way housing problems are evaluated in the Needs Assessment. These conditions include: overcrowding, cost burden greater than 30 percent, or a lack of complete plumbing or kitchen facilities. In addition, standard housing is defined as meeting HUD Housing Quality Standards and all state and local codes, while a substandard housing unit is defined when a unit, in its present condition, endangers the health, safety, or well-being of an individual or family. HUD defines a unit as substandard if it is dilapidated; does not have a usable flush toilet or bathtub inside the unit for the exclusive use of a family; does not have electricity or has inadequate or unsafe electrical service; does not have a safe or adequate source of heat; or, has been declared unfit for habitation by an agency or unit of government.

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	20,995	32%	18,054	48%
With two selected Conditions	877	1%	2,394	6%
With three selected Conditions	14	0%	8	0%
With four selected Conditions	0	0%	15	0%
No selected Conditions	44,645	67%	17,190	46%
Total	66,531	100%	37,661	100%

Table 35 - Condition of Units

Data Source: 2011-2015 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	20,109	30%	7,778	21%
1980-1999	21,316	32%	10,287	27%
1950-1979	19,290	29%	14,657	39%
Before 1950	5,858	9%	4,937	13%
Total	66,573	100%	37,659	100%

Table 36 - Year Unit Built

Data Source: 2011-2015 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	25,148	38%	19,594	52%
Housing Units build before 1980 with children present	14,092	21%	8,444	22%

Table 37 - Risk of Lead-Based Paint

Data Source: 2011-2015 ACS (Total Units) 2011-2015 CHAS (Units with Children present)

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Table 38 - Vacant Units

Data Source: 2005-2009 CHAS

Need for Owner and Rental Rehabilitation

One of the commonly used methods for evaluating the local housing stock is to analyze the age of the housing stock. In terms of owner units, 30 percent were built in the year 2000 or later, 32 percent were built between 1980 and 1999, 29 percent between 1950 and 1970, while 9 percent were built before 1950. In terms of rental units, 21 percent were built in the year 2000 or later, 27 percent were built between 1980 and 1999, 39 percent (the majority) were built between 1950 and 1979, while 13 percent were built before 1950. Additionally, the majority of renter households (54%) have at least one "condition" that should be addressed to improve the health and safety of the unit. Therefore, the jurisdictions might consider focusing efforts on rehabilitation of rental units.

Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

The effects of lead-based paint poisoning have been well-documented and include damage to the nervous system, decreased brain development, and learning disabilities. For the purposes of this plan, units built before 1980 are used as a proxy for units that could contain lead-based paint hazards, since lead-based paint was prohibited for use in residential units in 1978. 44,742 of all housing units (both owner and renter) in the participating jurisdictions were built before 1980, and as a result, may be at risk of a lead-based paint hazard. More importantly though is that 22,536 housing units in the participating jurisdictions were units built before 1980 and have children present. Children are more likely to suffer from the effects of lead-based paint poisoning since they are still in the developmental stages of life. This number has significantly increased since the last Con Plan.

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Discussion

As the participating jurisdictions' ownership and rental housing ages there will be a growing need to rehabilitate these units. It is important that the jurisdictions, to the maximum extent possible, maintain programs that offer rental and ownership housing rehabilitation assistance.

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

The Housing Authority of the County of San Joaquin (Housing Authority) manages 1,075 public housing units at several sites throughout the County. These units are further described in the tables below.

Totals Number of Units

Program Type									
	Certificate	Mod-Rehab	Public			Vouche	rs		
			Housing	Total	Project -based	Tenant -based	Specia	al Purpose Vouch	er
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers									
available	0	0	1,075	4,931	68	4,863	222	791	0
# of accessible units									
*includes Non-Elderly Disabled	*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition								

Table 39 – Total Number of Units by Program Type

Data Source: PIC (PIH Information Center)

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

Public Housing Condition

Public Housing Development	Average Inspection Score
Sierra Vista Homes (Stockton, CA)	60
Conway Homes (Stockton, CA)	71
Diablo Homes (Tracy, CA)	88
Mokelumne Manor (Thornton, CA)	85

Table 40 - Public Housing Condition

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

As shown in the inspection scores above, 2 units of public housing are of concern when it comes to housing conditions - Sierra Vista Homes and Conway Homes, both of which are located in Stockton. Once a score is below a 75, steps are taken to improve the conditions to ensure adequate housing for those who rely on these units to meet health and safety concerns. The Housing Authority is currently in the process of determining which funding sources may be utilized to perform the necessary improvements to increase the score of these units. Typical items that will need to be addressed due to wear and tear include: paint, carpet, landscape, windows and other weatherization items.

Describe the public housing agency's strategy for improving the living environment of lowand moderate-income families residing in public housing:

The Housing Authority of San Joaquin County offers programs to assist very low to moderate income households with their housing costs, including the Housing Choice Voucher (Section 8) rental assistance program, public housing, and migrant farmworker housing. In addition, the Housing Authority provides the Family Self-Sufficiency Program, supportive services centers, and the Residential Construction Program. The County has established an ongoing collaboration with the Housing Authority and is committed to expanding access to affordable housing and improving the living environment for low income families.

Discussion:

See discussions above.

MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

A variety of housing facilities and services are offered to homeless individuals by organizations within the participating jurisdictions, including emergency shelters, transitional housing, and permanent supportive housing options. The County works collaboratively with its Continuum of Care who monitors and provides assistance to these target facilities. The information below demonstrates the number of beds currently available in the County as of 2019/2020.

Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and					
Child(ren)	312	222	150	512	21
Households with Only Adults	371	30	196	257	46
Chronically Homeless Households	0	0	0	769	30
Veterans	0	0	40	384	49
Unaccompanied Youth	10	0	0	0	0

Table 41 - Facilities and Housing Targeted to Homeless Households

Data Source Comments:

*Data for this column is from the 2019 Housing Inventory Count that was submitted to the federal department of Housing and Urban Development by the San Joaquin Continuum of Care. Numbers in the HIC are primarily taken from the Homeless Management Information System. Data for this column is from a preliminary June 2020 report by the San Joaquin Continuum of Care and Collaborative Applicant about pipeline projects. Note: Columns such as Permanent Supportive Housing Beds Current & New do not add up to the total number of Permanent Supportive Housing beds in the system, as there may be overlap between fields. For example, beds for both Households with Adults and Children and Households with Only Adults may also be counted in the Chronically Homeless Households and/or Veterans field if applicable.

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Homeless support services offered within the Urban County include the following:

- Outreach and Engagement: Behavioral Health Services operates the PATH Homeless Outreach program; CareLink Medical Services administers the Community Medical Services program; and the County Veteran Services outreaches to homeless veterans.
- Medical Services: Provided by CareLink and St. Mary's Interfaith Medical Clinic.
- *Employment Assistance:* The California Employment Development Department provides employment assistance to homeless individuals.
- Substance Abuse Recovery: New Directions provides a substance abuse recovery program.
- Legal Aid: California Rural Legal Assistance provides legal aid to homeless individuals.
- *Mental Health Care:* San Joaquin County Behavioral Health Services provides mental health care programs and services.
- Veteran Services: The County Office of Veteran Services provides services to homeless Veterans.
- Public Assistance Benefits and Referrals: The County Human Services Agency connects homeless individuals and families to social programs, such as Temporary Assistance to Needy Families (TANF).
- Domestic Violence Support: Women's Center YFS provides shelter and programs for victims of domestic violence.

OMB Control No: 2506-0117 (exp. 06/30/2018)

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

There are certain segments of the population with special needs that may have difficulty finding community social service facilities as well as special supportive and housing services due to their special needs. Also, these special needs populations often have an increased need for housing, services, and facilities. Through public and private partnerships, San Joaquin County continues to strive to provide services and safe, decent, and affordable housing.

Special needs populations often benefit from supportive housing, which is a combination of housing and services intended to help people live more stable, productive lives. Supportive housing is widely believed to work well for those who face the most complex challenges and is coupled with such social services as job training, life skills training, substance abuse programs, educational programs, and case management.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

Supportive housing for the elderly, persons with disabilities, persons with addictions, and those living with HIV/AIDS should be designed to allow the individuals to live as independently as possible. Those suffering from substance abuse might require counseling or case management and a shorter-term rehabilitation. Other more challenging/on-going conditions might require supportive services that include long-term assisted living as well as transportation and nursing care. Other supportive services include life skills training, job training, and educational programs.

Farmworker housing needs slightly differ from the other special needs groups. Because agricultural workers are paid very low wages, coupled with the seasonal nature of farm labor and the rising housing costs in the Central Valley, farmworkers face serious constraints on their ability to secure decent and affordable housing. The ineligibility of undocumented workers for government-sponsored housing programs is a serious problem as well and only adds to constraints the farmworkers face. This leads to a poor housing environment, often overcrowded and decrepit. These circumstances present serious health and safety problems and substandard housing conditions, such as electrical hazards and inadequate toilet, shower, heating, and kitchen facilities.

2. Programs ensuring that persons returning from mental...continued

• Community Adult Treatment Services (CATS): Adult outpatient program that provides psychiatric evaluation, medication support services, psycho-education, short-term group therapy, case

- management and monitoring for clients who were recently discharged from an inpatient program and who may be at risk of re-hospitalization. The program is located in Stockton.
- Crisis Community Response Team (CCRT): Provides mental health outreach to underserved populations and provides "5150 evaluations," which may authorize a qualified officer or clinician to involuntarily confine a person suspected to have a mental disorder that makes him or her a danger to themselves or others. The program is located in Stockton.
- Crisis Intervention Services (CIS): Provides emergency crisis services, resource and referral, and Point of Entry for Adults services on a 24-hour basis. The program is located in Stockton, and also operates a mobile crisis center throughout the county.
- Homeless Outreach Program: Provides mental services, including assessments, evaluations, and
 referrals to programs to the homeless throughout the county. A mobile outreach team provides
 the services throughout the county.
- Latino Mental Health: Provides evaluation, treatment, and case management services for the Spanish-speaking adults, children, and families. This program works closely with El Concilio. The program is located in Stockton.
- La Familia Servicios Psico-Sociales: Provides cultural and language-specific outpatient mental health services to Latino clients and families, including psychiatric evaluations, case management, and individual and group services. The program is located in Stockton.
- *Pharmacy Services*: Provides on-site pharmacy and prescription services to Mental Health Services patients.
- *Psychiatric Health Facility*: Provides 24-hour inpatient hospitalization with supportive psychiatric, medical, social work, and nursing treatment. The facility is located in Stockton.
- Tracy Adult Outpatient Clinic: Provides outpatient psychiatric services to adults, including evaluations, medication support services, psycho-education, short-term individual and group therapy for persons living in the south county area. The clinic is located in Tracy.
- *Transcultural Clinic*: Provides outpatient psychiatric services, specifically culturally sensitive language-specific mental health services to southeast Asian clients and families. Services include: psychiatric evaluation, and individual and group therapy for adults and children. The clinic is located in Stockton.
- University of the Pacific Community Re-entry Program: Provides living skills training in a board and care environment.
- *Mental Health Services Vocational Rehabilitation Services*: Provides assessment and referral mental health services for individuals that want to enter the workforce.

San Joaquin County Behavioral Health Services

The San Joaquin County Behavioral Health Services (BHS) connects with persons leaving institutional settings to ensure individuals are not released to emergency shelters or the streets. BHS works closely with facility and service providers in the county to ensure clients receive housing services and other supportive services, including housing opportunities through exclusive use agreements with three apartment sites. These three apartment sites provide one-bedroom and studio apartments.

OMB Control No: 2506-0117 (exp. 06/30/2018)

3. Programs for ensuring that persons returning from....continued

Psychiatric Health Facility

Since 1982, BHS has operated the Psychiatric Health Facility, which is a 40-bed inpatient program for individuals in need of intensive psychiatric services. The program employs four inpatient psychiatrists, four social workers, psychiatric technicians, mental health specialists, registered nurses, and therapists that together provide mental health care to participants of the program. The program's treatment focus is on self-sufficiency, emphasizing the patient's self-monitoring capabilities, adaptation skills, and encouraging medication compliance. Once participants complete the program, the Health Facility refers them to other post-hospital facilities that also serve as Crisis Residential Programs, such as the Grant House, Mourfield House, and Bright House.

County Office of Substance Abuse Services

The County's BHS Office of Substance Abuse Services offers outpatient programs, including:

- The Chemical Dependency Counseling Center, which is an outpatient treatment center for adults, court referred youth up to the age of 18, and offers prenatal outpatient treatment services for women. The Center is located in Stockton.
- *Recovery House*, which provides residential treatment services for adult men and women through a social detox service model.
- Family Ties is a six month residential treatment program for pregnant or parenting women. This program provides women their own studio apartment. Along with the studio, there is a common area and play area for children. Services include substance abuse counseling, mental health services, prenatal care, access to health care, and vocational skills training. Aftercare and relapse prevention is offered to all women completing the program.

Alcohol/Drug Alternative Program (ADAP)

BHS administers the Alcohol/Drug Alternative Program (ADAP), which provides an alternative to incarceration by releasing individuals from the County Jail provided they comply with program requirements. ADAP is an outpatient education and monitoring program that provides substance abuse education to participants. Participants are required to attend the program about five hours a day for five days a week. This requirement is deferred if the participant is employed or attending school and provides documentation. Participants are subject to random drug/alcohol testing and are required to attend outside support group meetings.

Additionally BHS administers two transitional programs for individuals returning from institutions (e.g., hospitals, psychiatric facilities, prisons, and jails), including:

- The Transitional Care Facility, which provides temporary support care to abused, endangered, or abandoned older adults in Transitional Care Housing for up to 14 days.
- Grant House is a short-term crisis residential treatment program for persons referred by either San Joaquin County Mental Health Services Crisis Intervention Services or the Psychiatric Hospital Facility. The program is designed to provide treatment for a short duration, typically between 24 hours to 21 days. Grant House is located in Stockton and is staffed 24 hours a day.
- Adult Day Treatment, offered through BHS, is a treatment program for older adults that
 provides vocational rehabilitation, counseling, and a treatment plan for individuals who have
 been in the County's Psychiatric Health Facility.

4. Programs for ensuring that persons returning from....continued

New Directions

New Directions is a residential treatment program for men and women located in east Stockton. New Directions operates two facilities, one for men and one for women, and contracts with San Joaquin County and HUD to provide beds for program participants. Participants must have a substance abuse issue, be homeless, and be at least 18 years old. Some of the program services include: individual and group substance abuse counseling; vocational and educational opportunities and life skills; anger management; domestic violence classes; and parenting classes.

The Bethany Home Society of San Joaquin County, Inc.

The Bethany Home Society of San Joaquin County, Inc., established in 1963, is a faith-based nonprofit corporation that serves as a care facility for seniors and provides services, such as: skilled nursing, assisted living, independent living, in-home care, and adult day services. Bethany Homes is located in the City of Ripon.

Disability Resource Agency for Independent Living

Disability Resource Agency for Independent Living (DRAIL) provides services to meet the diverse needs of people with disabilities, including: information referral, care provider referral, housing referral, advocacy, peer advising, and independent living skills training. Additionally, DRAIL provides Work Incentives Planning and Assistance (WIPA) to beneficiaries and recipients of SSA. This program allows those receiving disability benefits to understand Federal work incentives in order to make informed decisions when considering re-entry into the workforce.

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

Tracy - The Lolly Hansen Senior Center offers a variety of classes, activities, special events, and social service programs for individuals ages 50 and above, including: Tai Chi, painting and scrapbooking,

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jewelry making, ukulele courses, and hosts special events such as the annual St. Patty's Day lunch and an Arts and Crafts Fair. Also the Center provides a service known as "Senior Link," which helps seniors connect with local services, such as senior housing, transportation, health services, In-home care, and volunteer opportunities.

San Joaquin County Aging and Adult Services - San Joaquin County Aging and Adult Services provides many services to the elderly in accordance to mandates set forth in the Federal Older Americans Act (FOAA) and the State's Older Californians Act (OCA). San Joaquin County Aging and Adult Services also offers programs and services to serve the disabled and lower-income population of San Joaquin County. Direct Service Programs include: Adult Protective Services (APS), Ombudsman Program, In-Home Supportive Services (IHSS), Multipurpose Senior Services Program (MSSP), Linkages Program, Family Caregiver Support Program, and the Information and Assistance Program. Area Agency on Aging Contracted Services include: Alzheimer's Day Care, Adult Day Support, Caregiver Support and Training, Homemaker and Personal Care Services, Medication Management, Falls Prevention, Health Insurance Counseling & Advocacy Program (HICAP), Legal Assistance, Nutrition Training, Congregate meals, Home-Delivered Meals, and Supplemental Food and Sr. Community Service Employment Program (SCSEP).

San Joaquin County Mental Health Services - The Mental Health Services (MHS) Division is a part of the San Joaquin County Health Care Services Agency's Mental Health Division. MHS administers or works closely with the following programs and services:

- Adult Activity Center: Provides day training and support to adults with developmental disabilities. Center is located in Stockton.
- Allies Program II: Provides treatment to clients with issues of substance abuse, mental illness, and trauma. The program is located in Stockton.
- Behavioral Wellness: Outpatient mental health treatment and educational classes in parenting, life skills, and anger management for CalWORKs participants. The program also hosts a oneweek comprehensive wellness WORKs program. The program is located in Stockton.
- Black Awareness Community Outreach Program: Provides mental health services with an emphasis on serving African Americans, Native Americans, Muslim/Middle Eastern, and the LGBT community. The program is located in Stockton.

Psychiatric Health Facility - Since 1982, BHS has operated the Psychiatric Health Facility, which is a 40-bed inpatient program for individuals in need of intensive psychiatric services. The program employs four inpatient psychiatrists, four social workers, psychiatric technicians, mental health specialists, registered nurses, and therapists that together provide mental health care to participants of the program. The program's treatment focus is on self-sufficiency, emphasizing the patient's self-monitoring capabilities, adaptation skills, and encouraging medication compliance. Once participants complete the program, the Health Facility refers them to other post-hospital facilities that also serve as Crisis Residential Programs, such as the Grant House, Mourfield House, and Bright House.

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Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

During the planning period for the Consolidated Plan, San Joaquin County intends to fund the following housing and supportive services projects and programs:

- Owner-occupied rehabilitation program for lower-income households;
- Rehabilitation of lower-income rental units;
- Downpayment and closing cost assistance to lower-income households to purchase their first home;
- Maintenance and renovations to facilities that provide services to the community, special needs populations, and the homeless;
- Support for programs that provide food and meals to individuals and families in need;
- Aid for service providers that assist victims of domestic violence;
- Funds for youth programs and services;
- Funds that support economic development and business improvements, including business development programs and centers, and retrofitting businesses and storefronts; and
- Installation of new or renovation to existing facilities to maximize accessibility for pedestrians, especially for persons with disabilities and seniors.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

See discussion above and section AP-35 Projects

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

The State of California requires each city and county to prepare, and revise every eight years, a housing element to its general plan that includes an analysis of constraints to housing and strategies to reduce those constraints. Constraints that must be addressed include public policies and regulations that limit the availability of housing, particularly affordable housing. Potential barriers to affordable housing include:

Growth Management Ordinances. Jurisdictions may establish an ordinance that establishes an annual rate of growth, for example, by establishing a set allocation of residential construction permits or a percentage growth rate in terms of population.

Land use controls. Zoning designations affect the availability of land for multifamily development.

Residential development standards. Parking regulations, height limits, and open space requirements may constrain the density of a housing development.

Off-site Improvements. Off-site improvements can be a major cost of development.

Permit and approval process. In addition to the cost of fees on new projects, the amount of time required to process them varies by project, and developers generally must pay holding costs, such as property taxes, during this time.

In addition, while the economy is slowly recovering, it continues to be the largest barrier in the way of efforts to build affordable housing.

See additional text for specific policies for each unit of government in the Urban County.

Barriers to Affordable Housing

The County did not identify any policies in their existing Housing Element (2010) that are significant barriers to developing affordable housing.

The City of Escalon updated its General Plan in 2005. The policy provisions in the General Plan define the limits for extending City services and infrastructure for planned growth. While these policies can be viewed as a constraint to housing development, they seek to protect and preserve important values of the community, and are necessary to maintain the quality of life in the city.

The City's General Plan outlines two policies that define the limits for planned growth. Urban Boundaries Policy 4 prohibits the premature conversion of agricultural lands where agricultural preserves are present. Urban Boundaries Policy 6 discourages new or expanded urban development outside of the city's Urban Growth Boundaries.

The City of Lathrop adopted its General Plan in 1992, which has since been amended multiple times. The City of Lathrop is currently pursuing a comprehensive update to its General Plan with an anticipated adoption in 2021. The 5th Cycle of the Housing Element, covering 2019 – 2023, identifies the city's finite geographical boundary as a barrier to affordable housing. Lathrop is located in the near-center of the triangle formed by Stockton, Modesto, and Tracy, and is adjacent to Manteca to the east. The environmental qualities of lands to the northwest, particularly for continued agricultural use and fish and wildlife, strongly argue for containment of future urban expansion within the existing boundaries of the city.

The Manteca City Council adopted a Growth Management Ordinance (GMO), which controls development by not allowing the residential growth rate to exceed 3.9 percent. However, the City Council amended the Ordinance in 2004 to give preference for affordable housing in the residential permit allocation process. Any residential project that meets the affordable housing criteria (projects that provide 75 percent of its units as affordable for low- and very-low income residents) is exempt from the growth cap.

The City of Ripon adopted a growth accommodation policy as part of the 1988 General Plan in response to rapid growth with which City services were not able to keep up. While percentage rates for any single year could go higher, the City policy maintain growth at a rate in the range of 3 to 6 percent during the planning horizon. This growth rate can be a constraint if developers are prevented from building high-density housing because the growth rate has reached the allotted 6 percent during that planning period.

The City of Tracy adopted their residential GMO in 1987. Under the Ordinance, builders must obtain a Residential Growth Allotment (RGA) in order to secure a building permit. The GMO limits the number of RGAs and building permits to an average of 600 housing units per year for above moderate-income, with a maximum of 750 units in any single year. The maximum of 750 units includes an annual allocation of 150 units reserved specifically for affordable housing. The GMO is not intended to limit the production of affordable housing, small projects, or rehabilitation, therefore a number of exemptions and exceptions were included in the GMO. The number of building permits available each year that are exempt from the Ordinance (known as Affordable Housing Exceptions) is set at a maximum of 150. The maximum of 150 was put in place through Measure A and approved by Tracy voters in 2000. However the City's Municipal Code states that the City shall issue additional building permits for residential dwelling units if they are necessary to achieve the State mandated Regional Housing Needs Allocation goals in a particular income category (Municipal Code 10.12.065).

Consolidated Plan

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

An adequate housing supply is critical to keeping housing affordable, and affordable housing is among the most important contributors to household welfare. As housing prices increase, the value of household income decreases. One prime example is that the inflation-adjusted value of the federal minimum wage has fallen by more than one-third from its peak and is currently about 20 percent less than it was in 1981. Thus, the federal minimum wage has lost value and has not kept up with the rising cost of housing, such as rent. Even in states such as California where the state minimum wage exceeds the federal minimum wage, one full-time minimum wage job is usually not enough for a household to afford a two-bedroom unit.

Strategies for increasing the housing supply must take into account a jurisdiction's job/housing balance, which is defined as the ratio of number of jobs to number of housing units in a given area. (A more precise ratio is between the number of jobs and the number of employed residents, as some households have no workers, while others have multiple workers). There should not only be a sufficient amount of housing at a range of prices, but also a variety of housing types appropriate for a range of needs and in locations that allow access to transportation and employment opportunities. If there is an imbalance of appropriate housing for the number of employees in an area, the results can be a longer commute and greater traffic congestion as employees must then commute to places of employment.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	6,779	13,068	6	15	9
Arts, Entertainment, Accommodations	12,545	8,858	12	10	-2
Construction	8,779	5,863	8	7	-1
Education and Health Care Services	17,694	8,293	17	10	-7
Finance, Insurance, and Real Estate	4,530	1,655	4	2	-2
Information	2,060	1,022	2	1	-1
Manufacturing	12,488	10,676	12	13	1

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Other Services	3,666	2,932	3	3	0
Professional, Scientific, Management Services	9,358	2,486	9	3	-6
Public Administration	0	0	0	0	0
Retail Trade	14,691	10,093	14	12	-2
Transportation and Warehousing	6,504	13,322	6	16	10
Wholesale Trade	6,970	7,021	7	8	1
Total	106,064	85,289			

Table 42 - Business Activity

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	162,528
Civilian Employed Population 16 years and	
over	141,815
Unemployment Rate	12.71
Unemployment Rate for Ages 16-24	26.80
Unemployment Rate for Ages 25-65	8.17

Table 43 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	Number of People
Management, business and financial	28,903
Farming, fisheries and forestry occupations	6,268
Service	13,962
Sales and office	33,855
Construction, extraction, maintenance and	
repair	19,198
Production, transportation and material	
moving	10,956

Table 44 – Occupations by Sector

Data Source: 2011-2015 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	74,182	56%
30-59 Minutes	29,252	22%
60 or More Minutes	27,912	21%
Total	131,346	100%

Table 45 - Travel Time

Data Source: 2011-2015 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		
	Civilian Employed Unemployed		Not in Labor
			Force
Less than high school graduate	17,514	3,540	12,395

Educational Attainment	In Labo		
	Civilian Employed Unemployed		Not in Labor Force
High school graduate (includes			
equivalency)	30,100	4,712	14,348
Some college or Associate's degree	42,900	5,022	13,489
Bachelor's degree or higher	27,139	1,368	5,888

Table 46 - Educational Attainment by Employment Status

Data Source: 2011-2015 ACS

Educational Attainment by Age

	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	606	3,048	4,227	8,290	6,153
9th to 12th grade, no diploma	5,294	4,891	4,895	8,101	3,588
High school graduate, GED, or					
alternative	10,437	13,053	12,324	23,845	11,294
Some college, no degree	12,785	10,815	11,648	22,430	7,721
Associate's degree	2,174	4,186	4,190	8,172	2,991
Bachelor's degree	1,428	5,632	7,173	11,215	4,582
Graduate or professional degree	130	1,916	3,298	5,155	2,465

Table 47 - Educational Attainment by Age

Data Source: 2011-2015 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	770,619
High school graduate (includes equivalency)	1,052,210
Some college or Associate's degree	1,198,981
Bachelor's degree	1,764,921
Graduate or professional degree	1,783,586

Table 48 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The business activity table above identifies the business by sectors as well as the number of workers and the number of jobs in the Urban County. The number of workers describes the employment of residents

who *live* in the Urban County, while the number of jobs describes the employment opportunities available in the Urban County.

The major business sectors in the Urban County are: Agriculture, Mining, Oil and Gas Extraction (14 percent of jobs); Manufacturing (12 percent of jobs); Retail Trade (11 percent of jobs); and, Transportation and Warehousing (15 percent of jobs). Together these sectors comprise over 50 percent of the jobs in the Urban County.

Describe the workforce and infrastructure needs of the business community:

Many areas of the state have enjoyed some steady economic growth post-recession, driven mostly by the high-tech and biotech sectors. More recently the state and nation have seen a drop in unemployment rates, however, this is in sharp contrast to the unemployment rate in San Joaquin County, which is still in the double digits. One of the main impediments to the County's ability to attract or retain new job sectors is the lack a qualified workforce. Historically, San Joaquin County's economy has been based largely on agriculture. Employment in an agricultural economy brings issues of low-skilled, low-wage jobs. San Joaquin County's overall population, 25 years and over, just slightly exceeds the State of California for the lower levels of education but falls behind in attainment of bachelor degrees and above.

San Joaquin County's employment demands are primarily in three industry sectors: Logistics, Manufacturing, and Health Care. San Joaquin County's unique geographical position places it at the heart of a dynamic corridor ideally situated for business and industries tied to all aspects of logistics and those industries in support of a strong agricultural base. The county's many attributes include extensive transportation facilities consisting of the Stockton Metropolitan Airport, major rail lines, and several interstate highways providing access and same-day delivery service to major California markets including the Bay Area and the greater Sacramento region. Of particular importance to the local economy are the Port of Stockton and the logistics-related jobs it generates through its import and export activities.

The County also benefits from an abundance of affordable warehouse and manufacturing facilities and relatively cheap land when compared to the Bay Area. Considering the County has major rail lines, an airport that offers both passenger and freight transport, and the Port of Stockton, this region has unique potential for continued growth in manufacturing, logistics, and warehouse operations. On the immediate and mid-range horizon in the healthcare occupations, San Joaquin County is also home to several new health care facilities creating thousands of jobs in this area.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Consolidated Plan

California High-Speed Rail

One statewide initiative that is expected to have an economic impact locally is the California High-Speed Rail (HSR). The planned line would connect Los Angeles with San Francisco by 2029 and allow for future extensions to San Diego and Sacramento. The Merced-to-Sacramento section of the HSR system is part of Phase II of the project with potential stops in the cities of Stockton, Manteca, and Lodi. Although the Merced-to-Sacramento segment is a part of the second phase of construction, the project is expected to bring several temporary and permanent construction jobs to the region. At this time, the HSR project has unfortunately seen significant delays, thus an anticipated date of completion is not known at this time. The County is hopeful it will continue to move forward as it will bring a major economic impact to the region. In addition, in order to assist with the preparation of the workforce, the high-speed rail authority approved a "Targeted Hiring Initiative," which calls for hiring goals where at least 30 percent of all work hours on the project to be worked by employees who live in "economically disadvantaged areas," and that 10 percent of that work must be done by "disadvantaged workers" including people who are homeless, veterans, single parents, those receiving public assistance, and those lacking a high school diploma. Residents of San Joaquin County stand to benefit from this initiative.

COVID-19

During the development of this plan, the COVID-19 pandemic is on-going. The ramifications and economic impact of this emergency is not known yet, but it is sure to have a significant effect on public and private sectors, business growth, workforce development and job creation/retention.

Currently, the County has received additional allotments of funding in both CDBG and ESG to combat this crisis (CDBG-CV, ESG-CV2). These investments total over \$2.5 million dollars and HUD has communicated with the County to expect additional resources in the future from the passage of the CARES Act. As this is a fluid situation and constantly evolving, the County is working to develop priorities for these monies where the most need is identified. All funds will be used for the prevention, response and reduction of COVID-19 spread.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Over half of the civilians employed in the labor force have attained some type of educational degree past high school graduation, while approximately 15% have not graduated high school. With such a high level of education, the local workforce is equipped to handle the increasing opportunities in health care, technology and construction sectors.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Workforce Investment Board

The San Joaquin County Workforce Investment Board (WIB) is comprised of community leaders in business, industry, education, labor, and community organization. The WIB sets policy and manages the programs provided for under the Federal Workforce Investment Act. The San Joaquin WIB ensures that services meet the needs of county employers and job seekers through their WorkNet services.

WorkNet

WorkNet is a partnership between several agencies that provide resources and assistance to county businesses and job seekers. The Employment and Economic Development Department (EDD), San Joaquin Delta College, County Office of Education, Housing Authority of San Joaquin County, and the Economic Development Association are some of the agencies providing services through WorkNet. WorkNet offers a One-Stop system to job seekers, giving them access to a wide range of services; from information on unemployment benefits to accessing information on the job market, training availability, and career counseling. If further assistance is needed, WorkNet representatives may provide intensive services including assessment, occupational skills training, skill upgrades, and placement assistance.

WorkNet also supports the business community by helping businesses access available resources and services that promote the growth of their business. WorkNet seeks to provide universal access to services through the proliferation of WorkNet centers throughout the county and on the internet. Centers are located in the cities of Lodi, Manteca, Stockton, Tracy, and at San Joaquin Delta College. Some of WorkNet's programs include:

- On-the-job training: Offers wage reimbursement to employers for hiring and training employees
 through either CalWorks or WorkNet. Employers can reduce their personnel costs and save
 money and valuable time by taking advantage of the On-the-Job Training (OJT) program.
 Employers inform WorkNet of the qualifications they require for employees and WorkNet will
 prescreen all applicants to ensure that they meet the company's standards. Through the OJT
 program an employer can be reimbursed for a portion of their new employee's wages by up to
 50 percent during employee training.
- Occupational Skills Training: Occupational skills training programs train people for a variety of vocational fields leading to employment.
- Teen WorkNet: This program provides youth with an opportunity to develop work habits and basic work skills, gain work experience, and explore career options and opportunities. The program allows participants to obtain basic-skills training as well as participate in jobseeker programs, such as: development of interview skills, resume and cover letter assistance.

San Joaquin County Office of Education

The San Joaquin County Office of Education offers a Regional Occupational Program (ROP) to assist in the recruitment, assessment, and training of new employees. ROP also offers on or off-site training;

provides facilities, equipment, and instructions for occupational training in an effort to reduce or eliminate the cost to the employer. Students range from high school juniors and seniors to adults reentering the workforce or developing their skills.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The following goals have been adopted in the County's CEDS for increasing economic development which was adopted in 2019:

- Provide for orderly, well-planned, and balanced development that diversifies the economic base in the Cities and County of San Joaquin.
- Create transformative job opportunities for residents in existing and emerging industries, e.g. ag-tech, medical services, advanced manufacturing and logistics.
- Develop and maintain an integrated, sustainable, multi-mode transportation system that enables safe and efficient movement of goods and people.
- Develop and nurture an innovation culture to facilitate technology-based business recruitment and job creation.
- Upgrade county-wide broadband infrastructure to include fiber metro loops for all cities and expanded network capacity to accommodate future smart-city initiatives including; smart lights, autonomous vehicles, smart sensors, smart traffic cameras, and other innovative technologies.

Discussion

See above

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Housing problems impact low- and moderate-income households disproportionately, compared to non-low- and moderate-income households. Therefore, areas with concentrations of low- and moderate-income households are likely to have high rates of housing problems. For the purposes of this Consolidated Plan, a concentration of housing problems is defined as an area in which the percentage of housing problems exceeds the countywide percentage of such households by 10 percentage points.

Countywide, about 45 percent of households experienced one of four housing problems. There is a concentration of households that suffer from housing problems, largely in the central part of the county – more specifically, the unincorporated areas south of the Stockton city limits. In addition, a concentration exists in the unincorporated area to the southeast of the Lodi city limits, and within the cities of Tracy and Lathrop. No concentrations of housing problems exist in the cities of Escalon, Manteca, and Ripon.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

For the purposes of this Consolidated Plan, an "area of minority or racial and ethnic concentration" is defined as any census tract or block group in which the percentage of persons of a racial or ethnic minority exceeds 35 percent. Additionally, an "area of low/moderate-income concentration" is defined as any census tract or block group in which the percentage of low/moderate-income households exceeds 51 percent. Based on data, areas with the highest concentration are located near the most urban and populated cities within the County – which would be Stockton and Lodi. These areas offer the most public services, transit and affordable housing options. The areas located on the outer edges of the County and more rural, show less concentration of ethnic minority populations.

What are the characteristics of the market in these areas/neighborhoods?

A number of barriers exist for residents in these areas. With higher numbers of low-income and minority households, these areas are often historically underserved communities facing disproportionate housing problems, such as cost burden, greater public investment and infrastructure needs, less accessible public facilities and services such as transportation, parks, and a need for increased public safety services, such as police and fire stations.

Are there any community assets in these areas/neighborhoods?

Stockton Metropolitan Airport

The Stockton Municipal Airport has the potential to become a bigger economic driver for the region. The land around the airport has room to build new commercial and industrial endeavors. There is also a newly constructed road connecting traffic to the airport area directly to Interstate 5. Currently (2020) Allegiant Airlines flies from Stockton Metropolitan to Las Vegas, Phoenix and San Diego. The airport is also in talks to add more domestic service routes and a new terminal should demand continue to grow. This would require significant investment in the area and provide a large influx of development dollars. Additionally, cargo capacity has increased (Amazon air is using the airport), which brings more revenues to the County and additional jobs.

Greater Silicon Valley

In an effort to lure Bay Area companies to the county, the San Joaquin Partnership, along with San Joaquin County, began an economic development campaign, and branded the area as the Greater Silicon Valley. The campaign advertises the county as an affordable alternative to the Bay Area, and points to specific benefits, such as: master planned communities that provide a high quality of life for employees to live and work without a long commute; large "shovel-ready" industrial and office sites to start or expand business, including a streamlined permitting process; and, the location of the county.

Are there other strategic opportunities in any of these areas?

See discussions above

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

Broadband service is defined by the Federal Communications Commission (FCC) as having a minimum download speed of 25 Mbps and 3 Mbps upload speed. Based on the FCC's mapping tool, broadband service is widely available from multiple providers across the County of San Joaquin. The majority of County is covered by at least three providers. The options include Cable, Satellite and Fixed Wireless. Therefore, the County did not identify a need in this Con Plan to utilize funds for broadband wiring.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

As discussed above, the County has at least three broadband providers in most residential areas, thus competition is not seen as something that needs to be addressed.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

Pursuant to the County's Local Hazard Mitigation Plan, natural hazard risks remain relatively low to the County as a whole. The biggest threat to California in recent years has been wildfires. However, CalFIRE shows the County as very low risk, and the same is true for earthquakes as well. The County does experience some flooding, however that is typically caused by excessive wet years with ample precipitation, and not rising sea levels or lakes caused from climate change directly.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

Low- and moderate-income residents are at particular risk due to having less available resources. A dramatic rise in electricity or housing costs could put them at imminent risk of homelessness or living in substandard conditions. Flash floods are one example of an event that usually does not rise to a federal level but that impacts a large number of people without insurance. This type of unexpected expense, like having a flooded car or home damage, can be enough to put a family in crisis.

While those without insurance would be particularly affected in a natural disaster, even those with insurance may struggle to come up with the funding needed to cover their deductible. Floods, fires, and earthquakes are all-natural disasters that may cause a household to temporarily or permanently leave their previous housing. The costs associated with a temporary or permanent move may exceed what insurance covers, including unpaid time off work, increase in food costs, lodging costs, and car rental. A wider availability of affordable housing units may lessen the effects of disasters on low- and moderate-income families, whose housing cost burden would be reduced by increased affordability. But again, the level of natural hazards in the County is considered to be relatively low risk.

Consolidated Plan

SAN JOAQUIN COUNTY

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Strategic Plan is the centerpiece of the Consolidated Plan. The Plan describes:

- General priorities for assisting households;
- Programs to assist those households in need; and
- Five-year objectives identifying proposed accomplishments.

The Strategic Plan also addresses the following areas:

- Anti-poverty strategy;
- Lead-based paint hazard reduction;
- Reduction of barriers to affordable housing; and
- Institutional Structure/Coordination among agencies.

It is the mission of San Joaquin County to provide a healthy environment that supports, develops, and maintains viable communities in the Urban County by providing decent and affordable housing, suitable living environments, and expanded economic opportunities for low- and moderate-income persons and special populations.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 49 - Geographic Priority Areas

	<u> </u>	
1	Area Name:	Urban County
	Area Type:	Urban County
	Other Target Area Description:	Urban County
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The Urban County includes the unincorporated areas of the County, and the following Cities: Escalon, Ripon, Tracy, Lathrop and Manteca
	Include specific housing and commercial characteristics of this target area.	
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	
	Identify the needs in this target area.	Public Improvements, Public Facilities, Public Services, Affordable Housing and Economic Development
	What are the opportunities for improvement in this target area?	
	Are there barriers to improvement in this target area?	

General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

Geographic Area

Consolidated Plan

San Joaquin County is an Urban County entitlement, comprised of the unincorporated areas of San Joaquin County and the cities of Escalon, Lathrop, Manteca, Ripon, and Tracy. The County has defined areas of low-income concentration as census tracts and block groups where at least 51 percent of the

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residents earn less than 80 percent of the Stockton City Metropolitan Statistical Area (MSA) median income, based on the 2010 Census. See Appendix — San Joaquin County low-moderate-income and minority concentration by 2010 Census Block Group.

General Allocation Priorities

Approximately half of the funds will be passed through to the cities of Escalon, Lathrop, Manteca, Ripon, and Tracy during this Consolidated Plan period. CDBG, HOME, and ESG funds are awarded to projects and programs on a competitive allocation basis. A Notice of Funding Availability (NOFA) is sent to jurisdictions, public agencies, affordable housing developers, community-based organizations, and interest groups active in the Urban County area. Projects are reviewed and funding allocations are made based on several criteria, including the project's ability to reach and serve its target population. Consideration is given to project locations to ensure that funds are allocated throughout the Planning Area while services are directed to those areas and persons with the greatest need.

CDBG program funds will be distributed and expended based on program criteria. Housing rehabilitation and downpayment assistance programs will be provided on a citywide basis in each participating city and in the unincorporated County areas based on low and moderate income qualified residents. Supportive services will be available throughout the Urban County to low- and moderate-income residents and persons with special needs. Public and infrastructure improvements will be located primarily in the Urban County's low- and moderate-income areas. HOME funds will be distributed to those projects that meet priority needs, are timely, and meet other evaluation factors that indicate a strong probability the project will come to fruition.

Consolidated Plan SAN JOAQUIN COUNTY 101

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 50 – Priority Needs Summary

Priority Need Name Priority Level High Population Extremely Low Low Moderate Large Families
Population Extremely Low Low Moderate Large Families
Low Moderate Large Families
Large Families
Large Families
Families with Children
Elderly
Public Housing Residents
Geographic Urban County Areas Affected
Апестеа
Associated Expand Affordable Housing Opportunities Goals
Description Expand housing opportunities for lower-income households through an increase in supply of decent, safe, and affordable rental housing; rental assistance; first time homebuyer assistance; and housing rehabilitation.
Basis for Relative County tend to be affordable to median and low-income households; however households with very-low or extremely-low incomes would find it difficult to market rents. In addition, lower-income households experienced high rates or housing problems and a substantial number of mobile homes were found to need substantial repair or replacement. This was affirmed by comments receduring the Focus Group meetings, where participants commented on the lack affordable housing in the Urban County.
Priority Need Name Homelessness
Priority Level High

	Population	Chronic Homelessness
		Individuals
		Families with Children
		Mentally III
		Chronic Substance Abuse
		Veterans
		Persons with HIV/AIDS
		Victims of Domestic Violence
		Unaccompanied Youth
	Geographic	Urban County
	Areas	
	Affected	
	Associated	Homeless Prevention and Rapid Re-Housing
	Goals	
	Description	Provide funding to maintain and expand services and facilities serving homeless
	-	populations.
	Basis for	There is a shortage of shelter facilities, transitional housing, and permanent
	Relative	supportive housing for the homeless. There is also a continued need to provide
	Priority	homeless support services and homeless prevention services. This was affirmed
		by comments received during the Focus Group meetings, and based on the Board
		of Supervisors Goals and SJCoC's priorities.
3	Priority Need	Public Service
	Name	
	Priority Level	High

	Population	Extremely Low
	. Spaidtion	Low
		Moderate
		Large Families
		Families with Children
		Elderly
		Chronic Homelessness
		Families with Children
		Mentally III
		Chronic Substance Abuse
		Veterans
		Persons with HIV/AIDS
		Victims of Domestic Violence
		Unaccompanied Youth
		Elderly
		Persons with Physical Disabilities
		Persons with Developmental Disabilities
		Persons with HIV/AIDS and their Families
	Geographic	Urban County
	Areas	
	Affected	
	Associated	Public Services
	Goals	
	Description	Continue to build the capacity of residents to empower themselves and help
		strengthen their community, through the funding of needed public services for
		seniors, youth, persons with disabilities, victims of domestic violence, and
		farmworkers.
	Basis for	There is a continued need to provide services for special needs populations. This
	Relative	was affirmed by comments received during the Focus Group meetings.
	Priority	, , , , , , , , , , , , , , , , , , , ,
4	Priority Need	Infrastructure Improvements
	Name	initiasti detai e improvenients
		I I I I I I I I I I I I I I I I I I I
	Priority Level	High

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Elderly Frail Elderly Persons with Physical Disabilities Non-housing Community Development
	Geographic Areas Affected	Urban County
	Associated Goals	Infrastructure Improvements
	Description	Expansion of existing facilities/infrastructure or replacement of deteriorating facilities, as well as construction of new facilities/infrastructure to increase the quality of life to benefit residents which includes: installation of sewer systems, water system facilities, and storm drainage systems, particularly in lower-income areas; and installation of new or renovation of existing facilities to maximize accessibility by the disabled.
	Basis for Relative Priority	Over the last several years, many of the Urban County jurisdictions have seen local government discretionary funding dwindle. Investment is needed in lower-income and deteriorating neighborhoods, and in facilities that serve lower-income populations, and jurisdictions rely on CDBG funds for this purpose. This was affirmed by comments received during the Focus Group meetings that public infrastructure investments are needed in lower-income communities.
5	Priority Need Name	Public Facilities
	Priority Level	High
	Population	Extremely Low Low Elderly Rural Chronic Homelessness Elderly

	Geographic	Urban County
	Areas	
	Affected	
	Associated	Public Facilities
	Goals	
	Description	In order to maintain facilities that house a range of public and social activities and services provide opportunities for the development of human potential and enrichment as well as provide a sense of community identity, the Urban County will pursue: renovation of existing public facilities to maintain or expand operational levels; expansion of recreational facilities for lower-income youth; and expansion of the capacity of homeless service providers through new and improved facilities.
	Basis for Relative Priority	These needs were identified based on consultations, Focus Group meetings, and the Community Needs Survey.
6	Priority Need Name	Economic Development
	Priority Level	Low
	Population	Low
		Moderate
		Non-housing Community Development
	Geographic	Urban County
	Areas	
	Affected	
	Associated Goals	Self-Sufficiency through Economic Development
	Description	Support activities that result in the retention or creation of jobs for lower-income persons, which will help to eliminate the poverty status and provide opportunity and development of human potential for lower-income persons.
	Basis for	These needs were identified based on consultations, Focus Group meetings, and
	Relative	the Community Needs Survey.
	Priority	
7	Priority Need Name	Fair Housing
	Priority Level	High
لــــا	-	1 -

	_			
	Population	Extremely Low		
		Low		
		Moderate		
		Large Families		
		Families with Children		
		Elderly Rublic Hausing Basidants		
		Public Housing Residents		
		Elderly		
		Frail Elderly Persons with Mental Disabilities		
		Persons with Physical Disabilities		
		Persons with Developmental Disabilities Persons with Alcohol or Other Addictions		
		Persons with HIV/AIDS and their Families		
	Geographic Urban County			
	Areas			
	Affected			
	Associated	Fair Housing		
	Goals			
	Description	Provide countywide services to facilitate fair housing opportunities.		
	Basis for			
	Relative			
	Priority			
8	Priority Need	Planning and Administration		
	Name ,			
	Priority Level	Low		
	Population	Other		
	Geographic	Urban County		
	Areas			
	Affected			
	Associated	Planning and Administration		
	Goals			
	Description	The Urban County will implement the goals and objectives of the Consolidated		
	Description	Plan by delivering a variety of housing and community development programs		
		and activities. The Urban County will also continue to comply with the planning		
		and reporting requirements of the Consolidated Plan regulations and CDBG,		
		HOME, and ESG regulations. Annually, the Urban County will monitor its use of		
		CDBG, HOME, and ESG funds to ensure effective and appropriate use of funds.		
		CDBG, HOIVIE, and ESG Tunds to ensure effective and appropriate use of funds.		

Basis for	Compliance with all HUD Consolidated Plan and CDBG, HOME, and ESG program
Relative	regulations is a requirement for participation in this program.
Priority	

Narrative (Optional)

In establishing five-year priorities for assistance, the Urban County has considered input from various sources including: analysis of statistical data, direct input by residents and stakeholders during focus group meetings, incorporating priorities and policies from the Board of Supervisors and SJCoC, and feedback from the Community Needs Survey. Priority needs for the expenditure of CDBG, HOME, and ESG funds have been assigned according to the following ranking:

- High Priority: Activities to address this need will be funded using CDBG, HOME, and ESG funds, as applicable, during the five-year period.
- Low Priority: If CDBG, HOME, and ESG funds are available, activities to address this need may be funded during this five-year period.

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SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable	Market Characteristics that will influence
Housing Type	the use of funds available for housing type
Tenant Based	Tenant Based Rental Assistance (TBRA) program is designed to help address the
Rental Assistance	need for permanent housing solutions for low-income individuals, families,
(TBRA)	seniors, and special needs populations that may be homeless or on the verge of
	homelessness throughout San Joaquin County. The program provides eligible
	populations with move-in assistance and/or rental subsidies. The Housing
	Authority of San Joaquin administers the Section 8 Housing Choice Voucher
	Rental Assistance Program for Urban County residents. There are currently
	13,310 households on the waitlist as of April 2020. The lack of affordable
	rentals in San Joaquin County is evident by the waitlist for the Section 8
	Housing Choice Voucher program.
TBRA for Non-	The factors affecting the use of funds for non-homeless special needs are
Homeless Special	similar to those for TBRA in general (as described above).
Needs	
New Unit	New unit production is affected by several factors, including most notably land
Production	and construction costs, including the costs of building materials and labor.
	Permit and processing fees also must be included in financial feasibility
	analyses. The availability of federal and state tax credits (and the individual
	competitiveness of projects) and interest rates for private financing are also
	factors.
Rehabilitation	Housing age can indicate general housing conditions within a community.
	Housing is subject to gradual deterioration over time. Deteriorating housing can
	depress neighboring property values, discourage reinvestment, and eventually
	impact the quality of life in a neighborhood. According to the 2007-2011 ACS
	data, 42 percent of owner-occupied housing and 55 percent of renter-occupied
	housing in the Urban County is over 30 years old (built before 1980), indicating
	that a substantial portion of the housing stock may need improvements and
	rehabilitation.
Acquisition,	Prior to 2012, redevelopment funds were used by the Urban County
including	jurisdictions in conjunction with HOME funds to provide incentive and support
preservation	for the development of affordable housing through the acquisition, new
	construction, reconstruction, and rehabilitation of housing units. Despite
	limited funding, the Urban County will continue to dedicate Federal funding for
	the acquisition, construction, and/or rehabilitation of affordable housing.

Table 51 – Influence of Market Conditions

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

See figures below for anticipated funding resources for CDBG, HOME and ESG Programs

Anticipated Resources

Program	Source	Uses of Funds	Exp	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	Public -	Acquisition						The estimated amount of CDBG
	Federal	Admin and						funds available over the planning
		Planning						period is based on allocations from
		Economic						FY 2020-21. This estimate does not
		Development						account for potential future
		Housing						cuts/increasing in funding levels. In
		Public						addition, the figure accounts for \$6
		Improvements						million in anticipated Program
		Public Services	2,761,234	3,770,000	266,996	6,798,230	17,046,616	Income

Program	Source	Uses of Funds	Exp	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	Public -	Acquisition						The estimated amount of HOME
	Federal	Homebuyer						funds available over the planning
		assistance						period is based on allocations from
		Homeowner						FY 2020-21. In addition, this
		rehab						accounts for \$4 million in additional
		Multifamily						HOME program income.
		rental new						
		construction						
		Multifamily						
		rental rehab						
		New						
		construction for						
		ownership						
		TBRA	1,171,581	1,100,000	0	2,271,581	8,687,460	

Program	Source	Uses of Funds	Ехр	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	Public -	Conversion and						The estimated amount of ESG funds
	Federal	rehab for						available over the planning period is
		transitional						based on allocations from FY 2020-
		housing						21. This estimate does not account
		Financial						for potential future cuts or additions
		Assistance						in funding levels.
		Overnight						
		shelter						
		Rapid re-housing						
		(rental						
		assistance)						
		Rental						
		Assistance						
		Services						
		Transitional						
		housing	237,378	0	0	237,378	949,512	
Other	Public -							ESG-CV2 funds to be used to
	Federal							prevent, prepare for and respond to
		Other	5,951,548	0	0	5,951,548	0	the Coronavirus

Table 52 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Local and state budget deficits, and elimination of the state's redevelopment agencies by the Supreme Court decision, are factors that will continue to limit the County's ability to leverage projects at previous levels. However, the County continues to aggressively leverage its funding partnerships with public, private and non-profit groups. Projects and programs receiving CDBG, HOME, and ESG funds will be leveraged by other Federal and/or governmental support for their specific type of services, foundation support, and other private fundraising. Housing developments will ultimately be leveraged by low income housing tax credit proceeds, and possibly local funds.

ESG grant funds must be matched with non-federal funds or "in-kind" contributions, such as the value of a donated building, supplies and equipment, new staff services, and volunteer time.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

No applicable

Discussion

See above

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity	Role	Geographic Area
	Туре		Served
County of San Joaquin	Government	Economic	Region
		Development	
		Homelessness	
		Non-homeless special	
		needs	
		Planning	
		neighborhood	
		improvements	
		public facilities	
		public services	
Housing Authority of	PHA	Public Housing	Region
the County of San		Rental	
Joaquin			

Table 53 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The strengths of the delivery system are related to the fact that the responsible public agencies have been involved in program administration and implementation since 1985. If there is a weakness in the delivery system, it would involve the previous lack of direct communication between public and private service providers. In addition, both the public and private sector agencies previously involved in the delivery of services have been unaware of the functions of and services provided by the other. There is an ongoing effort to address this shortcoming by the creation and publishing of an extensive listing of public and private service providers. In particular, coordination of homeless shelter and services has been enhanced through the Community Coalition on Homelessness Interagency Council, comprised of representatives of local public agencies, nonprofit homeless service providers, youth service agencies, and business and employment groups, among others.

The above-described organization structure has a number of positive attributes, including:

- Autonomy in decision making. Each individual city is best able to assess its own needs. The
 County, in turn, has a comprehensive view of the unincorporated portion of the Planning Area,
 as well as first-hand understanding of the health and human welfare needs of the entire
 population, because it is the principal provider of these types of services.
- The development of relationships and joint ventures between governmental and nonprofit agencies. Contracts with nonprofit organizations result in the blending of public and private

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funds, resulting in a maximizing of benefits within the Planning Area. This process also leads to fuller cooperation and increased understanding of the mutual challenges faced by both the private and public sectors. It is notable that over the last several years it has frequently been the case that several governmental entities contributed CDBG funds to a nonprofit organization providing services throughout the county, including the Senior Service Agency's Meals and Meals-on-Wheels programs, and the San Joaquin Food Bank, which gathers and distributes food to agencies serving the poor throughout the county. Such "pooling" of funds and other resources has been more important and necessary to enable agencies to complete their capital projects and meet program goals within a shorter time frame; thereby improving their ability to be responsive to community needs.

• The creation of effective public-private partnerships. The process results in the flexibility to leverage non-County public and private sector investments in affordable housing, housing acquisition, and rehabilitation programs. The process has also resulted in the involvement of private-sector lending institutions in the construction, bridge financing, and permanent financing of affordable housing units in the Planning Area.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV							
Services	Homelessness Prevention Services									
Counseling/Advocacy	Х									
Legal Assistance	Х									
Mortgage Assistance	Х									
Rental Assistance	Х									
Utilities Assistance	Х									
	Street Outreach S	ervices								
Law Enforcement	X									
Mobile Clinics	Х	Х								
Other Street Outreach Services	X	Х	Х							
	Supportive Serv	vices								
Alcohol & Drug Abuse	X	Χ								
Child Care	X									
Education	Х									
Employment and Employment										
Training	X									
Healthcare	Х									
HIV/AIDS	X									
Life Skills	Х	Х								
Mental Health Counseling	Х	Х								
Transportation	Х	Х								

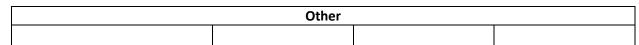


Table 54 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

As discussed previously, while services are available to residents in San Joaquin County, the level of services available is not adequate to meet the needs. Furthermore, there are gaps in the geographic coverage. Most services are located in Stockton.

To meet the needs of the region's homeless persons, the Urban County uses ESG, CDBG, and CoC funds to support the Continuum of Care system by providing emergency shelters, transitional housing, permanent housing, rapid rehousing, homeless prevention, and supportive services.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

San Joaquin County Community Development administers the SJCoC's rapid re-housing and permanent housing programs as well as the ESG programs. To improve overall homeless service delivery and facilitate access to appropriate services, the County requires, as a condition of funding, all service providers using CoC and ESG funds to participate in the Homeless Management Information System and the CoC coordinated assessment process, and shall hold recipient agencies accountable for working toward achieving the system-wide goals and objectives.

Both San Joaquin County and the City of Stockton are in the process of developing an action plan to address homelessness within San Joaquin County. This plan will be forwarded to representatives of the cities and nonprofit homeless housing and service providers for further comment.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

Technical Advisory Committee (TAC), which is comprised of the five cities, Escalon, Lathrop, Manteca, Ripon and Tracy, and the Community Development Block Grant Advisory Committee, comprised of two Board of Supervisors, have formulated and agreed upon strategies to correct gaps in this delivery system and develop a comprehensive plan to meet our needs in the Planning Area. A system to better assess the needs of the entire Planning Area also needs to be developed in order to facilitate decisions regarding priorities and the distribution of funds. To gain a broader and clearer understanding of needs and possible solutions, both the cities and the County should continue to solicit the input and participation of the County's Mental Health and Social Service professionals, as well as from private organizations that work with the homeless, those in danger of becoming homeless, and those

populations with special housing needs. This information would be complemented by the cities' first-hand knowledge of their own particular community needs and possible avenues for interagency coordination.

The County often works in conjunction with the City of Stockton in sharing resources such as GIS mapping capabilities, sharing public agency programs such as Mental Health Services, private nonprofit service providers and affordable housing developers and consultation on strategies. The County meets with the City to coordinate the use of HOME and CDBG funding in neighboring geographic areas.

The PAC and TAC will, therefore, continue to reassess their roles and membership in order to further strengthen, coordinate, and integrate the priority-setting and decision-making structure. Following the completion of the Consolidated Plan, both groups will meet to begin to recommend changes to accomplish the following goals:

- to further develop and utilize the Community Development Block Grant Advisory Committee's role in formulating the policies and setting guidelines for the allocation of HUD funds,
- to develop closer coordination between policy makers and the TAC, resulting in increased participation by the community and a broader base of information being made available to the PAC members, and
- to establish a mechanism by which the TAC receives information on an ongoing basis from the San Joaquin Continuum of Care Committee on the principal needs of the homeless, those in danger of becoming homeless, and those with special housing needs (the information received can be formulated into preliminary priorities to be presented to the Policy Advisory Committee for consideration).

It will be the role of the two committees to analyze community needs, establish priorities, develop descriptions of the types of programs to be funded, and recommend the percentage of funds to be allocated to each type of program and each geographic area. While the PAC and TAC now meet primarily to determine the allocation of funds, they would need to meet more regularly to perform other related functions: making decisions on which grant programs should be pursued, analyzing how best to bring resources to bear on the most significant identified needs; considering how to coordinate the provision of services, while at the same time minimizing overhead and duplication of administrative actions; and deciding how to encourage citizen participation.

The lines of communication that were first developed and utilized during preparation of the CHAS and that have continued to evolve during development of multiple consolidated plans will remain an important link between governmental agencies and community organizations that provide housing and related services to the homeless, to those in danger of becoming homeless, and to other populations with special housing needs.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
1	Expand Affordable	2020	2024	Affordable	Urban	Affordable	CDBG:	Homeowner Housing Added:
	Housing			Housing	County	Housing	\$2,515,952	20 Household Housing Unit
	Opportunities						HOME:	
							\$10,209,325	Homeowner Housing
								Rehabilitated:
								45 Household Housing Unit
								Direct Financial Assistance to
								Homebuyers:
								45 Households Assisted
								Housing for Homeless added:
								49 Household Housing Unit
2	Homeless	2020	2024	Homeless	Urban	Homelessness	ESG:	Homeless Person Overnight
	Prevention and				County		\$1,186,890	Shelter:
	Rapid Re-Housing						ESG-CV2:	500 Persons Assisted
							\$4,326,957	
								Overnight/Emergency
								Shelter/Transitional Housing
								Beds added:
								50 Beds

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Public Services	2020	2024	Non-Housing	Urban	Public Service	CDBG:	Public service activities other
				Community	County		\$1,777,318	than Low/Moderate Income
				Development			CDBG-CV:	Housing Benefit:
							\$689,537	215,000 Persons Assisted
4	Infrastructure	2020	2024	Non-Housing	Urban	Infrastructure	CDBG:	Public Facility or Infrastructure
	Improvements			Community	County	Improvements	\$6,000,000	Activities other than
				Development				Low/Moderate Income Housing
								Benefit:
								27,085 Persons Assisted
								Public Facility or Infrastructure
								Activities for Low/Moderate
								Income Housing Benefit:
								20 Households Assisted
5	Public Facilities	2020	2024	Non-Homeless	Urban	Public Facilities	CDBG:	Public Facility or Infrastructure
				Special Needs	County		\$10,250,000	Activities other than
				Non-Housing			CDBG-CV:	Low/Moderate Income Housing
				Community			\$935,414	Benefit:
				Development				49,660 Persons Assisted
6	Self-Sufficiency	2020	2024	Non-Housing	Urban	Economic	CDBG:	Businesses assisted:
	through Economic			Community	County	Development	\$516,996	20 Businesses Assisted
	Development			Development				
7	Fair Housing	2020	2024	Non-Homeless	Urban	Fair Housing	CDBG:	Public service activities other
				Special Needs	County		\$285,000	than Low/Moderate Income
				Fair Housing				Housing Benefit:
								1,250 Persons Assisted

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
8	Planning and	2020	2024	Planning and	Urban	Planning and	CDBG:	Other:
	Administration			Administration	County	Administration	\$2,500,000	5 Other
							HOME:	
							\$750,000	

Table 55 – Goals Summary

Goal Descriptions

1	Goal Name	Expand Affordable Housing Opportunities
	Goal Description	Expand and preserve the supply of affordable housing to create housing opportunities for low- and moderate-income households.
2	Goal Name	Homeless Prevention and Rapid Re-Housing
	Goal Description	Provide funding to maintain and expand services and facilities serving homeless populations.
3	Goal Name	Public Services
	Goal Description	Public Services including homeless shelters, food banks, meals on wheels, recreation, youth services, etc.
4	Goal Name	Infrastructure Improvements
	Goal Description	Improvements may include: streets, storm drain, sidewalk and curb/gutter, water improvements, lighting, etc.
5	Goal Name	Public Facilities
	Goal Description	Facilities may include: homeless shelters, transition shelters, parks, community centers and senior centers.

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6	Goal Name	Self-Sufficiency through Economic Development
	Goal Description	Support activities that result in the retention or creation of jobs for lower-income persons, which will help to eliminate the poverty status and provide opportunity and development of human potential for lower-income persons.
7	Goal Name	Fair Housing
	Goal Description	Fair Housing activities to ensure all members of the community are treated fairly and equally when it comes to procuring and maintaining housing in the County.
8	Goal Name	Planning and Administration
	Goal Description	Oversight of the CDBG, HOME and ESG Programs to ensure compliance

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

159 Low income and extremely low income households over the next 5 years

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

The Housing Authority of the County of San Joaquin does not require an increase in the number of accessible units.

Activities to Increase Resident Involvements

Residents are provided various opportunities to provide comments and get involved. Residents can serve on the Resident Advisory Board or Resident Councils and provide feedback to staff, community police officers, and community partners. Public housing residents receive a resident newsletter, which informs them on the various programs and services offered by the Housing Authority.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the 'troubled' designation

Not Applicable

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

The State of California requires each city and county to prepare, and revise every eight years, a housing element to its general plan that includes an analysis of constraints to housing and strategies to reduce those constraints. Constraints that must be addressed include public policies and regulations that limit the availability of housing, particularly affordable housing. Potential barriers to affordable housing include:

Growth Management Ordinances. Jurisdictions may establish an ordinance that establishes an annual rate of growth, for example, by establishing a set allocation of residential construction permits or a percentage growth rate in terms of population.

Land use controls. Zoning designations affect the availability of land for multifamily development.

Residential development standards. Parking regulations, height limits, and open space requirements may constrain the density of a housing development.

Off-site Improvements. Off-site improvements can be a major cost of development.

Permit and approval process. In addition to the cost of fees on new projects, the amount of time required to process them varies by project, and developers generally must pay holding costs, such as property taxes, during this time.

In addition, while the economy is slowly recovering, it continues to be the largest barrier in the way of efforts to build affordable housing.

See additional text for specific policies for each unit of government in the Urban County.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The County and participating cities work to address the issues surrounding barriers to affordable housing development through the Housing Element process required by the State of California. The California Department of Housing and Community Development (HCD) must review the Housing Element for compliance with State law. Among other things, each jurisdiction's Housing Element is required to identify opportunity sites with land use controls that facilitate affordable housing development. Another key component of HCD review is the extent of government policies that act as barriers to housing development, especially affordable housing development, and the jurisdiction's commitment to eliminating or mitigating the barriers. Each jurisdiction will update its Housing Element in 2023.

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SP-55 Barriers to Affordable Housing Text

**Could not edit the text field because the language was automatically pasted from another section. Below is the intended text for the SP-55 Barriers to Affordable Housing section.

The following are barriers to the development of affordable housing:

- Lack of Affordable Housing Funds: The availability of funding for affordable housing has been severely affected by the dissolution of redevelopment agencies in the State of California.
- Environmental Protection: State law (California Environmental Quality Act and California Endangered Species Act) and Federal law (National Environmental Policy Act and Federal Endangered Species Act) regulations require environmental review of proposed discretionary projects (e.g., subdivision maps, use permits, etc.). Costs and time delay resulting from the environmental review process are also added to the cost of housing.
- Planning and Development Fees: Planning and development impact fees, such as for transportation, water, and sewer infrastructure improvements, often add to the overall cost of development.
- Permit and Processing Procedures: Builders and developers frequently cite the cost of holding land during the evaluation and review process as a significant factor in the cost of housing. Processing times vary with the complexity of the project.
- State and Federal Davis-Bacon Prevailing Wages: The State Department of Industrial Relations
 (DIR) expanded the kinds of projects that require the payment of prevailing wages. Prevailing
 wage adds to the overall cost of development. A prevailing wage must also be paid to laborers
 when federal funds are used to pay labor costs for any project over \$2,000 or on any multifamily project over eight units. Various prevailing wage requirements can increase the
 development costs by 35 percent.

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SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In January 2019, the San Joaquin County Continuum of Care (SJCoC), along with Central Valley Low Income Housing Corporation as the HMIS Lead Agency, partnered with multiple county-based nonprofit organizations that provide emergency shelter, housing, and other support services to homeless individuals and families, as well as community volunteers, to conduct a count of both sheltered and unsheltered homeless. Public officials in Stockton, Tracy, Manteca, and Lodi, as well as private businesses and faith-based organizations, with over 400 volunteers participating in the effort to reach unsheltered people experiencing homelessness. The 2019 count is the eighth count following the inaugural count in 2005. The purpose of the count, in addition to being a HUD requirement for jurisdictions receiving CoC funds, is to provide quality information about the current size and nature of the County's homeless population. In January 2018, a point in time was conducted for the sheltered homeless as well. SJCoC member agencies will also continue to conduct routine outreach throughout the year to unsheltered homeless encampments throughout San Joaquin County, a collaborative effort that has taken place since 2014. Ongoing efforts such as the San Joaquin County Behavioral Health Services Projects for Assistance in Transition from Homelessness (PATH) funded through a grant from the Substance Abuse and Mental Health Services Act (SAMHSA) conduct regular street outreach as well as at local shelters, and are a key component of keeping the homeless, and in particular the unsheltered homeless, connected to available services. These efforts supplement and are augmented by strong partnerships developed between the County and other local agencies engaged in this work, including St. Mary's Dining Room, Community Medical Centers, Central Valley Low Income Housing Corp., and the US Department of Veteran Affairs.

Addressing the emergency and transitional housing needs of homeless persons

Consistent with the priorities outlined in the Consolidated Plan the County will undertake or fund the following activities to address homelessness:

- ESG funds will be used to assist nine homeless shelters and one service provider with
 maintenance and operation expenses; one shelter for victims of domestic violence with
 essential services; and one service provider for HMIS. ESG funds will also be used to assist
 individuals and families who are homeless or at risk of becoming homeless.
- CDBG funds will be used to provide upgrades and renovations to emergency shelter, transitional housing, and permanent housing facilities, and provide food and services for homeless and low income individuals.
- Continuum of Care funds will be used to provide permanent supportive housing for persons with disabilities (individuals and families) and permanent housing for the homeless.

OMB Control No: 2506-0117 (exp. 06/30/2018)

- State funds will be used to assist homeless groups in activities such as capital improvements, rental housing, operations and maintenance, street outreach, homeless management information system, rapid-rehousing and grant administration.
- COVID-19 Emergency Response funds will be used where appropriate to address immediate
 needs and direct impacts of the global pandemic amongst the homeless, including support for
 shelters, testing for the homeless both sheltered and unsheltered, hygiene, and in support of
 ongoing entitlement programs such as ESG and CDBG.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The Continuum of Care has set a goal to increase both the number and percentage of permanent supportive housing beds available to chronically homeless households. This strategy will be achieved by providing chronically homeless persons priority status when vacancies occur in existing permanent supportive housing programs; the Continuum of Care has adopted and implemented the "Orders of Priority" set forth by HUD in CPD-16-11. Efforts to coordinate funding to increase production of local homeless housing is ongoing resulting in several projects under development for the upcoming period. The SJCoC is prioritizing the development of permanent supportive housing for the chronically homeless, permanent housing for families with children, and increased units of shelter when additional resources become available.

The SJCoC Coordinated Entry system calls for all families to be assessed within 7 days of entry, and for referrals to be made to appropriate housing services based on the assessment. The SJCoC has shifted resources from transitional housing (TH) projects to rapid re-housing (RRH) projects to facilitate movement to permanent housing. CoC resources are coordinated with ESG RRH efforts to maximize the number of households assisted. RRH projects also conduct direct outreach to emergency shelter providers and coordinate with street outreach teams. Standardized assessment tools identify households with the greatest need and time spent homeless.

The SJCoC has leveraged funding from ESG, Runaway and Homeless Youth (RHY), and the California Department of Justice to address housing and service needs of homeless youth. Currently the SJCoC has a 10 bed shelter for unaccompanied youth under 18 and an 8 bed transitional housing project for youth between 18 and 24. Slightly over eight percent of the population in emergency shelters not designated solely for youth are between 18 and 24. For 12 years, the SJCoC has allocated resources to operate a 25 unit permanent supportive housing project for qualified youth.

Agencies providing services to veterans use the "by name list" to identify which veterans might be eligible for which projects and their last known location. Further assessment is accomplished through the Coordinated Entry component of HMIS and, in some cases, by either Supportive Services for Veteran Families (SSVF) or Veterans Affairs (VA) based on discharge status and other criteria to determine eligibility for specific projects or assistance programs. The assessment process allows for direct referrals to SSVF and the VA. The San Joaquin County Office of Veterans Affairs makes direct referrals of veterans to both SSVF and HUD-VASH.

In consultation with the SJCoC and to the greatest extent feasible, State funds for the homeless such as HEAP, HHAP, and CESH have been prioritized to provide support for permanent and permanent supportive housing projects underway in the County through the provision of capitalized operating subsidy reserves, funding for acquisition and rehabilitation of land and/or structures, and supportive services.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

In accordance to the Homebase Strategic Plan, the following are the general goals and objectives:

- Intervention on behalf of households who are in imminent risk of becoming homeless to prevent people from initially becoming homeless;
- Diversion from emergency shelters of working households who have reached the point of contacting shelters; and
- Rapid re-housing of working households who have become homeless.

The County's Homeless Prevention Program targets the following populations who can reasonably be expected of becoming self-sufficient within 6 months or less:

- Households forced to vacate rental properties that enter foreclosure;
- Households at imminent risk of becoming homeless due to sudden and substantial loss in income out of the control of members of the household;
- Households in transitional housing where the household experienced a sudden and substantial loss in income out of the control of members of the household;
- Households at imminent risk of becoming homeless due to a sudden and substantial increase in utility costs which is not due to the activity of one or more members of the household;
- Households forced to vacate rental housing condemned by local housing officials, when condemnation is not a result of the activity of one or more household members;

OMB Control No: 2506-0117 (exp. 06/30/2018)

- Households at imminent risk of becoming homeless due to a traumatic life event, such as death
 of a spouse or primary care giver or recent health crisis that prevented the household from
 meeting its normal financial responsibilities;
- Households with at least one adult employed, at imminent risk of becoming homeless due to factors not related to activity of one or more household members; or
- Households currently living in an emergency shelter, in locations not meant for human habitation, or are fleeing domestic violence.

Consolidated Plan

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

Several agencies operating in the Planning Area are actively engaged in activities to evaluate and reduce lead-based paint hazards. The principal participants in this effort include the Housing Authority of San Joaquin County, San Joaquin County Public Health Services, the Environmental Health Division of Public Health Services, and the Neighborhood Preservation Division of the CDD.

The HACSJ has an active program of evaluating and reducing lead-based paint hazards in housing units involved in the Housing Choice Voucher Program (HCVP), formerly Section 8 Rental Certificate Program. Key features of the program are summarized below:

- At the time all persons are certified for the HCVP, they are issued a "Notice to Section 8 Participants—The Danger of Lead Poisoning" form. This notice is signed by the family, with the family and the HACSJ each retaining a copy.
- If a HACSJ representative inspects a unit built prior to 1978 and finds that it has peeling or chipping paint and a child or children under the age of seven, the unit is immediately rejected for participation (or continued participation) in the Section 8 Program. If the owner of the unit still wishes to participate in the Program, he must remediate the lead-based paint hazard in accordance with HUD standards. Abatement must be performed before the Section 8 contract is executed or within thirty days of the HACSJ's notification to the owner of the lead-based paint hazard detected at the inspection.
- If a HACSJ representative inspects a unit built prior to 1978 which has peeling or chipping paint and no children under the age of seven, the owner of the unit may be requested to remediate the lead-based paint hazard, depending on the overall condition of the unit.

The Environmental Health Division of the County's Public Health Services (PHS) Department becomes involved in actions to evaluate and remediate lead-based paint hazards as a consequence of testing for elevated levels of lead in children's blood. Medical reports are generated through testing at the Public Health Services clinic and from local doctors. Instances of elevated levels of lead in children result in the testing of the child's residence for existing lead levels. Remediation, if required, is then undertaken through appropriate public health programs.

Public Health Services is currently under contract with the State of California, to perform case management activities for those children who are identified with elevated blood lead levels. The program's activities are county-wide and include all of the County's incorporated cities. The case management is directed through PHS's Lead Prevention Committee. Current members of this committee include the Health Officer, Lead Committee Coordinator, the Environmental Health Division, Nursing Division, Public Health Laboratory, Health Education, California Children's' Services, Public Health Clinic, Child Health and Disability Prevention (CHSP), Women, Infants, and Children Program (WIC), and the City of Stockton's Housing Division.

How are the actions listed above related to the extent of lead poisoning and hazards?

The Neighborhood Preservation Division becomes involved in lead-based paint hazard evaluation and reduction as a result of its involvement in housing rehabilitation activities. Housing units that are to be rehabilitated are routinely tested for lead-based paint hazards and remediated, where necessary. Using guidelines similar to those employed by the HACSJ, staff from the Neighborhood Preservation Division inspect units being considered for inclusion in one of their programs for the possible presence of lead-based paint and assess the need for remediation, based upon existing risk factors. Depending upon these factors and the results of the inspections, the Division's resources can be directed to remediation of the hazard. The Neighborhood Preservation Division also becomes involved in lead-based paint inspection and treatment through the administration of the CoC Programs.

New lead-based paint regulations went into effect in September 2000. The new regulations established procedures to ensure that purchasers and tenants of all HUD-associated housing constructed prior to 1978 are notified of the hazards of lead-based paint which may exist in the housing. The regulations establish lead-based paint requirements for any HUD-funded rehabilitation activity, tenant-based rental assistance, and acquisition, leasing, support services, and operations activity.

The following actions will be undertaken during the Consolidated Plan's 5-Year Strategic Plan to evaluate and reduce lead-based paint hazards:

- Ongoing testing/remediation of residences for lead-based paint hazards by San Joaquin County Public Health Services staff upon confirmation of elevated levels of lead in children's blood samples.
- Ongoing inspection of Housing Choice Voucher Program rental units by HACSJ representatives for lead-based paint hazards, with mandatory remediation of detected hazards required of owners who wish to participate (or continue participation) in the Housing Choice Voucher Program.
- Ongoing testing for lead-based paint hazards (and remediation where necessary) of housing units undergoing rehabilitation by the San Joaquin County Neighborhood Preservation Division.
- Assignment of top priority status to applications for housing rehabilitation for pre-1978 housing units which have peeling or chipping paint and a child or children under the age of seven.
- Neighborhood Preservation Staff will attend ongoing training sessions on the reduction and hazards of lead-based paint. Any changes necessary to implement the new requirements will be made.

How are the actions listed above integrated into housing policies and procedures?

The County has designed its various housing programs to comply with 24 CFR Part 35. In addition, County housing rehabilitation programs allow for the abatement of lead-based paint as an eligible activity for assistance.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Given poverty levels in the Planning Area, it has become clear to both the government and business sectors that in order to solve housing problems in the Planning Area, the issue of jobs must be addressed. Increasing the number of people with adequately paying jobs has been approached on two parallel tracks: (1) increasing the quantity and quality of jobs through the solicitation of new businesses and the expansion of existing ones and (2) preparing lower-income individuals for employment through the development of job and life skills.

The Urban County will continue to support organizations that specialize in bringing jobs to the County and organizations that provide job training.

In addition, the County's funding (through CDBG and ESG funds) of human service programs for basic needs, food distribution, and case management for homeless and those at risk of homelessness support the goals and strategies of reducing poverty.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan?

The Housing Authority's Section 8 Housing Choice Voucher Program provides assisted families an incentive for employment opportunities through its Family Self Sufficiency (FSS) Program. The FSS Program participants receive resources and are taught job skills that enable them to gain employment and become self-sufficient over a five-year period.

Furthermore, housing costs often consume a large portion of lower-income households' monthly income. This creates a housing cost burden, leaving less money accessible for other necessities. As such, the County's efforts to create new affordable housing, both permanent and transitional, and rehabilitate existing housing contribute to curbing poverty in the county.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

It is the County's intent to monitor all subrecipients of HUD program funds on a regular basis. Monitoring will occur to ensure statutory and regulatory requirements are being met and that information submitted to the County is accurate and complete. An agreement will be executed with all subrecipients that will clearly state the project scope of work, performance measurement standards, reporting requirements, drawdown requirements, applicable federal requirements, etc. The monitoring process will emphasize on-site field visits, desk audits, open communications and assistance to subrecipients to create good data collection and reporting system.

Specifically, the objectives of the County's monitoring program will be as follows:

- 1. To determine if a subrecipient is carrying out its program and its individual activities, as described in the application and the subrecipient Agreement.
- 2. To determine if a subrecipient is carrying out its activities in a timely manner, in accordance with the schedule included in the Agreement.
- 3. To determine if a subrecipient is charging costs to the project which are eligible under applicable laws and CDBG regulations and reasonable in light of the services or products delivered.
- 4. To determine if a subrecipient is conducting its activities with adequate control over program and financial performance, and reasonable in light of the services or products.
- 5. To access if the subrecipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- 6. To identify potential problem areas and to assist the subrecipient in complying with applicable laws and regulations.
- 7. To assist subrecipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- 8. To provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected by subrecipients, and not repeated.
- To comply with the federal monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- 10. To determine if any conflicts of interest exist in the operation of the CDBG program, per 24 CFR 570.611.
- 11. To ensure that required records are maintained to demonstrate compliance with applicable regulations, monitoring will be conducted on a regular basis with special attention given to new program providers.

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

See figures below for anticipated funding resources for CDBG, HOME and ESG Programs

Anticipated Resources

Program	Source	Uses of Funds	Exp	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	Public -	Acquisition						The estimated amount of CDBG
	Federal	Admin and						funds available over the planning
		Planning						period is based on allocations from
		Economic						FY 2020-21. This estimate does not
		Development						account for potential future
		Housing						cuts/increasing in funding levels. In
		Public						addition, the figure accounts for \$6
		Improvements						million in anticipated Program
		Public Services	2,761,234	3,770,000	266,996	6,798,230	17,046,616	Income

Program	Source	Uses of Funds	Exp	ected Amoun	t Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	Public - Federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership						The estimated amount of HOME funds available over the planning period is based on allocations from FY 2020-21. In addition, this accounts for \$4 million in additional HOME program income.
		TBRA	1,171,581	1,100,000	0	2,271,581	8,687,460	

Program	Source of Funds	Uses of Funds	Ехр	ected Amoun	t Available Ye	ar 1	Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	Public -	Conversion and						The estimated amount of ESG funds
	Federal	rehab for						available over the planning period is
		transitional						based on allocations from FY 2020-
		housing						21. This estimate does not account
		Financial						for potential future cuts or additions
		Assistance						in funding levels.
		Overnight						
		shelter						
		Rapid re-housing						
		(rental						
		assistance)						
		Rental						
		Assistance						
		Services						
		Transitional						
		housing	237,378	0	0	237,378	949,512	
Other	Public -	Other						ESG-CV2 funds to be used to
	Federal							prevent, prepare for and respond to
			5,951,548	0	0	5,951,548	0	the Coronavirus

Table 56 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Local and state budget deficits, and elimination of the state's redevelopment agencies by the Supreme Court decision, are factors that will

continue to limit the County's ability to leverage projects at previous levels. However, the County continues to aggressively leverage its funding partnerships with public, private and non-profit groups. Projects and programs receiving CDBG, HOME, and ESG funds will be leveraged by other Federal and/or governmental support for their specific type of services, foundation support, and other private fundraising. Housing developments will ultimately be leveraged by low income housing tax credit proceeds, and possibly local funds.

ESG grant funds must be matched with non-federal funds or "in-kind" contributions, such as the value of a donated building, supplies and equipment, new staff services, and volunteer time.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

No applicable

Discussion

See above

Consolidated Plan

SAN JOAQUIN COUNTY

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
1	Expand Affordable	2020	2024	Affordable	Urban	Affordable	CDBG:	Homeowner Housing Added: 4
	Housing			Housing	County	Housing	\$515,952	Household Housing Unit
	Opportunities						HOME:	Homeowner Housing Rehabilitated:
							\$2,154,678	9 Household Housing Unit
								Direct Financial Assistance to
								Homebuyers: 9 Households
								Assisted
								Housing for Homeless added: 49
								Household Housing Unit
2	Homeless	2020	2024	Homeless	Urban	Homelessness	ESG:	Homeless Person Overnight
	Prevention and				County		\$4,564,335	Shelter: 100 Persons Assisted
	Rapid Re-Housing							Overnight/Emergency
								Shelter/Transitional Housing Beds
								added: 50 Beds
3	Public Services	2020	2024	Non-Housing	Urban	Public Service	CDBG:	Public service activities other than
				Community	County		\$424,917	Low/Moderate Income Housing
				Development			CDBG-CV:	Benefit: 54122 Persons Assisted
							\$689,177	

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
4	Infrastructure	2020	2024	Non-Housing	Urban	Infrastructure	CDBG:	Public Facility or Infrastructure
	Improvements			Community	County	Improvements	\$1,579,600	Activities other than Low/Moderate
				Development				Income Housing Benefit: 5417
								Persons Assisted
								Public Facility or Infrastructure
								Activities for Low/Moderate
								Income Housing Benefit: 4
								Households Assisted
5	Public Facilities	2020	2024	Non-Homeless	Urban	Public Facilities	CDBG:	Public Facility or Infrastructure
				Special Needs	County		\$3,365,760	Activities other than Low/Moderate
				Non-Housing			CDBG-CV:	Income Housing Benefit: 9932
				Community			\$935,414	Persons Assisted
				Development				
6	Fair Housing	2020	2024	Non-Homeless	Urban	Fair Housing	CDBG:	Public service activities other than
				Special Needs	County		\$57,628	Low/Moderate Income Housing
				Fair Housing				Benefit: 250 Persons Assisted
7	Planning and	2020	2024	Planning and	Urban	Planning and	CDBG:	Other: 1 Other
	Administration			Administration	County	Administration	\$510,958	
							HOME:	
							\$116,833	
8	Self-Sufficiency	2020	2024	Non-Housing	Urban	Economic	CDBG:	Businesses assisted: 4 Businesses
	through Economic			Community	County	Development	\$40,952	Assisted
	Development			Development				

Table 57 – Goals Summary

Goal Descriptions

1	Goal Name	Expand Affordable Housing Opportunities
	Goal Description	
2	Goal Name	Homeless Prevention and Rapid Re-Housing
	Goal Description	
3	Goal Name	Public Services
	Goal Description	
4	Goal Name	Infrastructure Improvements
	Goal Description	
5	Goal Name	Public Facilities
	Goal Description	
6	Goal Name	Fair Housing
	Goal Description	
7	Goal Name	Planning and Administration
	Goal Description	
8	Goal Name	Self-Sufficiency through Economic Development
	Goal Description	Tracy Business Assistance program to support COVID

Projects

AP-35 Projects - 91.220(d)

Introduction

This plan outlines the action steps that the Urban County will use to address housing and community development needs in the San Joaquin Urban County. The plan includes a listing of activities that the County will undertake during FY 2020-2021 (July 1, 2020 through June 30, 2021) that use CDBG, HOME, and ESG funds.

The County's 2020-2021 allocation of HUD resources are: \$2,761,654 of Community Development Block Grant (CDBG) annual allocation; \$3,770,000 in CDBG Program Income; \$1,171,865 of HOME Investment Partnership (HOME); \$1,100,000 in HOME Program Income; and \$237,378 of Emergency Solutions Grant ESG) funds, and an additional \$4,326,957 in ESG-CV2 funds.

Projects

#	Project Name
1	San Joaquin Fair Housing
2	San Joaquin Mobile Farmers Market
3	San Joaquin Meals on Wheels
4	San Joaquin Give Every Child a Chance Tutoring Program
5	SJC - Women's Center Homeless Outreach and Engagement Program
6	SJC - TCC Emergency Shelter and Homeless Program
7	SJC - Summer Aquatics Program
8	SJC - Emergency Food Bank Farm to Family
9	SJC - Emergency Food Bank Child Care Mobile Farmers Market
10	SJC - Tuleburg Press the Write Place
11	SJC - Visionary BELIEVE Housing Stabilization Program
12	SJC - KAF Healthy Solutions
13	SJC - Tracy Interfaith Food Distribution
14	SJC - Mexican Heritage Center After School Program
15	SJC - South Stockton Sidewalks Phase 3
16	SJC - CMC Care Link Health Center
17	SJC - Stockton Shelter for the homeless
18	SJC - Gospel Center Alustiza Building Renovation
19	SJC - Haven of Peace Door Project
20	SJC - Manteca Navigation Center Rehab
21	SJC - Housing Rehab Program
22	SJC - STAND Taft Avenue Permanent Homeless Housing

#	Project Name
23	SJC - Public Works Facilities Planning
24	Administration
25	Escalon - Recreation Scholarships
26	Lathrop - Subsistence Payment Program
27	Lathrop - Senior Center Rehab
28	Lathrop - Activity Fee Assistance
29	Ripon - Bethany Home Society Meals on Wheels
30	Ripon - Senior Center Rehab
31	Manteca - Youth Scholarship Program
32	Manteca - HOPE Ministries Operations
33	Manteca - HOPE Ministries Property Acquisition
34	Manteca - Senior Center Improvements
35	Tracy - Tracy Interfaith Food Distribution
36	Tracy - McHenry House Family Crisis Intervention Program
37	Tracy - CTCAH Homeless Operations
38	Tracy - TCC Mobile Showers for Homeless
39	Tracy - Women's Center Youth and Family Service
40	Tracy - Tracy Seniors Association Safe at Home Program
41	Tracy - Boys and Girls Club Summer Enrichment Program
42	Tracy - Boys and Girls Club Facility Improvements
43	HOME - First Time Homebuyer Program
44	HOME - STAND acquisition rehab program
45	HOME - Vista Project (CHDO)
46	HOME - Victory Gardens Housing Development
47	SJC - CDBG-CV Project / Programs
48	City of Escalon - CDBG-CV - Meals on Wheels Program
49	Lathrop - CDBG-CV Program
50	Manteca - CDBG-CV Program
51	City of Tracy - CDBG-CV Program
52	City of Ripon - CDBG-CV Program
53	ESG Program

Table 58 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

One of the greatest challenges in meeting the underserved needs of low- and moderate-income persons is having limited financial resources. Each participating city, along with the County, holds its own application process that is open to various departments, agencies and non-profits. Each community always receives more funding requests than they have available, as these resources are so coveted as

they help the underserved in the communities. Priority is given to agencies that showcase the highest benefit to those underserved and capable of getting these funds out quickly and efficiently. This year applications were turned away due to the limited resources.

The Urban County will continue to use its CDBG, HOME, and ESG funding to support: the development of affordable housing and public service agencies that address the special needs of the underserved. The County proactively seeks additional resources to better meet the underserved needs. The County will also be receiving an emergency solutions grant, California Emergency Solutions and Housing (CESH), and Homeless Emergency Aid Program (HEAP) grants through the State of California. In addition, the County is leveraging additional resources/programs, including HHAP, PLHA, CEHF (SB89) and the CARES Act.

AP-38 Project Summary

Project Summary Information

Project Name	San Joaquin Fair Housing
Target Area	Urban County
Goals Supported	Fair Housing
Needs Addressed	Fair Housing
Funding	CDBG: \$57,628
Description	The fair housing program includes: providing information to tenants and landlord rights/responsibilities; mediation to individuals as an alternative to resolve housing issues for tenants, property management and owners; seminars and training and counseling. This program helps the county affirmatively further fair housing.
Target Date	6/30/2021
Estimate the number and type of families that will benefit from the proposed activities	250
Location Description	County of San Joaquin Fair Housing - 436 El Dorado Street
Planned Activities	The fair housing program includes: providing information to tenants and landlord rights/responsibilities; mediation to individuals as an alternative to resolve housing issues for tenants, property management and owners; seminars and training and counseling. This program helps the county affirmatively further fair housing. All jurisdictions contribute. County - \$41,254; Escalon - \$500; Lathrop - \$1,000; Manteca - \$8,874; Ripon - \$1,000; Tracy - \$5,000
Project Name	San Joaquin Mobile Farmers Market
Target Area	Urban County
Goals Supported	Public Services
Needs Addressed	Public Service
Funding	CDBG: \$30,791
Description	
Target Date	6/30/2021
	Target Area Goals Supported Needs Addressed Funding Description Target Date Estimate the number and type of families that will benefit from the proposed activities Location Description Planned Activities Project Name Target Area Goals Supported Needs Addressed Funding Description

	Estimate the number and type of families that will benefit from the proposed activities	15,000 low income persons
	Location Description	Mobile Market throughout the County
	Planned Activities	Funding for services to promote this program in the following areas: County - \$20,000; Escalon - \$1,500; Lathrop - \$1,000; Manteca - \$3,000; Ripon - \$2,500; Tracy - \$2,791.
3	Project Name	San Joaquin Meals on Wheels
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$32,988
	Description	The meals on wheels programs provides packaged meals 5 times a week to homebound seniors throughout the County. In many cases, these seniors have no other access to food/meals and rely on such delivery for nutrition.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	750 Seniors
	Location Description	N/A Delivery Service
	Planned Activities	The meals on wheels programs provides packaged meals 5 times a week to homebound seniors throughout the County. In many cases, these seniors have no other access to food/meals and rely on such delivery for nutrition. County - \$15,000; Escalon - \$3,500; Lathrop - \$764; Manteca - \$6,750; Ripon - \$4,183; Tracy - \$2,791.
4	Project Name	San Joaquin Give Every Child a Chance Tutoring Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$28,416

	Target Date Estimate the number	The program utilizes CDBG funds to provide an after school program with one-on-one tutoring, homework help, reading assistance and health/physical education for low income children. Give Every Child a Chance has been providing free to minimal cost programs to nearly 3,000 youth annually in South San Joaquin County. The following camps and programs will be offered to low income youth: TEACH, ASAP, Health Education, STEM Education and Summer Supplemental Program. 6/30/2021 2,500
	and type of families that will benefit from the proposed activities	
	Location Description	Over 25 sites throughout the County of San Joaquin
	Planned Activities	The program utilizes CDBG funds to provide an after school program with one-on-one tutoring, homework help, reading assistance and health/physical education for low income children. Give Every Child a Chance has been providing free to minimal cost programs to nearly 3,000 youth annually in South San Joaquin County. The following camps and programs will be offered to low income youth: TEACH, ASAP, Health Education, STEM Education and Summer Supplemental Program. County - \$10,000; Lathrop - \$5,916; Manteca - \$12,500.
5	Project Name	SJC - Women's Center Homeless Outreach and Engagement Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Homelessness Public Service
	Funding	CDBG: \$90,000
	Description	Women's Center Youth and Family Services will utilize funds to provide homeless youth outreach and engagement, which includes street outreach, gateway services, emergency shelter and homeless prevention efforts. By focusing on safety, security and sustainability for young people, we can reduce youth homelessness and the negative implications associated with homeless youth.
	Target Date	6/30/2021

	Estimate the number and type of families	300 homeless youth
	that will benefit from the proposed activities	
	Location Description	WCYFS, 729 N. California Street, Stockton, CA 95202 and other various locations
	Planned Activities	Street Outreach, Drop-In Center, Safe House, and Opportunity House
6	Project Name	SJC - TCC Emergency Shelter and Homeless Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$10,000
	Description	Emergency Shelter short-stay motel vouchers are given to high-risk clients for 1-3 nights, including food and transportation when needed. The homeless prevention / rapid rehousing program helps clients pay back rents or security deposits to prevent eviction or obtain housing.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	125 low income or homeless individuals
	Location Description	35 E. 10th Street, Suite E-3, Tracy, CA 95376
	Planned Activities	Emergency Shelter short-stay motel vouchers are given to high-risk clients for 1-3 nights, including food and transportation when needed. The homeless prevention / rapid rehousing program helps clients pay back rents or security deposits in order to prevent eviction or obtain housing.
7	Project Name	SJC - Summer Aquatics Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$30,000

	Description	The Summer Aquatics Program offers instruction swimming programs/lessons at no charge or subsidized costs to low income families who would not otherwise be able to afford recreational activities.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	150 low income youth
	Location Description	Kennedy Community Center Swimming Pool
	Planned Activities	The Summer Aquatics Program offers instruction swimming programs/lessons at no charge or subsidized costs to low income families who would not otherwise be able to afford recreational activities.
8	Project Name	SJC - Emergency Food Bank Farm to Family
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$45,000
	Description	The Program is sponsored by the California Association of Food Bank's (CAFB) and provides fresh produce shipped weekly and shared among 23 food distribution agencies within the County. In 18/19, the program provided over 1.5 million meals to County residents.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	15,000 low income persons
	Location Description	Throughout the County
	Planned Activities	The Program is sponsored by the California Association of Food Bank's (CAFB) and provides fresh produce shipped weekly and shared among 23 food distribution agencies within the County. In 18/19, the program provided over 1.5 million meals to County residents.
	Project Name	SJC - Emergency Food Bank Child Care Mobile Farmers Market

9	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	The Farm Fresh Produce Project provides fresh produce to the Farm to Family Program, the Mobile Farmers Market Program, and the Child Care Mobile Farmers Market Program. These programs provide food and nutrition services to San Joaquin community members through the agency Main Food Pantry, 29 community food pantry partners, 62 County Mobile Farmer's Market program sites, and 15 Child Care Mobile Farmers Market program sites.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	15,000 low income persons
	Location Description	Various sites throughout the County
	Planned Activities	Fresh produce and nutrition services/programs to various locations throughout the County with child care services provided.
10	Project Name	SJC - Tuleburg Press the Write Place
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$6,000
	Description	With funding from the San Joaquin County, Tuleburg Press will continue to promote literacy and operate "The Write Place", a creative writing and book arts center in downtown Stockton that teaches creative expression and book making fundamentals to children and adults.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	55 low income youth

		,
	Location Description	Cort Tower, 343 E. Main Street, Suite 101, Stockton CA 95202; SJC Housing Authority Sierra Vista, Conway Homes; Stockton Shelter for the Homeless; SUSD Title 1 Schools.
	Planned Activities	The Write Place will offer classes in creative writing, journaling, poetry, calligraphy, paper making, book making/binders, letterpress printing, and using book structures to make conceptual art are all aspects of the book arts.
11	Project Name	SJC - Visionary BELIEVE Housing Stabilization Program
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities Public Services
	Needs Addressed	Affordable Housing Public Service
	Funding	CDBG: \$25,000
	Description	BELIEVE is a housing stabilization program. Visionary conducts a variety of classes and one-on-one counseling courses to help you weave through the maze of affordable housing. These courses taught in both English and Spanish include: Homebuyer Education and Counseling, Financial Capabilities/Education and Rental Counseling/Assistance.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	150 low income persons
	Location Description	The BELIEVE Program will be implemented throughout the San Joaquin County via various social service partner locations and Visionary Home Builders corporate office located in Stockton, CA.
	Planned Activities	BELIEVE is a housing stabilization program. Visionary conducts a variety of classes and one-on-one counseling courses to help you weave through the maze of affordable housing. These courses taught in both English and Spanish include: Homebuyer Education and Counseling, Financial Capabilities/Education and Rental Counseling/Assistance.
12	Project Name	SJC - KAF Healthy Solutions
	Target Area	Urban County
	Goals Supported	Public Services

	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	Kelly's Angels Foundation provides a variety of services for youth who are experiencing trauma due to the victimization of their parents or care givers from homicide and other violent crimes. CDBG funds will be utilized to provide mental and behavioral health programs to assist in the child's recovery including: safe spaces and mental health therapy services; tutoring and mentoring services; scholarship programs; sports programs; art and music programs.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	60 low income youth
	Location Description	343 E Main Street, Suite 205, Stockton, CA
	Planned Activities	Kelly's Angels Foundation provides a variety of services for youth who are experiencing trauma due to the victimization of their parents or care givers from homicide and other violent crimes. CDBG funds will be utilized to provide mental and behavioral health programs to assist in the child's recovery including: safe spaces and mental health therapy services; tutoring and mentoring services; scholarship programs; sports programs; art and music programs.
13	Project Name	SJC - Tracy Interfaith Food Distribution
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$6,000
	Description	The program purchases nutritional food items to supplement other items in bags of groceries distributed to low-income persons/households.
1	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	2,500
	Location Description	Throughout the County of San Joaquin
	Planned Activities	The program purchases nutritional food items to supplement other items in bags of groceries distributed to low-income persons/households.
14	Project Name	SJC - Mexican Heritage Center After School Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	The Mexican Heritage Center and Gallery, Inc. will be expanding its programs to enrich the Stockton community with art, culture and educational programs. This coming year, the Center will offer after school visual arts for students in grades 3-8.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	Mexican Heritage Center and Gallery, Inc., 111 S. Sutter Street, Stockton, CA
	Planned Activities	The activities will involve up to 100 students in grades 3-8 in a high quality art program. This activity will have a qualified teacher who will provide the students with the skills and techniques necessary to learn the activity being taught. The students will meet two hours twice a month.
15	Project Name	SJC - South Stockton Sidewalks Phase 3
	Target Area	Urban County
	Goals Supported	Infrastructure Improvements
	Needs Addressed	Infrastructure Improvements

	Funding	CDBG: \$1,496,700
	Description	To improve pedestrian access to schools and community parks: construct curbs, gutters and sidewalks and reconstruct the roadway to accommodate curb and gutter grades.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	LMA Benefit - 5,417
	Location Description	Roadways of Bieghle Street from Eighth Street to Tenth Street; Ninth Street from Bieghle Street to B Street; and Tenth Street from Bieghle Street to B Street.
	Planned Activities	To improve pedestrian access to schools and community parks: construct curbs, gutters and sidewalks and reconstruct the roadway to accommodate curb and gutter grades.
16	Project Name	SJC - CMC Care Link Health Center
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$400,000
	Description	CMC will utilize funding to convert a space at Anchor Village Apartments into the Care Link Health Center in downtown Stockton, where patients from throughout San Joaquin County can receive services that will be targeted for individuals and families who are homeless or low-income. Services include primary and preventive care, integrated substance use disorder treatment, behavioral health services and case management.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	3,800 low income individuals.
	Location Description	133 E. Oak Street, Stockton, CA

	Planned Activities	Renovations will include, but are not limited to, plumbing, framing, electrical, HVAC installations, sheetrock and flooring installation, painting, furniture and equipment. CMC will commission a general contractor for the renovation of the project site, including obtaining competent labor, supervision, tools, equipment, materials and items necessary for the design and construction of the Care Link Health Center.
17	Project Name	SJC - Stockton Shelter for the homeless
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$150,000
	Description	Stockton Shelter for the Homeless operates an Emergency Shelter facility and program that runs 24 hours per day, 365 days per year. They are the largest emergency shelter and only truly low barrier shelter in the County. SSH is seeking funding to support the costs associated with sheltering an ever increasing number of individuals and families.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	2,800 homeless individuals
	Location Description	411 S. Harrison / 611 W Church, Stockton, CA 95203
	Planned Activities	Bunk Bed Systems - frames, antimicrobial mattresses and bed proof covers. Weatherization - window leaks, gutters, doors and HVAC unit Campus Drive and Grounds - drainage and grading
18	Project Name	SJC - Gospel Center Alustiza Building Renovation
	Target Area	Urban County
	Goals Supported	Homeless Prevention and Rapid Re-Housing Public Facilities
	Needs Addressed	Homelessness Public Facilities

	Funding	CDBG: \$1,500,000
	Description	Rehabilitation of the existing Alustiza Building to increase the number of homeless persons that can access the emergency shelter.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	815 Homeless persons
	Location Description	403 S. San Joaquin Street, Stockton, CA 95203
	Planned Activities	Rehabilitation of the existing Alustiza Building to increase the number of homeless persons that can access the emergency shelter.
19	Project Name	SJC - Haven of Peace Door Project
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$15,600
	Description	Haven of Peace shelter will be installing new doors to replace their outdated ones that are currently in place. The new doors will allow for better access and insulation efficiency.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	301 homeless persons who utilize the shelter on an annual basis
	Location Description	7070 S. Harlan Road, French Camp, CA 95231
	Planned Activities	Haven of Peace shelter will be installing new doors to replace their outdated ones that are currently in place. The new doors will allow for better access and insulation efficiency.
20	Project Name	SJC - Manteca Navigation Center Rehab
	Target Area	Urban County
	Goals Supported	Homeless Prevention and Rapid Re-Housing Public Facilities

	Needs Addressed	Homelessness Public Facilities
	Funding	CDBG: \$500,000
	Description	The project is for the rehabilitation of an existing 57,000 square foot industrial building on a 4.9 acre parcel owned by the County Successor Agency. The Navigation Center will be a one stop facility for homeless individuals that will include intake area, office space for partner agencies to assist individuals with much needed services, sleeping quarters and kitchen for meal preparation.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	218 homeless persons.
	Location Description	555 Industrial Park Drive, Manteca, CA 95337
	Planned Activities	The project is for the rehabilitation of an existing 57,000 square foot industrial building on a 4.9 acre parcel owned by the County Successor Agency. The Navigation Center will be a one stop facility for homeless individuals that will include intake area, office space for partner agencies to assist individuals with much needed services, sleeping quarters and kitchen for meal preparation.
21	Project Name	SJC - Housing Rehab Program
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$515,952 HOME: \$336,702
	Description	Funds will be used from the County's revolving loan fund (PI) to offer financial assistance to qualified homeowners who need to address health, safety and code violations in their home. Funds will be offered as deferred loan payments to keep affordability high. The program will assist approximately 5 households.
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	9 low income homeowners
	Location Description	Throughout the County
	Planned Activities	Funds will be used from the County's revolving loan fund (PI) to offer financial assistance to qualified homeowners who need to address health, safety and code violations in their home. Funds will be offered as deferred loan payments to keep affordability high. The program will assist approximately 5 households.
22	Project Name	SJC - STAND Taft Avenue Permanent Homeless Housing
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities Infrastructure Improvements
	Needs Addressed	Affordable Housing Infrastructure Improvements
	Funding	CDBG: \$82,900
	Description	STAND is proposing to utilize funds to construct the off-site-improvements needed to construction permanent housing on vacant lots. Specifically the CDBG funds will be used to cover the costs of permits, zoning change, planning, sewer, and water and storm drain utilities to bring to the lots. This will result in 4 permanent housing units for homeless individuals.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	4 homeless households
	Location Description	928 and 936 Taft Avenue, Stockton, CA
	Planned Activities	STAND is proposing to utilize funds to construct the off-site-improvements needed to construction permanent housing on vacant lots. Specifically, the CDBG funds will be used to cover the costs of permits, zoning change, planning, sewer, and water and storm drain utilities to bring to the lots. This will result in 4 permanent housing units for homeless individuals.

23	Project Name	SJC - Public Works Facilities Planning
	Target Area	Urban County
	Goals Supported	Planning and Administration
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$15,000
	Description	Funds will be used by the Public Works staff for planning, administration and oversight of various public works projects that are currently funded by CDBG or in design to be completed by CDBG.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	N/A - Planning/Admin funds
	Location Description	N/A
	Planned Activities	Funds will be used by the Public Works staff for planning, administration and oversight of various public works projects that are currently funded by CDBG or in design to be completed by CDBG.
24	Project Name	Administration
	Target Area	Urban County
	Goals Supported	Planning and Administration
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$495,704 HOME: \$116,833
	Description	Funds used to administer and implement the CDBG and HOME Programs. Funds are used for staff time related to overall program management, including: reporting, IDIS input, drawdowns, HUD coordination, monitoring, communication with participating cities, project management, citizen participation, etc.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	N/A

	Location Description	N/A
	Planned Activities	Funds used to administer and implement the CDBG and HOME Programs. Funds are used for staff time related to overall program management, including: reporting, IDIS input, drawdowns, HUD coordination, monitoring, communication with participating cities, project management, citizen participation, etc.
25	Project Name	Escalon - Recreation Scholarships
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	The City of Escalon through its Park and Recreation Department offers a variety of services, programs and camps to local youth. As a means to make such programs affordable to low income families, the City will use CDBG funds to offer scholarships which may be used to subsidize the costs for these programs to youth who would not otherwise be able to afford and participate in such programs.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	25 low income youth
	Location Description	N/A
	Planned Activities	The City of Escalon through its Park and Recreation Department offers a variety of services, programs and camps to local youth. As a means to make such programs affordable to low income families, the City will use CDBG funds to offer scholarships which may be used to subsidize the costs for these programs to youth who would not otherwise be able to afford and participate in such programs.
26	Project Name	Lathrop - Subsistence Payment Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$35,721

	Description	The City's Subsistence Payment Program will provide financial assistance of no more than 90 days to low income households who have fallen behind in rent, mortgage or utility payments due to a financial hardship caused by COVID-19.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	15 low income households
	Location Description	City of Lathrop
	Planned Activities	The City's Subsistence Payment Program will provide financial assistance of no more than 90 days to low income households who have fallen behind in rent, mortgage or utility payments due to a financial hardship caused by COVID-19.
27	Project Name	Lathrop - Senior Center Rehab
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$41,800
	Description	The City of Lathrop will be refurbishing the 20-year old senior center by replacing flooring, removal and restructure ceiling tile, paint walls, place additional ADA features in the restrooms, and replace a commercial refrigerator.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	100 seniors
	Location Description	Lathrop Senior Center - 15707 Fifth Street, Lathrop
	Planned Activities	The City of Lathrop will be refurbishing the 20-year old senior center by replacing flooring, removal and restructure ceiling tile, paint walls, place additional ADA features in the restrooms, and replace a commercial refrigerator.
	Project Name	Lathrop - Activity Fee Assistance

28	Target Area	Urban County
		· · · · · · · · · · · · · · · · · · ·
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	The City of Lathrop through its Park and Recreation Department offers a variety of services, programs and camps to local youth. As a means to make such programs affordable to low income families, the City will use CDBG funds to offer scholarships which may be used to subsidize the costs for these programs to youth who would not otherwise be able to afford and participate in such programs.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	25 low income youth
	Location Description	City of Lathrop
	Planned Activities	The City of Lathrop through its Park and Recreation Department offers a variety of services, programs and camps to local youth. As a means to make such programs affordable to low income families, the City will use CDBG funds to offer scholarships which may be used to subsidize the costs for these programs to youth who would not otherwise be able to afford and participate in such programs.
29	Project Name	Ripon - Bethany Home Society Meals on Wheels
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$5,000
	Description	The program seeks to provide a meals on wheels program / service to elderly persons in the City who are home bound and unable to go out or cook meals for themselves. Meals on wheels provides a food service for seniors that otherwise would be limited in their eating and nutrition ability.
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	130 seniors
	Location Description	Home delivery throughout the City of Ripon
	Planned Activities	The program seeks to provide a meals on wheels program / service to elderly persons in the City who are home bound and unable to go out or cook meals for themselves. Meals on wheels provides a food service for seniors that otherwise would be limited in their eating and nutrition ability.
30	Project Name	Ripon - Senior Center Rehab
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$68,752
	Description	The City of Ripon is proposing to rehabilitate its existing senior center which serves the elderly population in the City. The project would address the buildings' HVAC system, existing flooring, facade and construct outdoor patio for additional seating.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	300 Seniors
	Location Description	Ripon Senior Center - 433 S. Wilma Avenue, Ripon
	Planned Activities	The City of Ripon is proposing to rehabilitate its existing senior center which serves the elderly population in the City. The project would address the buildings' HVAC system, existing flooring, façade and construct outdoor patio for additional seating.
31	Project Name	Manteca - Youth Scholarship Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service

Funding CDBG: \$18,000	
The City of Manteca through its Park and Recreation Department a variety of services, programs and camps to local youth. As to make such programs affordable to low income families, the use CDBG funds to offer scholarships which may be used to sue the costs for these programs to youth who would not otherwite afford and participate in such programs.	a means e City will ubsidize
Farget Date 6/30/2021	
Istimate the number and type of families that will benefit from the proposed activities	
ocation Description City of Manteca - Camps/programs held throughout the City	
Planned Activities The City of Manteca through its Park and Recreation Department a variety of services, programs and camps to local youth. As to make such programs affordable to low income families, the use CDBG funds to offer scholarships which may be used to such the costs for these programs to youth who would not otherwise to afford and participate in such programs.	a means e City will ubsidize
Project Name Manteca - HOPE Ministries Operations	
Target Area Urban County	
Goals Supported Public Facilities	
Needs Addressed Homelessness Public Facilities	
CDBG: \$10,000	
	lter to
HOPE Family Shelters will continue to provide emergency she homeless families in the greater San Joaquin County area at o emergency shelters and our Transitional Shelter. With the exprogram of "Project HOPE", the shelter is seeing an increased resources to effectively serve families and assist them with fir permanent housing.	panded need of

	Estimate the number and type of families that will benefit from the proposed activities Location Description	235 homeless 520 S. Union Road and 528 E. Yosemite Avenue
	Planned Activities	Operation of the homeless shelter, providing food, utilities and individualized case management.
33	Project Name	Manteca - HOPE Ministries Property Acquisition
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Homelessness Public Facilities
	Funding	CDBG: \$150,000
	Description	HOPE Family Shelters will use funding to purchase property where shelters are located and currently being leased for operation since 1990.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	235 homeless persons
	Location Description	520 and 524 W. Yosemite Avenue
	Planned Activities	Property purchase/acquisition where shelter is currently located and being leased.
34	Project Name	Manteca - Senior Center Improvements
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$185,170

	Description	The Manteca Senior Center serves a large number of seniors and persons with disabilities that are very low to low income. The senior center is in need of updating the facility as well as making ADA improvements to better serve the residents. The Senior Center also serves as a community center after hours to children and teens in the community.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	200 seniors
	Location Description	295 Cherry Lane, Manteca, CA
	Planned Activities	The Manteca Senior Center serves a large number of seniors and persons with disabilities that are very low to low income. The senior center is in need of updating the facility as well as making ADA improvements to better serve the residents. The Senior Center also serves as a community center after hours to children and teens in the community.
35	Project Name	Tracy - Tracy Interfaith Food Distribution
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$12,000
	Description	During the 20/21 program year, Tracy Interfaith Ministries will utilize CDBG funding to purchase food to be distributed in its grocery distribution program. The groceries in the last program year, prepared over 700,000 meals for those in need that reside within the City of Tracy. The purchased food will supplement donated food and allow the organization to provide a variety of nutritious food in each basket.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	1200 low income persons in need of food

	Location Description	N/A
	Planned Activities	During the 20/21 program year, Tracy Interfaith Ministries will utilize CDBG funding to purchase food to be distributed in its grocery distribution program. The groceries in the last program year, prepared over 700,000 meals for those in need that reside within the City of Tracy. The purchased food will supplement donated food and allow the organization to provide a variety of nutritious food in each basket.
36	Project Name	Tracy - McHenry House Family Crisis Intervention Program
	Target Area	Urban County
	Goals Supported	Homeless Prevention and Rapid Re-Housing Public Services
	Needs Addressed	Homelessness Public Service
	Funding	CDBG: \$11,596
	Description	The Family Crisis Intervention Program at McHenry Housing Tracy Family Shelter assists homeless families in San Joaquin County and Tracy. Most of the families have never been homeless before and need temporary assistance to empower their family. The goal is to teach and create self-sufficiency so that the individuals do not need temporary shelter again. The program is an 8-10 week course. They focus on providing shelter, job searching and applications, school enrollment, nutrition courses and more.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	8 homeless families
	Location Description	757 A Street, Tracy
	Planned Activities	The Family Crisis Intervention Program at McHenry Housing Tracy Family Shelter assists homeless families in San Joaquin County and Tracy. Most of the families have never been homeless before and need temporary assistance to empower their family. The goal is to teach and create self-sufficiency so that the individuals do not need temporary shelter again. The program is an 8-10 week course. They focus on providing shelter, job searching and applications, school enrollment, nutrition courses and more.

Project Name	Tracy - CTCAH Homeless Operations
Target Area	Urban County
Goals Supported	Homeless Prevention and Rapid Re-Housing Public Services
Needs Addressed	Homelessness Public Service
Funding	CDBG: \$7,813
Description	CTCAH operates Emerson House (homeless shelter) and Rochester House (disable/senior men). With the capital improvements that have been made at the facility recently which added extra bids, additional case management and staff hours will be needed to serve at the shelters. The program funds will be used to cover the salaries of staff who work at the shelters on a daily basis and provide services to homeless persons.
Target Date	6/30/2021
Estimate the number and type of families that will benefit from the proposed activities	24 homeless persons
Location Description	Public Services at 26 W. Emerson Avenue and 1964 Rochester Street
Planned Activities	CTCAH operates Emerson House (homeless shelter) and Rochester House (disable/senior men). With the capital improvements that have been made at the facility recently which added extra bids, additional case management and staff hours will be needed to serve at the shelters. The program funds will be used to cover the salaries of staff who work at the shelters on a daily basis and provide services to homeless persons.
Project Name	Tracy - TCC Mobile Showers for Homeless
Target Area	Urban County
Goals Supported	Public Services
Needs Addressed	Public Service
Funding	CDBG: \$7,500
	Target Area Goals Supported Needs Addressed Funding Description Target Date Estimate the number and type of families that will benefit from the proposed activities Location Description Planned Activities Project Name Target Area Goals Supported Needs Addressed

	Description Target Date	Tracy community connections will provide outreach and intervention services to local unsheltered homeless individuals through street outreach and their newly expanded hygiene program. The hygiene program will provide homeless persons with access to safe and clean bathing facilities via a mobile shower trailer and hygiene supplies. The outreach component will identify housing options, first aid kits, hydration supplies and cold/hot weather supplies. 6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	350 homeless persons
	Location Description Planned Activities	Mobile program throughout the City of Tracy Tracy community connections will provide outreach and intervention services to local unsheltered homeless individuals through street outreach and their newly expanded hygiene program. The hygiene program will provide homeless persons with access to safe and clean bathing facilities via a mobile shower trailer and hygiene supplies. The outreach component will identify housing options, first aid kits, hydration supplies and cold/hot weather supplies.
39	Project Name	Tracy - Women's Center Youth and Family Service
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$8,000
	Description	Requested funding will be used to support a portion of the salary for staff serving domestic violence victims from the Tracy area at the Women's Center - Youth and Family Services undisclosed emergency shelter in Tracy, Serenity House. Serenity House provides free, confidential services to help domestic violence victims rebuild their lives and learn to be self-sufficient, including: food, clothing, and basic necessities, individual counseling, support groups, 24-hour helpline, court accompaniment and advocacy, assistance with restraining orders, safety planning, parenting classes and financial literacy program.
	Target Date	6/30/2021

-	Estimate the number and type of families that will benefit from the proposed activities	120 victims of domestic violence
	Location Description	Serenity House, undisclosed shelter in Tracy
	Planned Activities	Requested funding will be used to support a portion of the salary for staff serving domestic violence victims from the Tracy area at the Women's Center - Youth and Family Services undisclosed emergency shelter in Tracy, Serenity House. Serenity House provides free, confidential services to help domestic violence victims rebuild their lives and learn to be self-sufficient, including: food, clothing, and basic necessities, individual counseling, support groups, 24-hour helpline, court accompaniment and advocacy, assistance with restraining orders, safety planning, parenting classes and financial literacy program.
40	Project Name	Tracy - Tracy Seniors Association Safe at Home Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$7,813
	Description	The Safe at Home Program will provide free in home safety devices for senior citizens in the City of Tracy. Safety devices may include grab bars, hand rails, ramps and poles to assist seniors in their home. The provision of free safety devices in the home can keep the senior citizen safe, active and independent by reducing the risk and fear of falling.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	60 seniors
	Location Description	Homes throughout the City of Tracy
	Planned Activities	The Safe at Home Program will provide free in home safety devices for senior citizens in the City of Tracy. Safety devices may include grab bars, hand rails, ramps and poles to assist seniors in their home. The provision of free safety devices in the home can keep the senior citizen safe, active and independent by reducing the risk and fear of falling.

41	Project Name	Tracy - Boys and Girls Club Summer Enrichment Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG: \$8,000
	Description	The Boys and Girls Clubs of Tracy serve an average of 1,800 children on an annual basis. Funding will be used to provide services for the Summer Enrichment Program which focuses on educational programs, exercise, healthy habits, physical activities and a meal program. The program will be open to low income youth who don't have other options during the summer months while school is out.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	400 low income youth
	Location Description	Tracy Boys and Girls Club Sites
	Planned Activities	The Boys and Girls Clubs of Tracy serve an average of 1,800 children on an annual basis. Funding will be used to provide services for the Summer Enrichment Program which focuses on educational programs, exercise, healthy habits, physical activities and a meal program. The program will be open to low income youth who don't have other options during the summer months while school is out.
42	Project Name	Tracy - Boys and Girls Club Facility Improvements
	Target Area	Urban County
	Goals Supported	Public Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$354,438
	Description	The Boys and Girls Club of Tracy Lowell Clubhouse Gym serves a minimum of 120 youth a day and an estimated 1,300 annually. The club would like to add HVAC units to the gymnasium facility which include adding more power to support the new load the HVAC units will create. This permanent improvement is necessary to make the clubhouse safe and healthy for all youth & families using the facility.

	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	928 low income youth who access the facility on an annual basis.
	Location Description	B&GC Tracy Lowell Gym
	Planned Activities	The Boys and Girls Club of Tracy Lowell Clubhouse Gym serves a minimum of 120 youth a day and an estimated 1,300 annually. The club would like to add HVAC units to the gymnasium facility which include adding more power to support the new load the HVAC units will create. This permanent improvement is necessary to make the clubhouse safe and healthy for all youth & families using the facility.
43	Project Name	HOME - First Time Homebuyer Program
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities
	Needs Addressed	Affordable Housing
	Funding	HOME: \$236,141
	Description	Funds used to provide down payment assistance / gap financing to low income households who are seeking to purchase their first home. The funds will be in the form of a deferred loan payment to make the unit as affordable as possible. Applicants may receive up to \$40,000 in assistance.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	5 low income buyers
	Location Description	Homes can be located throughout the Urban County
	Planned Activities	Funds used to provide down payment assistance / gap financing to low income households who are seeking to purchase their first home. The funds will be in the form of a deferred loan payment to make the unit as affordable as possible. Applicants may receive up to \$40,000 in assistance.
	Project Name	HOME - STAND acquisition rehab program

44	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities
	Needs Addressed	Affordable Housing
	Funding	HOME: \$306,055
	Description	Single Family homes will be purchased, rehabbed and sold to low income families using a GAP loan. Homes will be sold at or below market rate to encourage affordability.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	4 low income families
	Location Description	Throughout the County
	Planned Activities	Single Family homes will be purchased, rehabbed and sold to low income families using a GAP loan. Homes will be sold at or below market rate to encourage affordability.
45	Project Name	HOME - Vista Project (CHDO)
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities
	Needs Addressed	Affordable Housing
	Funding	HOME: \$175,780
	Description	Funds will be used to assist CHDO (STAND) in constructing 23 single family homes (Vista subdivision). Units will be sold to low income first time homebuyers. Funds used will be rolled into a GAP loan for these homebuyers.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	4 homebuyers
	Location Description	Vista Subdivision

	Planned Activities	Funds will be used to assist CHDO (STAND) in constructing 23 single family homes (Vista subdivision). Units will be sold to low income first time homebuyers. Funds used will be rolled into a GAP loan for these homebuyers.
46	Project Name	HOME - Victory Gardens Housing Development
	Target Area	Urban County
	Goals Supported	Expand Affordable Housing Opportunities
	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,100,000
	Description	Funding used in the development of a new 49-unit veterans affordable housing project along with wrap around services to be included on-site.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	49 homeless veterans
	Location Description	Victory Gardens Complex
	Planned Activities	Funding used in the development of a new 49-unit veterans affordable housing project along with wrap around services to be included on-site.
47	Project Name	SJC - CDBG-CV Project / Programs
	Target Area	Urban County
	Goals Supported	Public Services Public Facilities
	Needs Addressed	Public Service Public Facilities
	Funding	CDBG-CV: \$935,414
	Description	Funds used to prevent, prepare for and respond to the Coronavirus
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	TBD

	Location Description	TBD
	Planned Activities	Funds used to prevent, prepare for and respond to the Coronavirus. The County will be issuing a NOFA to request applications for these funds to determine the highest need in the community.
48	Project Name	City of Escalon - CDBG-CV - Meals on Wheels Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG-CV: \$25,421
	Description	To prevent, prepare for and respond to the Coronavirus.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	150
	Location Description	TBD
	Planned Activities	To prevent, prepare for and respond to the Coronavirus through a meals on wheels program.
49	Project Name	Lathrop - CDBG-CV Program
	Target Area	Urban County
	Goals Supported	Public Services Fair Housing
	Needs Addressed	Public Service Fair Housing
	Funding	CDBG-CV: \$57,075
	Description	To prevent, prepare for and respond to the Coronavirus - Subsistence Payments and Fair Housing
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	25 low income families

	Location Description	City of Lathrop
	Planned Activities	To prevent, prepare for and respond to the Coronavirus - Subsistence Payments and Fair Housing
50	Project Name	Manteca - CDBG-CV Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG-CV: \$246,756
	Description	To prevent, prepare for and respond to the Coronavirus - Subsistence Payment Program
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	60 low income families effected by Coronavirus
	Location Description	City of Manteca
	Planned Activities	To prevent, prepare for and respond to the Coronavirus - Subsistence Payments Program
51	Project Name	City of Tracy - CDBG-CV Program
	Target Area	Urban County
	Goals Supported	Homeless Prevention and Rapid Re-Housing Public Services Self-Sufficiency through Economic Development
	Needs Addressed	Public Service Economic Development
	Funding	CDBG: \$307,948 CDBG-CV: \$305,833
	Description	To prevent, prepare for and respond to the Coronavirus - Subsistence Payments Program,
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	Low income families effected by Coronavirus
	Location Description	City of Tracy
	Planned Activities	To prevent, prepare for and respond to the Coronavirus - Subsistence Payments Program, small business forgivable loan program and homeless prevention services
52	Project Name	City of Ripon - CDBG-CV Program
	Target Area	Urban County
	Goals Supported	Public Services
	Needs Addressed	Public Service
	Funding	CDBG-CV: \$54,092
	Description	To prevent, prepare for and respond to the Coronavirus - Meal Program for those effected by Coronavirus
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	10 low income persons effected by Coronavirus
	Location Description	City of Ripon
	Planned Activities	To prevent, prepare for and respond to the Coronavirus - Meal Program for those effected by Coronavirus
53	Project Name	ESG Program
	Target Area	Urban County
	Goals Supported	Homeless Prevention and Rapid Re-Housing
	Needs Addressed	Homelessness
	Funding	\$237,378
	Description	Homeless Prevention / Rapid Re-Housing - \$77,154Emergency Shelter - \$142,421Administration - \$17,803 Total - \$237,378
	Target Date	6/30/2021

	Estimate the number and type of families that will benefit from the proposed activities
	Location Description
	Planned Activities

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Each year the Urban County receives an annual allocation of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME), and Emergency Shelter Grant (ESG) funds from HUD. The amount that is available depends on the amount of funds appropriated by Congress. Approximately half of these funds will be passed through to the cities of Escalon, Lathrop, Manteca, Ripon, and Tracy during this Consolidated Plan period.

CDBG, HOME, and ESG funds are awarded to projects and programs on a competitive allocation basis. A Notice of Funding Availability (NOFA) is sent to jurisdictions, public agencies, affordable housing developers, community-based organizations, and interest groups active in the urban county area. Each participating jurisdiction conducts a separate public allocation process. Projects are reviewed and funding allocations are made based on several criteria, including the project's ability to reach and serve its target population. Consideration is given to project location to ensure that funds are allocated throughout the Planning Area while services are directed to those areas and persons with the greatest need.

Underlying all expenditures is the benefit to low- and moderate-income persons, including very low- and extremely low-income persons, as defined by federal consolidated planning regulations. Assistance within the Planning Area will be targeted to populations residing in areas of lower-income and minority concentrations.

Geographic Distribution

Target Area	Percentage of Funds
Urban County	100

Table 59 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The Urban County as a whole is the designated "target area". This allows for funds to reach communities across the County in some capacity.

Discussion

See above

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Lower-income households continue to pay a higher percentage of their income for housing, compared to other income groups. A large proportion of lower income renter-households also tend to experience other housing problems such as overcrowding and inadequate housing conditions. In order to help provide decent and affordable housing, and improve the social and economic status for extremely low-, very low-, low-, and moderate-income households in the county, several programs, described above, will be available during the next program year.

The Urban County plans to use CDBG and HOME funds to support a number of affordable housing activities, including an owner-occupied residential rehabilitation program, various downpayment assistance programs, and maintenance and rehabilitation of rental housing. These activities are expected to provide rehabilitation assistance to 6 owner-occupied households annually, 49 unit production for homeless veterans (Victory Gardens), 23 new single family units for low income households (Vista Project), 4 new units for homeless households (STAND CDBG), 3 acquisitions/rehab for low income families, and downpayment assistance to 5 households annually.

One Year Goals for the Number of Households to be Supported	
Homeless	53
Non-Homeless	37
Special-Needs	0
Total	90

Table 60 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	76
Rehab of Existing Units	6
Acquisition of Existing Units	8
Total	90

Table 61 - One Year Goals for Affordable Housing by Support Type **Discussion**

See above

AP-60 Public Housing – 91.220(h)

Introduction

Actions planned during the next year to address the needs to public housing

The Housing Authority plans to construct a 49-unit affordable public housing development for homeless veterans and their families (Victory Gardens). In addition to the income-based rents, wrap-around supportive services including a community center, offices for supportive services management offices, case management, and service coordination will be made available to the veterans and their families.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Residents are provided various opportunities to provide comments and get involved. Residents can serve on the Resident Advisory Board or Resident Councils and provide feedback to staff, community liaison, police liaison, or community partners. Public housing residents receive a resident newsletter and can get involved in the various programs offered by HACSJ such as the Home-Ownership Program, afterschool youth program, youth scholarship foundation, community centers and community partners.

The Tenant Opportunities Program initiated by HUD, expanded tenant participation in HACSJ programs. Memorandums of Understanding were entered into with the Resident Council at each facility to provide management training programs and opportunities for residents to assume management responsibilities. Beginning in 1992, the Sierra Vista Housing Resident Council received a Technical Assistance Grant from HUD for start-up activities to begin building and strengthening its capacity to improve relationships between residents and the local community. In 1994, the Public Housing Resident Councils in the Tracy and Conway Homes facilities were awarded grant funds to develop tenant opportunity programs within their respective developments. These grants have and will continue to provide leadership training, business and management skill training, and job preparation skills.

HACSJ tenants have access to available CDBG funded fair housing services and other CDBG funded public services for which they qualify. The County operated first-time homebuyer assistance program is available to HACSJ tenants contemplating homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Housing Authority is not designated as troubled.

Discussion

See discussion above

AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The Urban County proposes the use of CDBG, ESG, Continuum of Care (CoC), and State funds to address identified needs for its homeless objectives. These funds can be used for the following activities:

- CDBG funds will be used to assist homeless, non-homeless and special needs groups in activities such as housing maintenance and rehabilitation, public facilities and improvements, and supportive services.
- ESG funds will be used to assist homeless groups in activities such as rehabilitation or remodeling of buildings, operations and maintenance of a facility, essential supportive services (i.e. case management, counseling, and childcare), homeless prevention, rapid-rehousing and grant administration.
- CoC funds will be used to provide both permanent supportive housing to homeless individuals and families with disabilities and permanent housing to homeless households, through activities including, but not limited to, rent assistance, case management, and other supportive services.
- State funds will be used to assist homeless groups in activities such as capital improvements, rental housing, operations and maintenance, street outreach, homeless management information system, rapid-rehousing and grant administration.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In January 2019, the San Joaquin County Continuum of Care (SJCoC), along with Central Valley Low Income Housing Corporation as the HMIS Lead Agency, partnered with multiple county-based nonprofit organizations that provide emergency shelter, housing, and other support services to homeless individuals and families, as well as community volunteers, to conduct a count of both sheltered and unsheltered homeless. Public officials in Stockton, Tracy, Manteca, and Lodi, as well as private businesses and faith-based organizations, with over 400 volunteers participating in the effort to reach unsheltered people experiencing homelessness. The 2019 count is the eighth count following the inaugural count in 2005. The purpose of the count, in addition to being a HUD requirement for jurisdictions receiving CoC funds, is to provide quality information about the current size and nature of the County's homeless population. In January 2018, a point in time was conducted for the sheltered homeless as well. SJCoC member agencies will also continue to conduct routine outreach throughout the year to unsheltered homeless encampments throughout San Joaquin County, a collaborative effort that has taken place since 2014. Through the SJCoC, street outreach efforts have increased collaboration and coordination. Several outreach expansion projects focused on improving outcomes for those unsheltered individuals experiencing chronic health conditions are planned and funded for the

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upcoming period.

Addressing the emergency shelter and transitional housing needs of homeless persons

Consistent with the priorities outlined in the Consolidated Plan the County will undertake or fund the following activities to address homelessness in FY 2020-21:

- ESG funds will be used to assist nine homeless shelters and one service provider with
 maintenance and operation expenses; one shelter for victims of domestic violence with
 essential services; and one service provider for HMIS. ESG funds will also be used to assist
 individuals and families who are homeless or at risk of becoming homeless.
- CDBG funds will be used to provide upgrades and renovations to emergency shelter, transitional
 housing and permanent housing facilities, and provide food and services for homeless and low
 income individuals.
- Continuum of Care funds will be used to provide permanent supportive housing for persons with disabilities (individuals and families) and permanent housing for the homeless.
- State funds will be used to assist homeless groups in activities such as capital improvements, rental housing, operations and maintenance, street outreach, homeless management information system, rapid-rehousing and grant administration.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Continuum of Care has set a goal to increase both the number and percentage of permanent supportive housing beds available to chronically homeless households. This strategy will be achieved by providing chronically homeless persons priority status when vacancies occur in existing permanent supportive housing programs; the Continuum of Care has adopted and implemented the "Orders of Priority" set forth by HUD in CPD-16-11. Efforts to coordinate funding to increase production of local homeless housing is ongoing resulting in several projects under development for the upcoming period. The SJCoC is prioritizing the development of permanent supportive housing for the chronically homeless, permanent housing for families with children, and increased units of shelter when additional resources become available.

The SJCoC Coordinated Entry system calls for all families to be assessed within 7 days of entry, and for referrals to be made to appropriate housing services based on the assessment. The SJCoC has shifted resources from transitional housing (TH) projects to rapid re-housing (RRH) projects to facilitate movement to permanent housing. SJCoC resources are coordinated with ESG RRH efforts to maximize

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the number of households assisted. RRH projects also conduct direct outreach to emergency shelter providers and coordinate with street outreach teams. Standardized assessment tools identify households with the greatest need and time spent homeless.

The CoC has leveraged funding from ESG, Runaway and Homeless Youth (RHY), and the California Department of Justice to address housing and service needs of homeless youth. Currently the CoC has a 10 bed shelter for unaccompanied youth under 18 and an 8 bed transitional housing project for youth between 18 and 24. Slightly over eight percent of the population in emergency shelters not designated solely for youth are between 18 and 24. For 12 years, the CoC has allocated resources to operate a 25 unit permanent supportive housing project for qualified youth.

Agencies providing services to veterans use the "by name list" to identify which veterans might be eligible for which projects and their last known location. Further assessment is accomplished through the Coordinated Entry component of HMIS and, in some cases, by either Supportive Services for Veteran Families (SSVF) or Veterans Affairs (VA) based on discharge status and other criteria to determine eligibility for specific projects or assistance programs. The assessment process allows for direct referrals to SSVF and the VA. The San Joaquin County Office of Veterans Affairs makes direct referrals of veterans to both SSVF and HUD-VASH.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

In accordance to the Homebase Strategic Plan, the following are the general goals and objectives:

- Intervention on behalf of households who are in imminent risk of becoming homeless to prevent people from initially becoming homeless;
- Diversion from emergency shelters of working households who have reached the point of contacting shelters; and
- Rapid re-housing of working households who have become homeless.

The County's Homeless Prevention Program targets the following populations who can reasonably be expected of becoming self-sufficient within 6 months or less:

- Households forced to vacate rental properties that enter foreclosure;
- Households at imminent risk of becoming homeless due to sudden and substantial loss in income out of the control of members of the household;
- Households in transitional housing where the household experienced a sudden and substantial

- loss in income out of the control of members of the household;
- Households at imminent risk of becoming homeless due to a sudden and substantial increase in utility costs which is not due to the activity of one or more members of the household;
- Households forced to vacate rental housing condemned by local housing officials, when condemnation is not a result of the activity of one or more household members;
- Households at imminent risk of becoming homeless due to a traumatic life event, such as death of a spouse or primary care giver or recent health crisis that prevented the household from meeting its normal financial responsibilities;
- Households with at least one adult employed, at imminent risk of becoming homeless due to factors not related to activity of one or more household members; or
- Households currently living in an emergency shelter, in locations not meant for human habitation, or are fleeing domestic violence.

Discussion

See above

Consolidated Plan SAN JOAQUIN COUNTY

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

See discussion below

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The County and participating cities have worked to address the issues surrounding barriers to affordable housing development through the Housing Element process required by the State of California. The California Department of Housing and Community Development (HCD) must review the Housing Element for compliance with State law. Among other things, each jurisdiction's Housing Element is required to identify opportunity sites with land use controls that facilitate affordable housing development. Another key component of HCD review is the extent of government policies that act as barriers to housing development, especially affordable housing development, and the jurisdiction's commitment to eliminating or mitigating the barriers.

Discussion:

See discussion above

AP-85 Other Actions – 91.220(k)

Introduction:

This section discusses the Urban County's efforts in addressing underserved needs, developing the institutional structure for delivering housing and community development activities, and expanding and preserving affordable housing opportunities.

Actions planned to address obstacles to meeting underserved needs

Based on the results of the community outreach process, the Urban County's most underserved groups are the homeless and extremely low-income residents. Generally, the lack of funding is the most critical obstacle to meeting the needs of these groups. The Urban County intends to help bridge the gap by allocating CDBG funds to homeless, homeless prevention, and public service programs that support special needs groups. CDBG funds are limited. Therefore, the Urban County will continue to rely on the existing network of public and nonprofit agencies to deliver a variety of housing and supportive services for the homeless and extremely low-income residents in the community.

Actions planned to foster and maintain affordable housing

Consistent with the strategies outlined in the 2020-2025 Consolidated Plan, the Urban County will undertake or fund the following activities to address affordable housing needs:

- Provide funds for rehabilitation of lower-income rental units.
- Provide down payment and closing cost assistance to lower-income households to purchase their first home.
- Provide owner-occupied rehabilitation loan program to lower-income homeowners.

Actions planned to reduce lead-based paint hazards

The County will continue to implement lead-based paint regulations established procedures to ensure that purchasers and tenants of all HUD-associated housing constructed prior to 1978 are notified of the hazards of lead-based paint which may exist in the housing. The regulations establish lead-based paint requirements for any HUD-funded rehabilitation activity, tenant-based rental assistance, and acquisition, leasing, support services, and operations activity.

Several agencies operating within the County, including Stockton and Lodi, are actively engaged in activities to evaluate and reduce lead-based paint hazards. The principal participants in this effort include the Housing Authority of the County of San Joaquin (HACSJ), San Joaquin County Public Health Services, the Environmental Health Department (EHD), and the Neighborhood Preservation Division of the CDD.

HACSJ has an active program of evaluating and reducing lead-based paint hazards in housing units

involved in the Housing Choice Voucher Program, formerly Section 8 Rental Certificate Program.

The San Joaquin County Environmental Health Department (EHD) operates the Childhood Lead Poisoning Prevention Program for all communities. The EHD performs environmental investigations of possible lead sources at the homes of children who have blood lead levels exceeding those established by the State Department of Health Services as part of the Public Health Services Childhood Lead Poisoning Prevention Program contract. These investigations include on-site inspections, interviews with family members, X-ray Florescence (XRF) testing of paint samples or sampling of other possible lead sources such as soil, toys, food products, and hobby materials. The EHD also notifies homeowners or occupants if significant sources of lead are found, provides education, requires remediation by an approved contractor, and pursues enforcement action when necessary. There are approximately 45 cases per year.

The Neighborhood Preservation Division becomes involved in lead-based paint hazard evaluation and reduction as a result of its involvement in housing rehabilitation activities. Houses to be rehabilitated are routinely tested for lead-based paint hazards and remediated, where necessary. Using guidelines similar to those employed by the HACSJ, staff from the Neighborhood Preservation Division inspect units being considered for inclusion in one of their programs for the possible presence of lead-based paint and assess the need for remediation, based upon existing risk factors. Depending upon these factors and the results of the inspections, the Division's resources can be directed to the remediation of the hazard.

Actions planned to reduce the number of poverty-level families

The challenges associated with poverty–stress, strained family relationships, substandard housing, lower educational attainment, limited employment skills, unaffordable child care, and transportation difficulties – make it hard for low-income families to obtain and maintain employment, and therefore housing and basic needs.

Economic stability can have lasting and measurable benefits for both parents and children, and it has become clear to both the government and business sectors that in order to solve housing problems in San Joaquin County, the issue of jobs must be addressed. Increasing the number of people with adequately paying jobs has been approached on two parallel tracks: (1) increasing the quantity and quality of jobs through the solicitation of new businesses and the expansion of existing ones and (2) preparing lower-income individuals for employment through the development of job and life skills.

The County seeks to reduce the number of people living in poverty (extremely low-income households earning less than 30 percent of the AMI) by providing a number of programs including housing assistance, supportive services, economic development assistance, and job training opportunities. The County will continue to leverage opportunities to support funding for Community Based Development Organizations, cities, and other groups to provide training and employment opportunities to extremely low-income persons. In collaboration with the County's Workforce Investment Board (SJC WorkNet), the

County will continue to offer outreach and training to poverty level families and individuals.

Through the SJCoC system, the County will work with the SJC WorkNet job-training providers to ensure that low- and moderate-income persons are trained with employable skills with the potential to earn higher wages. In addition, the County's funding (through CDBG and ESG funds) of human service programs for basic needs, food distribution, and case management for homeless and those at risk of homelessness support the goals and strategies of reducing poverty.

Actions planned to develop institutional structure

During the 2020-21 program year, the County will continue to address gaps in the institutional structure of the Urban County jurisdictions affecting the timely and equitable distribution of funds. The primary objective in 2020-21 will be to continue and expand the communication that is occurring among the Urban County jurisdictions and between government agencies and housing and service providers to improve access to the programs and services that are available in the county. The County will also continue to communicate and coordinate Consolidated Plan programs with the two other entitlement communities in the county: the Cities of Lodi and Stockton.

Actions planned to enhance coordination between public and private housing and social service agencies

The San Joaquin County Community Development Department (CDD), as administrator of the Urban County CDBG, HOME, and ESG programs, coordinates and consults with other program providers; local, state, and federal government entities; non-profit and for-profit entities; professional organizations; interest groups; and other parties interested in the implementation of Federal programs.

Discussion:

See discussions above

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The County continues to utilize HOME funding to promote affordable housing in the County. Funds are used for First Time Homebuyer (FTHB) and Owner Occupied Rehabilitation (OOR) Programs. All Federal requirements and limits (income, affordability, values, etc.) are followed when implementing these programs.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	C
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	C
3. The amount of surplus funds from urban renewal settlements	C
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	C
5. The amount of income from float-funded activities	C
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	C
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive	
period of one, two or three years may be used to determine that a minimum	
overall benefit of 70% of CDBG funds is used to benefit persons of low and	
moderate income. Specify the years covered that include this Annual Action Plan. 70	.00%

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:

Not Applicable

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Pursuant to HOME Program regulations, 24 CFR Part 24 92.254(a)(5)(ii)(A)(1,2 & 3), the County shall establish recapture requirements when HOME funds are used by qualified households to acquire single-family housing to recover all or a portion of the HOME assistance to the homebuyer, if the housing does not continue to be the principle residence of the household for the duration of the period of affordability.

The County will continue to loan HOME funds to assist low- to moderate-income homebuyer applicants under its First Time Homebuyer Program. The County has elected to use the recapture option to comply with the "Period of Affordability" requirement under §92.254 of HOME rules. Enforcement of the recapture provisions shall occur through a recorded deed restriction and/or a recorded HOME Regulatory Agreement on the assisted property.

The terms of recapture are structured after the HOME Program Period of Affordability requirement and are based on the amount of HOME subsidy provided to the borrower. If the homeowner chooses to sell the home during the affordability period, the County will recapture the amount due on the loan, including all principal and interest.

The County is subject to the limitations that when the recapture provision is triggered by an voluntary or involuntary sale of the housing unit and there are no net proceeds (sales price minus loan repayment, (other than HOME funds) and closing costs), or net proceeds are insufficient to repay the HOME investment due, the County can only recapture the net proceeds. In the event that net proceeds are zero (as is usually the case with foreclosure), the recapture provision still applies, but there are no funds to recapture.

When a forgivable loan is used to finance the HOME assistance to the homebuyer, the HOME balance due will be reduced by an equal amount annually during the affordability period. The HOME amount will be completely forgiven if the homebuyer remains the owner and occupant for the full affordability period.

The recaptured amount of HOME funds will be used for HOME eligible activities.

Specifically, CDBG and HOME funding will be used for the continuation of a low-income, homeowner housing rehabilitation program. The housing rehabilitation program will be funded by the County

and the cities of Escalon, Lathrop, Ripon, Tracy and Manteca.

The owner-occupant housing rehabilitation program was developed to encourage the preservation and renovation of the Urban County's housing stock. The program offers owner-occupants whose income is at or below 80 percent of the County median income, assistance up to \$150,000 in the form of a repayable 2 percent loan amortized for up to 30 years. All loans must be affordable to the occupant and are underwritten by the County.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

See discussion above

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

This plan does not include use of HOME funds to refinance existing debts for multifamily housing.

Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

The following are standard policies and procedures for evaluating individuals and families eligibility for assistance.

- 1. Initial Evaluations. The recipient or its sub-recipient must conduct an initial evaluation to determine the eligibility of each individual or family's eligibility for ESG assistance and the amount and types of assistance the individual or family needs to regain stability in permanent housing, in accordance with the centralized or coordinated assessment requirements set forth under 24 CFR §576.400(d) and the written standards established under 24 CFR §576.400(e).
- 2. Determining Program Participant Eligibility. The following criteria shall be used to determine program participant eligibility for assistance under ESG:
- Income shall be annualized and calculated based on the standards for the Housing Choice Voucher Program (Section 8 Eligibility Standards).
- Assessment and approval by an authorized program case manager;
- Household income (adjusted by size) below 30% of area median income for prevention assistance; and
- Household must either be homeless (federal definition) or at imminent risk of losing housing and

Consolidated Plan

SAN JOAQUIN COUNTY 194 show a reasonable expectation of becoming self-sufficient within three months.

Assistance will be provided to eligible households in the order in which they are interviewed. If a household is eligible and funds are available, they will receive assistance. All rapid re-housing clients must meet HUD's homeless definition (24 CFR 576.2) – person(s) staying on the streets, in a shelter, or someone exiting an institution after a stay of 90 days or less and who resided in a shelter or on the streets before the institution. All prevention clients must be able to demonstrate at least two HUD defined risk factors and that except for this program, the household will become homeless.

While the ability to sustain housing is not a threshold requirement for program eligibility, but as a program goal, it is a consideration in determining the amount and length of assistance.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The San Joaquin Continuum of Care recognizes that immediate access to emergency shelter services in an area as large as the geographic area of the Continuum is necessary and is not best served through a centralized process or Coordinated Entry. The Continuum has established a Coordinated Entry system based on assessment of need for rapid re-housing and permanent supportive housing. The SJCoC has established a "no wrong door" approach to accessing services. Access points include, but is not limited to, emergency shelters, homeless service providers, the 2-1-1 referral system, Central Valley Low Income Housing Corp., and San Joaquin Human Services Agency. All access points use a single assessment tool (VI-SPDAT) to determine the level of need. All ESG funded prevention and rapid re-housing assistance in the Continuum is coordinated through a single agency, Central Valley Low Income Housing Corporation (CVLIHC). CVLIHC has established relationships with all local shelters and service providers, conducts outreach to notify service providers of ESG program changes to eligibility standards, and the process for making referrals.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The County and the San Joaquin Continuum of Care have worked together to develop the policies and procedures that have been developed for ESG activities and to discuss the basic allocation of ESG funds. Based on the results of prior experience, there was a general conclusion that the most effective use of ESG funds would be to continue providing funds to the homeless shelters at essentially the same level as in prior years, with the remaining funding going to continue the homeless prevention and re-housing program as initially implemented in 2009.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions

Consolidated Plan

regarding facilities and services funded under ESG.

Homeless needs and priorities continue to be identified through the County's Continuum of Care system. The 2020 San Joaquin County Strategic Plan on Homelessness and the implementation groups formed are public and inclusive to participation of all stakeholders including homeless and formerly homeless individuals. In addition, the SJCoC consults with and engages homeless individuals to participate in the Annual Point-in- Time Count of the homeless and has at least one person with lived homeless experience on the SJCoC Board. All ESG and CoC funded projects are required to have a homeless or formerly homeless person on their board.

- 5. Describe performance standards for evaluating ESG.
 - 1. Housing Stability: Seventy percent of program participant households will maintain housing stability for 6 months following the end of rental assistance.
- <u>Measurement</u>: Percentage of program participant households who maintain tenancy for 6 months following the end of rental assistance.
 - <u>2. Recidivism:</u> Less than thirty percent of program participant households will experience a subsequent episode of homelessness as evidenced by their return to emergency shelter.
- Measurement: Total number of adult program participants with successful exits from the program
 (with a successful housing outcome) that had an emergency shelter stay of at least 1 night within 6
 months of exiting the program.

The County and the San Joaquin Continuum of Care will continue to discuss and examine additional, feasible performance standards. Other standards will be considered as the programs evolve.

See discussions above

Attachments

Citizen Participation Comments

San Joaquin Urban County, California

Consolidated Plan 2020-2024 Citizen Participation

Attachment to Con Plan

In preparing the Consolidated Plan, San Joaquin County consulted with a variety of agencies, including local and regional service providers, the Housing Authority, business groups, nonprofits, and many others. The County also spoke with local housing and homeless service providers to gain additional input. The goal of the consultation process was to gather data, inform the community, and determine priority needs of Urban County residents in order to develop the priorities and strategies contained within this five-year plan.

Focus Groups

On November 7, 2019, San Joaquin County held one Focus Group Meeting to solicit community input concerning the County's housing, economic development, infrastructure, service needs and how funds should be prioritized over the next 5 years. The County held the Focus Group Meeting at the Robert J Cabral Agricultural Center located at 2101 E. Earhart Avenue in Stockton from 10:00 am to 12:00 pm. The County publicized the Focus Group Meetings using email announcements, phone calls, and flyers (in both English and Spanish) posted and distributed in County buildings and throughout the county. Thirteen people attended the focus group discussion. The flyer was directly emailed to over 350 people/agencies (attached to this document).

The Focus Group Meeting began with introductions and a presentation of the project. The County asked the focus group participants about the most significant housing, public service, infrastructure, and economic development needs and issues affecting the Urban County residents and how these needs changed in the past 5 years. Participants identified the following major needs in the community:

- Housing
 - o Short Term / Emergency Housing
 - Homeless and Transitional Housing
 - Foster Youth
 - o Affordable units for multi-family
 - Lower pre-development costs
 - Liens on lots
 - Shortage of available land
 - o Tenant Based Rental Assistance Program
- Operating Costs for Shelters
- Programs
 - Re-Entry Programs
 - o Mental Health Services
 - o Foster Youth
 - Vocational Training
 - Day Centers

Consolidated Plan

Community Needs Survey

The County conducted a Community Needs Survey (attached) to solicit input from residents and workers in the Urban County. The survey informed respondents that the County was updating the Consolidated Plan for Federal CDBG, HOME, and ESG funds that primarily serve low- to moderate-income residents. The survey polled respondents about the level of need in the Urban County for various types of improvements that can potentially be addressed by the use of CDBG, HOME, and ESG funds, including: Community Facilities, Infrastructure, Special Needs Services, Community Services, Neighborhood Services, Economic Development, and Housing.

The County collected 16 survey responses that were emailed directly to agencies/persons, posted on County website and made available during focus group meetings — which is quite a low number considering the outreach that was done in order to solicit a higher response rate. The survey began by asking respondents general questions about where respondents lived and worked, their age, special needs, and their involvement in specific activities or programs. Respondents then rated the level of need for 53 specific improvement types divided into seven overall areas, including: Community Facilities, Infrastructure, Special Needs Services, Community Services, Neighborhood Services, Economic Development, Housing and Homelessness. The survey asked respondents to rank the level of need for each service or program under each of the overall areas on a scale range, where 1 is a low need, increasing up to 4, which is the highest need. The table below shows the 10 highest rated need areas across all categories.

Priority Rank	Specific Need	Average Rating	Need Category
1	Job Creation / Retention	3.62	Economic Development
2	Parks and Recreation Facilities	3.55	Community Facilities
3	Street Improvements	3.50	Infrastructure
	Sidewalks	3.50	Infrastructure
	Mental Health Services	3.50	Community Services
6	Employment Training	3.46	Economic Development
7	Youth Centers	3.42	Community Facilities
	Youth Activities	3.42	Community Services
9	Affordable Rental Housing	3.36	Housing
	Senior Housing	3.36	Housing

Consolidated Plan

SAN JOAQUIN COUNTY

Public Hearings

The Consolidated Plan was made available for public review from July 4 – August 4, 2020. A public notice was published in the local newspaper to inform residents where they could find the Plan and submit comments. (public notice attached)

The County and participating cities held public hearings on the following dates:

- November 7, 2019 (County of San Joaquin)
- December 16, 2019 (County of San Joaquin)
- August 4, 2020 (Board of Supervisors)
- February 11, 2020 (City of Ripon)
- March 16, 2020 (City of Manteca)
- March 10, 2020 (City of Tracy)
- February 18, 2020 (City of Manteca)
- February 10, 2020 (City of Lathrop)

5. Summary of public comments

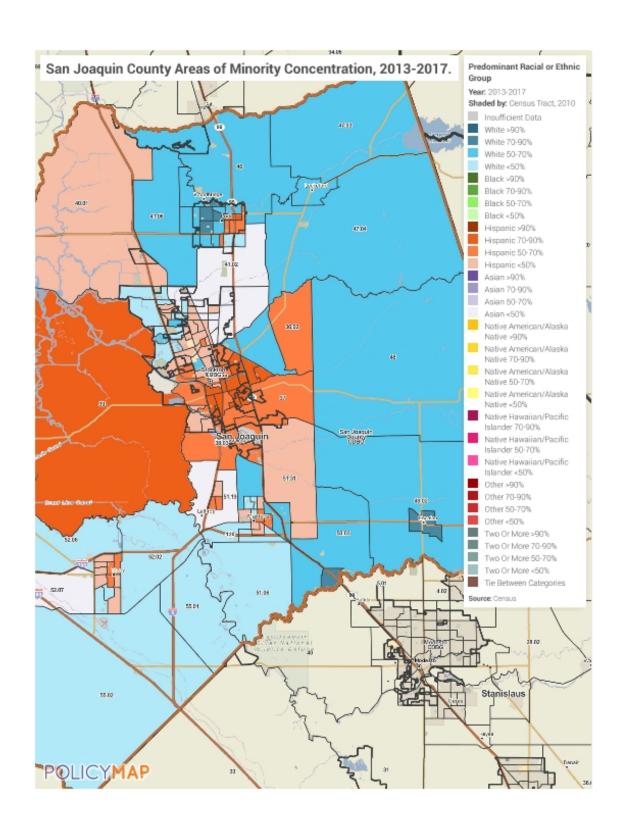
Feedback received through outreach efforts, such as meetings and committees, nonprofits, or client interviews, is incorporated in The Process and Needs Assessment sections, and the Market Analysis.

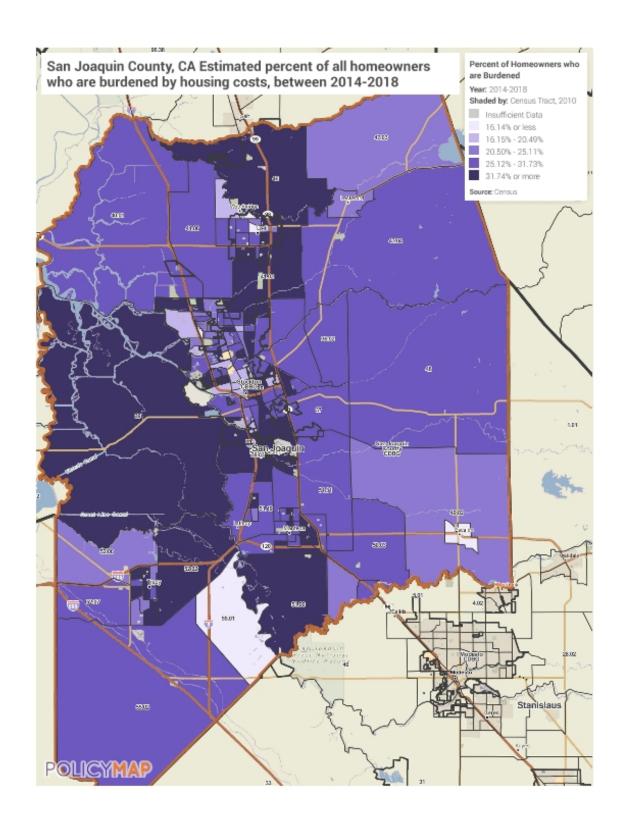
The bulk of the public comments that were received during the outreach of the Con Plan process were received at the Focus Group meeting held on November 7, 2019. The idea of this meeting was to encourage an "open forum" where community members could freely express their ideas, comments and concerns regarding the next 5-year cycle. Those comments are reflected throughout the document and included in the survey summary in a later cycle.

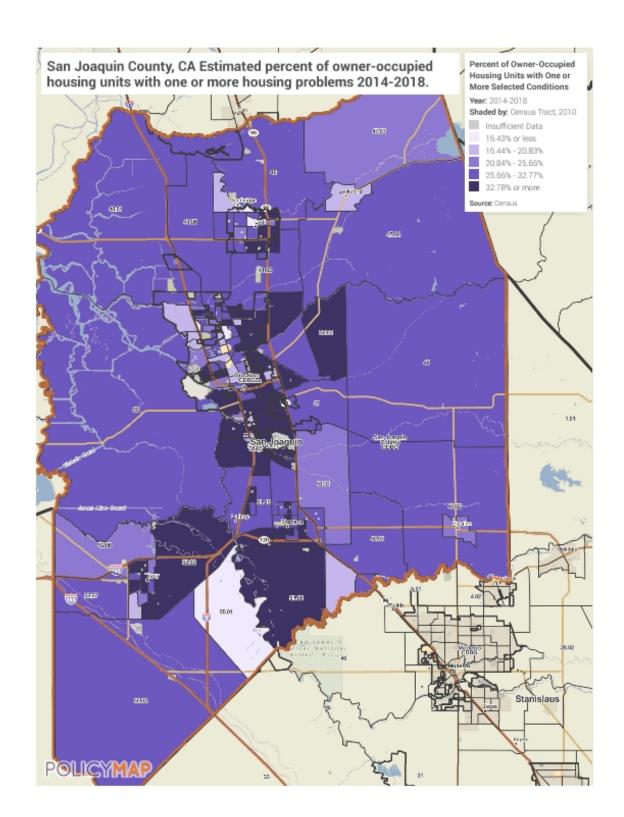
The County only received one formal comment during the 30-day review period which came at the Board of Supervisors meeting that was held on August 4th. The comment came from *Kelly's Angels* who stated that "they were grateful for the grant award that was recommended even though it was less than requested".

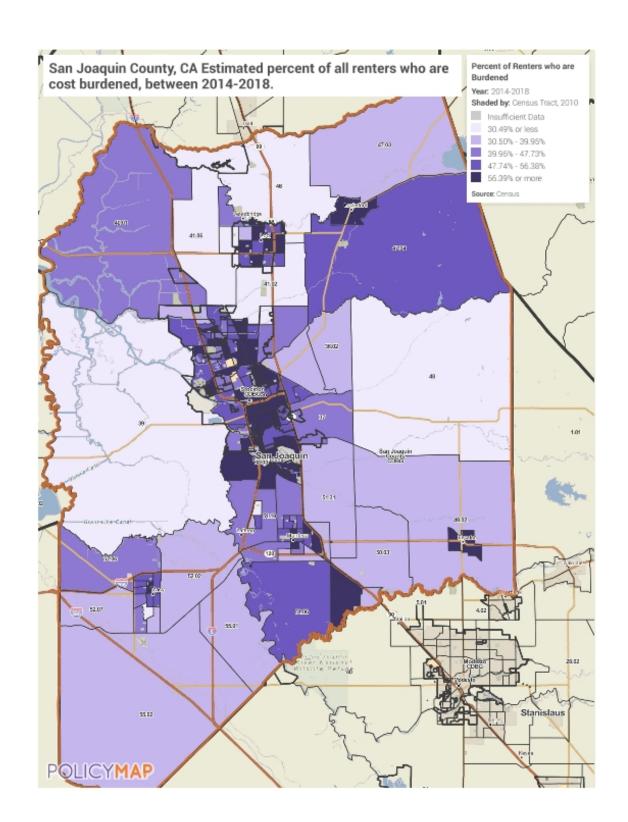
Consolidated Plan

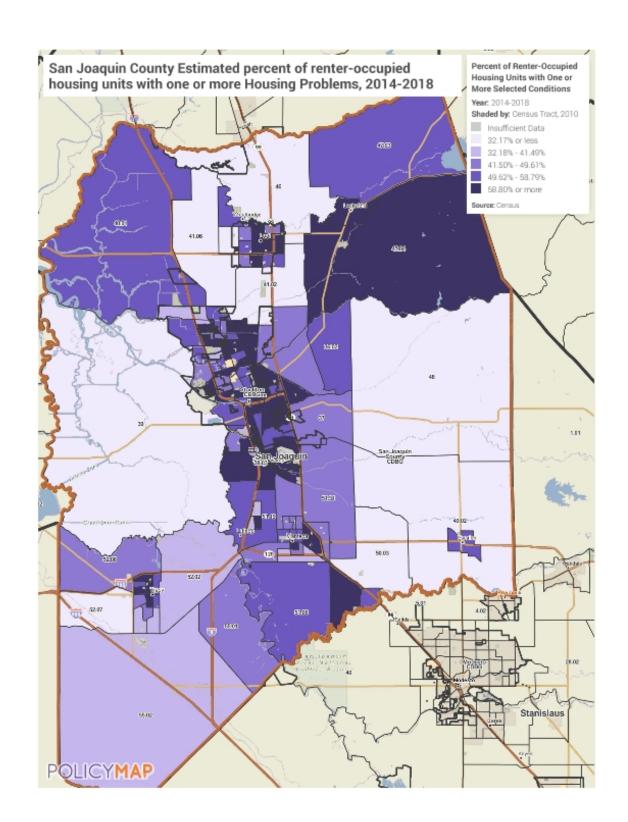
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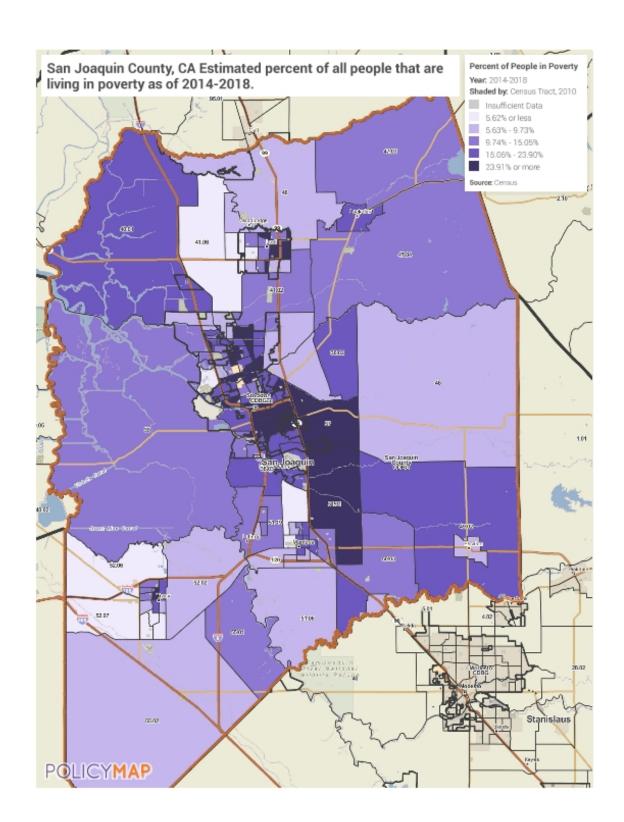




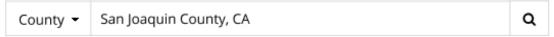


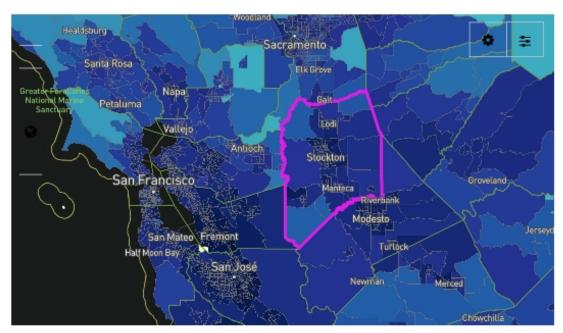






Area Summary





© Mapbox © OpenStreetMap

San Joaquin County, CA



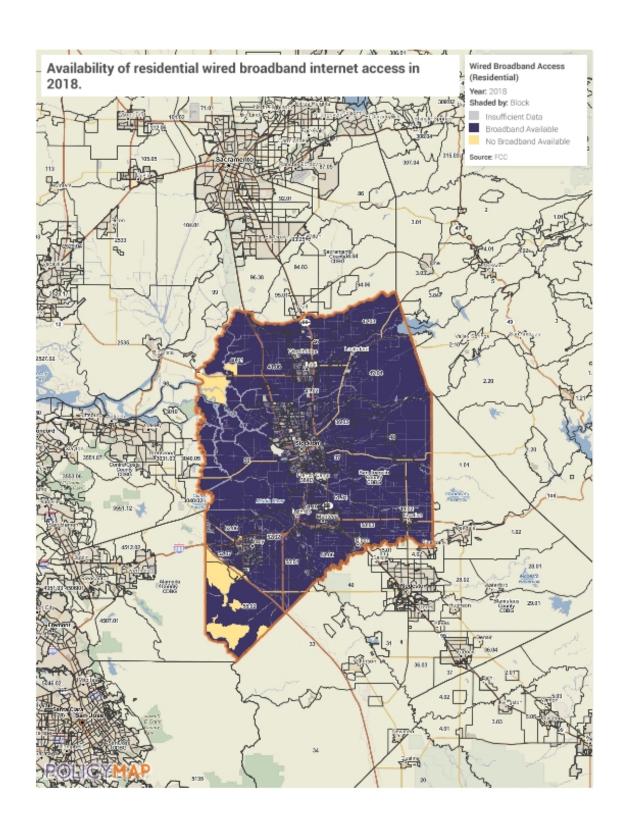


Number of Fixed Residential Broadband Providers

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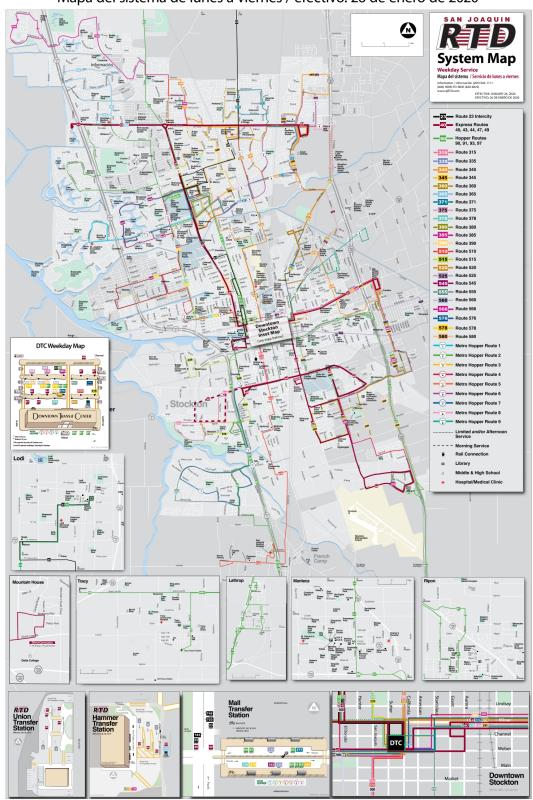
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WEEKDAY SYSTEM MAP

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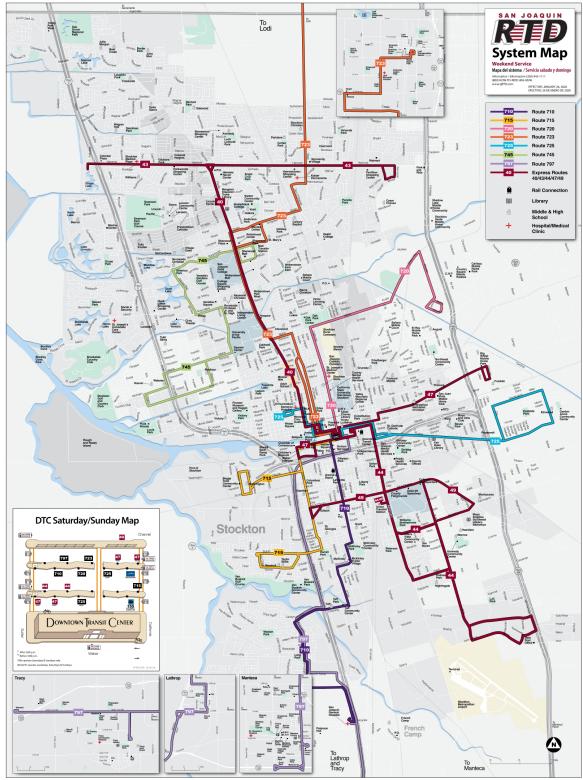
Mapa del sistema de lunes a viernes / efectivo: 26 de enero de 2020



WEEKEND SYSTEM MAP

EFFECTIVE: JANUARY 26, 2020

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Grantee SF-424's and Certification(s)

DMB Number 4040-0004 Expiration Date: 12/\1/0022 Application for Federal Assistance SF-424 1.1. Type of Submission 12. Type of Application: ' if Revision, select appropriate letter(s): Prespoloation X New Application Continuation ' Other (Specify) Revision Changad/Corrected Application 4. Applican, Identifier * a. Date Received: 08/14/2820 00-00-0008 Sh. Feogral Award identifier: 55. Federal Entity Identifier: B-20-00-06-6069 State Use Only: 8. Data Received by State: 7. State Application (dentified) 8. APPLICANT INFORMATION: 'a Legal Name | Sap Joaquin County ¹ b. Employer/Texpayor Identification Number (EIN/TIN): ° c. Organizational DUNS. 04 5000531 1122351843030 d. Address: * Street: 1810 E. Hazalton Ava. 50 9912 * City: County/Parish: Ser doscuti State: CA: California Province: Country: DSA: DRITED SIMTES * Zip / Postal Code 35 305 - 52 32 e. Organizational Unit: Department Name: Community Davids, mart Dist. Reighborhood Preservation f. Name and contact information of person to be contacted on matters involving this application: Coria Profite: Middle Name: * Last Name: Becerca Tile Management Analyst III Organizational Affiliation: * Taiophone Number: (209) 468-3157 *Email @cccrzz8sigov.org

Consolidated Plan

SAN JOAQUIN COUNTY

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	where you may obtain file (et, is contained in the windomcoment or agency
Authorized Representative:	
Prefix. Nr. • FF:	st Name: David
Micrije Namo K.	
• Leel Name: Kwong	
6,mx	
'THe: Director	
*Telephone Number: (1209), 460-9518	Fax Number: (209) 300-9515
*Bmail: dkyony@ajqov.crg	
* Signalute of Authorized Representative: Justid N. Exercises	• Data Signed: 09/14/2020

OMB Number 4040-0004 Expiration Date: 12/81/2/09

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Application for Federal Assistance SF-424				
* 1, Type of Submission:	* 2. Type of Application:	f if Revision, select appropriate letter(s):		
Preapplication				
☑ Application	Conflictation	* Other (Spealty):		
Changed/Corrected Application	Revision	444.1		
*8. Date Received:	4. Asplicant Identifier:			
08/14/2020	00-05-0009			
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		R-00-103-06-096S		
State Use Only:				
9. Date Received by State:	7. Biela Apolication I	donfflor:		
8. APPLICANT INFORMATION:				
's. Logsi Name: San Joseph Cou	aty			
* b. Employar/Taxpayer Identification Nur	nber (E04/194):	* c. Organizational CUNS:		
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d. Address:				
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* Zip / Poetal Gode: 95283 -6232				
e. Organizational Unit:				
Department Name:		Division Name:		
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f. Name and contact information of person to be contacted on matters involving this applications				
Prefix: Na .	* First Name	ChoLs		
Middle Name:	-1			
* Lee Names Baces: Yu				
Siffix:				
Tim: Management Analyst FIF				
Organizational Affiliation:		, , , , , , , , , , , , , , , , , , , ,		
*Telephone Number (209) 300-3157 Fac Number (209) 868-9575				
*Emell chacerrakeggev.org				

Application for Federal Assistance SF-424	
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Application for	Federal Assistance SF-424			
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L		Samuel Samuel Chair	AND MAJORE	MA CONTROL OF
21. "By signing this application, I cortily (1) to the statements contained in the list of contilications" and (2) that the statements herein are true, complete and accurate to the bast of my knowledge. I also provide the required assurances" and agree to comply with any resulting terms #1 accept an award, I am aware that any false, flottiness, or translating terms #1 accept an award. I am aware that any false, flottiness, or translating terms #1 accept an award. I am aware that any false, flottiness, or translational etalements or claims may subject the toriminal, civil, or administrative pseudites. [U.S. Code, Title 216, Section 1004) \[\sum \cdot' \text{AGREE} \] "The fall of partifications and assurances, or an interest, site where you may obtain this lat, is contained in the announcement or signing.				
Authorized Repres				
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Middle Name: 10.		Tasi nasire Davida		
*Lest Nema: Ryc	VP-2			
Suffici				
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*Telephone Number		Fax Numbe	5 (209) 468-9373	
*Email (dawang@				
				* bate Signed: log (14/2022
- Signature or Amon	rized Representative: Bavid 9. X	Sail W. Know		- Date Signed: [08/14/2020]

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Application for Federal Assistance SF-424					
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d. Address:					
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Application for Federal Assistance 9F-424	
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Consolidated Plan

SAN JOAQUIN COUNTY

Application for Federal Assistan	ce SF-4ZA
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* 5. Applicant	0,00
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	ule to the State under the Executive Order 12372 Process for review on
	but has not been selected by the State for review.
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	Added Address and Street Address and Addre
heroin are frue, complete and accurate comply with any resulting terms If lece subject me to criminal, coll, or adminis \(\times ^* \) (AtREE ** The lat of pertition are serial examples.)	by (1) to the statements contained in the list of certifications, and (2) that the statements is to the best of my knowledge. I also provide the required assurances, and agree to apt an award, harm award that any tales, indictions, or frendlylant statements or claims may trady penalties. (3.8. Code, Title 218, Section 1001) i, or on interest site wines you may obtain the fat, is contained in the announcement or agency
guery fin instructions.	
Authorized Representative:	
Posts Mr.	* First Name: David
Micille Namo: 8.	
• Last Namez Kwong 6,r%s	
*Tile Director	
*Telophone M. (1869) 468-9518	Fax Mumber (200) 168-95/5
- Small dbering€ sjype. σ. φ	
* Signal and Authorized Representative	The supplement 10/06/2020

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifles that:

Affirmatively Further Fair Bousing - The jurisdiction will affanotively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan — It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Gram or HOME programs.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

-). No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any porson for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an omployee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loun, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any fands other than Pederal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, 'Disclosure Form to Report Lubbying,' in accordance with its instructions; and
- 3. It will require that the language of putagraph 1 and 2 of this anti-tobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and confracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction —The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the fegal authority to early out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan —The housing activities to be undertaken with Community Development Block Grant, HOMB, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Uthan Development Act of 1968 (12 U.S.C. 3701a) and implementing regulations at 24 CFR Part 135.

Signature of Authorized Official Date

David W. Kwong , Director Title

Consolidated Plan

SAN JOAQUIN COUNTY

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CPR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding occording opportunities, primarity for persons of low and moderate income) and requirements of 24 CFR Parts 93 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Pian so as to give maximum feasible priority to activities which benefit form and moderate-income femilies or aid in the prevention or elimination of shans or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular argency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).
- 2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2020-2021 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.
- 3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG finds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG finds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of proporties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it tacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- A policy prohibiting the use of excessive force by law enforcement agencies withth its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Consolidated Plan

Compliance with Anti-discrimination laws — The grant will be conducted and edininistered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning load-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws - It will comply with applicable laws.

Signature of Authorized Official Dute

David W. Kwong, Director Fille

Consolidated Plan

OPTIONAL Community Development Block Grant Certification

Submit the following cartification only when one or more of the activities in the action plan are designed to most other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other furancial resources are not available to meet such needs.

July Mark

08/14/2020
Signature of Authorized Official

Date

<u>David W. Kwong</u>, Director Title

Consolidated Plan

SAN JOAQUIN COUNTY

Specific HOME Certifications

The HOME participating jurisdiction conffice that:

Tenant Based Rental Assistance - If It plans to provide tenant-based cental assistance, the lenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs -- It is using and will use HOMR funds for cligible activities and costs, as described in 24 CFR, §§92,205 through 92,209 and that it is not using and will not use HOMB funds for prohibited notivities, as described in §92.214.

Subsidy layering - Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Sailer King Signature of Authorized Official

08/14/2020

Date

David W. Kwong, Director Title

Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation · If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first excupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shefter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shefter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs—In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the RSG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation -- Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services — The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counselling, supervision, and other services essential for achieving independent tiving), and other Federal State, local, and private assistance available for these individuals.

Matching Funds - The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality — The recipient has established and is implamenting procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shofter project, except with the written authorization of the person responsible for the operation of that shofter.

Homeless Persons Involvement — To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, analytaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Discharge Policy – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Signature of Authorized Official Date

<u>David W. Kwang, Director</u> Title

Consolidated Plan

SAN JOAQUIN COUNTY

Housing Opportunities for Persons With AIDS Certifications

The HOPWA grantee certifies that:

Activities -- Activiries funded under the program will meet argent needs that are not being met by available public and private sources.

Building — Any building or structure assisted under that program shall be operated for the purpose specified in the consolidated plan:

- 1. For a period of not less than 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
- For a period of not less than 3 years in the case of assistance involving non-substantial yeliabilitation or repair of a building or structure.

Signature of Authorized Official

DB/14/2020

Date

David W. Kwong, Director Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prorequisite for making or cetaring into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penaity of not less than \$10,000 and not more than \$100,000 for each such failure.

Consolidated Plan

SAN JOAQUIN COUNTY

INTERIM ESG-CV Certifications (NON-STATE)

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion – If an emergency shefter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shefter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shefter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation. EXCEPTION: In accordance with the CARBS Act, the certifications in this paragraph do not apply with respect to CARBS Act funding that is used to provide temporary emergency shelters (through leasing of existing property, temporary structures, or other means) to prevent, prepare for, and respond to coronavirus.

Essential Services and Operating Costs - In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area. EXCEPTION: In accordance with the CARES Act, the certification in this paragraph does not apply with respect to CARES Act funding that is used to provide tempurary emergency shelters (through leasing of existing property, temporary structures, or other means) to prevent, prepare for, and respond to coronavirus.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services — The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

Matching Funds—The jurisdiction will obtain matching amounts required under 24 GFR 576.201:

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with

Consolidated Plan

the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homoless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction's consolidated plan.

Discharge Policy – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Soul W. King	
Signature/Authorized Official	

10/06/2225 __

Director

Title

Before the Board of Supervisors

County of San Joaquin, State of California.

B-20-469

PUBLIC HEARING FOR THE SAN JOAQUIN COUNTY 2020-2025
CONSOLIDATED PLAN AND 2020-2021 ANNUAL ACTION PLAN INCLUDING
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG),
HOME INVESTMENT PARTNERSHIP (HOMB). EMBRGENCY SHELTER GRANT (ESG),
AND CORONAVIRUS AID, RELIEF, AND ECONOMIC SECURITY (CARBS) ACT
FUNDING PROGRAMS AND RELATED BUDGET APPROPRIATIONS AND REVENUE
INCREASE FOR CARES ACT FUNDS. (4/5^{TB} VOTE REQUIRED)

THIS BOARD OF SUPERVISORS DOES HEREBY

- Approve the 2020-2025 Consolidated Plan; and
- 2) Approve the 2020-2021 Annual Action Plan, which includes the one-year program expenditures of \$2,7 million in CDBG funds, \$1.2 million in HOME funds, \$237,378 in ESG funds, \$3.7 million in CDBG Program Income funds, \$1.1 million in HOME Program Income funds, and \$6.1 million in CARES Act funds, will be allocated at the Board's direction for 2020-21; and
- 3) Authorize the Director or his successor or designee of the Community Development Department to execute all documents necessary to implement the approved programs.
- Approve an increase in appropriations and revenue of \$6,080,916 in CARES Act funds for the Neighborhood Preservation budget (4/5th vote required).

I HEREBY CERTIFY that the above order was passed and adopted on August 4, 2020 by the following vote of the Board of Supervisors, to wit:

MOTION: Villapudaa/Patti/4-0

AYES: Villapudua, Patti, Winn, Miller

NOES: None

ABSENT: None

ABSTAIN: None

RECUSED: Elliott

Board Order Template Revised 07/2019

Consolidated Plan SAN JOAQUIN COUNTY

ATTEST: RACHÍL DEPORD Clerk of the Board of Supervisors County of San Joaquín State of California



Rachél DeBord

Board Order Tomplate Revised 07/2019

Appendix - Alternate/Local Data Sources

Data Source Name

2011-2015 CHAS

List the name of the organization or individual who originated the data set.

U.S. Department of Housing and Urban Development

Provide a brief summary of the data set.

HUD Consolidated Plan/CHAS data

What was the purpose for developing this data set?

The purpose for developing this data set was to provide a more accurate and up-to-date data set for the Consolidated Plan report.

How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?

Data is specific to San Joaquin Urban County (the unincorporated land and all incorporated cities in the County of San Joaquin, minus the cities of Stockton and Lodi).

What time period (provide the year, and optionally month, or month and day) is covered by this data set?

Years: 2011-2015

What is the status of the data set (complete, in progress, or planned)?

Complete.

Data Source Name

Housing Authority of the County of San Joaquin

List the name of the organization or individual who originated the data set.

Housing Authority of the County of San Joaquin

Provide a brief summary of the data set.

Data from the Housing Authority of the County of San Joaquin

What was the purpose for developing this data set?

The purpose for developing this data set was to provide a more accurate and up-to-date data set for the Consolidated Plan report.

How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?

Data for the Housing Authority of the County of San Joaquin is comprehensive and specific to the County of San Joaquin.

Consolidated Plan

What time period (provide the year, and optionally month, or month and day) is covered by this data set?

Year: 2015

What is the status of the data set (complete, in progress, or planned)?

Complete.

3 Data Source Name

2011-2013 American Community Survey

List the name of the organization or individual who originated the data set.

U.S. Census Bureau

Provide a brief summary of the data set.

The American Community Survey (ACS) is an ongoing statistical survey that samples a small percentage of the population every year -- giving communities the information they need to plan investments and services.

What was the purpose for developing this data set?

To provide up-to-date and are specific information.

Provide the year (and optionally month, or month and day) for when the data was collected.

Average of 2011-2013.

Briefly describe the methodology for the data collection.

U.S. Census Bureau conducts surveys.

Describe the total population from which the sample was taken.

San Joaquin Urban County.

Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.

Total population of San Joaquin Urban County.

4 Data Source Name

2007-2011 CHAS

List the name of the organization or individual who originated the data set.

U.S. Department of Housing and Urban Development

Provide a brief summary of the data set.

HUD Consolidated Plan/CHAS data

What was the purpose for developing this data set?

The purpose for developing this data set was to provide a more accurate and up-to-date data set for the Consolidated Plan report.

How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?

Data is specific to San Joaquin Urban County (the unincorporated land and all incorporated cities in the County of San Joaquin, minus the cities of Stockton and Lodi).

What time period (provide the year, and optionally month, or month and day) is covered by this data set?

Years: 2007-2011

What is the status of the data set (complete, in progress, or planned)?

Complete.

Consolidated Plan

SAN JOAQUIN COUNTY