

Annual Financial Report For the Fiscal Year Ended June 30, 2019

### County of San Joaquin, California



### COUNTY OF SAN JOAQUIN ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2019

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of Supervisors County of San Joaquin, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of San Joaquin, California (County), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Health Plan of San Joaquin (a discretely presented component unit), which represents 99.28 percent, 99.72 percent, and 99.08 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Health Plan of San Joaquin, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the County's proportionate share of the net pension liabilities, the schedules of County's pension contributions, the schedule of changes in total OPEB liability and related ratios, and the budgetary comparison information for the General Fund and the major special revenue fund as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

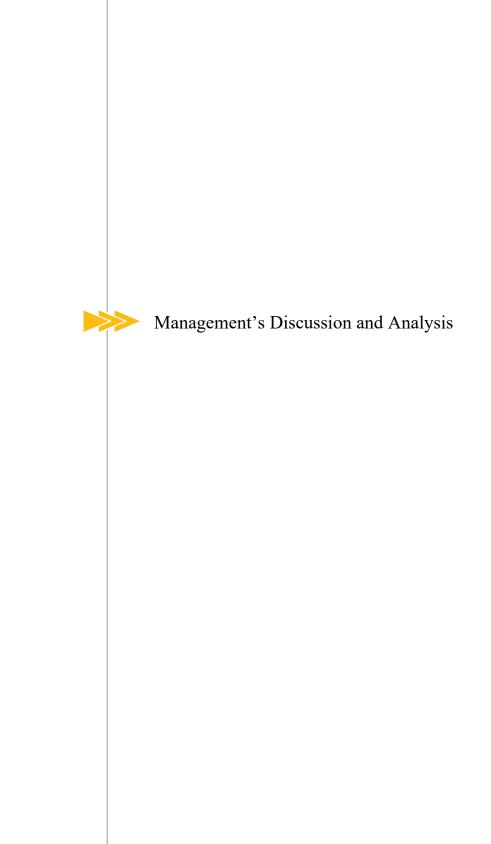
The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 23, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Sacramento, California

March 23, 2020



This section of the County of San Joaquin's (County) annual financial report represents a discussion and analysis of the County's financial performance during the fiscal year ended June 30, 2019. Please read it in conjunction with the County's basic financial statements following this section.

### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of the 2018-19 fiscal year by \$340.8 million, which is referred to as net position. Of this amount, \$703.5 million was invested in capital assets, \$852.6 million is restricted and limited to specific purposes, while the remaining amount classified as a deficit in the amount of \$1,219.6 million.
- The County's total net position increased by \$17.5 million during the year. Governmental activities increased the County's net position by \$39.7 million, and Business-type activities decreased the County's net position by \$22.3 million. The County General Hospital recorded a \$2.68 million prior period adjustment to beginning net position for Business-type activities due to corrections made to the Physician State Plan Amendment estimated settlements.
- As of June 30, 2019, the County governmental funds reported combined fund balances of \$842.7 million, which is an increase of \$64.9 million from last year's fund balance. Of the combined fund balances, \$512.4 million is nonspendable or restricted funds, while \$330.3 million is unrestricted funds that may be used to meet the County's current and future needs (committed, assigned, and unassigned fund balances).
- As of June 30, 2019, the unrestricted fund balance for the General Fund was \$245.9 million, or approximately 31.9% of the total General Fund operating expenditures.
- The County's total long-term liabilities that are due beyond one year at June 30, 2019, were \$2,069.6 million, \$233.3 million higher than the prior year, primarily due to an increase of \$252.8 million in net pension liability and an increase of \$5.6 million in long-term claims liabilities, offset by a decrease of \$22.8 million in the County's Other Post-Employment Benefits (OPEB) liability.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) **Government-wide** financial statements; 2) **Fund** financial statements; and 3) **Notes** to the basic financial statements. Required Supplementary Information is included in addition to the basic financial statements.

**Government-Wide Financial Statements** are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business. Therefore, the statements are reported using the accrual basis of accounting. Please refer to Note 1, section (C) for further information on the accrual basis of accounting.

The <u>statement of net position</u> presents information on all County assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The <u>statement of activities</u> presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that may result in cash flows in future fiscal periods.

Both of these government-wide financial statements distinguish functions of the County that are principally supported by intergovernmental revenues and property and sales taxes (*governmental activities*) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government; public protection; public ways and facilities; health and sanitation; public assistance; education; and recreation and culture. The business-type activities of the County are the San Joaquin County General Hospital (Hospital), the San Joaquin County Airport (Airport), CSA 31 Sewer Enterprise Fund, and the San Joaquin County Solid Waste Enterprise (Solid Waste).

Component units that are discretely presented in the County's basic financial statements consist of legally separate entities for which the County is financially accountable or whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The discretely presented component units include the Health Plan of San Joaquin and First 5 San Joaquin. Separate financial statements of these component units are available at the County Auditor-Controller's Office.

### The government-wide financial statements can be found on pages 14-16 of this report.

**Fund Financial Statements** are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other State and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a county's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County reports four major individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. Data from the nonmajor governmental funds, including the debt service funds, are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopted an annual appropriated budget for all of its major governmental funds. Budgetary comparison schedules have been provided for the General Fund and the major special revenue funds to demonstrate compliance with this budget and are included in the required supplementary section of this report.

The governmental funds financial statements can be found on pages 17-20 of this report.

**Proprietary funds** are reported in two ways: enterprise funds and internal service funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Hospital, the Airport, CSA 31 Sewer and Solid Waste whose revenues are primarily from external user fees. *Internal service funds* are used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its insurance programs, fleet maintenance, telephone and radio communication programs, office automation equipment replacement program, and general office supply and services programs. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail with the inclusion of cash flow statements. The County considers all of its enterprise funds as major funds to the County. The internal service funds are combined into a single, aggregated presentation in the proprietary funds financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

### The proprietary funds financial statements can be found on pages 21-24 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds except for the agency funds. Agency funds are accounted for on the modified accrual basis of accounting.

#### The fiduciary funds financial statements can be found on pages 25-26 of this report.

**Notes to the Basic Financial Statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 27-75 of this report.

**Required Supplementary Information** provides the comparison of the budgetary information with the actual budget results for the General Fund and the Mental Health and Substance Abuse Fund. The Board of Supervisors revises the budget throughout the year as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was actually adopted at year-end, which is not prohibited by State law.

**Supplementary Information** provides the combining and individual fund statements and schedules referred to earlier for nonmajor governmental funds, internal service funds, and fiduciary funds immediately following the required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$340.8 million at the close of fiscal year 2018-19.

### Condensed Statement of Net Position (in 000's)

A significant portion of the County's net position in the amount of \$703.5 million, approximately 201% of the total, represents its investment in capital assets (e.g., land, land improvements, buildings, equipment, infrastructure, and construction in progress), less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens and to internal County departments. Consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The largest portion of the County's net position in the amount of \$856.9 million, approximately 251% of the total, represents resources that are subject to external restrictions on how they may be used.

The remaining balance of the County's net position is unrestricted in the amount of -\$1,219.6 million, approximately -358% of the total, which may be used to meet the County's ongoing obligations to citizens and creditors.

As shown below, the County's total net position increased by \$14.8 million compared to FY2017-18. Included in that increase is a combination of a \$10.3 million increase in revenues, and a \$81.0 million increase in expenses from the prior year.

	Governmen	tal Activities	Business-Ty	pe Activities	Total			
	2018-19	2017-18	2018-19	2017-18	2018-19	2017-18		
Assets:								
Current and other assets	\$ 1,108,039	\$ 1,035,969	\$ 366,980	\$ 384,838	\$ 1,475,019	\$ 1,420,807		
Capital assets	632,052	608,933	186,303	168,705	818,355	777,638		
Total assets	1,740,091	1,644,902	553,283	553,543	2,293,374	2,198,445		
Deferred outflows of resources:								
Deferred gain on refunding	184	198	354	1,132	538	1,330		
Deferred OPEB	6,052	6,573	1,849	1,939	7,901	8,512		
Deferred pensions	337,028	168,517	114,980	66,437	452,008	234,954		
Total deferred outflows	343,264	175,288	117,183	69,508	460,447	244,796		
Liabilities:								
Current and other liabilities	106,931	107,781	115,581	122,137	222,512	229,918		
Long-term liabilities	1,622,292	1,454,599	446,429	380,800	2,068,721	1,835,399		
Total liabilities	1,729,223	1,562,380	562,010	502,937	2,291,233	2,065,317		
Deferred inflows of resources:								
Deferred SCA	1,336	1,452	-	-	1,336	1,452		
Deferred OPEB	24,027	4,049	7,342	1,195	31,369	5,244		
Deferred pensions	77,439	40,709	11,637	4,493	89,076	45,202		
Total deferred inflows	102,802	46,210	18,979	5,688	121,781	51,898		
Net Position:								
Net investment in capital assets	537,285	508,324	166,242	141,120	703,527	649,444		
Restricted	845,471	514,927	11,389	10,740	856,860	525,667		
Unrestricted	(1,131,426)	(811,651)	(88,154)	(37,434)	(1,219,580)	(849,085)		
Total net position	\$ 251,330	\$ 211,600	\$ 89,477	\$ 114,426	\$ 340,807	\$ 326,026		

The following table indicates the changes in net position for governmental and business-type activities.

### Changes in Net Position (in \$000's)

	Governmental Activities			Business-Type Activities				Total				
		2018-19		2017-18		2018-19		2017-18		2018-19		2017-18
Revenues:								<u> </u>				
Program Revenues:												
Charges for services	\$	165,824	\$	172,722	\$	435,952	\$	413,175	\$	601,776	\$	585,897
Operating grants and contr.		653,729		646,394		353		656		654,082		647,050
Capital grants and contr.		14,076		25,763		8,219		4,564		22,295		30,327
General Revenues:												
Property taxes		256,729		253,891						256,729		253,891
Property transfer taxes		4,949		4,422						4,949		4,422
Sales taxes		36,608		36,670						36,608		36,670
Transient occupancy tax		599		594						599		594
Franchise and others		2,842		3,518						2,842		3,518
Motor vehicle and other in lieu taxes		4,779		4,307						4,779		4,307
Investment earnings		31,947		9,355		3,884		1,336		35,831		10,691
Tobacco settlement proceeds		7,267		7,253						7,267		7,253
Miscellaneous		2,914		2,846		9,709		42,623		12,623		45,469
Total Revenues	_	1,182,263	_	1,167,735		458,117		462,354	$\equiv$	1,640,380	$\equiv$	,630,089
Expenses:												
General government		90,689		96,397						90,689		96,397
Public protection		387,178		357,100						387,178		357,100
Public ways and facilities		54,073		47,953						54,073		47,953
Community Infrastructure Program		1,529		2,427						1,529		2,427
Health and sanitation		192,203		208,564						192,203		208,564
Public assistance		397,784		396,572						397,784		396,572
Education		6,840		6,945						6,840		6,945
Culture and recreation		6,257		6,516						6,257		6,516
Interest on long-term debt		3,202		3,478						3,202		3,478
Hospital						436,903		382,406		436,903		382,406
Airport						6,229		5,471		6,229		5,471
Solid waste						39,120		26,756		39,120		26,756
CSA 31 - Flag City						914		1,318		914		1,318
Total Expenses	_	1,139,755	_	1,125,952		483,166	_	415,951	_	1,622,921	$\equiv$	1,541,903
Excess (deficiency) before transfers		42,508		41,783		(25,049)		46,403		17,459		88,186
Transfers		(2,778)		29,868		2,778		(29,868)				
Change in net position		39,730		71,651		(22,271)		16,535		17,459		88,186
Net position, beginning of year		211,600		166,344		114,426		110,843		326,026		277,187
Prior period adjustment				(26,395)		(2,678)		(12,952)		(2,678)		(39,347)
Net position, end of the year	\$	251,330	\$	211,600	\$	89,477	\$	114,426	\$	340,807	\$	326,026

Governmental activities. Governmental activities increased the County's net position by \$39.7 million.

#### Revenues

Total revenues for the County's governmental activities increased by \$14.5 million, or 1.2%, over the previous year. Of the total increase, \$22.6 million comes from investment earnings, \$7.3 million in operating grants and contributions, and \$3.4 million in property taxes, offset by decreases of \$11.7 in capital grants and contributions, and \$6.9 million in charges for services.

### Expenses

Total expenses for the County's governmental activities increased by \$13.8 million, or 1.2%, over the previous year. Of the total increase, \$30.1 million comes from public protection, \$6.1 million in public ways and facilities, and \$1.2 million in public assistance, offset by decreases of \$5.7 million in general government and \$16.4 million in health and sanitation.

**Business-type activities.** Business-type activities decreased the County's net position by \$24.9 million. The key factors that contributed to this decrease were operating losses incurred by the General Hospital Enterprise Fund (Hospital) and the Solid Waste Enterprise Fund (Solid Waste) of \$25.9 and \$6.4 million, respectively. The Hospital loss was primarily due to a \$54.5 million increase in operating expenses from the prior year. The Solid Waste loss was primarily due to a \$12.4 million increase in landfill closure and post closure expenses. The Hospital and Solid Waste operating losses were offset by \$7.3 million in operating income from the Airport Enterprise Fund, which was primarily due to a \$4.6 million increase in aid from other governments.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The general government functions are contained in the General, Special Revenue, Debt Service, and Capital Projects Funds. Included in these funds are the special districts governed by the Board of Supervisors. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financial requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2019, the County's governmental funds reported total fund balances of \$842.7 million, an increase of \$64.9 million, or 8.3%, in comparison with the prior year. Approximately \$330.3 million, or 39.2%, of the total fund balance constitutes unrestricted fund balance, committed, assigned, and unassigned, which is available to meet the County's current and future needs. The remainder of the fund balance, \$512.4 million or 60.8%, is restricted or nonspendable to indicate that it is not available for new spending because it: 1) reflects inventories, interfund advances, and loans receivable that are long-term in nature and thus do not represent available spendable resources, \$7.4 million and 2) reflects constraints placed on the use of resources by external creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation, \$505.0 million.

The General Fund is the main operational fund of the County. At June 30, 2019, it had an unrestricted fund balance of \$245.9 million, while its total fund balance was \$337.2 million, an increase of \$36.8 million from the prior year. As a measure of the General Fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures less transfers. Unrestricted fund balance represents 31.9% of total fund expenditures, while total fund balance represents 43.8% of the same amount.

The Mental Health and Substance Abuse Fund, a major fund, was established to account for the mental health and substance abuse prevention and treatment services' activities. Therefore, the fund balance is restricted for these designated services. At June 30, 2019, of its \$135.6 million fund balance, \$0.2 million is nonspendable and the remaining balance of \$135.4 million is available for the next fiscal year's appropriation.

The County Capital Outlay Fund was created to account for the expenditures related to the new acquisition, construction, major maintenance, and/or additions and renovations of the County's facilities. Completion time for a capital project is often longer than a single fiscal year, depending on complexity and magnitude. Funds for projects still in progress at the end of a fiscal year are encumbered and carried forward in order to complete the work. At June 30, 2019, it had a fund balance of \$82.3 million.

Revenues for governmental funds totaled \$1,169.3 million in fiscal year 2018-19, which represents a \$14.3 million, or 1.2%, increase from fiscal year 2017-18. The largest increase in revenues was from the use of money and property (\$19.8 million), due to increased investment earnings rates, along with an increase in aid from other governmental agencies (\$8.7 million). These increases were offset by decreases in tax revenues (\$5.0 million), which is attributable to a decrease in sales and property tax revenue, and charges for services (\$7.1 million), due to a decrease in chargeable services provided.

<u>Expenditures</u> for governmental funds totaled \$1,090.3 million in fiscal year 2018-19, which represents a decrease of \$1.6 million, or 0.1%, from the prior year. The largest decrease was in health and sanitation (\$8.3 million), due to a reclassification of pass-through amounts previously reported as transfers in, along with a decrease in debt-related expenses (\$10.0 million), due to debt refunding in the prior year. These decreases were offset by increases in public protection (\$16.3 million), due to increased staffing levels, along with a decrease in capital expenditures (\$3.7 million).

**Proprietary funds**. The County's proprietary funds provide similar information found in the business-type activities financial statements, but in more detail.

<u>The General Hospital Enterprise Fund</u> had \$64.5 million in net position at June 30, 2019, of which -\$56.2 million was unrestricted. The net position decreased by \$21.1 million during the year, primarily due to a \$53.5 million increase in operating expenditures compared to the prior year and a \$2.7 million prior period adjustment to net position due to correction of an error.

The Stockton Metropolitan Airport Enterprise Fund had \$28.0 million in net position at June 30, 2019, of which -\$2.8 million was unrestricted. The net position increased by \$7.3 million during the year, primarily due to a \$4.6 million increase in aid from other governmental agencies for capital improvement projects compared to the prior year.

<u>The Solid Waste Enterprise Fund</u> had -\$0.5 million in net position at June 30, 2019, of which -\$29.1 million was unrestricted. The net position decreased by \$6.4 million during the year, primarily due to a \$12.1 million increase in operating expenditures compared to the prior year.

The CSA 31 Flag City Sewer Enterprise Fund had -\$2.5 million in net position at June 30, 2019, of which -\$0.1 million was unrestricted. The net position increased by \$0.6 million during the year, primarily due to a \$0.7 million decrease in operating and interest expenses compared to the prior year.

The internal service funds had \$45.4 million in net position at June 30, 2019, with \$28.9 million as unrestricted. Of the unrestricted net position, \$14.7 million is designated for future claims under the County's self-insurance programs.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Differences between the 2019 fiscal year's original budget and the final amended budget for the general fund resulted in a \$16.7 million net increase to appropriations. The major increases in the final amended budget can be briefly summarized as follows:

• The public protection budget increased by \$2.9 million due to an increase in salaries, services and supplies expense and capital outlay projects during the current year.

 The transfers-out budget increased by \$12.5 million as a result of mid-year budget adjustments for prior year fund balances and to provide an increased subsidy to governmental departments.

During the year, actual revenues were less than budgetary estimates by \$100.6 million. The net underbudget revenues reflect the combination of over-budget and under-budget of various revenue sources. The major under-budget revenue was \$53.9 million in Aid from Other Governmental Agencies and \$53.9 million in transfers-in; while the major over-budget revenue was \$9.1 million in other revenues.

Actual expenditures were less than final amended budgetary estimates by \$146.1 million. A majority of the difference is attributable to below budget expenditures in public protection (\$19.9 million), public assistance (\$55.0 million), transfers out (\$41.0 million), and general government (\$21.9 million). The net effect of under-realization of revenues and under-utilization of appropriations resulted in a favorable variance of \$45.5 million, thus eliminating the need to draw upon existing fund balance.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### Capital assets

The County's investment in capital assets, net of accumulated depreciation, for its governmental and business-type activities as of June 30, 2019, amounted to \$818.4 million. This investment in capital assets includes land, buildings and improvements, equipment, and construction in progress. The total increase in the County's investment in capital assets for the current period was 5.2%.

Major capital asset events during the current fiscal year included the following:

- Infrastructure increased by \$25.6 million due to completion of various bridge and road projects.
- Construction in progress increased by \$12.5 million, primarily due to construction in progress projects at the Hospital.
- All depreciable assets, except infrastructure, are depreciated from the mid-month of the acquisition month to the end of the current fiscal year. Infrastructure acquired since June 30, 1980 is depreciated, using the composite method, over the life of 25 years.

Capital assets, net of accumulated depreciation, for the governmental and business-type activities are presented below to illustrate changes from the prior year (in \$000's):

		Governmer	Activities	E	Business-T	Activities	Total								
		2018-19		2017-18		2017-18		2018-19		2017-18		2018-19		2017-18	
Infrastructure	\$	313,486	\$	287,575	\$	4,367	\$	4,679	\$	317,853	\$	292,254			
Land and easements		14,261		14,261		4,663		4,663		18,924		18,924			
Structure and improvements	S	255,503		257,638		85,653		76,916		341,156		334,554			
Equipment		32,631		32,818		50,376		54,413		83,007		87,231			
Construction in progress		6,224		6,224		39,500		27,031		45,724		33,255			
Capital Leases		9,947		10,417		1,744		1,003		11,691		11,420			
										•					
Total	\$	632,052	\$	608,933	\$	186,303	\$	168,705	\$	818,355	\$	777,638			

For additional information related to capital assets, see Note 6 on pages 49-50.

### Long-term debt

At June 30, 2019, the County had total long-term outstanding debt liabilities of \$2,069.6 million, excluding the amount due within one year (\$51.2 million). This amount was comprised of \$86.5 million of certificates of participation, revenue bonds of \$7.4 million, \$29.5 million in landfill closure/postclosure, \$6.8 million in capital lease obligations, \$2.2 million in notes payable, \$4.2 million in earned compensated absences, \$66.8 million for estimated self-insurance claims liability, \$117.7 million for the County's total OPEB liability, and \$1,749.8 million for the County's net pension liability.

For additional information related to long-term liabilities, see Notes 7, and 8 on pages 50-55.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

- Property and sales taxes are the two major local discretionary revenues for the County. Combined, they represent approximately 92% of the County's ongoing discretionary revenues. The local economy continues to improve although it is anticipated the community will start to experience slower growth. The 2019 net property tax roll increased 6.85% from the prior year. This followed an increase in 2018 of 4.84%. The Assessor's property tax assessment roll establishes the property tax base for all local government agencies in the County, including cities, special districts, and school districts. Currently, the County collects over \$762 million for these agencies. The total tax roll for 2019 is \$79 billion.
- Under Proposition 8, passed in 1978, property values are temporarily reduced when their market value falls below their Proposition 13 Factored Base Year Value (FBYV) the original market value at time of purchase plus up to a 2% annual increase based on an inflation factor published by the State Board of Equalization. These properties are reviewed annually to determine market value until the market value is equal to or greater than the FBYV.
- The overall 2019-2020 County budget increased by \$40.8 million, or 2.3%, from the 2018-2019 adjusted budget. The increase is primarily attributable to: 1) negotiated salary and benefits adjustments; 2) increasing contributions to the Reserve for Contingencies to meet the Board's strategic priority of 5% of appropriations in a Reserve for Contingency, 3) increased contributions towards the County's unfunded retirement liability, 4) planned capital expenditures at San Joaquin General Hospital (SJGH); net income for SJGH in 2019-2020 is projected at approximately \$10.7 million, which offsets planned capital expenditures without requiring the use of fund balance.
- The Unfunded Pension Liability Reserve has been in place for five years to address the County's unfunded retirement contribution liabilities. The most recent audited financial statements identified an Unfunded Actuarial Liability totaling \$1.9 billion, with San Joaquin County's share of this at approximately \$1.7 billion. The balance of the Unfunded Pension Liability Reserve as of April 30, 2019 is \$25.5 million and the 2019-2020 budget adds an additional \$7.3 million for a total of \$32.8 million in the reserve.
- Approximately 46% of the County's budget is funded by State and Federal resources. As such, the State's economic condition and financial situation have a significant impact on the County's budget and programs. The constitutional amendment (Proposition 1A) approved by California voters in November 2004 protects, to some extent, local government revenues from reductions by the State. However, State funding for programs and services administered by the County on behalf of the State continues to be at risk. Programs that are most susceptible to State budget reductions include public safety grants, and health and human services programs. Lack of a federal budget will also negatively impact federal grants for technology, health, and transportation projects. Outstanding State SB90 claims at June 30, 2019 were approximately \$5.0 million.

- In June 2019, the Governor signed the fiscal year 2019-2020 State budget totaling \$214.8 billion dollar spending plan. The impact of the mandated In-Home Supportive Services program continues to be of concern to the County. The 2019-2020 Maintenance of Effort has not been provided by the State and it is unknown as to when it will be released, however it is expected that the County will receive \$15.6 million through the IHSS MOE.
- In 2020, the Mental Health Services Act (MHSA) is expected to be targeted as a funding source for homelessness with the possibility of ballot initiatives to change the funding priorities, change to how funding is allocated, and the possibility that MHSA funding could be diverted from counties to other local government entities like cities, schools or special districts.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or to request additional financial information should be addressed to the Auditor-Controller's Office, 44 N. San Joaquin Street, Suite 550, Stockton, California 95202.



Basic Financial Statements Government-Wide Financial Statements

### COUNTY OF SAN JOAQUIN STATEMENT OF NET POSITION JUNE 30, 2019

		Primary Governmen	Component Units			
	Governmental Activities	Business-type Activities	Total	Health Plan of San Joaquin	First 5 San Joaquin	
ASSETS						
Cash and investments:						
Pooled Other hands	\$ 950,194,394	\$ 156,833,371	\$ 1,107,027,765	\$ 410,305,884	\$ 3,405,877	
Other banks	6,623,358 321,790	6,856,132 10,530	13,479,490 332,320	806,440	-	
Imprest cash Accounts receivable, net	11,498,211	72,704,389	84,202,600	-	41,395	
Taxes receivable	35,128,960	-	35,128,960	_		
Interest receivable	5,689,855	870,649	6,560,504	2,383,163	15,088	
Internal balances	(595,987)	(1,282,338)	(1,878,325)	-	-	
Due from other agencies	59,690,434	113,222,481	172,912,915	343,877,715	2,266,579	
Loans receivable Prepaid expenses	36,289,820 251,000	- 2,466,047	36,289,820 2,717,047	_	-	
Inventory	1,582,564	2,603,344	4,185,908	-	-	
Other assets	26,500	1,305,592	1,332,092	12,171,296	-	
SCA lease receivable	1,336,053	-	1,336,053	-	-	
Restricted assets: Cash and investments	1,571	11,389,539	11,391,110	-	-	
Capital assets:						
Non-depreciable	20,484,686	44,162,952	64,647,638	133,739	-	
Depreciable Accumulated depreciation	1,176,267,930 (564,700,985)	323,337,361 (181,196,821)	1,499,605,291 (745,897,806)	37,963,921 (20,977,436)	-	
Total assets	1,740,090,154	553.283.228	2,293,373,382	786,664,722	5,728,939	
	1,740,090,134	333,203,220	2,293,373,302	700,004,722	3,720,939	
DEFERRED OUTFLOWS OF RESOURCES Deferred amounts on refunding	184,172	354,041	538,213	-	-	
Deferred outflows related to other						
post-employment benefits	6,052,006	1,849,452	7,901,458	-	13,542	
Deferred outflows related to pensions	337,027,946	114,979,639	452,007,585	4,406,814	771,664	
Total deferred outflows of resources	343,264,124	117,183,132	460,447,256	4,406,814	785,206	
LIABILITIES	00 000 007	05.040.000	50,000,000	0.000.000	4 700 004	
Accounts payable Accrued expenses	30,962,397 11,424,956	25,943,809 5,036,142	56,906,206	8,302,680	1,733,301 28,649	
Unearned revenue	28,911,900	2,894,090	16,461,098 31,805,990	-	288,823	
Other liabilities	592,079	458,314	1,050,393	262,611,244	-	
Due to other agencies	· -	· -	-	56,835,163	-	
Accrued interest	532,665	419,414	952,079	-	-	
Settlements with third parties	-	63,401,664	63,401,664	-	-	
Long-term liabilities:  Due within one year	34,506,564	17,427,771	51,934,335	_	85,658	
Due beyond one year	94,316,572	43,154,237	137,470,809	102,649,714	19,218	
Claims liability	66,812,879	-	66,812,879	-	-	
Other post-employment benefits	90,112,586	27,537,769	117,650,355	-	201,645	
Net pension liability	1,371,050,389	375,737,178	1,746,787,567	6,417,580	3,021,163	
Total liabilities	1,729,222,987	562,010,388	2,291,233,375	436,816,381	5,378,457	
DEFERRED INFLOWS OF RESOURCES Service concession arrangement	1,336,053	-	1,336,053	-	-	
Deferred inflows related to other						
post-employment benefits	24,026,811	7,342,424	31,369,235	-	53,765	
Deferred inflows related to pensions	77,438,867	11,636,447	89,075,314	280,832	100,372	
Total deferred inflows of resources	102,801,731	18,978,871	121,780,602	280,832	154,137	
NET POSITION  Net investment in capital assets	537,284,521	166,241,747	703,526,268	17,120,224	-	
Restricted for:	220 716 069		220 716 069			
Capital projects Debt service	230,716,968 1,572	1,942,313	230,716,968 1,943,885	-	-	
Landfill closure / post-closure	-	5,149,610	5,149,610	_	_	
Public assistance programs	18,703,341	-	18,703,341	-	-	
Public works and community infrastructure	382,365,864	-	382,365,864	-	-	
Local law enforcement programs	22,991,209	-	22,991,209	-	-	
Health and substance abuse programs	137,534,465	-	137,534,465	-	-	
Community development loans Project costs & Medical education funds	53,157,086	4,297,616	53,157,086 4,297,616	-	-	
Unrestricted	(1,131,425,466)	(88,154,185)	(1,219,579,651)	336,854,099	- 981,551	
Total net position	\$ 251,329,560	\$ 89,477,101	\$ 340,806,661	\$ 353,974,323	\$ 981,551	
'	,		,,			

The accompanying notes are an integral part of these financial statements.

### COUNTY OF SAN JOAQUIN STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

			Program Revenues				
Functions/Programs	Operating Expenses	Indirect Expenses Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		
Primary government:							
Governmental activities:							
General government	\$ 90,689,049	\$ (19,828,299)	\$ 24,401,107	\$ -	\$ -		
Public protection	387,178,591	11,489,280	46,185,194	147,579,556	-		
Public ways and facilities	54,072,680	1,067,925	14,229,491	29,607,655	14,076,000		
Community infrastructure pogrom	1,528,634	7,635	3,582,186	-	-		
Health and sanitation	192,202,545	2,622,813	73,239,541	97,451,686	-		
Public assistance	397,784,894	3,658,158	1,275,756	379,089,935	-		
Education	6,840,251	170,572	-	-	-		
Recreation and culture	6,256,877	811,916	2,910,850	-	-		
Interest on long-term debt	3,201,653						
Total governmental activities	1,139,755,174		165,824,125	653,728,832	14,076,000		
Business-type activities:							
Hospital	436,903,156	-	399,612,189	-	-		
Airport	6,229,421	-	4,584,602	-	8,218,894		
Solid waste	39,119,841	-	30,248,816	353,253	-		
CSA 31 - Flag City Sewer	913,594		1,505,909				
Total business-type activities	483,166,012	-	435,951,516	353,253	8,218,894		
Total primary government	\$ 1,622,921,186	\$ -	\$ 601,775,641	\$ 654,082,085	\$ 22,294,894		
Component units:							
Health Plan of San Joaquin	\$ 1,036,712,160	\$ -	\$ 3,862,028	\$ 1,059,889,217	\$ -		
First 5 San Joaquin	10,092,854	· ·	- 5,552,626	9,904,734	-		
•	\$ 1,046,805,014	\$ -	ф 3.063.000		\$ -		
Total component units	\$ 1,040,005,014	φ -	\$ 3,862,028	\$ 1,069,793,951	φ -		

General revenues:

Taxes:

Property taxes
Property transfer tax

Sales and use tax

Transient occupancy tax

Franchise and other

Other in-lieu taxes

Unrestricted interest and investment earnings

Tobacco settlement revenues

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year

Prior period adjustments

Net position, beginning of year, as restated

Net position, end of year

### COUNTY OF SAN JOAQUIN STATEMENT OF ACTIVITIES (Continued) FOR THE YEAR ENDED JUNE 30, 2019

Net (Expense) Revenue and Changes in Net Position

	Pi	rimary Governme	nt			Component Units			
Governmenta Activities		Business-type Activities		Total		Health Plan of San Joaquin		First 5 an Joaquin	
\$ (46,459,64	.3)	\$ -	\$	(46,459,643)	\$	_	\$	_	
(204,903,12		-	•	(204,903,121)	•	_	Ψ.	_	
2,772,54		_		2,772,541		_		_	
2,045,91		_		2,045,917		_		_	
(24,134,13		_		(24,134,131)		_		_	
(21,077,36		_		(21,077,361)		_		_	
(7,010,82	,	_		(7,010,823)		_		_	
(4,157,94		_		(4,157,943)		_		_	
(3,201,65	,	_		(3,201,653)		_		_	
					_				
(306,126,21	<u>')                                    </u>	<u> </u>		(306,126,217)	_			-	
	_	(37,290,967)		(37,290,967)		-		_	
	-	6,574,075		6,574,075		-		-	
	-	(8,517,772)		(8,517,772)		-		-	
	<u>-</u> _	592,315		592,315				-	
	_	(38,642,349)		(38,642,349)		-		-	
(306,126,21	7)	(38,642,349)		(344,768,566)		-		-	
					_	27,039,085 - 27,039,085	_	(188,120) (188,120)	
256,728,60	16	_		256,728,606					
4,948,67		_		4,948,676		_		_	
36,608,16		_		36,608,163		_		_	
599,07		_		599,076		_		_	
2,842,38		_		2,842,381		_		_	
4,778,64		_		4,778,640		_		_	
31,947,44		3,884,488		35,831,928		8,031,122		101,233	
7,267,05		-		7,267,053		-		-	
2,913,62		9,709,055		12,622,678		-		-	
(2,777,87		2,777,879		-		-		-	
345,855,77		16,371,422		362,227,201		8,031,122		101,233	
39,729,56	2	(22,270,927)		17,458,635		35,070,207		(86,887)	
211,599,99	8	114,425,867		326,025,865		318,904,116		1,068,438	
	Ξ.	(2,677,839)		(2,677,839)		-		-	
211,599,99	8	111,748,028		323,348,026		318,904,116	_	1,068,438	
\$ 251,329,56	0	\$ 89,477,101	\$	340,806,661	\$	353,974,323	\$	981,551	



Basic Financial Statements Fund Financial Statements

### COUNTY OF SAN JOAQUIN BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

		General Fund			County Capital Outlay Fund		Other Governmental Funds		C	Total Sovernmental Funds
ASSETS										
Cash and investments:										
Pooled	\$	376,656,556	\$	135,297,816	\$	81,926,031	\$	243,205,491	\$	837,085,894
Other banks		-		-		-		6,623,358		6,623,358
Imprest cash		248,650		39,450		-		33,650		321,750
Accounts receivable		6,492,385		856,539		-		2,937,209		10,286,133
Taxes receivable		31,879,634		-		-		3,249,326		35,128,960
Interest receivable		2,622,810		729,257		493,885		1,217,370		5,063,322
Due from other agencies		41,109,077		5,417,372		-		13,163,985		59,690,434
Due from other funds		2,945,724		1,104,971		-		37,993		4,088,688
Advances to other funds		5,438,311		-		321,462		704,503		6,464,276
Loans receivable		85,000		-		-		36,204,820		36,289,820
Inventory		<u>-</u>		192,770		-		657,305		850,075
Other assets		25,500		-		-		1,000		26,500
Restricted assets:								4.570		4 570
Restricted cash and investments							_	1,572		1,572
Total assets	\$	467,503,647	\$	143,638,175	\$	82,741,378	\$	308,037,582	\$	1,001,920,782
RESOURCES AND FUND BALANCE Liabilities: Accounts payable Accrued salaries Due to other funds Advances from other funds Unearned revenues Other liabilities	\$	12,060,708 8,627,855 4,766,216 321,462 28,911,900 592,078	\$	5,829,642 1,432,611 138,595 - -	\$	448,397 - - - -	\$	5,523,009 993,668 3,663,988 5,425,807	\$	23,861,756 11,054,134 8,568,799 5,747,269 28,911,900 592,078
Total liabilities	_	55,280,219		7,400,848		448,397	_	15,606,472		78,735,936
Deferred inflows of resources: Unavailable revenue		75,001,134		601,605		-		4,886,374		80,489,113
Total deferred inflows of resources	_	75,001,134		601,605				4,886,374		80,489,113
Fund balances: Nonspendable Restricted		5,523,311 85,766,038		192,770 135,442,952		321,462		1,361,808 283,815,612		7,399,351 505,024,602
Committed Assigned Unassigned		36,386,549 88,290,202 121,256,194		- - -		- 81,971,519 -		7,801,064 (5,433,748)		36,386,549 178,062,785 115,822,446
Total fund balances (deficit)		337,222,294		135,635,722		82,292,981		287,544,736		842,695,733
Total liabilities, deferred inflows of resources and fund balances	\$	467,503,647	\$	143,638,175	\$	82,741,378	\$	308,037,582	\$	1,001,920,782

# COUNTY OF SAN JOAQUIN RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION – GOVERNMENTAL ACTIVITIES JUNE 30, 2019

Fund balances - total governmental funds	5	842,695,733
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		607,005,656
Internal service funds are used by management to charge the costs to individual funds. These assets and liabilities of the internal services funds are included in governmental activities in the statement of net position.		45,421,570
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.		80,489,113
Deferred outflows of resources related to pensions  Deferred outflows of resources related to other post employee benefits  Deferred amounts on refunding		319,070,874 5,882,759 198,339
Deferred inflows of resources related to pensions  Deferred inflows of resources related to other post employee benefits		(76,207,635) (23,354,893)
Lease receivable - service concession arrangement  Deferred inflows related to service concession arrangement		1,336,053 (1,336,053)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.		
Certificates of participation Issuance premium Capital leases Notes payable Compensated absences Other post-employment benefits liability Net pension liability	(75,260,000) (13,476,964) (2,601) (226,000) (28,992,029) (87,592,556) (1,343,847,769)	
A commend that are a factor of the	(474.007)	

Net position of governmental activities \$ 251,329,560

Accrued interest payable

(474,037)

(1,549,871,956)

# COUNTY OF SAN JOAQUIN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	General Fund	Mental Health and Substance Abuse Fund	County Capital Outlay Fund	Other Governmental Funds	Total Governmental Funds
Revenues:					
Taxes	\$ 252,953,657	\$ -	\$ -	\$ 29,868,947	\$ 282,822,604
Licenses, permits, and franchises	9,742,118	· -	· =	197,953	9,940,071
Fines, forfeitures, and penalties	8,547,502	233,382	-	946,256	9,727,140
Revenue from use of money and property	12,863,009	4,013,311	3,064,928	7,384,043	27,325,291
Aid from other governmental agencies	485,321,506	74,346,537	495,204	126,976,087	687,139,334
Charges for services	45,129,958	60,144,802	-	32,773,149	138,047,909
Other revenues	13,425,034	107,513	2,224	767,633	14,302,404
Total revenues	827,982,784	138,845,545	3,562,356	198,914,068	1,169,304,753
Expenditures:					
Current:					
General government	48,027,481	-	423,082	5,741,387	54,191,950
Public protection	303,619,501	-	46,694	49,697,665	353,363,860
Public ways and facilities	45,942	=	19,651	35,146,960	35,212,553
Community Infrastructure	-		-	1,528,633	1,528,633
Health and sanitation	41,386,711	137,079,744	56,369	4,151,508	182,674,332
Public assistance	371,879,146	=	28,433	15,236,123	387,143,702
Education	418,364	-	-	6,376,059	6,794,423
Parks and recreation	5,264,482			213,109	5,477,591
Capital outlay	2,780,563	588,749	5,706,372	46,295,374	55,371,058
Debt service:				4.050.004	
Principal	15,354	-	-	4,656,231	4,671,585
Interest and fiscal charges	3,648			3,877,485	3,881,133
Total expenditures	773,441,192	137,668,493	6,280,601	172,920,534	1,090,310,820
Excess (deficiency) of revenues over					
(under) expenditures	54,541,592	1,177,052	(2,718,245)	25,993,534	78,993,933
Other financing sources (uses):					
Transfers in	21,054,910	3,806,189	12,760,383	10,467,478	48,088,960
Transfers out	(38,837,485)	(1,789,871)	(40,000)	(21,550,133)	(62,217,489)
Total other financing sources (uses)	(17,782,575)	2,016,318	12,720,383	(11,082,655)	(14,128,529)
Net change in fund balances	36,759,017	3,193,370	10,002,138	14,910,879	64,865,404
Fund balances (deficit), beginning of year,	300,463,277	132,442,352	72,290,843	272,633,857	777,830,329
Fund balances (deficit), end of year	\$ 337,222,294	\$ 135,635,722	\$ 82,292,981	\$ 287,544,736	\$ 842,695,733

# COUNTY OF SAN JOAQUIN RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES – GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

, and the second se			
Net change in fund balances - total governmental funds			\$ 64,865,404
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.			
Expenditures for general capital assets, infrastructure, and other related capital assets adjustments  Depreciation expense	\$	55,186,733 (31,617,696)	23,569,037
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.			
Unavailable revenues:			8,261,644
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net position			
Principal repayment: Certificates of participation Notes payable Capital leases Less amortization of premium on certificates of participation		4,605,000 6,000 60,585 1,036,690	5,708,275
Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore, are not reported as expenditures in the governmental funds.			
Change in accrued interest payable Change in compensated absences Change in other post-employment benefits liability Change in net pension liability		59 2,033,208 744,319 (54,892,105)	(52,114,519)
Capital assets transferred (to) external funds are recorded as reduction of net position, but they do not provide any reduction to current financial resources, and therefore, are not reported as expenditures in governmenta	ıl fun	ds	(635,376)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net expense of certain activities of the internal service funds is reported with			
			(0.004.000)

The accompanying notes are an integral part of these financial statements.

(9,924,903) 39,729,562

governmental activities.

Change in net position of governmental activities

### COUNTY OF SAN JOAQUIN STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS JUNE 30, 2019

Business-type Activities - Enterprise Funds								
_	General	Stockton Metropolitan	Solid	CSA 31 Flag City		Internal Service		
	Hospital	Airport	Waste	Sewer	Total	Funds		
ASSETS								
Current assets:								
Cash and investments:								
Pooled and other banks	\$ 142,900,735	\$ 889,996	\$ 19,095,333	\$ 803,439	\$ 163,689,503	\$ 113,108,499		
Imprest	2,580	250	7,700	-	10,530	40		
Prepaid expenses	2,466,047	-	-	-	2,466,047	250,000		
Accounts receivable, net	70,752,713	304,640	1,640,716	6,320	72,704,389	1,212,078		
Interest receivable	730,864	9,549	126,305	3,931	870,649	626,533		
Due from other funds	642,434	-	250,000	-	892,434	3,351,340		
Due from other agencies	111,989,810	1,232,671	-	-	113,222,481	-		
Inventories	2,591,719	-	11,625	-	2,603,344	732,489		
Other current assets	1,305,592				1,305,592			
Total current assets	333,382,494	2,437,106	21,131,679	813,690	357,764,969	119,280,979		
Noncurrent assets:								
Restricted cash and investments	4,297,616	_	6,522,103	569,820	11,389,539	_		
Capital assets:	1,201,010		0,022,100	000,020	,000,000			
Non-depreciable	34,153,838	1,352,204	8,656,910	_	44,162,952	17.481		
Depreciable	174,826,115	73,087,489	67,636,781	7,786,976	323,337,361	77,189,321		
Accumulated depreciation	(85,949,549)	(42,886,351)	(48,940,852)	(3,420,069)	(181,196,821)	(52,160,827)		
Total noncurrent assets	127,328,020	31,553,342	33,874,942	4,936,727	197,693,031	25,045,975		
Total assets	460,710,514	33,990,448	55,006,621	5,750,417	555,458,000	144,326,954		
DEFERRED OUTFLOWS OF RESOURC	ES							
Deferred amounts on refunding	123,029	_	102,476	128,536	354,041	_		
Deferred amounts related to OPEB	1,735,720	16,250	97,482		1,849,452	169,247		
Deferred outflows related to pensions	110,109,208	715,559	4,154,872	-	114,979,639	17,957,072		
Total deferred outflows								
of resources	111,967,957	731,809	4,354,830	128,536	117,183,132	18,126,319		
		· · · · · · · · · · · · · · · · · · ·				·		

## COUNTY OF SAN JOAQUIN STATEMENT OF FUND NET POSITION (Continued) PROPRIETARY FUNDS JUNE 30, 2019

	Business-type Activities - Enterprise Funds					
<del>-</del>		Activities - Internal				
	General	Metropolitan	Solid	Flag City		Service
	Hospital	Airport	Waste	Sewer	Total	Funds
LIABILITIES						
Current liabilities:						
Accounts payable	\$ 20,825,758	\$ 1,748,237	\$ 3,167,199	\$ 202,615	\$ 25,943,809	\$ 7,100,641
Accrued payroll	4,829,287	28,191	178,664	-	5,036,142	370,822
Due to other funds	1,430,959	15,134	11,675	-	1,457,768	184,224
Other current liabilities	-	8,425	449,889	-	458,314	-
Interest payable	238,195	76	59,860	121,283	419,414	71,794
Unearned revenue	2,207,257	686,833	-	-	2,894,090	-
Due to third parties for settlements	63,401,664	-	-	-	63,401,664	-
Current portion:						
Certificates of participation	5,810,000	-	1,565,000	-	7,375,000	-
Revenue bonds	-	-	-	175,000	175,000	
Notes payable	<u>-</u>	-	-	-	<del>-</del>	83,143
Leasehold improvement liability	95,011	-	-	-	95,011	- 740.057
Capital leases	0.000.005	52,520	316,982	-	369,502	2,742,857
Compensated absences	8,868,385	50,046	494,827		9,413,258	1,078,875
Total current liabilities	107,706,516	2,589,462	6,244,096	498,898	117,038,972	11,632,356
Noncurrent liabilities:						
Advances from other funds	_	717,004	-	-	717,004	_
Certificates of participation, net	_	-	3,699,863	-	3,699,863	_
Revenue bonds, net	-	-	-	7,920,176	7,920,176	-
Notes payable	-	-	-	-	-	1,055,748
Leasehold improvement liability	875,963	-	-	-	875,963	-
Capital leases	-	15,911	1,039,447	-	1,055,358	5,791,717
Compensated absences	-	-	97,017	-	97,017	113,203
Claims liability	-	-	-	-	-	66,812,879
Liability for closure/post closure costs	-	-	29,505,860	-	29,505,860	-
Net pension liability	356,094,409	2,920,458	16,722,311	-	375,737,178	27,202,620
Other post employment benefits liability	25,844,354	241,950	1,451,465		27,537,769	2,520,030
Total noncurrent liabilities	382,814,726	3,895,323	52,515,963	7,920,176	447,146,188	103,496,197
Total liabilities	490,521,242	6,484,785	58,760,059	8,419,074	564,185,160	115,128,553
DEFERRED INFLOWS OF RESOURCES						•
Deferred inflows related to OPEB	6,890,907	64,511	387,006	_	7,342,424	671,918
Deferred inflows related to pensions	10,786,538	155,770	694,139	_	11,636,447	1,231,232
Total deferred inflows of	,,				,	
resources	17,677,445	220,281	1,081,145	_	18,978,871	1,903,150
	,,		.,,,,,,,,			.,000,100
NET POSITION						
Net investment in capital assets	116,372,459	30,767,905	22,131,296	(3,029,913)	166,241,747	16,511,401
Restricted for: Debt service			1,372,493	569,820	1,942,313	
Landfill site closure and post closure	-	-	5,149,610	309,020	5,149,610	-
Project costs & Medical education funds	4,297,616	-	5, 148,010	-	4,297,616	-
Unrestricted (deficit)	(56,190,291)	(2,750,714)	(29,133,152)	(80,028)	(88,154,185)	28,910,169
Total net position	\$ 64,479,784	\$ 28,017,191	\$ (479,753)		\$ 89,477,101	\$ 45,421,570
. Star fiet position				. ( ,, )		

# COUNTY OF SAN JOAQUIN STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Business-type Activities - Enterprise Funds					
		Activities - Internal				
	General	Stockton Metropolitan	Solid	CSA 31 Flag City		Service
	Hospital	Airport	Waste	Sewer	Total	Funds
Operating revenues:						
Charges for services:	\$ 273,124,618	\$ 2,674,735	\$ 14,496,165	\$ 1,505,909	\$ 291,801,427	\$ 105,404,701
Concessions and rentals	-	1,909,867	15,752,651	-	17,662,518	10,566,320
Miscellaneous	8,266,856	86,154	1,356,045	-	9,709,055	727,072
Aid from other agencies	100,240,775				100,240,775	
Total operating revenues	381,632,249	4,670,756	31,604,861	1,505,909	419,413,775	116,698,093
Operating expenses:						
Salaries and benefits	271,834,592	1,565,621	9,622,325	-	283,022,538	24,363,185
Services and supplies	152,421,627	2,529,855	14,795,001	276,733	170,023,216	35,812,475
Liability claims and loss adjustments	-	-	-	-	-	66,591,459
Insurance	-	127,260	210,454	3,262	340,976	9,565,299
Landfill closure and post closure expense	-	-	12,526,114	-	12,526,114	-
Depreciation and amortization	11,628,431	1,963,038	1,744,355	311,479	15,647,303	5,963,326
Miscellaneous						
Total operating expenses	435,884,650	6,185,774	38,898,249	591,474	481,560,147	142,295,744
Operating income (loss)	(54,252,401)	(1,515,018)	(7,293,388)	914,435	(62,146,372)	(25,597,651)
Nonoperating revenues (expenses):						
Gain (loss) on sale of asset	-	-	-	-	-	(47,578)
Interest income	3,076,467	40,610	750,963	16,448	3,884,488	3,771,510
Aid from other governmental agencies	25,045,318	-	353,253	-	25,398,571	-
Interest expense	(1,018,506)	(43,647)	(221,592)	(322,120)	(1,605,865)	(356,137)
Insurance recovery	-	-	-	-	-	97,117
Other nonoperating income (expense)	1,201,478				1,201,478	
Total nonoperating revenues						
(expenses)	28,304,757	(3,037)	882,624	(305,672)	28,878,672	3,464,912
Income (loss) before capital contributions						
and transfers	(25,947,644)	(1,518,055)	(6,410,764)	608,763	(33,267,700)	(22,132,739)
Capital contributions	_	8,218,894	_	_	8,218,894	221,810
Transfers in	2,138,053	639,826	-	-	2,777,879	11,986,026
Transfers out	<u> </u>					
Change in net position	(23,809,591)	7,340,665	(6,410,764)	608,763	(22,270,927)	(9,924,903)
Net position, beginning of year	90,967,214	20,676,526	5,931,011	(3,148,884)	114,425,867	55,346,473
Total net position (deficit), beginning						
of year, as restated	88,289,375	20,676,526	5,931,011	(3,148,884)	111,748,028	55,346,473
Total net position, end of year	\$ 64,479,784	\$ 28,017,191	\$ (479,753)	\$ (2,540,121)	\$ 89,477,101	\$ 45,421,570
	-					

### COUNTY OF SAN JOAQUIN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

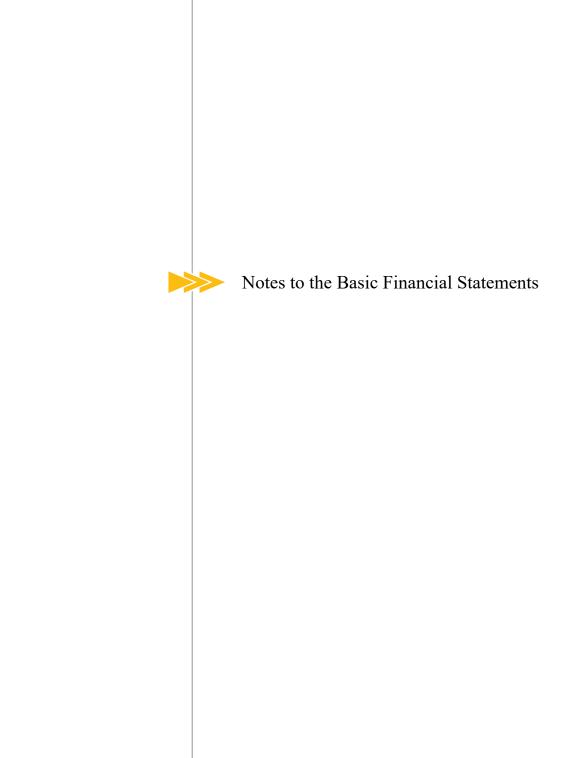
	Business-type Activities - Enterprise Funds					Governmental Activities -					
	General Hospital		Stockton Metropolitan Airport		Solid Waste		CSA 31 Flag City Sewer		Total	•	Internal Service Funds
Cash flows from operating activities: Cash received from customers Cash payments to suppliers for goods and services Cash payments to other departments for goods	\$ 359,265,17 (150,476,22		\$ 4,508,457 (2,055,632)		33,213,124 (15,309,218)	\$	1,499,589 (287,859)		398,486,341 (168,128,938)	\$	113,106,497 (98,811,242)
and services  Cash payments to employees for services  Other operating revenues	(247,148,14	45) -	(630,957) (1,432,201)		(820,261) (8,754,472)		(48,317) - -		(1,499,535) (257,334,818) -		(11,157,705) (19,122,561) 6,528,044
Net cash provided by (used for) operating activities	(38,359,20	03)	389,667		8,329,173		1,163,413	_	(28,476,950)		(9,456,967)
Cash flows from noncapital financing activities:											
Transfers in Transfers out	2,138,0	53	639,826		-		-		2,777,879		11,350,650
State and Federal grant receipts		-	-		353,254		_		353,254		221,810
Loan repayment or borrowing		-	(354,812)		-		-		(354,812)		
Other non-operating receipts (payments)	7,587,8	54			-		-		7,587,854		
Net cash provided by (used for) noncapital financing activities	9,725,90	07	285,014		353,254		_		10,364,175		11,572,460
Cash flows from capital and related financing activities:											
Capital contribution grants	1,687,78	88	8,014,499		-		_		9,702,287		_
Acquisition and construction of capital assets	(16,671,42	29)	(8,016,165)		(4,893,304)		-		(29,580,898)		(3,818,624)
Insurance recovery		-	-		-		-		-		98,074
Proceeds from sale of property and equipment Principal payment on debts	(6,839,08	-	(53,948)		(1,867,295)		(195,475)		(9 055 906)		138,461 (3,125,800)
Interest payments on debts	(0,039,00	,	(3,463)		(307,657)		(344,156)		(8,955,806) (796,386)		(3,125,600)
Net cash provided by (used for) capital and	(141,1	,	(0,400)	_	(001,001)	-	(011,100)	-	(100,000)		(000,141)
related financing activities	(21,963,83	39)	(59,077)	_	(7,068,256)		(539,631)		(29,630,803)		(7,066,630)
Cash flows from investing activities:											
Interest on investments and note receivable	2,958,14	47	37,542		690,321		13,260		3,699,270		3,653,638
Net cash provided by investing activities	2,958,14	47	37,542		690,321		13,260		3,699,270		3,653,638
Net increase (decrease) in cash and cash equivalents	(47,638,98	88)	653,146		2,304,492		637,042		(44,044,308)		(1,297,499)
Cash and cash equivalents, beginning of year	194,839,9	19	237,100		23,320,644		736,217		219,133,880		114,406,038
Cash and cash equivalents, end of year	\$ 147,200,93		\$ 890,246	\$	25,625,136	\$	1,373,259	\$	175,089,572	\$	113,108,539
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:											
Operating income (loss)	\$ (54,252,40	01)	\$ (1,515,018)	\$	(7,293,388)	\$	914,435	\$	(62,146,372)	\$	(25,597,651)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:											
Depreciation/amortization expense	11,628,43	31	1,963,038		1,744,355		311,479		15,647,303		5,963,326
OPEB expense	2,776,09		17,316		(60,656)		-		2,732,751		-
Pension expense	21,505,0		62,253		867,347		-		22,434,618		-
Provision for bad debts (Increase) / decrease in receivables	37,898,37 (53,644,77		(86,984)		1,219,136		(6,320)		37,898,378 (52,518,938)		(1,410,655)
(Increase) / decrease in prepaid expenses	(628,59		(00,304)		-		(0,020)		(628,598)		64,797
(Increase) / decrease in inventories	2,850,74	,	-		34,107		-		2,884,848		(48,574)
Increase / (decrease) in payables	4,261,67	74	(50,938)		(707,843)		(56,181)		3,446,712		5,923,244
Increase / (decrease) in closure/post closure liability	(40.753.74	- 27\	-		12,526,115		-		12,526,115		- E 640 E46
Increase / (decrease) in claims liabilities	(10,753,76	01)		_					(10,753,767)		5,648,546
Net cash provided by (used for) operating activities	\$ (38,359,20	03)	\$ 389,667	\$	8,329,173	\$	1,163,413	\$	(28,476,950)	\$	(9,456,967)
Noncash investing, capital and financing activities:											
Lease agreements	\$	-	\$ -	\$	985,801	\$	-	\$	-	\$	1,804,037

### COUNTY OF SAN JOAQUIN STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2019

	Investment Trust Fund	Sammie Hay Private Purpose Trust Fund		Agency Funds			
ASSETS							
Cash and investments - pooled	\$ 1,749,730,370	\$	774,466	\$	53,808,412		
Cash and investments held by others	-		-		4,122,269		
Investment income receivable	9,121,796		4,192		-		
Other receivables	-		-		38,453,872		
Other assets					3,338		
Total assets	1,758,852,166		778,658	\$	96,387,891		
LIABILITIES							
Accounts payable	-		3,009	\$	40,702,282		
Loan payable	-		-		20,000		
Due to others					55,665,609		
Total liabilities			3,009	\$	96,387,891		
NET POSITION Held in trust for:							
External pool participants	1,758,852,166		-				
Other purposes			775,649				
Total net position	\$ 1,758,852,166	\$	775,649				

# COUNTY OF SAN JOAQUIN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Investment Trust Funds	Sammie Hay Private Purpose Trust Fund		
Additions:				
Contributions from investment pool participants	\$ 5,439,510,397	\$ -		
Interest and investment income	50,391,307	26,423		
Total additions	5,489,901,704	26,423		
Deductions: Withdrawals from pooled investments Benefit payments	5,357,579,231 	- 114,693		
Total deductions	5,357,579,231	114,693		
Change in net position	132,322,473	(88,270)		
Net position, beginning of year	1,626,529,693	863,919		
Net position, end of year	\$ 1,758,852,166	\$ 775,649		



### COUNTY OF SAN JOAQUIN NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The County of San Joaquin (County) is a political subdivision created by the State of California and, as such, can exercise the powers specified by the Constitution and laws of the State of California. The County operates under the general laws of the State and is governed by an elected five-member Board of Supervisors (Board).

The governmental reporting entity consists of the County (Primary Government) and its component units. Component units are legally separate organizations for which the Board is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. Financial accountability is defined as either (A) the appointment of a voting majority of the component unit's board, and (i) either the County's ability to impose its will on the organization or (ii) there is potential for the organization to provide a financial benefit to or impose a financial burden on the County; or (B) an organization is fiscally dependent on the County and there is a potential for the organization to provide specific financial benefits to or impose financial burdens on the County, regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The basic financial statements include both blended and discretely presented component units. The blended component units, although legally separate entities are, in substance, part of the County's operations and so data from these units are combined with data of the primary government. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from County government.

For financial reporting purposes, the County's basic financial statements include all financial activities that are controlled by or are dependent upon actions taken by the County's Board. The financial statements of the individual component units are available through the County Auditor-Controller's Office, 44 N. San Joaquin Street, Suite 550, Stockton, California 95202.

### **Blended Components**

<u>Special Districts Governed by the Board of Supervisors</u>. The special service districts governed by the Board are established for the purposes of providing special services to various County areas. However, the outstanding special assessment debts and the debt service of these special districts governed by the Board are excluded from these financial statements in accordance with Governmental Accounting Standards Board (GASB) Statement No. 6, described below. The special districts do not issue separate financial statements.

The special service districts governed by the Board include a flood control agency, 3 water and power authorities, a waterworks district, 30 lighting districts, 28 maintenance districts, 40 county service areas, and 5 improvement districts as follows:

<u>San Joaquin County Flood Control Agency</u>. The Agency was formed by the County and the City of Stockton in 1995 to study, plan for, develop, finance, acquire, construct, maintain, repair, manage, operate, and control water control works and facilities for the protection of the public.

Mokelumne River Water and Power Authority. The Authority was formed by the County and San Joaquin County Flood Control and Water Conservation District in 1990 to finance the acquisition and construction of a dam, reservoir, generating facilities, and conveyance facilities in order to benefit the County and the San Joaquin County Flood Control and Water Conservation District.

<u>Eastern San Joaquin County Groundwater Authority</u>. The Authority was formed by the County and local groundwater sustainability agencies in February 2017, to develop a groundwater sustainability plan for the sustainable management of groundwater for the portion of the groundwater basin underlying the members of the authority.

### COUNTY OF SAN JOAQUIN NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) FOR THE YEAR ENDED JUNE 30, 2019

### NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### A. Reporting Entity (Continued)

### **Blended Components** (Continued)

Northeastern San Joaquin County Groundwater Banking Authority. The Authority (previously, East San Joaquin Parties Water Authority) was formed by the County, the San Joaquin County Flood Control and Water Conservation District, cities, and other water conservation and irrigation districts in 1996. This JPA was formed to plan, along with other public entities, projects to meet the water deficiencies of Eastern San Joaquin County.

The San Joaquin Area Flood Control Agency, Mokelumne River Water and Power Authority, Northeastern San Joaquin County Groundwater Banking Authority and Eastern San Joaquin County Groundwater Authority, are either controlled by the Board or fully funded by a County controlled district and therefore blended with the County's financial statements.

<u>Lighting Districts</u>	Maintenance Districts	<b>County Service Areas</b>
Ash Street	Acampo	Number 1
Boggs Tract	Almond Park	Number 2
Burkett Gardens	Ashley Drainage	Number 3
Burkett Gardens Acres	Bear Creek Terrace	Number 3A
Eastview	Bowling Green Estates	Number 4
Elkhorn	Colonial Heights	Number 5
Farmington	Corral Hollow	Number 8
Linden	Country Club Vista	Number 11
Lockeford	Elkhorn Golf Course Estates	Number 12
Mariposa Heights	Gala Manor	Number 14
Mission Village	Lambert Village	Number 15
Morada Estates	Lincoln Village	Number 16
Morada Manor	Lockeford	Number 17
North Oaks	Maurland Manor	Number 18
North Wilson Way	Mokelumne Acres	Number 21
Northeast Stockton	Morada Acres	Number 23
Oro Street	Morada Estates	Number 24
Plymouth Village	Morada Manor	Number 25
Rancho Village	Pacific Gardens	Number 29
Shasta Avenue	Rancho San Joaquin	Number 30
Shippee – French Camp Homesite	Raymus Village	Number 31
Silva Gardens	Riviera Cliffs	Number 35
South French Camp	Shaded Terrace	Number 36
Southwest Stockton	Spring Creek Estates	Number 37
Stockton No. 5	Summer Home Estates	Number 41
Tuxedo – Country Club	Sunnyside Estates	Number 42
Victor	Walnut Acres	Number 43
West Lane	Wilkinson Manor	Number 44
West Stockton		Number 45
Woodbridge		Number 46
		Number 47
Improvement Districts		Number 48
		Number 49
San Joaquin Improvement #47		Number 50
San Joaquin Improvement #51		Number 51
San Joaquin Improvement #52		Number 52
San Joaquin Improvement #54		Number 53
Industrial Way and Beckman Road		Number 54
		Number 55
		Number 56

### COUNTY OF SAN JOAQUIN NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) FOR THE YEAR ENDED JUNE 30, 2019

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### A. Reporting Entity (Continued)

### **Blended Components** (Continued)

Each district was created to provide services to the residents of certain areas or to undertake a capital improvement project, including the providing or arranging of financing and collecting the assessments to pay any debt incurred to finance the project.

The accounting principles established for reporting transactions of special districts are as follows:

(1) GASB Statement No. 6 Accounting and Financial Reporting for Special Assessments requires transactions of service-type special districts and of the construction phase related to capital improvements financed by special assessment to be reported within the general, special revenue, or capital projects funds, as appropriate. Revenues and expenditures are recognized on the same basis of accounting as described in Note 1-C. Any capital assets constructed or acquired, other than infrastructure, are reported in the government-wide financial statements on the same accounting principles as described in Note 1-H.

The In-Home Supportive Services (IHSS) Public Authority maintains a registry and referral system to assist consumers in finding qualified IHSS personnel as well as training of, and support for, providers and recipients of IHSS. The IHSS Public Authority is solely funded by Federal and State grants passed through the County's Human Services Agency. The County's Board is the governing body for the IHSS Public Authority. Therefore, this entity has been blended with the primary government. The entity's net activities are reported in the IHSS Public Authority fund as presented in the statements of nonmajor special districts governed by the Board of Supervisors.

The San Joaquin County Public Facilities Financing Corporation (Corporation) is included as part of the primary government. The sole purpose of the Corporation is to finance, for the benefit of the County, the acquisition and construction of the County's major capital projects. The debts associated with the Corporation are as described in Note 7 – B. The Corporation has assigned and transferred, without recourse, to the US Bank Trust Corporation for the benefit of the owners of the certificates each and all of its rights under the Site Lease and the Project Lease. With the exception of bonds issued for the Solid Waste System Project and the San Joaquin General Hospital Expansion Project, debt service, outstanding debts and the related capital projects are reported in the government-wide financial statements. The bonds issued for the Solid Waste System Project and the San Joaquin General Hospital Expansion Project and the related construction are reported in the Solid Waste Enterprise Fund and General Hospital Enterprise Fund, as applicable. The Corporation's financial statements are available through the County Administrator's Office.

<u>San Joaquin County Economic Development Association (Association)</u>, a nonprofit corporation, promotes, publicizes, encourages, and coordinates economic development of the County. The Association is governed by a five-member board appointed by the County Board of Supervisors and is operationally funded solely by the County.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## A. Reporting Entity (Continued)

## **Discretely Presented Component Units**

The component units column in the basic financial statements includes the financial data of the County's other component units. They are reported in a separate column to emphasize that they are legally separate from the County. The County has chosen to report all of the discretely presented component units as major component units.

<u>The First 5 San Joaquin</u> (previously, the Children and Families Commission) was established under the authority of the California Children and Families First Act of 1998 and Sections 130100, et seq. of the Health and Safety Code. The County Board appointed all members of the agency. The Board can remove appointed members at will.

<u>Health Plan of San Joaquin</u>, created by the County Board in 1995, provides medical care and health services to Medi-Cal recipients and other groups of persons pursuant to various statutes specified in the Welfare and Institutions Code. The Board of Supervisors appoints all of the members of the Board of Directors for the Health Plan. The Board can remove appointed members at will.

Separate financial statements of these individual component units have been issued and are available from their respective administration office or the County Auditor-Controller's office.

## Related Organizations

The County's Board is also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointments; therefore, these organizations are not included in these financial statements. These organizations are Tracy Public Cemetery District, Escalon Cemetery District, San Joaquin Regional Transit District, New Mariposa Drainage District, San Joaquin County Housing Authority, and Collegeville Fire District.

### Joint Powers Agreements

The County participates in three Joint Powers Agreements (JPA).

- (1) San Joaquin Valleywide Air Pollution Study Agency was formed by the County and other counties in 1990 for the purpose of designing, planning, programming, and implementing an ozone and air pollution study in the geographical territory encompassed by the member counties.
- (2) San Joaquin Regional Rail Commission was formed by the County, certain incorporated cities within the County, and the San Joaquin Council of Governments in 1995 to resolve issues relating to the rail passenger services and facilities for the purpose of transporting passengers within and outside their respective boundaries.
- (3) San Joaquin Council of Governments was formed by the County and incorporated cities within the County in 1983 to manage the area-wide issues requiring multi-jurisdictional cooperation.

With the exception of the responsibilities borne by the participating parties during the JPA start-up period, the County does not retain any ongoing financial interest or responsibility in these JPAs.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### B. Basis of Financial Presentation

During the fiscal year ending June 30, 2019, the County implemented the following standards:

**GASB Statement No. 83** – In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this Statement is to provide financial statement users with information about asset retirement obligations that were not addressed in GASB Standards by establishing uniform accounting and financial reporting requirements for these obligations. This Statement is effective for reporting periods beginning after June 15, 2018. The County has determined that the requirements of this statement do not have a material impact on the financial statements.

**GASB Statement No. 88** – In April 2018, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. The objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities government should include when disclosing information related to debt. This Statement is effective for reporting periods beginning after June 15, 2018. The effects of these provisions have been incorporated into the financial statements.

## Recently released standards by GASB affecting future fiscal years are as follows:

**GASB Statement No. 84** – In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement is effective for reporting periods beginning after December 15, 2018. The County has not determined the effect on the financial statements.

**GASB Statement No. 87** – In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases; enhancing the comparability of financial statements between governments; and also enhancing the relevance, reliability (representational faithfulness), and consistency of information about the leasing activities of governments. This Statement is effective for reporting periods beginning after December 15, 2019. The County has not determined the effect on the financial statements.

**GASB Statement No. 89** – In June 2018, GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. This Statement is effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

**GASB Statement No. 90** – In June 2018, GASB issued Statement No. 90, *Majority Equity Interests* – *An Amendment of GASB Statements No. 14 and No. 61.* The objective of these Statements is to improve the consistency and comparability of a reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. This Statement is effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

**GASB Statement No. 91** – In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*. The objective of this Statements is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement is effective for reporting periods beginning after December 15, 2020. The County has not determined the effect of this Statement.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **B.** Basis of Financial Presentation (Continued)

**GASB Statement No. 92** – In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. Except for certain provisions, which are effective upon issuance. This statement is effective for fiscal years beginning after June 15, 2020. The County has not determined the effect of this Statement.

#### Government-Wide Financial Statements

Information relating to the primary government (County) and its components is displayed in the statement of net position and statement of activities. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the County and between the County and its discretely presented component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are primarily supported by fees charged to external parties.

The statement of activities presents a comparison between direct and indirect expenses and program revenues for each segment of the business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or a function and, therefore, are clearly identifiable to a particular function. Indirect expenses are those that are allocated to a program or a function from the County's centralized general service function based on the cost allocation principles established by 2 CFR 200 (Uniform Guidance). Program revenues include 1) charges paid by the recipients of goods or services offered by the programs, 2) fines and penalties ordered by the courts, 3) licenses and permits charged by the programs, and 4) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues.

When both restricted and unrestricted net position is available, it is County policy to use restricted net position first, and then use the unrestricted resources as needed.

### Fund Financial Statements

The fund financial statements provide information about the County's funds, including fiduciary funds and blended component units. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds each displayed in a separate column. All remaining governmental and enterprise funds are separate columns in the fund financial statements.

The County reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the County. It is used to account
for all financial resources and transactions except those required to be accounted for in another
fund. It includes certain special accounts that are under the control of various General Fund
departments and those that are used to accumulate resources for designated purposes.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Financial Presentation (Continued)

## Fund Financial Statements (Continued)

- Mental Health and Substance Abuse Fund The Mental Health and Substance Abuse Fund is
  used to account for the proceeds of specific sources with its expenditures legally restricted for
  mental health and substance abuse services.
- County Capital Outlay Fund The County Capital Outlay Fund is used to account for financial resources to be used for the major maintenance, acquisition, and/or construction of major capital facilities, other than those financed by business-type funds.

The County reports all of its enterprise funds as major funds:

- The San Joaquin County General Hospital Fund (the Hospital) accounts for hospital operations involved in providing health services to County residents. Revenues are primarily fees for patient services and payments from Federal and State programs such as Medicare, Medi-Cal, realignment revenues, and subsidies from the General Fund.
- The Stockton Metropolitan Airport Fund (the Airport) accounts for commercial, corporate business, and general aviation activities of the County. Revenues are primarily landing fees, rental fees, and concessionary fees generated from the Airport owned facilities, capital grants from the Federal Aviation Administration, and unsecured property taxes within the Airport's boundaries.
- The San Joaquin County Solid Waste Fund accounts for the County's solid waste transfer and disposal activities, acquisition, design, development, and closure and post-closure maintenance of landfill sites, refuse collection franchise management, and other recycling programs. Revenues are primarily the gate and franchise fees.
- The CSA 31 Flag City Sewer Fund is a dependent special district of the County and provides wastewater services for the 81 developable acres within its boundaries. Revenues are primarily charges for sewer services.

The County reports the following additional fund types:

- Internal Service Funds Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments or agencies of the County on a cost recovery basis. These services include the County's fleet maintenance, telephone and radio communications, office automation, information systems, County owned water system, purchasing, and centrally managed insurance programs – workers compensation; employee medical, dental, and unemployment benefits; and casualty and medical malpractice liabilities.
- Investment Trust Fund This is used to account for the external portion of pooled investments of numerous self-governed school and special districts for which cash and investments are held by the County Treasurer.
- Private Purpose Trust Funds These funds are used to account for the assets held for a minor pursuant to a liability claim settlements.
- Agency Funds These funds are custodial in nature and do not involve measurement of results of
  operations. Such funds account for assets held by the County in an agency capacity pending transfer
  or distribution to individuals, profit organization or other governmental agencies.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. Basis of Accounting

The government-wide, proprietary, private purpose, and investment trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property and sales taxes, grants, entitlements, and donations. On the accrual basis of accounting, property tax revenues are recognized in the fiscal year for which the taxes are levied. Sales taxes are recognized when the underlying transactions take place. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities. Proprietary fund operating expenses, such as salaries and benefits or services and supplies, result from providing services and producing and delivering goods related to the proprietary fund's primary operations.

Expenses that are not directly related to the proprietary fund's primary operations are reported as non-operating expenses.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, expenditures are recorded when the related liability is incurred except that the unmatured interest on long-term debt and expenses related to compensated absences and claims and judgments are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources. Revenues are recorded when they are both measurable and available to finance expenditures during the fiscal period. Property and sales taxes, interest, State and Federal grants, and charges for services are accrued when their receipt occurs within sixty (60) days after the end of the accounting period so as to be both measurable and available. Revenues earned but not received within 60 days after the end of the accounting period, on the other hand, are recorded as receivables and deferred inflows of resources — unavailable revenues.

## **D. Interfund Transactions**

Interfund transactions are reflected as either loans, services provided, reimbursements, or transfers.

- Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation and are referred to as either "due to/due from other funds" (the short-term interfund loans) or "advance to/from other funds" (the long-term interfund loans). Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances." Advances between funds are reported in the fund financial statements, and are classified as nonspendable component of fund balance as they are not available financial resources.
- Services provided, deemed to be at market or near market rate and are the core business of the
  function, are treated as revenues or expenditures/expenses in the funds involved. The related
  accounts payable and accounts receivable are eliminated upon consolidation and are referred to
  as "due to/due from other funds" on the fund statements.
- Reimbursement transactions are treated as reductions of expenditures/expenses in one fund and corresponding increases in the other fund.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## **D.** Interfund Transactions (Continued)

• Operating/Capital transfers are reported as "transfers in" or "transfers out" under other financing sources and netted as part of the reconciliation to the government-wide presentation.

#### E. Cash and Investments

Cash and investments consist of cash held in the bank or on hand and debt and equity securities. All investment securities, such as certificates of deposit, bankers' acceptances, commercial paper, repurchase agreements, and U.S. Treasury notes, stocks, bonds, etc., are stated at fair value in accordance with generally accepted accounting principles. The funds are valued based on the fair value of the trust's underlying assets. Interest earnings on the County Treasurer's investment pool are distributed to all participating funds based on their average daily cash balance within the pool.

#### F. Fair Value Measurement

The County categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## G. Inventory and Prepaid Items

Inventory of materials and supplies in the enterprise funds, internal service funds, Mental Health and Substance Abuse Fund (a major governmental fund), and nonmajor governmental fund are stated at cost as determined by the first-in, first-out method. Materials and supplies purchased by other funds are for current consumption and are recorded as expenditures when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### H. Capital Assets

Capital assets (including infrastructure) are recorded at historical costs or at estimated historical cost if actual historical cost is not available. Infrastructure acquired prior to June 30, 1980, is not recorded. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 for equipment/furniture and structures and improvements, and an estimated useful life in excess of two years.

Capital assets acquired by the governmental funds are accounted for as expenditures of those funds and capitalized and recorded as assets in the government-wide financial statements. Assets constructed through the issuance of Certificates of Participation are capitalized. Material interest and incidental expenses, net of interest revenue earned on proceeds of Certificates of Participation during the construction period, have been capitalized. Major equipment acquired through long-term lease purchase arrangements is capitalized and reported as assets in the government-wide statement of net position.

Contributed capital assets are valued at acquisition value on the date contributed. Contributed capital assets include public domain (infrastructure) general capital assets consisting of certain improvements including pavements in progress, bridges, and right of way.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## H. Capital Assets (Continued)

Maintenance and repairs are charged to operations when incurred. Betterments and major improvements that significantly increase values, change capacities, or extend useful lives are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

Depreciable capital assets of the enterprise funds and internal service funds are depreciated using the straight-line method over estimated useful lives of 10 to 50 years for structures and improvements and 2 to 20 years for equipment, furniture, and fixtures.

Capital assets used in operations of the governmental funds are depreciated on the government-wide financial statements only, using the straight-line method over estimated lives of 10 to 50 years for structure and improvements and 2 to 10 years for equipment, furniture, and fixtures. Infrastructure (i.e., roads, bridges, water/sewer, drainage system, flood control, etc.) is depreciated using a composite method to depreciate the infrastructure acquired after June 30, 1980, over an estimated weighted average life of 25 years.

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an expense/expenditure until then. The County currently reports three (3) separate elements of deferred outflows of resources: deferred amounts on refunding, deferred outflows related to pensions, and deferred outflows related to OPEB.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. A deferred inflow of resources is an acquisition of net position that applies to a future reporting period and will not be recognized as revenue until then. The County currently reports three (3) separate elements of deferred inflows of resources: service concession arrangement, deferred inflows related to pensions, and deferred inflows related to OPEB.

In addition to liabilities, the balance sheet of the government funds reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of fund balance that applies to future period(s) and so will not be recognized as revenue until that time in the governmental funds. Unavailable revenue reported consists primarily of revenue that will be received outside of the County's 60-day availability policy.

## J. Capital Lease Obligations

Capital leases consist of lease-purchase obligations stated at the present value of future minimum lease payments.

## K. Property Taxes

The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including the schools and special districts within the County. The Board of Supervisors levies property taxes as of July 1 on property values assessed on January 1. Secured property tax payments are due in two equal installments. The first is generally due November 1 and is delinquent with penalties after December 10, and the second is generally due on February 1 and is delinquent with penalties after April 10. Secured property taxes become a lien on the property on January 1.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## K. Property Taxes (Continued)

All jurisdictions within California derive their taxing authority from the State Constitution and various legislative provisions contained in the Government Code and Revenue and Taxation Code. The County is responsible for the assessment, collection, and apportionment of property taxes for all jurisdictions including schools and special districts within the County.

Property is assessed at 100 percent of full cash or market value (with some exceptions) pursuant to Article XIII of the California State Constitution and statutory provisions. The total 2018-19 net assessed valuation of the County real property was \$75.6 billion.

The property tax levy to support general operations of the various jurisdictions is limited to 1 percent of full cash value and is distributed in accordance with statutory formulas. Amounts needed to finance the annual requirements of voter-approved debt are excluded from this limitation and are separately calculated and levied each fiscal year. The rates are formally adopted by the Board after approval of city councils or the governing boards of special districts where applicable. Property taxes are levied on both real and personal property.

Secured property tax payments are levied in two equal installments: the first is generally due November 1 and delinquent with penalties after December 10; the second is due February 1 and delinquent with penalties after April 10. Property taxes on the unsecured roll are levied on the January 1 lien date and become delinquent if unpaid after August 31.

The County's property taxes due to outside agencies are accounted for in the property tax collection agency funds until apportionments are made and funds are disbursed to taxing jurisdictions. The funds carried a net cash balance of approximately \$71.8 million as of June 30, 2019.

The County apportions property tax according to the Teeter Plan which is an alternate property tax distribution procedure authorized by the California Legislature in 1949. Under this method, the County, along with all other taxing agencies, has been paid 100 percent of the current secured taxes levied for each year. The fund balance (deficit) of the tax resource fund is consolidated with the General Fund at year-end.

The County maintains a balance of 2.5 percent (the legally required minimum balance is 1.0 percent) of the annual taxes levied on properties participating in the Teeter Plan in a Tax Loss Reserve Fund. The balance was approximately \$26.3 million at June 30, 2019. Penalties and interest collected on delinquent secured taxes are kept in the Tax Resource Fund.

## L. Compensated Absences

Unused vacation leave may be accumulated up to a specified maximum and is paid at the time of termination from County employment. In accordance with the Memorandum of Understanding (MOU) between the County and the employees' unions, the County is only obligated to pay for unused sick leave up to a certain percentage at the time of eligible employees' retirement. Upon retirement, the County converts the non-cash payout portion to a sick-leave bank to provide the post-retirement medical, dental, or vision premium coverage for eligible employees.

The County accrues as current liabilities the compensated vacation and other leave benefits that are attributable to employees' services already rendered but not yet paid. A portion of the cash payout of the unused sick leave upon retirement, based on the past three years' experience, is also accrued as current liabilities.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Fund Balance

In the fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the County is bound to honor constraints on how specific amounts can be spent.

- <u>Nonspendable fund balance</u> amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.
- <u>Restricted fund balance</u> amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- <u>Committed fund balance</u> amounts that can only be used for specific purposes determined by formal action of the County's highest level of decision-making authority (the Board of Supervisors) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.
- <u>Assigned fund balance</u> amounts that are constrained by the County's *intent* to be used for specific purposes. The intent can be established at either the highest level of decision-making authority, or by a body or an official designated for that purpose. This is also the classification for residual funds in the County's special revenue funds.
- <u>Unassigned fund balance</u> the residual classification for the County's General Fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The Board establishes, modifies, or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, followed by the unrestricted resources (committed, assigned, and unassigned) as they are needed.

## N. Net Position

The government-wide and business-type activities financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* – This category represents net position of the County not restricted for any project or other purpose.

## NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

## O. Long-term Liabilities

In the government-wide financial statements and the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statements of net position. Bond discounts and premiums are amortized over the life of the bonds in the same manner as interest expense. Issuance costs are expensed in the period incurred. Bonds payable are reported net of the applicable bond discount or premium.

In the fund financial statements, governmental bond discounts and premiums, as well as bond issuance costs, are recognized in the period issued. The face amount of the debt issued and any related premiums are reported as other financing sources, while discounts on debt issuances are reported on other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

## P. Cash and Cash Equivalents

For purposes of the statements of cash flows of the proprietary funds, cash and cash equivalents are defined as cash pools managed by the County Treasurer and any other short-term, highly liquid investments that are both a) readily convertible to known amounts of cash and b) so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Changes in fair value of investments are reported as cash flow from investing activities as they meet the definition of cash equivalents.

## Q. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### R. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's pension plans with San Joaquin County Employee Retirement Association (SJCERA) and the California Public Employees' Retirement System (CalPERS), including additions to/deductions from the pension plans' respective fiduciary net positions have been determined on the same basis as they are reported by SJCERA and CalPERS, respectively. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE 2 - CASH AND INVESTMENTS

The investment pool includes cash and investments of the County and both voluntary and involuntary participation from external entities. Interest earned on investments is credited to individual funds based on their average daily cash balances and current year secured tax charges and direct assessments where applicable. The Revolving Loan Fund Trusts, and restricted Certificates of Participation proceeds are invested and managed separately from the pooled cash and investments.

## NOTE 2 – <u>CASH AND INVESTMENTS</u> (Continued)

As of June 30, 2019, the County's cash, deposits and investments were as follows (in \$000's):

	Special Funds Investment and Fiscal Pool Investments Agents							Totals		
Cash on hand Deposits with financial institutions Outstanding warrants Investments	\$	160 18,812 (68,025) 3,384,099	\$	5,668 - 884	\$	- 13,586 - -	\$	160 38,066 (68,025) 3,384,983		
Total	\$	3,335,046	\$	6,552	\$	13,586	\$	3,355,184		

Total cash and investments were presented on the County's financial statements as follows (in \$000's):

	Unrestricted		Restricted		Total	
Primary government	\$	1,120,840	\$	11,391	\$	1,132,231
Investment trust fund		1,749,730		-		1,749,730
Private purpose trust funds		774		-		774
Agency funds		57,931		-		57,931
Discretely presented component units		414,518				414,518
Total	\$	3,343,793	\$	11,391	\$	3,355,184

### Investment Pool

The County Treasurer's Pool is not SEC-registered, but is invested in accordance with California State Government Code and the County Treasurer's Investment Policy. The California statutes and the County's investment policy authorize the County to invest in obligations of the U.S. Treasury, certain Federal agencies, bankers' acceptances, "prime" commercial paper, certificates of deposit, swaps and trades, State Treasurer's Local Agency Investment Fund, and repurchase agreements. All of the County Treasurer's investments are of a mid-term and short-term nature. California State Government Code provides for the formation of an Investment Oversight Committee, which is charged with overseeing activity in the pool for compliance to policy and code requirements. To this end, the Oversight Committee annually reviews the County's investment policy and causes an audit of investments to occur.

The table below identifies the investment types that are authorized for public funds of the County by the California Government Code and the Investment Pool's investment policy. The table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

	Maximum		Maximum
Investment Types	Percentage	Maximum	Investment
Authorized by State Law	of Portfolio	Maturity	in One Issuer
United States (US) Treasury Obligations	None	5 years	None
U.S. Government Sponsered Enterprise Securities	None	5 years	None
Medium Term Notes	30%	3 years	None
Time Deposits	30%	1 year	None
Commercial Paper	30%	90 days	10%
Banker's Acceptances	40%	180 days	30%
Repurchase Agreements	None	1 year	None
Mutual Funds	20%	N/A	None
California State Warrants and Bonds	None	N/A	None
Negotiable Certificates of Deposit	30%	5 years	10%
Bank Deposits	None	N/A	\$100,000,000
Local Agency Investment Fund (LAIF)	None	N/A	\$65,000,000 / account

## NOTE 2 - CASH AND INVESTMENTS (Continued)

## **Deposits**

At year-end, the carrying amount of the County's cash on hand and authorized deposits at various financial institutions was \$38.2 million. Of the total deposits, the first \$250,000 is insured by the Federal Depository Insurance Corporation. \$36.6 million was uninsured but secured by the pledging banks and, therefore, was exposed to custodial credit risk. The custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it.

Statutes and County investment policy allow the pool deposits to be covered by Federal depository insurance or by a multiple financial institution collateral pool, which is maintained at a minimum of 110 percent of the uninsured deposits with the pledging institution's agent in the institution's name. The County has made no exceptions to this requirement during the current year.

### **Investments**

As of June 30, 2019, the County had the following pool investments (in \$000's):

	 Fair Value	Weighted Average Maturities (in days)	Fair Value as % of the Pool Investments	Credit Rating S&P/Moody's
Commercial paper	\$ 425,955	74	12.6%	A1 / P1
Money market account - Bank of the West	50,000	_	1.5%	Not rated
Money market mutual fund	113,026	-	3.3%	Not rated
Federal Farm Credit Bank	592,183	592	17.5%	AA+ / AAA
Federal Home Loan Banks	990,371	334	29.3%	AA+ / AAA
Federal Home Loan Mortgage Corporation	550,884	776	16.3%	AA+ / AAA
Federal National Mortgage Association	372,565	539	11.0%	AA+ / AAA
California Asset Management Program	150,000	-	4.4%	Not rated
Medium Term Note - IBM	9,822	320	0.3%	A1+/ A1
General Obligation Bonds - City of Los Angeles	10,318	63	0.3%	NR / Aa2
US Treasury Securities	29,565	218	0.9%	AA+ / AAA
US Treasury Strips	24,410	138	0.7%	AA+ / AAA
State Local Agency Investment Fund (LAIF)	 65,000		1.9%	Not rated
Total	\$ 3,384,099	396	100.0%	

<sup>\*</sup> The Money Market Account held at Bank of the West has no rating.

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the County investment policy, the County Treasurer manages the exposure to declines in fair values by limiting the weighted average maturity of the investment portfolio to three years or less. As of June 30, 2019, the weighted average maturity of the pool investments was 396 days.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. California statutes and the County's Investment Policy limit the County investments to obligations of the U.S. Treasury, certain Federal agencies, bankers' acceptances, "prime" commercial paper, certificates of deposit, swaps and trades, State Treasurer's Local Agency Investment Fund (LAIF), and repurchase agreements. Credit ratings as of June 30, 2019, of the pool investments are presented above.

<sup>\*\*</sup> The Sweep (Dreyfus) Account has no rating.

## NOTE 2 – CASH AND INVESTMENTS (Continued)

## Investments (Continued)

Concentration of Credit Risk – Concentration of credit risk is the loss risk attributed to the magnitude of a government's investment in a single issuer. The County's investment policy places certain maximum percentage limitations of investments by investment type and the Treasurer has adhered to this policy with no exception. As of June 30, 2019, the County's investments by investment type as the percentage of the pool investments are shown above.

Investments in the securities of any individual issuer, other than U.S. Treasury securities, mutual funds, and external investment funds that represent 5 percent or more of pooled investments are as follows at June 30, 2019 (in \$000's):

Issuer		Amount	Percent of Investments
Federal Home Loan Bank		990.371	29.3%
Federal Farm Credit Bank	<b>*</b>	592,183	17.5%
Federal Home Loan Mortgage Corporation		550,884	16.3%
Federal National Mortgage Association		372,565	11.0%

The County is a participant in LAIF, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. Each entity may invest up to \$65,000,000 per account without limitation in special bond proceeds amounts. Investments in LAIF are highly liquid, as deposits can be converted to cash within 24 hours without loss of interest. The County's investments with LAIF at June 30, 2019 included a portion of the pool funds invested in structured notes and asset-back securities. As of June 30, 2019, the County had \$65.0 million invested in LAIF, which had invested 1.77 percent of the pool investment funds in structured notes and asset-back securities. LAIF is overseen by the Local Agency Investment Advisory Board, which consists of five members, in accordance with State statute. The LAIF financial statements are available at the State Treasurer's Office website at www.treasurer.ca.gov.

The County Treasurer also maintains an investment in the California Asset Management Program (CAMP) a California JPA established in 1989 by the treasurers and finance directors of several California agencies. It was created to provide professional investment services to California public agencies at a reasonable cost. The investment is maintained in the "Cash Reserve Portfolio" which is a short-term money market portfolio, which seeks to preserve principal, provide daily liquidity and earn a high level of income, consistent with its objectives of preserving principal. The County's Investment Pool's with CAMP as of June 30, 2019 was \$150,000,000 which approximates fair value.

#### Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

## NOTE 2 - CASH AND INVESTMENTS (Continued)

Investments (Continued)

Fair Value Measurements (Continued)

Level 1 — Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the County has the ability to access.

Level 2 — Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 — Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the County's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the County's own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by the County's management. County management considers observable data to be that market data, which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to County management's perceived risk of that investment.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The County's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

Deposits and withdrawals in governmental investment pools, such as LAIF and CAMP are made on the basis of \$1 and not fair value. Accordingly, the County's proportionate share in these types of investments is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

The following is a description of the valuation methods and assumptions used by the County to estimate the fair value of its investments. There have been no changes in the methods and assumptions used at June 30, 2019. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. County management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The County's treasury pools asset market prices are derived from closing bid prices as of the last business day of the month as supplied by Interactive Data, Bloomberg or Telerate. Where prices are not available from generally recognized sources, the securities are priced using a yield-based matrix system to arrive at an estimated market value. Prices that fall between data points are interpolated. Non-negotiable FDIC-insured bank certificates of deposit are priced at par.

## NOTE 2 - CASH AND INVESTMENTS (Continued)

Investments (Continued)

Fair Value Measurements (Continued)

When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy.

For investments classified within Level 2 of the fair value hierarchy, the County's custodians generally use a multi-dimensional relational model. Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads and benchmark securities, among others. The County does not have any investments that are measured using Level 3 inputs.

The valuation of 2a7 Money Market Mutual funds held by the pool is at one-dollar net asset value (NAV) per share. The total fair value of these at June 30, 2019 was \$50,000,000. The redemption frequency is daily and redemption notice period of intra-daily. This type of investment primarily invests in short term U.S Treasury and government securities (including repurchase agreements collateralized by U.S. Treasury and government agency securities).

The County has the following recurring fair value measurements as of June 30, 2019 (in 000's):

		Fair value measurements using					
		Quoted Prices in	Significant Other	Significant			
	Fair Value	Active Markets for	Observable	Unobservable			
	at	Identical Assets	Inputs	Inputs			
	June 30, 2019	(Level 1)	(Level 2)	(Level 3)			
Investments by fair value level							
Commercial paper	\$ 425,955	\$ -	\$ 425,955	\$ -			
Federal Farm Credit Bank	592,183	-	592,183	-			
Federal Home Loan Banks	990,371	-	990,371	-			
Federal Home Loan Mortgage Corporation	550,884	-	550,884	-			
Federal National Mortgage Association	372,565	-	372,565	-			
Medium Term Note	9,822	-	9,822	-			
General Obligation Bonds - City of Los Angeles	10,318	-	10,318	-			
US Treasury Securities	29,565	-	29,565	-			
US Treasury Strips	24,410		24,410				
Total Investments Measured at							
Fair Value Level	3,006,073	\$ -	\$ 3,006,073	\$ -			
Investments not required to be leveled according to the hierarchy							
Money market account - Bank of the West	50,000						
State Local Agency Investment Fund (LAIF)	65,000						
Money market mutual fund	113,026						
California Asset Management Program (CAMP)	150,000	ī					
Total Investments	\$ 3,384,099	:					

## NOTE 2 - CASH AND INVESTMENTS (Continued)

Investments (Continued)

Fair Value Measurements (Continued)

In lieu of separately issued financial statements for the entire pool and the external portion of the pool, condensed financial statements for the pool are presented below as of and for the year ended June 30, 2019:

Statement of net position: Cash and Investments at fair value Interest Receivable Net position	\$ 3,335,046 25,217 3,360,263
Equity of internal pool participants Equity of external pool participants Net position	\$ 1,601,411 1,758,852 3,360,263
Statement of changes in net position: Net position at July 1, 2018 Net change in investments by pool participants Net position at June 30, 2019	\$ 3,412,272 (52,009) 3,360,263

## Special Funds and Investments

In addition to the County Treasurer's investment pool, certain specific funds and investments are managed by contracted financial institutions and include the Industrial Revolving Loan Fund and the restricted Certificates of Participation (COPs). The investments of COPs and revenue bonds are reported as restricted cash and investments on the financial statements of the County debt service funds and the Solid Waste Enterprise Fund. The purpose of the restricted cash is to fund future long-term debt payments (\$2.0 million) and capital projects (\$4.0 million). Presented below are those deposits and investments managed by the trustee banks at June 30, 2019 (in \$000's):

	Fair Value							
	F	Revolving				_	Weighted	Credit
		Loan	Cert	ificates of			Average	Rating
		Fund	Par	ticipation		Total	Maturities (yrs)	S&P/MIS
Money market fund Cash Deposits	\$	3,875 732	\$	1,945 -	\$	5,820 732	Not applicable Not applicable	Not applicable Not applicable
	\$	4,607	\$	1,945	\$	6,552		

The County has the following recurring fair value measurements with their Special Funds and Investments as of June 30, 2019 (in 000's):

	Fair value measurements using								
			Quoted	Prices in	Signifi	cant Other	Si	gnificant	
	Fa	ir Value	Active M	larkets for	Observable		Unobservable		
	at		Identica	al Assets	Inputs			Inputs	
	June 30, 2019		(Le	(Level 1)		(Level 2)		(Level 3)	
Investments by fair value level									
Money market funds	\$	5,820	\$	-	\$	5,820	\$	-	
Total Investments Measured									
at Fair Value Level	\$	5,820	\$		\$	5,820	\$		

### **NOTE 3 – RECEIVABLES**

Taxes and accounts receivable balances of the County's major individual funds, nonmajor and internal service funds in the aggregate, and discretely presented component units, including the applicable allowance for uncollectible accounts are as follows (in \$000's):

Receivables - Governmental Activities		eneral Fund	Su	tal Health bstance use Fund	Cap Outlay		Gove	Other ernmenta Funds	1 5	nternal Service Funds		Allowance for Uncollectible	G	Total overnmental Activities
Taxes - gross	\$	32,597	\$	-	\$	-	\$	3,249	\$	-		\$ (717)	\$	35,129
Accounts		6,492		857		404		2,937		1,212		-		11,498
Interest		2,623		729		494		1,217		627		-		5,690
Loan receivable		85		- - 447		-		36,205		-		-		36,290
Due from other agencies		41,109		5,417			· —	13,164					- —	59,690
Total Receivables	\$	82,906	\$	7,003	\$	494	\$	56,772	\$	1,839		\$ (717)	\$	148,297
Receivables -							Solid		CSA Flag (		Α	llowance for	Bu	Total siness-type
<b>Business-type Activities</b>		Hospit	tal	Airp	ort	٧	Vaste	•	Sew	er	Ur	collectible		Activities
Accounts Interest Due from other agencies		\$ 412, 111,	825 731 990	\$	305 10 1,233	\$	, -	341 \$   26   -		6 : 4 -	\$	(342,073) - -	\$	72,704 871 113,223
Gross receivables	-	\$ 525.	546	\$	1,548	\$	1,7	767 \$		10	\$	(342,073)	\$	186,798

## **NOTE 4 – REVENUE RECOGNITION**

The governmental funds report a deferred inflow of resources as unavailable revenues in connection with receivables for revenues not considered available to liquidate liabilities of the current period. Governmental and enterprise funds also report an unearned revenue to defer revenue recognition in connection with resources that have been received, but not yet earned.

At June 30, 2019, the various components of deferred inflows of resources – unavailable revenues and unearned revenue reported were as follows (in \$000's):

Governmental Activities:		ıavailable	 <u>Jnearned</u>	Total		
General fund:		_	 _		_	
Property taxes receivable – secured	\$	56,978	\$ -	\$	56,978	
Property taxes receivable – unsecured		4,560	-		4,560	
Due from other governmental agencies		11,916	-		11,916	
Grants received prior to meeting all eligible						
requirements		-	28,912		28,912	
Others		1,547	-		1,547	
Mental Health and Substance Abuse fund:						
Due from other governmental agencies		602	-		602	
Other Gov. funds and Internal Service funds:						
Due from other governmental agencies		3,915	-		3,915	
Others		424	-		424	
Property taxes receivable-unsecured		547			547	
	\$	80,489	\$ 28,912	\$	109,401	
Business-Type Activities:			 Inearned		Total	
Hospital			\$ 2,207	\$	2,207	
Airport			687		687	
			\$ 2,894	\$	2,894	

## NOTE 5 - INTERFUND TRANSACTIONS AND BALANCES

## **Due to and Due from Other Funds**

Due to and due from other funds represents short-term borrowing between funds and regular services and supplies provided but not settled at year-end. The composition of interfund balances as of June 30, 2019, is as follows:

Receivable Fund	Payable Fund	Amount		
General Fund	General Hospital Fund Mental Health and Substance Abuse Fund Other Governmental Funds	\$	37,513 31,861 2,876,350 2,945,724	
Mental Health and Substance Abuse Fund	General Fund Other Governmental Funds		1,095,484 9,487 1,104,971	
Other Governmental Funds	General Fund Other Governmental Funds Stockton Metropolitan Airport Fund		18,806 10,879 8,308 37,993	
	Total Governmental Funds	\$	4,088,688	
Internal Service Funds	General Hospital Fund Stockton Metropolitan Airport Fund Solid Waste Fund Internal Service Funds General Fund Mental Health and Substance Abuse Fund Other Governmental Funds	\$	359,062 6,826 11,675 184,224 2,209,798 106,734 473,021	
	Total Internal Service Funds	\$	3,351,340	
General Hospital Fund	General Fund	\$	642,434	
Solid Waste Fund	Other Governmental Funds		250,000	
	Total Enterprise Funds	\$	892,434	
Total		\$	8,332,462	

## NOTE 5 – INTERFUND TRANSACTIONS AND BALANCES (Continued)

### Advances to/from Other Funds

Receivable Fund	Payable Fund	 Amount	
General Fund	Other Governmental Funds Stockton Metropolitan Airport Enterprise Fund	\$ 4,721,307 717,004	
		 5,438,311	
County Capital Outlay Fund	General Fund	321,462	
Other Governmental Funds	Other Governmental Funds	 704,503	
		\$ 6,464,276	

The Advances from the General Fund to the Stockton Metropolitan Airport Enterprise Fund in the combined amount of \$717,004 were for the purpose of refinancing the outstanding Airport leases and to provide initial funding for expenses related to a federal grant application. The advances carry annual debt service payments of \$354,812 and are expected to be repaid in full in June 2020.

The Advances from the General Fund to the Other Governmental Funds in the amount of \$4,721,303 are to fund capital asset improvements and other long-term projects. Payments on the advances are made from receipts of charges for services. There is no set payment schedule and the General Fund is expected to be repaid by future revenues of the Other Governmental Funds when funds are available.

### **Interfund Transfers**

During the course of normal operations, the County has numerous transactions between funds as a result of labor negotiations, new funding resources, new projects, debt service payments, etc. Those transfer transactions are summarized below (in \$000's):

(in \$000's) Transfer from	Transfer to	Amount			
General Fund	General Hospital Fund Stockton Metropolitan Airport Fund Mental Health and Substance Abuse Fund	\$	2,138 640 3,806		
	Internal Service Funds County Capital Outlay Fund Other Governmental Funds		11,311 12,375 8,568		
	Other Governmental Funds		38,838		
Mental Health and Substance Abuse Fund	General Fund County Capital Outlay Fund		1,715 75		
County Capital Outlay Fund	Internal Service Funds		1,790 40		
Other Governmental Funds	General Fund		19,340		
	County Capital Outlay Fund Other Governmental Funds		310 1,900		
			21,550		
		\$	62,218		

## NOTE 6 - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows (in \$000's):

		Balance e 30, 2018	Additions	F	Retirement	insfers & ustments	Balance e 30, 2019
Government Activities							
Capital assets, not being depreciated							
Land	\$	14,261	\$ -	\$	-	\$ -	\$ 14,261
Construction in progress		6,224	_		_	-	6,224
Total capital assets, not being depreciated		20,485			_	-	20,485
, , ,			*				
Capital assets, being depreciated							
Structure and improvements		452,094	7,860		_	_	459,954
Furniture and equipment		114,809	7,355		(3,511)	_	118,653
Capitalized leases		22,285	1,804		(1,882)	_	22,207
Other capitalized assets		8,742	-		(1,202)	_	8,742
Infrastructure		522,890	43,822		_	_	566,712
Total capital assets, being depreciated	_	,120,820	60,841		(5,393)	 	 1,176,268
rotal capital accosts, solling acproclated		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	- 00,011		(0,000)		 1,170,200
Less accumulated depreciation for:							
Structure and improvements		194,460	9,991		_	_	204,451
Furniture and equipment		81,987	7,400		(3,365)	_	86,022
Capitalized leases		11,868	2,279		(1,887)	_	12,260
Other capitalized assets		8,742	2,219		(1,007)		8,742
Infrastructure			17 011		-	-	
		235,315 532,372	17,911 37,581		(5,252)	 	 253,226 564,701
Total depreciation		332,372	37,301		(5,252)	 	 304,701
Total capital assets, being depreciated, net		588,448	23,260		(141)		 611,567
Government activities capital assets, net	\$	608,933	\$ 23,260	\$	(141)	\$ _	\$ 632,052
Business-type Activities							
Capital assets, not being depreciated							
Land	\$	4,663	\$ -	\$	-	\$ -	\$ 4,663
Construction in progress		27,031	16,666		(580)	(3,617)	39,500
Total capital assets, not being depreciated		31,694	16,666		(580)	(3,617)	44,163
Capital assets, being depreciated							
Structure and improvements		197,764	10,295			3,617	211,676
Furniture and equipment		94,082	6,022		(192)	-	99,912
Capital leases		2,976	986		-	-	3,962
Infrastructure		7,787			-		7,787
Total capital assets, being depreciated		302,609	17,303		(192)	3,617	323,337
Less accumulated depreciation for:							
Structure and improvements		120,843	5,180		-	-	126,023
Furniture and equipment		39,675	9,909		(48)	-	49,536
Capital leases		1,972	246		-	-	2,218
Infrastructure		3,108	312			-	3,420
Total depreciation		165,598	15,647		(48)	-	181,197
Total capital assets, being depreciated, net		137,011	1,656		(144)	3,617	142,140
Business-type activities capital assets, net	\$	168,705	\$ 18,322	\$	(724)	\$ 	\$ 186,303

## NOTE 6 - CAPITAL ASSETS (Continued)

Depreciation expense was charged to governmental functions as follows (in \$000's):

	 Amount
General government	\$ 3,837
Public protection	5,642
Public ways and facilities	18,437
Health and sanitation	1,399
Public assistance	1,740
Education	19
Recreation and culture	544
Depreciation on capital assets held by the	
County internal service funds is charged to the	
various functions based on their usage of the assets	 5,963
Total depreciation expense - governmental activities	\$ 37,581

Depreciation expense was charged to business-type functions as follows (in \$000's):

	<i>H</i>	Amount
General Hospital enterprise	\$	11,628
Airport enterprise		1,963
Solid Waste enterprise		1,744
CSA 31 - Flag City		312
Total depreciation expense – business-type functions	\$	15,647

## **NOTE 7 - LONG-TERM LIABILITIES**

The following is a schedule of long-term debt as of June 30, 2019 (in \$000's):

## **Governmental Activities:**

		Balance e 30, 2018 Additions			De	ductions	_	Balance e 30, 2019	Amounts Due Within One Year	
Certificates of participation	\$	79,865	\$	-	\$	4,605	\$	75,260	\$	4,715
Add: Issuance premium on COPs		14,514		-		1,037		13,477		1,037
Notes from direct borrowings		1,451		-		86		1,365		89
Capital leases - Financed purchase of	а	9,840		1,803		3,106		8,537		2,747
Total	\$	105,670	\$	1,803	\$	8,834	\$	98,639	\$	8,588

## **Business-Type Activities:**

	_	Balance e 30, 2018	Add	ditions	Dec	ductions	_	alance 30, 2019	Due Within One Year	
Revenue refunding bonds Add: Issuance premium on revenue	\$	7,750	\$	-	\$	195	\$	7,555	\$	175
refunding		563		-		23		540		23
Solid Waste System Facilities Project C	;	6,495		-		1,605		4,890		1,565
Issuance premium on COP		499		-		125		374		125
direct										
placements		13,623		-		6,842		6,781		5,905
Capital leases - Financed purchase of a		752	986		313		1,425		370	
Total	\$	29,682	\$	986	\$	9,103	\$	21,565	\$	8,163

## **NOTE 7 – LONG-TERM LIABILITIES** (Continued)

### A. Capital Leases

The County has entered into long-term capital leases agreements under which the related equipment will become the property of the County when all terms of the lease agreements are met. Equipment under capital leases includes the following:

	Go	vernmental Activities	Business-Type Activities			
Equipment Less: accumulated depreciation	\$	22,208 12,260	\$	3,963 2,218		
Net Value	\$	9,948	\$	1,745		

## B. Certificates of Participation, Revenue Bonds, and Notes Payable

## **Certificates of Participation**

The County had the following Certificates of Participation (COPs) issues outstanding at June 30, 2019:

Project Name	Issuance Date	Issue Amount	Year-End Balance
Governmental Activities: 2017 County Administration Building Refunding Total Governmental Activities	August 22, 2017	\$ 79,865,000 \$ 79,865,000	\$ 75,260,000 \$ 75,260,000
Business-Type Activities:			
Solid Waste System Facilities Project (including refunding) 2012 San Joaquin General Hospital Refunding Total Business-Type Activities	July 23, 2014 November 16, 2012	\$ 12,655,000 \$ 43,755,000 \$ 56,410,000	\$ 4,890,000 \$ 5,810,000 \$ 10,700,000

All Certificates of Participation were issued by the San Joaquin County Public Facilities Financing Corporation. According to the official statements of the COPs, all proceeds from the issuance are held and maintained by a Trustee Bank (Trustee) for the County Treasury. The Trustee invests the proceeds in demand or time deposits of any bank authorized to accept deposits of public funds, and/or in permitted investments as authorized by the County. Interest or profits on such investments received by the Trustee are, prior to the completion of the acquisition, construction, and installation of the project, deposited in the Project Fund and thereafter are deposited in the Interest Fund. Costs of the acquisition and construction of the project are paid by the Trustee from the Project Fund, upon the County's authorization. Once the project is completed, the remaining funds in the Acquisition and Construction Fund, if any, are transferred to the County's proper funds or to the debt service funds.

The 2012 County of San Joaquin Refunding COPs (General Hospital Project) are recorded in the San Joaquin General Hospital Enterprise Fund. The COPs were issued on November 16, 2012 with an average interest rate of 2.37 percent to advance refund the then outstanding 1999 San Joaquin General Hospital Refunding COPs with an average interest rate of 4.9 percent, which were issued to refund the 1993 San Joaquin General Hospital Expansion Project. The refunded COPs were paid off in November 2012. The 2012 refunding COP matures in 2020 with principal payments ranging from \$5,810,000 to \$6,695,000.

## **NOTE 7 – LONG-TERM LIABILITIES** (Continued)

## B. Certificates of Participation, Revenue Bonds, and Notes Payable (Continued)

## **Certificates of Participation (Continued)**

The hospital's COP is a direct placement and it contains a subjective acceleration clause that allows the debt to become immediately due and payable in full.

The 2017 County Administration Building Project Refunding COPs are recorded as the liabilities of the Governmental Activities on the statement of net position. The debt service transactions and the fund balance of the reserve are recorded in the County Debt Service Fund. The portion of the proceeds that are used for the construction of the County administration building is recorded in the County Capital Outlay Fund. All activities are also included in the Governmental Activities on the statement of net position.

The 2017 Refunding COPs were issued on August 22, 2017, with an average interest rate of 5 percent, to prepay and defease all of the outstanding principal amount of the 2007 County Administration Building Project COPs, issued on May 23, 2007, with an average interest rate from 4.75 percent to 5.0 percent, and pay the costs of financing, including the premium for the Policy and Reserve Policy. The certificates mature in 2031 with principal payments ranging from \$165,000 to \$8,045,000.

The 2003 Solid Waste System Facilities Projects COPs are recorded in the Solid Waste enterprise fund. These Refunding Revenue COPs (\$8,855,000 Tax-Exempt and \$3,800,000 Taxable) were issued on August 6, 2014, with an average interest rate of 5.0 percent to prepay all of the outstanding COPs that were issued on May 8, 2003, with an average interest rate of 6.5 percent to advance refund the outstanding COPs issued in 1994, current refund the outstanding COPs issued in 1991, and provide approximately \$17 million to fund various Solid Waste System Facilities projects. These Refunding Revenue COPs are repaid from the net revenues of the County's solid waste system operations in accordance with the COP agreements. The improvement of real property is recognized in the Solid Waste Enterprise Fund. The certificates mature in 2022 with principal payments ranging from \$1,565,000 to \$1,705,000.

Repayments made by the County to the Trustee are held in trust by the Trustee Bank in the Interest Fund or the Base Rental Fund for the benefit of the County, but are irrevocably pledged to the Trustee for the benefit of the owners of the COP. The funds are used for the payment of interest and principal evidenced by the COPs.

### **Revenue Bonds**

The County had the following Revenue Bonds issues outstanding at June 30, 2019:

Project Name	Issuance Date	Issue Amount	Year-End Balance		
2018 County Service Area No. 31 Revenue Refunding	February 27, 2018	\$ 7.750.000	\$ 7.555,000		
revenue retailaing	1 Columny 21, 2010	\$ 7,750,000	\$ 7,555,000		

The 2019 County of San Joaquin Revenue Refunding Bonds (CSA No. 31) are recorded as the liabilities of the CSA 31 Flag City enterprise funds on the proprietary funds statement of net position.

## NOTE 7 - LONG-TERM LIABILITIES (Continued)

## B. Certificates of Participation, Revenue Bonds, and Notes Payable (Continued)

## **Revenue Bonds** (Continued)

The County has pledged future wastewater service revenues, net of specified operating expenses, to repay \$7.75 million in revenue bonds refunded in February 2018. The bonds are payable solely from wastewater customer net revenues and are payable through 2043. These 2019 Revenue Refunding Bonds (\$6,515,000 Tax-Exempt and \$1,235,000 Taxable) were issued on February 27, 2018, with an average interest rate of 5 percent, to prepay the outstanding 2007 County Service Area No. 31 Project COPs, with an average interest rate from 4.10 percent to 5.8 percent, refinance a loan made by the County to County Service Area No. 31, fund a debt service Bond Reserve Fund, and pay costs of issuance incurred in connection with the issuance, sale and delivery of the 2019 Bonds. These Refunding Revenue Bonds are repaid by revenues received by the County from its ownership and operation of the CSA No. 31 sanitary sewer system in accordance with the Bond agreements. The Refunding Bonds mature in 2043 with principal payments ranging from \$125,000 to \$525,000. The total principal and interest remaining to be paid on the bonds is \$7,555,000. Principal and interest paid for the current year and total customer net revenues were \$539,156 and \$1,225,914, respectively.

## **Notes Payable**

The County Maintenance District of Shaded Terrace (Special Revenue Fund) entered into agreement with the United States Department of Agriculture (USDA) for a loan of \$300,000 in 2000-01. The loan, along with the grants received from the USDA, were used to finance certain capital improvements to the water systems of the District. As of June 30, 2019, the outstanding principal balance on the Shaded Terrace loan totaled \$226,000.

In fiscal year 2004-05, the County settled a lawsuit that was filed by H.D. Arnaiz, LTD, a California limited partnership (HDAL). This lawsuit involved the HDAL's rights to lease certain real property around the Airport area. The settlement requires the County to make an annual payment of \$132,115 between August 2005 and August 2029 (Promissory Note). In addition, the County is to make an annual property tax-based payment between September 2005 and September 2029 (Tax-based agreement). The tax-based payment is to be calculated each year and to be paid only if a certain threshold is met. The sum total of the payments under the promissory note payment and the tax-based agreement, in the aggregate is not to exceed \$4.0 million prior to 2029. The County reports the note liability (\$2.0 million total) in the Casualty Insurance Fund, an internal service fund. As of June 30, 2019, the outstanding principal balance was \$1,138,891.

The Arnaiz note payable is a direct borrowing and it contains a subjective acceleration clause that allows the debt to become immediately due and payable in full.

In October 2016, the Hospital entered into a property lease agreement with RBL Manteca LLC (lessor) for real property located at 279-285 Spreckels Avenue, Manteca, California. In November 2018, RBL Manteca LLC sold the property to Manteca Corners, LLC. In connection with the operating lease, certain leasehold improvements were made to the property and financed by the lessor. The terms of the financing require the Hospital pay \$12,557 per month over the ten-year term of the lease. As a result, the Hospital recognized a total liability of \$1,131,056, which represents the principal on the leasehold improvement liability. Interest accrues annually at 6 percent, and is paid monthly, with the related operating lease payment. The total cost of these improvements has been classified as improvements in the Statement of Net Position. The lease agreement contains a provision that in an event of default the liability becomes immediately due and payable in full. As of June 30, 2019, the outstanding principal balance was \$970,974.

## NOTE 7 – LONG-TERM LIABILITIES (Continued)

## B. Certificates of Participation, Revenue Bonds, and Notes Payable (Continued)

## **Debt Service Requirements**

Debt service requirements on long-term debt at June 30, 2019, are as follows (in \$000):

## **Governmental Activities:**

		cates of ipation		om direct wings	Capital leases				
Year Ended June 30	Principal	Interest	Principal	Interest	Principal	Interest			
2020	\$ 4,715	\$ 3,561	\$ 89	\$ 60	\$ 2,747	\$ 258			
2021	4,950	3,320	94	57	2,427	171			
2022	5,195	3,066	98	53	1,809	94			
2023	5,460	2,800	101	48	870	42			
2024	5,730	2,520	106	44	564	16			
2025-2029	33,305	7,885	603	146	120	2			
2030-2034	15,905	687	184	38	-	-			
2035-2039	-	-	73	16	-	-			
2040-2043	_	_	17	1	-				
	75,260	23,839	1,365	463	8,537	583			
Add premium	13,477								
Total Debt	\$ 88,737	\$ 23,839	\$ 1,365	\$ 463	\$ 8,537	\$ 583			

## **Business-Type Activities:**

		_	,			0 ""	,									
		Revenue		nding		Certific			b	borrowings and direct						
		bor	nds			Participation				place	ment	S	Capital leases			
Year Ended June 30	Р	rincipal	lı	nterest	Р	rincipal	In	terest	Р	rincipal	In	terest	Р	rincipal	Int	erest
2020	\$	175	\$	364	\$	1,565	\$	229	\$	5,905	\$	125	\$	370	\$	46
2021		180		357		1,620		166		101		50		264		35
2022		190		349		1,705		85		107		44		257		26
2023		200		342		-		-		114		37		267		17
2024		205		333		-		-		121		30		178		8
2025-2030		1,185		1,508		-		-		433		44		89		2
2030-2034		1,520		1,173		-		-		-		-		-		-
2035-2039		1,950		741		-		-		-		-		-		-
2040-2044		1,950		201						-						
		7,555		5,368		4,890		480		6,781		330		1,425		134
Add premium		540				374						-				
Total Debt	\$	8,095	\$	5,368	\$	5,264	\$	480	\$	6,781	\$	330	\$	1,425	\$	134

## **NOTE 7 – LONG-TERM LIABILITIES** (Continued)

## C. Other long-term liabilities

The following is a schedule of other long-term liabilities as of June 30, 2019 (in 000's):

### **Governmental Activities:**

					Α	mount				
	_	Balance e 30, 2018	A	dditions	De	ductions	_	Balance e 30, 2019	Du	mounts e Within ne Year
Compensated absences Estimated claims	\$ \$	31,373 61,164 92,537	\$	30,186 5,649 35,835	\$	31,373 - 31,373	\$ \$	30,186 66,813 96,999	\$	26,959 - 26,959
Business-Type Activities:	_	Balance e 30, 2018_	A	dditions	De	eductions	_	Balance e 30, 2019	Du	mounts e Within ne Year
Landfill closure and postclosure Compensated absences	\$	16,980 9,019 55,681	\$	12,526 9,713 22,239	\$ \$	9,019 9,019	\$ \$	29,506 9,713 39,219	\$	8,723 8,723

Estimated claims are liquidated by the internal service funds. Compensated absences are generally liquidated by the General Fund and related Special Revenue Funds, Capital Leases are liquidated by the General Fund, Special Revenue Funds and Internal Service Funds.

## **NOTE 8 - LEGAL DEBT MARGIN**

California Government Code Section 29909, together with Revenue and Taxation Code Section 135, limits the County's ability to raise resources through the issuance of debt to finance acquisitions or construction of County facilities. The computation of the debt limitation and legal debt margin is presented below:

Net assessed value fiscal year 2018-19	\$ 75,607,299,307				

Legal Debt Limit – 1 1/4% of total assessed value Amount of debt applicable to debt limit: 945,091,241

## Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of taxexempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the County performed calculations of excess investment earnings on various bonds and financings and at June 30, 2019, does not expect to incur a significant liability.

### NOTE 9 – LANDFILL CLOSURE AND POSTCLOSURE LIABILITY

State and Federal laws and regulations require the County to place a final cover on its landfills when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, GASB Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs, requires a portion of these closure and postclosure care costs to be recognized as an operating expense in each period of operation, based on landfill capacity used. The County is also required by State and Federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care.

The County uses the Solid Waste Closure Fund, reported within the Solid Waste Enterprise Fund, to account for the contributions, as well as the landfill closure and postclosure costs.

At June 30, 2019, the landfill closure and postclosure care liability (\$29.5 million) represents the cumulative amount reported to date based on the cumulative usage of the landfills' capacity, minus the cash payments made. The remaining estimated cost of closure and postclosure care of \$143.8 million will be recognized as the remaining estimated capacities are filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2019. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

Prior year deposits and interest earned exceed the minimum closure fund balance required by the State, therefore, no transfers into the closure fund were made in fiscal year 2018-19. The funds available for landfill closure and postclosure remain at \$5.1 million, which leaves approximately \$24.4 million to be funded in future years. Two of the County's four landfills have been closed. The remaining two landfills are Foothill and North County. Foothill received a permit revision in prior years which increased the height and capacity of the landfill, thereby extending its operation until 2092. Foothill is at 7 percent capacity. North County will be operative until 2049 and is at 16 percent capacity.

The County is required by State and Federal laws and regulations to make annual contributions and/or provide an alternative funding mechanism to finance closure and postclosure costs. The County funds closure and postclosure costs with a combination of pledge of revenue agreements and restricted cash.

## **NOTE 10 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters; and employees' health. To effectively manage those risks and control costs, the County established self-insurance programs for casualty, workers compensation, unemployment compensation, medical insurance, and dental insurance (June 1982). Under these programs, the County provides coverage for up to a \$1,000,000 for each general liability and malpractice claim, \$25,000 for each property damage claim, \$25,000 for each public official performance claim, \$375,000 for health insurance coverage, and \$3,000 for dental insurance coverage per covered life per year. The County also joins together with other public agencies in the State through the California State Association of Counties (CSAC) – Excess Insurance Authority (EIA) to obtain general liability and malpractice insurance coverage for claims in excess of the coverage provided by the County up to \$25 million and \$21.5 million, respectively. The County also purchases commercial stop loss insurance for the health insurance coverage in excess of the County covered portion. Settled claims have not exceeded the EIA coverage or the commercial insurance coverage in any of the past three fiscal years.

## NOTE 10 - RISK MANAGEMENT (Continued)

The County, prior to fiscal year 2003-04, obtained the workers compensation insurance through CSAC's EIA Primary Workers' Compensation program. The program provided for first dollar coverage for the County on a pooled basis with aggregate stop loss coverage in place to provide a unique "guaranteed cost" feature. Effective fiscal year 2003-04, the County reverted back to the self-insurance program and only secured the excess coverage through the Excess Workers' Compensation Program of CSAC's EIA.

All funds of the County participate in the programs and make payments to the insurance funds based on the actuarial estimates of the amounts needed to pay prior- and current-year claims and to establish a reserve for catastrophic losses.

Based on the most recent actuarial studies (December of 2017), the full value of the County's unpaid casualty (general liability and malpractice liability) liabilities and the workers compensation program liabilities at June 30, 2019, were estimated at a discounted value of \$23.1 million and \$36.8 million, respectively, using the discount rate of 2.0 percent. These actuarially determined liabilities include the unpaid loss adjustment expenses.

In the opinion of management, the total assets in the insurance funds were sufficient to cover the actuarially determined claim liabilities, premium, and administration cost as of June 30, 2019.

The insurance funds had the following net position at June 30, 2019 (in \$000's):

	Net	t Position
Casualty Insurance	\$	(5,116)
Workers' Compensation Insurance		907
Health Insurance		6,414
Medical Malpractice Insurance		3,665
Dental Insurance		3,790
Unemployment Insurance		5,062
Total	\$	14,722

Changes in the insurance funds' claim liabilities for fiscal years 2017-18 and 2018-19 were (in \$000's):

	Casualty	Con	Workers' npensation	Health Insurance	dical Mal surance	Dental Insurance	Uner	mployment		Total
Balance at June 30, 2017	\$ 10,546	\$	33,319	\$ 6,105	\$ 4,489	\$ 279	\$	272	\$	55,010
Claims and changes in estimates for FY 2017-18	6,779		13,334	42,765	1,683	5,483		1,313		71,357
Less: claim payments	(3,029)		(11,623)	(42,470)	 (1,220)	(5,488)		(1,373)	_	(65,203)
Balance at June 30, 2018	14,296		35,030	6,400	4,952	274		212		61,164
Claims and changes in estimates for FY 2018-19	10,055		13,438	35,894	710	5,544		950		66,591
Less: claim payments	(6,089)		(11,636)	(35,882)	 (823)	(5,530)		(982)	_	(60,942)
Balance at June 30, 2019	\$ 18,262	\$	36,832	\$ 6,412	\$ 4,839	\$ 288	\$	180	\$	66,813

### **NOTE 11 – OPERATING LEASES**

The County has several operating lease agreements, with original terms ranging from one to 15 years, for leased office space and equipment for County departments. There are no material restrictions imposed by these agreements. The minimum rental payments required under the operating lease commitments at June 30, 2019, are (in \$000's):

Year Ended	F	Primary
June 30,	Go	vernment
2020	\$	4,084
2021		3,891
2022		3,117
2023		2,748
2024		2,611
Thereafter		25,221
	\$	41,672

Total rent expense under operating lease agreements during the year ended June 30, 2019, was approximately \$4.0 million.

## NOTE 12 - RENTAL INCOME UNDER OPERATING LEASES

The following is a schedule by years of minimum future rental income on noncancelable operating leases as of June 30, 2019 (in \$000's). These operating leases, for various real property, contain no material restrictions. All are to be paid to the Stockton Metropolitan Airport Enterprise Fund.

Year Ended		
June 30,	<u> </u>	Amount
2020	\$	986
2021		919
2022		844
2023		786
2024		733
Thereafter		12,056
	\$	16,324

Total rental income under operating lease agreements during the year ended June 30, 2019, was \$1,192,880.

## NOTE 13 - FUND BALANCES

Fund balances:	Genera Fund	ı <u> </u>	Mental Hea Substance Al Fund		County Capital Outlay Fund		Other Funds		Total
Nonspendable:									
Inventory	\$	-	\$ 192	,770	\$ -	\$	657,305	\$	850,075
Advances	5,438,	311		-	321,462		704,503		6,464,276
Loans receivable	85,	000		-			-		85,000
Total Nonspendable	5,523,	311	192	,770	321,462		1,361,808		7,399,351
Restricted for:									
General government services	973,	982		-	-		1,572		975,554
Public protection services	32,294,	817		-	-		51,305,471		83,600,288
Emergency medical services	5,766,	184		-	-		-		5,766,184
Agricultural services	2,462,	442		-	-		-		2,462,442
Community services	22,387,	520		-	-		3,224,582		25,612,102
Health and sanitation services	21,151,	103	135,442	,952	-		732,537	1	57,326,592
Parks and recreation services	729,	990		-	-		-		729,990
Road projects and maintenance		-		-	-		53,157,832		53,157,832
Fish and game programs		-		-	-		163,242		163,242
County facilities		-		-	-		40,172,764		40,172,764
Rabies treatment		-		-	-		179,237		179,237
County headstart		-		-	-		45,439		45,439
Library programs		-		-	-		6,944,706		6,944,706
Narcotics enforcement		-		-	-		194,698		194,698
Recorder's Equipment Automation		-		-	-		5,805,736		5,805,736
Local Innovation		-		-	_		574,783		574,783
Whole Person Care program		-		-	-		1,898,743		1,898,743
Community Development Loan programs		-		-	-		49,858,645		49,858,645
Community Infrastructure		-		-	_	:	26,406,084		26,406,084
Lighting district maintenance		-		-	-		1,387,412		1,387,412
Service areas maintenance		-		-	-		8,506,341		8,506,341
Maintenance district services		_		-	_		14,547,288		14,547,288
Flood control districts		-		-	-		4,522,540		4,522,540
Water district services		-		-	-		319,887		319,887
Improvement district services		_		-	_		641,386		641,386
Courthouse construction		-		-	-		7,235,850		7,235,850
Criminal justice construction		-		-	-		5,988,837		5,988,837
Total Restricted	85,766.	038	135,442	,952		2	83,815,612	- 5	05,024,602
Committed to:			•						
Economic development reserve	885.	239		-	_		-		885,239
Unfunded pension liability reserve	25,497	055		-	-		-		25,497,055
General reserve - emergencies	10,004,			-	-		-		10,004,255
Total Committed	36,386,	549		_	_		-		36,386,549
Assigned to:									
Budgetary deficit - subsequent year	88,290.	202		-	-		-		88,290,202
Capital projects		_		-	81,971,519		79,730		82,051,249
Airport projects		_		-	· · · -		6,705,436		6,705,436
Health and sanitation projects		-		_	-		1,015,898		1,015,898
Total Assigned	88,290,	202			81,971,519		7,801,064	1	78,062,785
Unassigned:	121,256,						(5,433,748)		15,822,446
Total Fund Balances	\$ 337,222,	294	\$ 135,635	,722	\$ 82,292,981	\$ 23	87,544,736	\$ 8	42,695,733

## NOTE 14 - DEFICIT FUND BALANCE/NET POSITION

The following funds had deficit fund balances at June 30, 2019:

Justice Assistance Grant	\$ (9,444)
(Nonmajor Special Revenue Fund)  The deficit resulted from an excess in operating expenditures over revenues	
Child Support (Nonmajor Special Revenue Fund) The deficit resulted from prior year's excess expenditures over revenues	(348,544)
Northeastern San Joaquin Ground Water Banking Authority (Nonmajor Special Revenue Fund) The deficit resulted from an excess in debt service payments over revenues	(337,052)
Eastern San Joaquin Ground Water Banking Authority (Nonmajor Special Revenue Fund) The deficit resulted from an excess in operating expenditures over revenues	(483,152)
Mokelumne River Water and Power Authority (Nonmajor Special Revenue Fund) The deficit resulted from an excess in debt service payments over revenues	(2,434,499)
County Service Areas (Nonmajor Capital Projects Fund) The deficit resulted from advances due to other funds	(1,314,084)
Central Telephone ISF (Internal Service Fund) The deficit resulted from prior year's excess expenditures over revenues	(2,211,053)
Casualty Insurance ISF (Internal Service Fund) The deficit resulted from an excess in operating expenditures over revenues	(5,115,931)
	\$ (12,253,759)

Deficits in these funds are expected to be eliminated in future years through future revenues and/or transfers from other funds under the Board's discretion.

### **NOTE 15 – DEFINED BENEFIT PENSIONS**

As of June 30, 2019, the County reported total net pension liability, deferred outflows of resources and deferred inflows of resources for both the SJCERA and CalPERS Miscellaneous Plans as follows:

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
SJCERA	\$ 1,736,293,615	\$ 449,395,676	\$ 87,194,995
CalPERS	13,515,115	3,383,719	1,980,691
Total	\$ 1,749,808,730	\$ 452,779,395	\$ 89,175,686
	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
Governmental Activities Business-type activities First 5 San Joaquin Total	\$ 1,371,050,389	\$ 337,027,946	\$ 77,438,867
	375,737,178	114,979,785	11,636,447
	3,021,163	771,664	100,372
	\$ 1,749,808,730	\$ 452,779,395	\$ 89,175,686

## A. San Joaquin County Employees' Retirement Association

#### General Information about the Pension Plan

Plan Description – All full-time and part-time County employees participate in the San Joaquin County Employees' Retirement Association (SJCERA) (the Plan), a cost-sharing defined benefits retirement plan. SJCERA is administered by the Board of Retirement of the San Joaquin County Employees' Retirement Association (SJCERA) and is governed by the County Employee's Retirement Law (CERL) of 1937 (California Government Code Section 31450 et. Seq.), and the California Public Employees' Pension Reform Act of 2013 (PEPRA). The Plan's authority to establish and amend the benefit terms are set by the CERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the County of San Joaquin Board of Supervisors and/or the SJCERA Board. SJCERA is a tax-qualified plan under Section 401(a) of the Internal Revenue Code.

SJCERA publishes its own comprehensive annual financial report that includes its financial statements and required supplementary information which can be obtained by writing to SJCERA at 6 South El Dorado Street, Suite 400, Stockton, California 95202, or by calling (209) 468-2163.

Benefits Provided – SJCERA provides service retirement, disability, death and survivor benefits to eligible employees. All permanent full-time or part-time employees of the County of San Joaquin or contracting district become members of SJCERA upon employment. There are separate retirement plans for Safety and Miscellaneous member employees. Safety membership is extended to those involved in active law enforcement, fire suppression, and certain other classifications. There are two tiers applicable to Safety and Miscellaneous members separately. Those hired prior to January 1, 2013, are included in Tier 1 and those hired after that date are included in Tier 2.

The CERL and PEPRA establish benefit terms. Retirement benefits are calculated on the basis of age, average final compensation and service credit as follows:

## NOTE 15 - DEFINED BENEFIT PENSIONS (Continued)

## A. San Joaquin County Employees' Retirement Association (Continued)

## General Information about the Pension Plan (Continued)

## Safety Members

Safety members hired prior to January 1, 2013 (Tier 1), are eligible to retire once they attain the age of 50 and have acquired 5 or more years of retirement service credit and have passed the tenth anniversary of their membership in SJCERA. A member with 20 years of service is eligible to retire regardless of age. Safety members who are first hired on or after January 1, 2013 (Tier 2), are eligible to retire once they have attained the age of 50, and have acquired five years of retirement service credit or after attaining age 70, regardless of service.

Safety member benefits for Tier I are calculated pursuant to the provisions of California Government Code Section 31664.1. The service retirement benefit payable is equal to the final compensation multiplied by the percentage from Section 31664.1. The percentage of final compensation may not exceed 100 percent. Safety member benefits for those who are first hired on or after January 1, 2013, are calculated pursuant to the provision of California Government Code Section 7522.25(d). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.25(d).

### Miscellaneous Members

Miscellaneous members hired prior to January 1, 2013 (Tier 1), are eligible to retire once they attain the age of 50 and have acquired 5 or more years of retirement service credit and have passed the tenth anniversary of their membership in SJCERA. A member with 30 years of service or upon reaching age 70 with no service requirement is eligible to retire regardless of age. Miscellaneous members who are first hired on or after January 1, 2013 (Tier 2), are eligible to retire once they have attained the age of 52 and have acquired five years of retirement service credit or after attaining age 70, regardless of service.

Miscellaneous member benefits for Tier I are calculated pursuant to the provisions of California Government Code Section 31676.14. The service retirement benefit payable is equal to the final compensation multiplied by the percentage from Section 31676.14. Miscellaneous member benefits for those who are first hired on or after January 1, 2013, are calculated pursuant to the provision of California Government Code Section 7522.25(d). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.25(d).

Maximum monthly retirement allowance is 100 percent of final average compensation for all tiers.

For Tier I members, final average compensation consists of the highest average compensation earned during any 12 consecutive months of the Member's employment. For Tier 2 members, highest average compensation will be based on the highest 36 consecutive months rather than 12 months.

The service retirement benefit will be paid monthly beginning at retirement and for the life of the member. If the member selects the unmodified benefit form, in the event of the member's death, 60 percent of the benefit will continue for the life of the member's spouse, or to the age of majority of dependent minor children if there is no spouse. In the event there is no surviving spouse or minor children, any unpaid remainder of the member's accumulated contributions will be paid to the member's designated beneficiary.

## NOTE 15 - DEFINED BENEFIT PENSIONS (Continued)

## A. San Joaquin County Employees' Retirement Association (Continued)

## General Information about the Pension Plan (Continued)

Contributions – The County of San Joaquin, contracting districts, and active members are required by statute to contribute to the retirement plan based upon actuarially determined contribution rates (percentage of covered salary) adopted by the Board of Retirement. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25, and 7522.30 for active members. The contribution requirements are established and may be amended by the SJCERA Board pursuant to Article 1 of the CERL, which is consistent with the Plan's actuarial funding policy. The contribution rates are adopted annually based upon recommendations received from SJCERAs' independent actuary after the completion of the annual actuarial valuation. The combined active member and employer contribution rates are expected to finance any unfunded accrued liability. Participating employers may pay a portion of the active members' contributions through negotiations and bargaining agreements.

The composite total employer contribution rate for General and safety members combined for the measurement date ended December 31, 2017 ranged from 44.31 percent to 47.91 percent and 34.48 percent for Tier I and Tier II, respectively, of covered payroll. For the year ended June 30, 2019, the County was required to contribute \$106,991,010 to the Plan.

## Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

At June 30, 2019, the County reported a liability of \$1,736,293,615 for its proportionate share of the net pension liability (including the First 5 San Joaquin discretely presented component unit). The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018 rolled forwarded to December 31, 2018 using standard update procedures. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2018, the County's proportion was 93.51 percent, which was a decrease of 0.234 percent from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the County recognized pension expense of \$285,960,295.

## NOTE 15 – EMPLOYEE RETIREMENT SYSTEM (Continued)

## A. San Joaquin County Employees' Retirement Association (Continued)

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Deferred Outflows of Resources		erred Inflows Resources
Pension Contributions Subsequent to the Measurement Date	\$ 106,991,010	\$	-
Changes in Proportion	34,596,082		34,600,523
Change of Assumptions	93,858,155		-
Differences between Expected and Actual Experience	20,850,878		45,494,775
Change in Employer's Proportion and Differences between the Employer's Contributions and the Employer's Proportionate Share of Contributions	2,727,242		7,099,697
Net Differences between Projected and Actual Earnings on Plan Investments	190,372,309		
Total	\$ 449,395,676	\$	87,194,995

\$106,991,010 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended		
June 30,		
2020	<del></del> \$	62,910,621
2021		63,694,232
2022		64,628,486
2023		63,976,332
Total	\$	255,209,671

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## A. San Joaquin County Employees' Retirement Association (Continued)

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

Actuarial Assumptions – The total pension liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date Measurement Date	January 1, 2018 December 31, 2018
Actuarial Assumptions:	
Amortization growth rate	3.15%
Inflation	2.90%
Projected salary increase	3.15%
Investment rate of return	7.25%
Mortality	
·	Gender distinct tables from
	CALPERS' 2013 experience
	study with generational
	mortality improvements
	projected from 2009 using
	Projection Scale MP-2015

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and projected arithmetic real rates of return for each major asset class used in the derivation of the long-term expected investment rate of return assumption as of December 31, 2018, are summarized in the table below:

Asset Class	Target Allocation
Global Public Equities	30.00%
Stable Fixed Income	10.00%
Credit	14.00%
Risk Parity	14.00%
Private Appreciation/Real Estate-Private Manager	12.00%
Crisis Risk Offset (CRO)	20.00%
Short-Term Investments/Cash/Cash Equivalents	0.00%
Total	100.00%

## [1] Excludes inflation

Change in assumption – For the 2018 measurement date, the discount rate decreased from 7.40% to 7.25%.

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## A. San Joaquin County Employees' Retirement Association (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25 percent as of December 31, 2018. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made based on the current contribution rate and that employer contributions will be made at the end of each pay period based on the actuarially determined contribution rates. For this purpose, only the employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service cost for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included.

Based on those assumptions, SJCERA's fiduciary net position was projected to be available to make all the projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability, calculated using the discount rate, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease 6.25%	Discount Rate 7.25%			1% Increase 8.25%		
County's proportionate share of the net pension liability	\$ 2,300,970,308	\$	1,736,293,615	_	\$	1,248,019,906	

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued SJCERA financial reports available by writing to San Joaquin County Employees' Retirement Association, 6 South El Dorado Street, Suite 400, Stockton, California 95202 or by calling (209) 468-2163.

### B. California Public Employees' Retirement System (CalPERS)

#### General Information about the Pension Plan

The County has a closed plan to new entrants with the California Public Employees' Retirement System (CalPERS). Certain employees of the Health Care Services Department (Public Health) were members of CalPERS. This plan was closed effective June 28, 1993 and those employees became eligible to participate in SJCERA through reciprocity.

Plan Description – All qualified permanent and probationary employees are eligible to participate in the Public Agency Cost-Sharing Multiple-Employer Defined Benefit Pension Plan (Plan) administered by the California Public Employees' Retirement System (CalPERS) The Plan consists of individual rate plans (benefit tiers) within a safety risk pool (police and fire) and a miscellaneous risk pool (all other) Plan assets may be used to pay benefits for any employer rate plan of the safety and miscellaneous pools. Accordingly, rate plans within the safety or miscellaneous pools are no separate plans under GASB Statement No. 68. Individual employers may sponsor more than one rate plan in the miscellaneous or safety risk pools. The County sponsors one rate plan (one miscellaneous).

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## B. California Public Employees' Retirement System (CalPERS) (Continued)

## General Information about the Pension Plan (Continued)

Benefit provisions under the Plan are established by State statute and County resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided – CalPERS provides service retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the basic death benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for the plan are applied as specified by the Public Employees' Retirement Law. Benefit provisions and all other requirements are established State statute. Since participation in the CalPERS Cost-Sharing Plan is closed for County employees, the benefit provisions cannot be amended.

The Plan's provisions and benefits in effect at June 30, 2019, are summarized as follows:

Formula	2.0% @ 55
Benefit vesting schedule	5 years of service
Benefit payments	monthly for life
Retirement age	50-55
Monthly benefits, as a % of annual salary	2.0% - 2.7%
Required employee contribution rates	8.00%
Required employer contribution rates	23.084%

Contributions – Section 20814 of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuations process. For public agency cost-sharing plans covered by the miscellaneous risk pools, the Plan's actuarially determined rate is based on the estimated amount necessary to pay the Plan's allocated share of the risk pool's cost of benefits earned by employees during the year, and any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the year ended June 30, 2019, the active employee contribution rate is 8.00 percent of annual pay. The County's contribution to the Plan for the year ended June 30, 2019 were \$1,232,762.

## NOTE 15 – EMPLOYEE RETIREMENT SYSTEM (Continued)

## B. California Public Employees' Retirement System (CalPERS) (Continued)

## Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2019, the County reported a liability of \$13,515,115 for its proportionate share of the net pension liability.

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017, rolled forward to June 30, 2018, using standard update procedures. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined as of June 30, 2018, the County's proportion was .1403 percent, which was an increase of .00025 percent from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the County recognized pension expense of \$1,040,504. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 erred Inflows Resources
Pension Contributions Subsequent to the Measurement Date	\$	1,232,762	\$ -
Change of Assumptions		1,540,768	377,611
Differences between Expected and Actual Experience		518,551	176,460
Differences between Projected and Actual Investment Earnings		66,815	-
Differences between Employer's Contributions and			
Proportionate Share of Contributions		-	714,050
Changes in Employer's Proportion		24,823	 712,570
Total	\$	3,383,719	\$ 1,980,691

\$1,232,762 reported as deferred outflows of resources will be recognized as a reduction of net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended	
June 30,	 Amount
2020	\$ 646,668
2021	253,006
2022	(607,852)
2023	 (121,556)
Total	\$ 170,266

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## B. California Public Employees' Retirement System (Continued)

## Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

Actuarial Assumptions – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation DateJune 30, 2017Measurement DateJune 30, 2018Actuarial Cost MethodEntry-Age Normal Cost

Actuarial Assumptions:

Discount rate 7.15% Inflation 2.50% Projected salary increase 3.30% - 14.2% (1)

Mortality Based on CalPERS Experience Study

## (1) Depending on age, service and type of employment

The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB.

All other actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience study for the period 1997 - 2011, including updates to salary increases, mortality and retirement rates. The Experience Study report may be accessed on the CalPERS website at www.calpers.ca.gov under Forms and Publications.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

Change of Assumptions – For the June 30, 2018 measurement period, the inflation rate was reduced from 2.75 percent to 2.50 percent.

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## B. California Public Employees' Retirement System (Continued)

The following table reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	Target Allocation	Real Rate of Return Years 1-10 [1]	Real Rate of Return Years 11+ [1]
Global Equity	50.00%	4.80%	5.98%
Global Fixed Income	28.00%	1.00%	2.62%
Inflation Sensitivity	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Estate	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%
Total	100.00%		

## [1] Adjusted for inflation

Discount Rate - The discount rate used to measure the total pension liability was 7.15 percent for the plan. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's plan net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1	% Decrease 6.15%	Discount Rate 7.15%		1% Increase 8.15%	
County's proportionate share of						
the net pension liability	\$	19,367,623	\$	13,515,115	\$ 8,683,967	

## **NOTE 15 – EMPLOYEE RETIREMENT SYSTEM** (Continued)

## B. California Public Employees' Retirement System (Continued)

## Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

## C. Defined Contribution Pension Plan for the County Full-Time Physicians in Health Care Services

The County has an agreement with Mass Mutual (formerly Hartford) to administer a qualified retirement plan, 401(a), for the County's full-time physicians. Under this plan, the County contributes \$8,000 annually per qualified physician to the plan. The physicians are also required to contribute a mandatory, tax-deferred match at a rate of 6.0 percent of their compensation. In fiscal year 2018-19, the County contributed \$284,155 to the plan.

## NOTE 16 - OTHER POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

## **Plan Description**

The County administers a Single Employer Defined Benefit Healthcare Plan. The plan is administered by the County and governed by the Board of Supervisors. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. The County has not executed a formal plan document that provides for these benefits and the plan does not have a name.

### **Benefits Provided**

Any member receiving a retirement or survivor benefit from SJCERA is eligible to purchase post-retirement health coverage through the plans offered by the County. A member may elect to enroll in a County retiree health plan at the time of retirement, later elect to defer coverage and, if the retiree can show evidence of continuous coverage in an employer-provided group health insurance program, can within 30 days of terminating other group coverage re-enroll in a County retiree health plan. Retirees who leave the County health plans and enroll in individual coverage may not re-enroll in a County plan at a later date.

The retired members will generally pay the full amount of the specified premium for any County retiree health plan. Members hired before August 27, 2001 may use the value of accumulated sick leave bank to pay for premiums in retirement, subject to a minimum threshold of \$4,424.80 at retirement. However, if a member selects one of the medical plans with a premium determined based on a blending of active and retiree populations (currently, the Kaiser non-Medicare coverage and the self-funded plans), an implicit subsidy must be recognized. The total OPEB benefits provided was \$5,010,500 for the year ended June 30, 2019.

## Employees covered by benefit terms

At June 30, 2019, the following employees were covered by the benefit terms:

inactive Employees or beneficiaries currently receiving benefit	1,150
Active Employees	5,911
Total	7,061

## NOTE 16 - OTHER POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

## **Total OPEB Liability**

At June 30, 2019, the County reported a total OPEB liability of \$117,852,000. The total OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of December 31, 2018.

Actuarial Assumptions – The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method Entry-Age Normal Cost Method

**Actuarial Assumptions:** 

Valuation Date December 31, 2018

Discount Rate 4.10% Wage Inflation 3.15%

Medical Trend Pre-Med - 8.0% for 2019, decreasing

to 4.5% in 2034

Post-Med - 8.0% for 2019, decreasing to 4.5% in 2034

Mortality Improvement Morality projected fully generational

with Scale MP-2018

Salary Increase Varies by service years:

General - 0.50% to 8.00% Safety - 1.25% to 10%

*Discount Rate* – The discount rate used to measure the total OPEB liability was 4.10 percent for the plan. The discount rate was based on the Bond Buyer 20-Bond Municipal Bond Index.

Mortality rates were based on the sex distinct CALPERS Mortality Table, with generational mortality improvements projected from 2009 using Projection Scale MP-2018, published by the Society of Actuaries.

Change of Assumptions – For the December 31, 2018 measurement period, the discount rate was increased from 3.44 percent to 4.10 percent. The wage inflation was reduced from 3.25 percent to 3.15 percent.

The changes in the total OPEB liability measured as of December 31, 2018 are as follows:

	Tota	I OPEB Liability
Balances at June 30, 2018	\$	140,694,000
Changes for the year:		
Service cost		7,194,000
Interest		5,004,000
Differences between expected and actual experience		(6,239,000)
Changes of assumptions		(23,942,000)
Benefit payments		(4,859,000)
Net changes		(22,842,000)
Balances at June 30, 2019	\$	117,852,000

## NOTE 16 - OTHER POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

## Total OPEB Liability (Continued)

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the County's total OPEB liability, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.10 percent) or 1-percentage-point higher (5.10 percent) than the current discount rate.

	1	% Decrease	D	iscount Rate	1% Increase
		(3.10%)		(4.10%)	 (5.10%)
Total OPEB Liability	\$	133,598,000	\$	117,852,000	\$ 104,854,000

Sensitivity of the County's Total OPEB liability to Changes in the Healthcare Cost Trend Rates – The following presents the County's total OPEB liability, as well as what the County's proportionate share of the total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1	1% Decrease Current Trend		1% Increase	
				Rate [1]	
Total OPEB Liability	\$	101,617,000	\$	117,852,000	\$ 138,263,000

[1] The Pre-Med trend rate of 8.0 percent, decreasing to 4.5 percent in 2034. Post-Med trend rate 8.0 percent, decreasing to 4.5 percent in 2034.

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the County recognized OPEB expense of \$11,769,000. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred	Deferred
		Outflows	Inflows of
	of	Resources	 Resources
OPEB benefits provided subsequent to measurement date	\$	2,581,000	\$ -
Changes in assumptions		5,333,991	21,282,000
Differences between actual and expected experience		<u>-</u>	 10,141,018
Total	\$	7,914,991	\$ 31,423,018

\$2,581,000 reported as deferred outflows of resources related to OPEB resulting from the County's benefits provided subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
June 30,	
2020	\$ (3,248,000)
2021	(3,248,000)
2022	(3,248,000)
2023	(3,248,000)
2024	(3,248,000)
Thereafter	 (9,849,027)
Total	\$ (26,089,027)

## **NOTE 17 – COMMITMENTS AND CONTINGENCIES**

<u>Pending Litigations</u> The County is a defendant in various casualty and workers compensation lawsuits. Claims against the County are recorded in the internal service funds (See Note 10).

<u>Grants</u> The County recognizes as revenue, grant monies received and available within 60 days as reimbursement for costs incurred in certain Federal and State programs it administers. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

Medicare and Medi-Cal Programs The San Joaquin General Hospital provides services to eligible patients under Medi-Cal and Medicare programs. For the fiscal years ended June 30, 2019 and 2018, the Medi-Cal program represented approximately 52 percent and 53 percent, respectively, and the Medicare program represented approximately 21 percent and 18 percent, respectively, of the Hospital's net patient service revenue. Medi-Cal inpatient services are reimbursed at contractually agreed-upon per diem rates and outpatient services are reimbursed under a schedule of maximum allowances. Medicare inpatient services are reimbursed based upon pre-established rates for Medicare Severity-Diagnostic Related Group (MS-DRG). Outpatient services are reimbursed based on prospectively determined payments per procedure under a system called Ambulatory Payment Classifications. Certain defined capital and medical education costs related to Medicare beneficiaries continue to be paid based on a cost-reimbursement methodology. The Hospital is reimbursed for cost-reimbursable items at a tentative rate, with final settlement determined after submission of annual cost reports by the Hospital and audits thereof by the fiscal intermediary.

The Hospital's classification of patients under these programs and the appropriateness of their admissions are subject to an independent review by a peer review organization under contract with the Hospital. Reports on the results of such audits have been received through June 30, 2011 for Medicare and June 30, 2015, for Medi-Cal. Adjustments as a result of such audits are recorded in the year the amounts can be determined.

## NOTE 18 - SERVICE CONCESSION ARRANGEMENTS (SCA)

## **Micke Grove Golf Course**

**GASB Statement No. 60**, Accounting and Financial Reporting for Service Concession Arrangements (SCA), defines an SCA as a type of public-private or public-public partnership. As used in GASB Statement No. 60, an SCA is an arrangement between a government (the transferor) and an operator in which all of the following criteria are met:

- a. The transferor conveys to the operator the right and related obligation to provide public services through the use and operation of a capital asset (referred to in the statement as a "facility") in exchange for significant consideration, such as an up-front payment, installment payments, a new facility, or improvements to an existing facility.
- b. The operator collects and is compensated by fees from third parties.
- c. The transferor determines or has the ability to modify or approve what services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services.

The County has determined that the following arrangement meets the criteria set forth above (where the County is the transferor) and therefore included this SCA in the County's financial statements.

## NOTE 18 – SERVICE CONCESSION ARRANGEMENTS (SCA) (Continued)

## Micke Grove Golf Course (Continued)

On July 18, 1989, the County entered into an SCA with American Golf Corporation to construct and operate a golf course at Micke Grove Park in Lodi, California. A 40-year lease agreement between the County and American Golf Corporation began January 1, 1991, upon completion of the construction of the golf course and required facilities. In December 2007, the County agreed to allow American Golf Corporation to sublease to CNL Income EAGL Leasehold Golf, LLC, and also allowed a sub-sublease to Evergreen Alliance Golf Limited, L.P.

A summary of the important details for this SCA over the term of its agreement are as follows:

	Date SCA			Minimum Installment	
	Entered	Term of	Expiration	Payment	Revenue
	Into	SCA	of SCA	(per month)	Sharing
Micke Grove Golf Course	1/1/1991	40 years	12/31/2030	\$ 12,500	Greater of minimum rent versus various percentages of gross sales

The deferred inflows of resources activity for this SCA for the year ended June 30, 2018, was as follows (\$000's):

	Balance June 30, 2018		Additions/ Restatements		Deletions/ Amortization		Balance June 30, 2019	
Present Value of Installment Payments <sup>2</sup> :								
SCA - Micke Grove Golf Course	\$	1,451	\$	_	\$	(116)	\$	1,335
Total deferred Inflows of Resources	\$	1,451	\$	-	\$	(116)	\$	1,335

Amortization calculated using straight-line method for the term of agreement for this SCA.

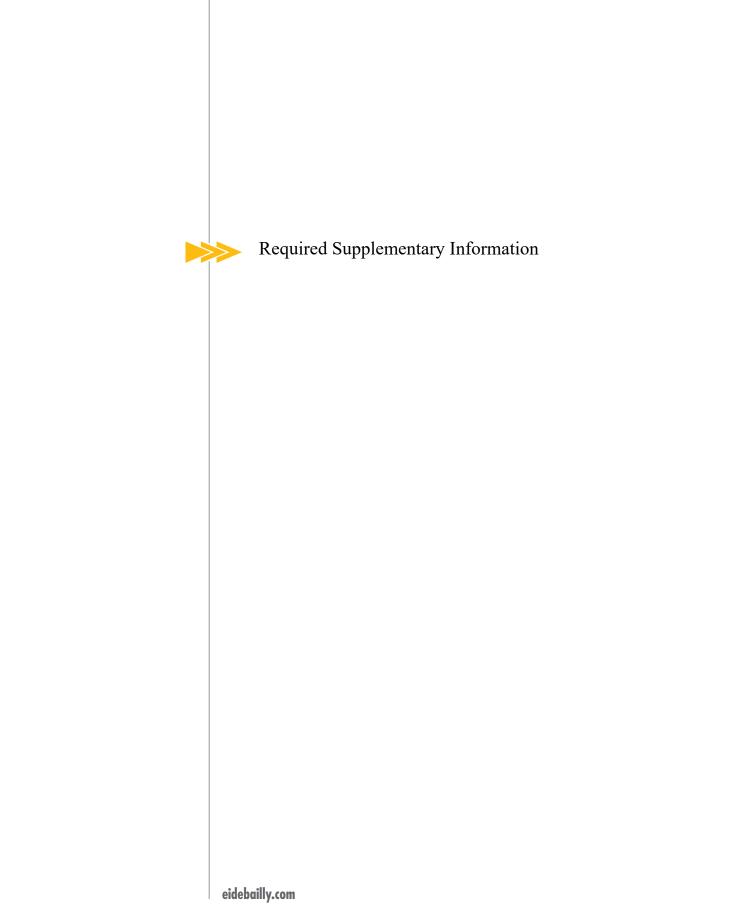
## **NOTE 19 – PRIOR PERIOD ADJUSTMENT**

The San Joaquin County General Hospital determined that certain balances and adjustments to the Physician State Plan Amendment estimated settlements were recorded incorrectly in the prior year. As such, an adjustment was made to the July 1, 2018 beginning net position to correct the error.

The correction of the July 1, 2018 beginning net position is summarized as follows:

	Jl	ine 30, 2018						
		Previously		Jı	une 30, 2018			
Governmental Activities		Presented	R	estatement		Restated		
Beginning Net Position	<u> </u>	90,967,214	\$	(2,677,839)	\$	88,289,375		

Installment payments present value calculated using a discount rate of .24 percent for the term of the agreement for this SCA.



## COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

# Schedule of the County's Proportionate Share of the Net Pension Liability – SJCERA Cost Sharing Plan Last 10 Years\*

	2019	2018	2017	2016	2015	
Proportion of the Net Pension Liability	93.51%	93.74%	93.58%	94.91%	93.58%	
Proportionate Share of the Net Position Liability	\$ 1,736,293,615	\$ 1,482,917,010	\$ 1,560,541,947	\$ 1,444,707,254	\$ 1,560,541,948	
Covered Payroll	404,423,526	399,071,708	392,644,200	384,649,723	366,782,873	
Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	429.33%	371.59%	397.44%	375.59%	425.47%	
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	60.50%	64.54%	60.51%	61.07%	65.18%	
Measurement Date:	December 31, 2018	December 31, 2017	December 31, 2016	December 31, 2015	December 31, 2014	

## Schedule of the County's Contributions – SJCERA Cost Sharing Plan Last 10 Years\*

	 2019	 2018	 2017	 2016	 2015
Contractually Required Contribution (Actuarially Determined) Contributions in Relation to the Actuarially	\$ 175,527,087	\$ 168,256,835	\$ 173,001,083	\$ 140,929,496	\$ 128,428,697
Determined Contributions	 195,882,006	188,483,694	 173,001,083	 140,929,496	 128,428,697
Contribution Deficiency (Excess)	\$ (20,354,919)	\$ (20,226,859)	\$ <u>-</u>	\$ <u>-</u>	\$ 
Covered Payroll	\$ 408,148,297	\$ 404,423,526	\$ 399,071,708	\$ 392,644,200	\$ 384,649,723
Contributions as a Percentage of Covered-payroll	47.99%	46.61%	43.35%	35.89%	33.39%

## COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

# Schedule of the County's Proportionate Share of the Net Pension Liability – CalPERS Cost Sharing Plan Last 10 Years\*

	2019	2018	2017	2016	2015
Proportion of the Net Pension Liability	0.1403%	0.1378%	0.1395%	0.3150%	0.1725%
Proportionate Share of the Net Position Liability	\$ 13,515,115	\$ 13,660,929	\$ 12,069,598	\$ 9,778,155	\$ 7,340,721
Covered Payroli**	-	-	-	-	-
Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll**	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.69%	75.39%	74.06%	78.40%	79.84%
Measurement Date:	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014

<sup>\*</sup>Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

## Schedule of the County's Contributions – CalPERS Cost Sharing Plan Last 10 Years\*

	 2019		2018		2017		2016		2015	
Contractually Required Contribution (Actuarially Determined) Contributions in Relation to the Actuarially	\$ 1,232,762	\$	717,072	\$	585,888	\$	492,867	\$	387,807	
Determined Contributions	 1,232,762		717,072		585,888		492,867		387,807	
Contribution Deficiency (Excess)	\$ 	\$		\$		\$		\$		
Covered Payroll**	\$ -	\$	-	\$	-	\$	-	\$	-	
Contributions as a Percentage of Covered Payroll**	0.00%		0.00%		0.00%		0.00%		0.00%	

<sup>\*</sup>Fiscal year 2015 was the first year of implementation , therefore only five years are shown.

<sup>\*\*</sup>This Plan is closed to new entrants and the County does not have any active employees included in the Plan.

<sup>\*\*</sup>This Plan is closed to new entrants and the County does not have any active employees included in the Plan.

## COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

## Schedule of Changes in Total OPEB Liability and Related Ratios

		2019		2018
Service cost	\$	7,194,000	\$	6,485,000
Interest (includes interest on service cost)		5,004,000		5,179,000
Differences between expected and actual experience		(6,239,000)		(5,909,000)
Changes of assumptions		(23,942,000)		6,858,000
Benefit payments		(4,859,000)		(4,870,000)
Net change in total OPEB liability		(22,842,000)		7,743,000
T ( LODED L' L'''' L				400.054.000
Total OPEB Liability - beginning		140,694,000		132,951,000
Total OPEB Liability - ending	\$	117,852,000	\$	140,694,000
Covered-employee payroll	\$	450,892,000	\$	430,661,000
Measurement Date	Dec	cember 31, 2018	Dec	cember 31, 2017
Total OPEB liability as a percentage of covered-employee payroll		26.14%		32.67%

<sup>\*</sup> Fiscal year 2018 was the first year of implementation of GASB 75, therefore, only two years are shown.

# COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019 BUDGETARY COMPARISON SCHEDULE – BUDGETARY BASIS GENERAL FUND

	Budgeted amounts					ctual Amounts Budgetary	Variance with Final Budget - Positive
		Original		Final		Basis	(Negative)
Budgetary fund balance, July 1	\$	225,064,399	\$	225,064,399	\$	225,064,399	\$ -
Resources (inflows):							
Taxes		262,372,577		262,372,577		252,953,657	(9,418,920)
Licenses, permits, and franchises		7,643,400		7,643,400		8,912,138	1,268,738
Fines, forfeitures, and penalties		6,764,060		6,764,060		5,943,384	(820,676)
Revenue from use of money and property		3,806,199		3,806,199		9,495,401	5,689,202
Aid from other governmental agencies		486,963,748		491,462,367		437,563,317	(53,899,050)
Charges for services		40,042,918		40,855,231		42,295,619	1,440,388
Other revenues		2,208,352		2,358,641		11,448,945	9,090,304
Transfers in		71,654,525		79,958,359		26,009,324	(53,949,035)
Total resources		881,455,779		895,220,834		794,621,785	(100,599,049)
Charges to appropriations (outflows):							
Current:							
General government		67,249,484		66,829,877		44,936,011	21,893,866
Public protection		313,940,576		316,820,494		296,957,547	19,862,947
Public ways and facilities		66,151		66,151		(63,420)	129,571
Health and sanitation		45,635,561		46,612,191		38,689,096	7,923,095
Public assistance		392,556,363		393,251,985		338,300,335	54,951,650
Education		409,031		409,031		418,364	(9,333)
Parks and recreation		5,610,685		5,610,685		5,332,178	278,507
Debt service:							
Principal		-		-		15,354	(15,354)
Interest and fiscal charges		71,082		71,082		3,648	67,434
Transfers out		68,914,969		81,451,938		40,432,615	41,019,323
Total charges to appropriations		894,453,902		911,123,434		765,021,728	146,101,706
Fund balances (deficit), end of year	\$	212,066,276	\$	209,161,799	\$	254,664,456	\$ 45,502,657

# COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019 BUDGETARY COMPARISON SCHEDULE – BUDGETARY BASIS GENERAL FUND (Continued)

Explanation of differences between budgetary inflows and outflows and accounting principles generally accepted in the United States of America (GAAP) revenues and expenditures:

Sources/inflows of resources:  Actual amounts (budgetary basis) "available for appropriations from the budgetary comparison schedule, not including fund balance  Differences - budget to GAAP:	\$ 794,621,785
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(26,009,324)
Receipts from General Fund special accounts were budgeted only if they were expected to be used by the General Fund account, but were reported as revenues of the General Fund for financial reporting purposes.	 59,370,323
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 827,982,784
<u>Uses / outflows of resources:</u> Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule  Differences - budget to GAAP:	\$ 765,021,728
Transfers to other funds are outflows of budgetary resources but are not expenditures for financial reporting purposes.	(40,432,615)
Disbursements from the General Fund special accounts were not budgeted but were reported as expenditures for financial reporting purposes.	45,643,879
Encumbrances for equipment and supplies ordered but not received are reported in the year the orders are placed for budgetary purpose, but are reported in the year the equipment and supplies are received for GAAP purposes.	 3,208,200
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 773,441,192

# COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019 BUDGETARY COMPARISON SCHEDULE – BUDGETARY BASIS MENTAL HEALTH AND SUBSTANCE ABUSE FUND

		Budgeted	d am	ounts	A	ctual Amounts	Variance with Final Budget -		
		Original		Final		Budgetary Basis		Positive (Negative)	
Budgetary fund balance, July 1	\$	132,442,352	\$	132,442,352	\$	132,442,352	\$	-	
Resources (inflows):									
Fines, forfeitures, and penalties		60,427		60,427		233,382		172,955	
Revenue from use of money and property		101,000		101,000		4,013,311		3,912,311	
Aid from other governmental agencies		103,717,599		103,717,599		74,346,537		(29,371,062)	
Charges for services		72,295,218		72,295,218		60,144,802		(12,150,416)	
Other revenues		538,919		538,919		107,513		(431,406)	
Transfers in		5,680,621		5,680,621		3,806,189		(1,874,432)	
Total resources		182,393,784		182,393,784	_	142,651,734		(39,742,050)	
Charges to appropriations (outflows):									
Current:		101 755 050		404 507 050		100 010 000		45 000 750	
Health and sanitation		184,755,652		184,597,652		138,910,902		45,686,750	
Capital outlay		5,769,000		5,852,000		588,749		-	
Transfers out				75,000	_	1,789,871		1,714,871	
Total charges to appropriations		190,524,652		190,524,652		141,289,522		47,401,621	
Fund balances (deficit), end of year	\$	124,311,484	\$	124,311,484	\$	133,804,564	\$	7,659,571	

# COUNTY OF SAN JOAQUIN REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019 BUDGETARY COMPARISON SCHEDULE – BUDGETARY BASIS MENTAL HEALTH AND SUBSTANCE ABUSE FUND (Continued)

Explanation of differences between budgetary inflows and outflows and accounting principles generally accepted in the United States of America (GAAP) revenues and expenditures:

Sources/inflows of resources:  Actual amounts (budgetary basis) "available for appropriations from the budgetary comparison schedule, not including fund balance  Differences - budget to GAAP:	\$ 142,651,734
Emoleness saugette Gran.	
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(3,806,189)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 138,845,545
<u>Uses / outflows of resources:</u> Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule	\$ 141,289,522
Differences - budget to GAAP:	
Transfers from other funds are inflows of budgetary resources but are not expenditures for financial reporting purposes.	(1,789,871)
Encumbrances for equipment and supplies ordered but not received are reported in the year the orders are placed for budgetary purpose, but are reported in the year the equipment and supplies are received for GAAP purposes.	(1,831,158)
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 137,668,493

## COUNTY OF SAN JOAQUIN NOTE TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

#### **BUDGETARY BASIS OF ACCOUNTING**

In accordance with provisions of Sections 29000 through 29144 of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County of San Joaquin (County) prepares and legally adopts an operating balanced final budget on or before June 30 of each year. Public hearings are conducted to review all proposed appropriations and the sources of financing before the adoption.

Since the final budget must be balanced, any shortfall in revenue and other financing sources requires an equal reduction in appropriations. This operating balanced budget is adopted each fiscal year for the general, special revenue, and special district service funds. It is prepared on a modified cash basis of accounting except that encumbrances are treated as budgeted expenditures in the year the purchase commitment is made. The encumbered appropriations do not lapse at year-end. Accordingly, encumbrances outstanding at year-end are reported as assignments of fund balances for subsequent year expenditures and become authorized encumbrance appropriations carried over. Throughout the fiscal year, supplemental appropriations may be made by the Board of Supervisors when revenues are received from unanticipated sources, or from anticipated sources in excess of estimates thereof or from contingency sources.

The legal level for budgetary control (the level at which expenditures may not exceed budgeted appropriations) is at the index and object level. An "index" for legal appropriation purposes may be (1) a single department (General Fund), (2) a division of a large department having multiple divisions, or (3) an entire fund. Object levels of expenditures for legal appropriation purposes are:

- 1. Salaries and benefits
- 2. Services and supplies
- 3. Other charges
- 4. Capital outlay
- 5. Other financing uses
- 6. Interfund transfers
- 7. Appropriation for contingencies
- 8. Contracts
- 9. Unclassified

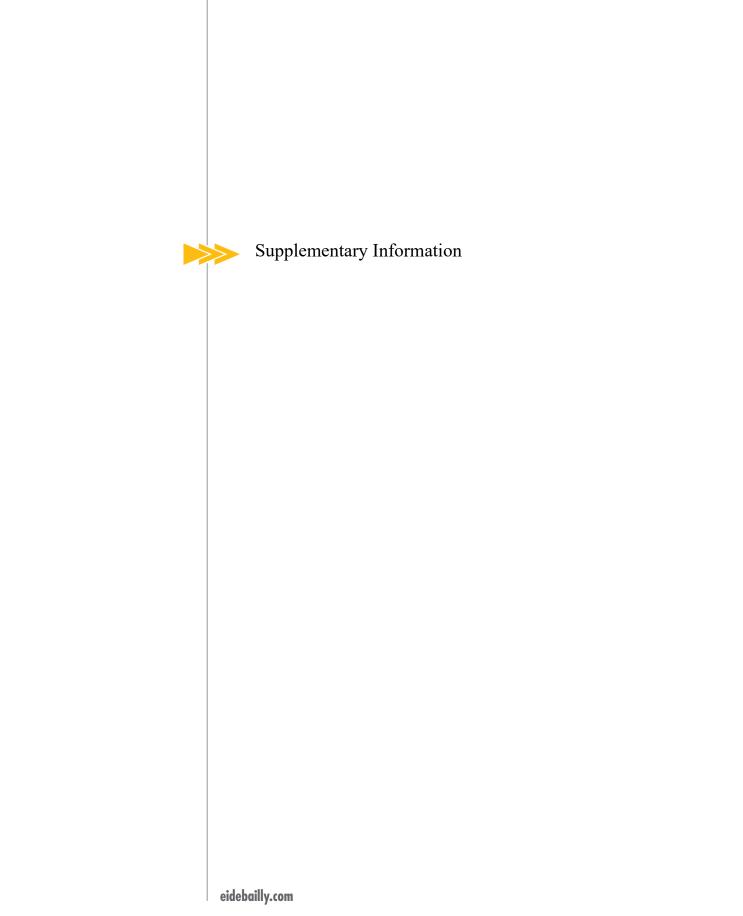
All amendments or transfers of line item appropriations between objects within the same index require County Administrator approval. Amendments and transfers of appropriations between indexes or that involve the addition or deletion of a project or piece of equipment must be approved by the Board of Supervisors. The Board of Supervisors has authorized the Auditor-Controller of the County to make yearend budget adjustments and appropriation transfers within the respective County budgets and funds to provide for expenditures in excess of budgeted amounts.

The budget approved by the Board of Supervisors for the General Fund includes budgeted expenditures and reimbursements for amounts disbursed on behalf of other governmental funds. Actual reimbursements for these items have been eliminated in the accompanying budgetary financial schedules. Accordingly, the related budgets for these items have also been eliminated in order to provide a meaningful comparison of actual and budgeted results of operations.

The budgets for the governmental funds may include an object level known as "intrafund transfers" in the charges for appropriations. This object level is an accounting mechanism used by the County to show reimbursements between operations within the same fund (an example would be the General Fund).

The following functions had excess expenditures over appropriations:

General Fund - Education \$9,333 General Fund - Principal 15,354





GENERAL FUND ACCOUNTS	
General Fund Accounts, representing the general operating fund of the County, include General Account (General Fund) and certain special accounts that are under the control of various General Fund	
(General Fund) and certain special accounts that are under the control of various General Fund departments. They are used to account for all financial resources not accounted for in another fund.	
departments. They are used to account for all financial resources not accounted for in another fund.	
departments. They are used to account for all financial resources not accounted for in another fund.	
departments. They are used to account for all financial resources not accounted for in another fund.	
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departments. They are used to account for all financial resources not accounted for in another fund.	
departments. They are used to account for all financial resources not accounted for in another fund.	

## COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET ALL GENERAL FUNDS JUNE 30, 2019

		General Accounts	Contingency			General Reserve	Unfunded Pension Liability Reserve		Economic Development Reserve			Total
ASSETS	_		_	<u> </u>	_		_					
Cash and investments:												
Pooled	\$	251,979,805	\$	88,290,202	\$	10,004,255	\$	25,497,055	\$	885,239	\$	376,656,556
Imprest cash		248,650		-		-		-		-		248,650
Accounts receivable		6,492,385		-		-		-		-		6,492,385
Taxes receivable		31,879,634		-		-		-		-		31,879,634
Interest receivable		2,622,810		-		-		-		-		2,622,810
Due from other agencies		41,109,077		-		-		-		-		41,109,077
Due from other funds		2,945,724		-		-		-		-		2,945,724
Advances to other funds		3,604,750		1,833,561		-		-		-		5,438,311
Loans receivable		-		85,000		-		-		-		85,000
Other assets		25,500		-				-				25,500
Total assets	\$	340,908,335	\$	90,208,763	\$	10,004,255	\$	25,497,055	\$	885,239	\$	467,503,647
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable Accrued payroll Due to other funds Advances from other funds Unearned revenues Other liabilities Total liabilities Deferred Inflows of resources:	\$	12,060,708 8,627,855 4,766,216 321,462 28,911,900 592,078 55,280,219	\$	- - - - -	\$	- - - - - -	\$	- - - - - -	\$	- - - - - -	\$	12,060,708 8,627,855 4,766,216 321,462 28,911,900 592,078 55,280,219
Unavailable revenue		75,001,134		-		-		-		_		75,001,134
Total deferred inflows of resources		75,001,134		-		-		-		-		75,001,134
Fund balances: Nonspendable Restricted Committed Assigned Unassigned		3,604,750 85,766,038 - - 121,256,194		1,918,561 - - 88,290,202		- - 10,004,255 - -		25,497,055 - -		- - 885,239 - -		5,523,311 85,766,038 36,386,549 88,290,202 121,256,194
Total fund balances (deficit)	_	210,626,982		90,208,763	_	10,004,255	_	25,497,055		885,239	$\overline{}$	337,222,294
Total liabilities, deferred inflows of resources and fund balances	\$	340,908,335	\$	90,208,763	\$	10,004,255	\$	25,497,055	\$	885,239		467,503,647

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GENERAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	General Accounts	Contingency	General Reserve	Unfunded Pension Liability Reserve	Economic Development Reserve	Interfund Elimination	Total
Revenues:							
Taxes	\$ 252,953,657	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 252,953,657
Licenses, permits, and franchises	9,742,118	-	-	-	-	-	9,742,118
Fines, forfeitures, and penalties	8,547,502	-	-	-	-	-	8,547,502
Revenue from use of money and property	11,568,515	986,112	305,295	2,983	104	-	12,863,009
Aid from other governmental agencies	485,321,506	-	-	-	-	-	485,321,506
Charges for services	45,129,958	-	-	-	-	-	45,129,958
Other revenues	13,425,034						13,425,034
Total revenues	826,688,290	986,112	305,295	2,983	104		827,982,784
Expenditures:							
Current:							
General government	48,027,481	-	-	-	-	-	48,027,481
Public protection	303,619,501	-	-	-	-	-	303,619,501
Public ways and facilities	45,942	-	-	-	-	-	45,942
Health and sanitation	41,386,711	-	-	-	-	-	41,386,711
Public assistance	371,879,146	-	-	-	-	-	371,879,146
Education	418,364	-	-	-	-	-	418,364
Parks and recreation	5,264,482	-	-	-	-	-	5,264,482
Capital outlay	2,780,563	-	-	-	-	-	2,780,563
Debt service:							
Principal	15,354	-	-	-	-	-	15,354
Interest and fiscal charges	3,648						3,648
Total expenditures	773,441,192						773,441,192
Excess (deficiency) of revenues over							
(under) expenditures	53,247,098	986,112	305,295	2,983	104		54,541,592
Other financing sources (uses):							
Transfers in	22,299,517	6,217,856	-	25,494,072	885,135	(33,841,670)	21,054,910
Transfers out	(56,100,234)		(16,578,921)			33,841,670	(38,837,485)
Total other financing sources (uses)	(33,800,717)	6,217,856	(16,578,921)	25,494,072	885,135		(17,782,575)
Net change in fund balances	19,446,381	7,203,968	(16,273,626)	25,497,055	885,239	-	36,759,017
Fund balances (deficit), beginning of year	191,180,601	83,004,795	26,277,881				300,463,277
Fund balances (deficit), end of year	\$ 210,626,982	\$ 90,208,763	\$ 10,004,255	\$ 25,497,055	\$ 885,239	\$ -	\$ 337,222,294

## COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET ALL GENERAL FUND SPECIAL ACCOUNTS JUNE 30, 2019

	General Accounts		 Sheriff's Special Accounts		Prisoner Welfare Accounts	urt Fees and	 Emergency Medical Services
ASSETS							
Cash and investments:							
Pooled	\$	142,976,059	\$ 3,441,985	\$	3,659,226	\$ 2,591,502	\$ 5,718,354
Imprest cash		96,150	-		-	-	-
Accounts receivable		5,222,480	59,021		330,439	11,750	31,651
Taxes receivable		31,879,634	-		-	-	-
Interest receivable		2,301,705	18,232		19,585	16,366	23,961
Due from other agencies		36,248,234	200,315		-	176,493	-
Due from other funds		2,242,300	-		10,480	-	-
Advances to other funds		3,604,750	-		-	-	-
Other assets		25,500	-		-	-	-
Total assets	\$	224,596,812	\$ 3,719,553	\$	4,019,730	\$ 2,796,111	\$ 5,773,966
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable Accrued payroll Due to other funds Advances from other funds Unearned revenues Other liabilities	\$	11,880,047 8,627,461 4,760,054 321,462 - 592,078	\$ 55,016 - 966 - 14,282	\$	4,130 - 5,078 - -	\$ - - - -	\$ 7,782 - - - -
Total liabilities		26,181,102	70,264		9,208	 -	7,782
Deferred Inflows of resources: Unavailable revenue		73,554,766	_		73,409	_	-
Total deferred inflows of resources		73,554,766	 _		73,409	_	 
Fund balances: Nonspendable Restricted		3,604,750	3,649,289		3,937,113	2,796,111	- 5,766,184
Unassigned		121,256,194	-		-		-
Total fund balances (deficit)		124,860,944	3,649,289	_	3,937,113	2,796,111	5,766,184
Total liabilities, deferred inflows of resources and fund balances	\$	224,596,812	\$ 3,719,553	\$	4,019,730	\$ 2,796,111	\$ 5,773,966

# COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET (Continued) ALL GENERAL FUND SPECIAL ACCOUNTS JUNE 30, 2019

Agriculture Special Accounts	ublic Health Special Accounts	 Community Service Special Accounts	Parks' Special Accounts	ecorder's Accounts	Assessor Special Accounts	Probation Juvenile Welfare
\$ 2,460,347	\$ 6,748,941	\$ 32,771,990	\$ 724,258	\$ 205,047	\$ 764,209	\$ 11,523,290
51,907	194,859	2,500 19,447	4	288	2,251	557,994
2,667	28,102 760,000	6,529 3,724,035	5,728	-	2,187	66,808
-	-	-	-	-	-	692,944 -
\$ 2,514,921	\$ 7,731,902	\$ 36,524,501	\$ 729,990	\$ 205,335	\$ 768,647	\$ 12,841,036
\$ 572 -	\$ 7,340	\$ 105,821 394	\$ -	\$ -	\$ -	\$ -
- - -	- - -	55 - 19,875,851	- - -	- - -	- - -	63 - -
572	 7,340	 19,982,121	-	-	 -	 63
 51,907	760,000	 561,052	 		 	 
51,907	 760,000	561,052	 -	 	 	 
2,462,442	- 6,964,562 -	- 15,981,328 -	729,990 -	205,335	- 768,647 -	- 12,840,973 -
2,462,442	6,964,562	15,981,328	729,990	205,335	768,647	12,840,973
\$ 2,514,921	\$ 7,731,902	\$ 36,524,501	\$ 729,990	\$ 205,335	\$ 768,647	\$ 12,841,036

# COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET (Continued) ALL GENERAL FUND SPECIAL ACCOUNTS JUNE 30, 2019

	De	ommunity evelopment Accounts	District Attorney Accounts	HSA Grant Accounts		Other Accounts	Total
ASSETS		Accounts	 Accounts	 Accounts		Accounts	 TOTAL
Cash and investments:							
Pooled	_				_		
Imprest cash	\$	6,370,992	\$ 8,997,802	\$ 9,014,517	\$	14,011,286	\$ 251,979,805
Accounts receivable		<del>-</del>		150,000			248,650
Taxes receivable		2,901	7,262	-		131	6,492,385
Interest receivable		-	-	-		-	31,879,634
Due from other agencies		32,299	66,267	-		32,374	2,622,810
Due from other funds		-	-	-		-	41,109,077
Advances to other funds		-	-	-		-	2,945,724
Other assets		-	-	-		-	3,604,750
Total assets		-	-			-	 25,500
rotal accept	\$	6,406,192	\$ 9,071,331	\$ 9,164,517	\$	14,043,791	\$ 340,908,335
RESOURCES AND FUND BALANCES Liabilities: Accounts payable Accrued payroll Due to other funds Advances from other funds Unearned revenues Other liabilities	\$	- - - - - -	\$ - - - - - -	\$ - - - - 9,021,767	\$	- - - - - -	\$ 12,060,708 8,627,855 4,766,216 321,462 28,911,900 592,078
Total liabilities			 -	 9,021,767		-	 55,280,219
Deferred Inflows of resources: Unavailable revenue		_	_	_		_	75,001,134
Total deferred inflows of resources			 	 			 75,001,134
			 	 			75,001,154
Fund balances:							
Nonspendable		_	_	_		_	3,604,750
Restricted		6,406,192	9,071,331	142,750		14,043,791	85,766,038
Unassigned		0,100,102	-	- 12,700		- 1,010,701	121,256,194
Total fund balances (deficit)		6,406,192	9,071,331	142,750		14,043,791	210,626,982
Total liabilities, deferred inflavor of							
Total liabilities, deferred inflows of resources and fund balances	\$	6,406,192	\$ 9,071,331	\$ 9,164,517	\$	14,043,791	\$ 340,908,335



# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GENERAL FUND SPECIAL ACCOUNTS FOR THE YEAR ENDED JUNE 30, 2019

		General Accounts	Sheriff's Special Accounts	Prisoner Welfare Accounts	urt Fees and
Revenues:					
Taxes	\$	252,953,657	\$ -	\$ =	\$ -
Licenses, permits, and franchises		8,912,139	-	-	-
Fines, forfeitures, and penalties		5,943,384	115,006	-	112,269
Revenue from use of money and property		9,078,001	105,402	102,483	91,386
Aid from other governmental agencies		438,441,047	749,738	2,841	672,064
Charges for services		42,171,381	(105,962)	1,170	-
Other revenues		9,818,359	 25	2,548,552	 -
Total revenues	_	767,317,968	864,209	2,655,046	875,719
Expenditures: Current:					
General government		47,947,319	-	_	-
Public protection		294,606,859	378,703	705,043	-
Public ways and facilities		45,942	· <u>-</u>	-	-
Health and sanitation		41,307,845	_	-	-
Public assistance		338,305,108	-	-	-
Education		418,364	-	-	-
Parks and recreation		5,255,520	-	-	-
Capital outlay		2,780,563	-	-	-
Debt service:					
Principal		15,354	-	=	-
Interest and fiscal charges		3,648	-	=	-
Total expenditures		730,686,522	378,703	705,043	-
Excess (deficiency) of revenues over					
(under) expenditures		36,631,446	 485,506	1,950,003	 875,719
Other financing sources (uses):					
Transfers in		16,479,965	-	-	-
Transfers out		(44,032,193)	(460,551)	(1,335,174)	(1,093,437)
Total other financing sources (uses)		(27,552,228)	(460,551)	(1,335,174)	(1,093,437)
Net change in fund balances		9,079,218	24,955	614,829	(217,718)
Fund balances (deficit), beginning of year		115,781,726	 3,624,334	3,322,284	 3,013,829
Fund balances (deficit), end of year	\$	124,860,944	\$ 3,649,289	\$ 3,937,113	\$ 2,796,111

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) ALL GENERAL FUND SPECIAL ACCOUNTS FOR THE YEAR ENDED JUNE 30, 2019

Emerge Medica Service	ıl .	Agriculture Public Healt Special Accounts Accounts		Special	Special Accounts			Parks' Special Accounts	ecorder's	Assessor Special Accounts		
\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-
26	6,004		-		403,735		50,976		-	-		-
	6,940		117,199		170,707		357,299		13,801	2,774		34,844
	-		-		(173,521)		41,563,769		-	-		-
	-		693,150		381,263		230,813		218,594	84,634		201,968
	2,568		17,103		59,540		37,207		851,680	 		-
49	5,512		827,452		841,724		42,240,064		1,084,075	 87,408		236,812
	_		_		_		_		-	_		_
	-		3,813		-		-		-	-		-
	-		-		-		-		-	-		-
7	8,692		-		174		-		-	-		-
	-		-		-		33,574,038		-	-		-
	_		-		_		_		8,962	_		_
	-		-		-		-		-	-		-
	-		-		-		-		-	-		-
7	8,692		3,813		174		33,574,038	_	8,962	<u> </u>		
41	6,820		823,639		841,550		8,666,026		1,075,113	87,408		236,812
1,10	2,043		-		-		-		-	-		-
			(444,331)		(156,332)		(1,546,634)		(523,659)	 (120,000)		(218,601)
1,10	2,043		(444,331)		(156,332)		(1,546,634)		(523,659)	 (120,000)		(218,601)
1,51	8,863		379,308		685,218		7,119,392		551,454	(32,592)		18,211
4,24	7,321		2,083,134		6,279,344		8,861,936		178,536	 237,927		750,436
\$ 5,76	6,184	\$	2,462,442	\$	6,964,562	\$	15,981,328	\$	729,990	\$ 205,335	\$	768,647

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) ALL GENERAL FUND SPECIAL ACCOUNTS FOR THE YEAR ENDED JUNE 30, 2019

Juvenile Development Attorney Grant Welfare Accounts Accounts Account	Other s Accounts Total
Revenues:	<del></del>
Taxes \$ - \$ - \$	- \$ - \$ 252,953,657
Licenses, permits, and franchises - 829,979 -	9,742,118
Fines, forfeitures, and penalties 1,656,128	8,547,502
	5,730 307,724 11,568,515
Aid from other governmental agencies 4,476,397 - (410,829)	- 485,321,506
Charges for services - 17,838 1,215,559	- 19,550 45,129,958
Other revenues	13,425,034
Total revenues 4,848,617 1,023,997 2,796,683 165	5,730 327,274 826,688,290
Expenditures:	
Current:	
General government	- 80,162 48,027,481
Public protection 7,925,083	303,619,501
Public ways and facilities	- 45,942
Health and sanitation Public assistance	- 41,386,711
Education	371,879,146 418.364
Parks and recreation	418,364 5,264,482
Capital outlay	2,780,563
Debt service:	- 2,700,303
Principal	15,354
Interest and fiscal charges	3.648
Total expenditures 7,925,083	- 80,162 773,441,192
Excess (deficiency) of revenues over	
` ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	5,730 247,112 53,247,098
Other financing sources (uses):	
Transfers in 4,575,004	- 142,505 22,299,517
Transfers out (25,233) - (3,644,089)	- (2,500,000) (56,100,234)
Total other financing sources (uses) 4,549,771 - (3,644,089)	- (2,357,495) (33,800,717)
Net change in fund balances 1,473,305 1,023,997 (847,406) 165	5,730 (2,110,383) 19,446,381
Fund balances (deficit), beginning of year 11,367,668 5,382,195 9,918,737 (22	2,980) 16,154,174 191,180,601
Fund balances (deficit), end of year \$ 12,840,973 \$ 6,406,192 \$ 9,071,331 \$ 142	2,750 \$ 14,043,791 \$ 210,626,982

	NONMAJOR GOVERNMEN	NITAL FUNDO	
	NONWAJOR GOVERNIVIER	NIAL FUNDS	
Nonmajor governmental funds i that are not classified as major		s, capital projects funds, and debt serv	rice funds
Nonmajor governmental funds i that are not classified as major			rice funds
Nonmajor governmental funds i that are not classified as major			rice funds
Nonmajor governmental funds i that are not classified as major			rice funds
Nonmajor governmental funds i that are not classified as major			rice funds
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Nonmajor governmental funds i that are not classified as major			rice funds
Nonmajor governmental funds i that are not classified as major			rice funds

## COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

		Special Revenue Funds		Debt Service Funds		Capital Projects Funds	G	Total Nonmajor overnmental Funds
ASSETS								
Cash and investments:			_		_		_	
Pooled	\$	221,826,894	\$	12,026	\$	21,366,571	\$	243,205,491
Other banks		6,623,358		-		-		6,623,358
Imprest cash		33,650		-		<u>-</u>		33,650
Accounts receivable		2,845,919		-		91,290		2,937,209
Taxes receivable		3,249,326		-				3,249,326
Interest receivable		1,142,444		63		74,863		1,217,370
Due from other agencies		13,163,985		-		-		13,163,985
Due from other funds		37,993		-		-		37,993
Advances to other funds		704,503		-		-		704,503
Loans receivable		36,204,820		-		-		36,204,820
Inventory		657,305		-		-		657,305
Other assets		1,000		-		-		1,000
Restricted assets:								
Restricted cash and investments		-		1,572				1,572
Total assets	\$	286,491,197	\$	13,661	\$	21,532,724	\$	308,037,582
Liabilities: Accounts payable Accrued payroll Due to other funds Unearned revenues Advances from other funds Total liabilities	\$	5,523,009 993,668 3,663,988 - 3,604,750 13,785,415	\$	- - - - -	\$	1,821,057 1,821,057	\$	5,523,009 993,668 3,663,988 - 5,425,807 15,606,472
Deferred Inflows of resources:		4.000.074						4 000 074
Unavailable revenue	_	4,886,374						4,886,374
Total deferred inflows of resources		4,886,374		-				4,886,374
Fund balances:								
Nonspendable		1,361,808		- -		-		1,361,808
Restricted		270,070,291		13,661		13,731,660		283,815,612
Assigned		-		-		7,801,064		7,801,064
Unassigned		(3,612,691)		-		(1,821,057)		(5,433,748)
Total fund balances (deficit)		267,819,408		13,661		19,711,667		287,544,736
Total liabilities, deferred inflows of resources								
and fund balances	\$	286,491,197	\$	13,661	\$	21,532,724	\$	308,037,582

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

		Special Revenue Funds		Debt Service Funds		Capital Projects Funds	G	Total Nonmajor overnmental Funds
Revenues:		_		_		_		
Taxes	\$	29,868,947	\$	-	\$	-	\$	29,868,947
Licenses, permits, and franchises		197,953		-		-		197,953
Fines, forfeitures, and penalties		2,127		-		944,129		946,256
Revenue from use of money and property		6,869,891		6,619		507,533		7,384,043
Aid from other governmental agencies		126,976,087		-		-		126,976,087
Charges for services		32,714,216		18,220		40,713		32,773,149
Other revenues		767,633				<u>-</u>		767,633
Total revenues		197,396,854		24,839		1,492,375		198,914,068
Expenditures: Current:								
General government		5,741,082		305		_		5,741,387
Public protection		49,697,665		-		_		49,697,665
Public ways and facilities		35,137,915		_		9,045		35,146,960
Community infrastructure		1,528,633		_		-		1,528,633
Health and sanitation		4,151,508		_		-		4,151,508
Public assistance		15,236,123		_		-		15,236,123
Education		6,376,059		_		_		6,376,059
Parks and recreation		208,889		_		4,220		213,109
Capital outlay		46,295,374		-		-		46,295,374
Debt service:								
Principal		45,231		4,611,000		-		4,656,231
Interest and fiscal charges		71,221		3,806,264		-		3,877,485
Total expenditures		164,489,700		8,417,569		13,265		172,920,534
Excess (deficiency) of revenues over								
(under) expenditures		32,907,154		(8,392,730)		1,479,110		25,993,534
Other financing sources (uses):								
Transfers in		1,625,136		8,342,342		500,000		10,467,478
Transfers out		(20,435,502)		_		(1,114,631)		(21,550,133)
Total other financing sources (uses)		(18,810,366)		8,342,342		(614,631)		(11,082,655)
Net change in fund balances		14,096,788		(50,388)		864,479		14,910,879
Fund balances (deficit), beginning of year, as restated		253,722,620		64,049		18,847,188		272,633,857
	_		_		_		_	
Fund balances (deficit), end of year	\$	267,819,408	\$	13,661	\$	19,711,667	\$	287,544,736

Nonmajor Special Revenue Funds			
Special revenue funds are used are restricted or committed to projects.	d to account for and report the expenditure for specified pur	e proceeds of specific revenue s rposes other than debt service	sources that and capital



		Road	Fish and Game			County Facilities Fee Program	Special Districts ettlement Fund
ASSETS							
Cash and investments:							
Pooled	\$	27,356,602	\$	152,536	\$	38,353,357	\$ 443,036
Other banks		-		-		-	-
Imprest cash		500		-		_	-
Accounts receivable		177,545		9,898		1,615,386	-
Taxes receivable		2,511,432		-		-	-
Interest receivable		132,275		808		204,021	2,269
Due from other agencies		6,526,416		-		-	-
Due from other funds		28,563		-		-	-
Advances to other funds		-		-		-	704,503
Loans receivable		-		-		-	-
Inventory		657,305		-		-	-
Other assets		-		-		-	-
Total assets	\$	37,390,638	\$	163,242	\$	40,172,764	\$ 1,149,808
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable	\$	1,530,669	\$	_	\$	-	\$ _
Accrued payroll		361,835		-		=	-
Due to other funds		330,294		-		-	-
Advances from other funds		_					-
Total liabilities		2,222,798		-		-	-
Deferred Inflows of resources:							
Unavailable revenue		4,699,480		_		_	_
Total deferred inflows of resources		4,699,480				-	<u>-</u>
Fund balances:							
Nonspendable		657,305		-		_	704,503
Restricted		29,811,055		163,242		40,172,764	445,305
Unassigned		-				_	
Total fund balances (deficit)		30,468,360		163,242		40,172,764	1,149,808
Total liabilities, deferred inflows of resources and fund balances	\$	37,390,638	\$	163.242	\$	40,172,764	\$ 1,149,808
103001003 and fully balances	<u> </u>	37,000,000	<u> </u>	100,242	<u> </u>	.0,112,104	 1,110,000

Work Incentive Act	centive Rabies					oad District #1	Ro	oad District #2	Road District #3		
\$ -	\$	169,972	\$	45,439	\$	2,826,239	\$	1,297,669	\$	2,189,802	
250		-		-		-		=		=	
290,495		9,265		-		_		_		_	
-		-		-		31,533		21,542		28,240	
-		-		-		15,227		7,171		12,204	
1,155,579		-		-		-		-		-	
-		-		-		-		-		-	
-		-		-		-		_		-	
_		_		_		_		_		_	
-		-		_		-		-		-	
\$ 1,446,324	\$	179,237	\$	45,439	\$	2,872,999	\$	1,326,382	\$	2,230,246	
\$ 324,008 146,959 270,523	\$	- - -	\$	- - -	\$	15,498 - -	\$	25,827 - -	\$	11,184 - -	
 741,490		<u>-</u>		<u>-</u>	-	15,498		25,827		11,184	
-						23,378		15,967		20,931	
-		-		-		23,378		15,967		20,931	
704,834 - 704,834		179,237 - 179,237		45,439 - 45,439		2,834,123 - 2,834,123		1,284,588 - 1,284,588		2,198,131 - 2,198,131	
\$ 1,446,324	\$	179,237	\$	45,439	\$	2,872,999	\$	1,326,382	\$	2,230,246	

	Road District #4			Road District #5		County	District Attorney Narcotics Enforcement	
		#4		#5		Library	Ent	orcement
ASSETS								
Cash and investments:	\$	9,258,176	ф	4,186,228	\$	6,862,962	\$	134,105
Pooled	φ	9,230,170	\$	4,100,220	φ	0,002,902	Φ	134,103
Other banks		-		-		-		-
Imprest cash		-		-		-		-
Accounts receivable		470.040		-		204.004		-
Taxes receivable		170,916		57,019		304,221		4 044
Interest receivable		50,253		23,173		3,100		1,244
Due from other agencies		-		-		-		-
Due from other funds		-		-		-		-
Advances to other funds		-		-		-		-
Loans receivable		-		-		-		-
Inventory		-		-		-		-
Other assets								
Total assets	\$	9,479,345	\$	4,266,420	\$	7,170,283	\$	135,349
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:								
Accounts payable	\$	99,420	\$	14,524	\$	-	\$	-
Accrued payroll		-		-		-		-
Due to other funds		-		-		-		-
Advances from other funds		_		-		-		
Total liabilities		99,420		14,524		-		
Deferred Inflows of resources:								
Unavailable revenue		126,683		42,360		225,577		
Total deferred inflows of resources		126,683		42,360		225,577		
Fund balances: Nonspendable				_		_		_
Restricted		9,253,242		4,209,536		6,944,706		135,349
Unassigned		5,255,242		4,200,000		0,044,700		100,049
· ·								
Total fund balances (deficit)		9,253,242		4,209,536		6,944,706		135,349
Total liabilities, deferred inflows of resources and fund balances	\$	9,479,345	\$	4,266,420	\$	7,170,283	\$	135,349

N	Sheriff Justice Narcotics Assistance Enforcement Grant		sistance	Lo Enfo	plemental ocal Law orcement ock Grant	Local novation baccount	 Whole Person Care	Recorder's Equipment Automation		
\$	51,579	\$	-	\$	21,225	\$ 571,777	\$ 2,086,181	\$	5,785,903	
	7,500		-		-	-	-		-	
	-		-		-	-	-		10,299	
	- 270		-		-	3,006	- 10,694		- 31,552	
	-		90,220		-	-	-		-	
	-		-		-	-	-		-	
	-		-		-	-	-		-	
	-		-		-	-	-		-	
\$	59,349	\$	90,220	\$	21,225	\$ 574,783	\$ 2,096,875	\$	5,827,754	
\$	-	\$	-	\$	- 21,223	\$ -	\$ 144,398	\$	22,018	
	-		99,664		-	-	53,734		-	
			99,664		21,223		198,132		22,018	
	_		_		_	_	_		_	
	-		-		-	-	-		-	
	_									
	59,349		- (0.444)		2	574,783	- 1,898,743		5,805,736	
	59,349		(9,444) (9,444)		2	 574,783	1,898,743		5,805,736	
\$	59,349	\$	90,220	\$	21,225	\$ 574,783	\$ 2,096,875	\$	5,827,754	

	Chi	ild Support	ommunity frastructure	Public Works Special Accounts	3 109 Trial urt Security
ASSETS					
Cash and investments:					
Pooled	\$	-	\$ 26,521,768	\$ 3,508,278	\$ 9,088,169
Other banks		-	-	-	-
Imprest cash		25,400	-	-	-
Accounts receivable		98,547	208,367	40,516	23
Taxes receivable		-	-	-	-
Interest receivable		11,329	137,220	18,363	52,851
Due from other agencies		-	-	-	654,080
Due from other funds		-	-	-	-
Advances to other funds		-	-	-	-
Loans receivable		-	-	-	-
Inventory		-	-	-	-
Other assets		-	-	-	-
Total assets	\$	135,276	\$ 26,867,355	\$ 3,567,157	\$ 9,795,123
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable Accrued payroll Due to other funds Advances from other funds Total liabilities	\$	104,000 238,193 601,218 - 943,411	\$ 461,271 - - - - 461,271	\$ - - - - -	\$ 115,685 28,786 4,432 - 148,903
Total habilities		943,411	 401,271	 	 146,903
Deferred Inflows of resources:					
Unavailable revenue		(459,591)	_	_	_
Total deferred inflows of resources		(459,591)		 	 
Total deferred limows of resources		(439,391)	 	 	 
Fund balances:					
Nonspendable		_	_	_	_
Restricted		-	26,406,084	3,567,157	9,646,220
Unassigned		(348,544)	-	-	-
Total fund balances (deficit)		(348,544)	26,406,084	3,567,157	9,646,220
Total liabilities, deferred inflows of					
resources and fund balances	\$	135,276	\$ 26,867,355	\$ 3,567,157	\$ 9,795,123

Atto	109 District orney - Public Defender	C	B 118 Local Community Corrections Fund	Heal	3 118 th and Services	Pr	AB 1476 ob CDCR ly Release	F	ndustrial Revolving .oan Fund	Inve	Home estment Trust Local Account
\$	1,473,887 -	\$	36,766,830	\$		\$	983,801 -	\$	4,606,888	\$	2,709,212
	-		-		-		-		-		-
	12,960 733,222		192,112 3,857,785		- - -		6,399 - -		-		14,540 2,484
	- - -		- - -		- - -		- - -		- 2,222,382 -		- 16,744,021 -
\$	2,220,069	\$	40,816,727	\$	-	\$	990,200	\$	6,829,270	\$	19,470,257
\$	- - 692,944 -	\$	760,373 187,409 727,021	\$	- - -	\$		\$	- - -	\$	697,864 - - -
	692,944		1,674,803		-		-		-		697,864
	-		-		-		-		-		-
	- 1,527,125 -		39,141,924 -		-		990,200 -		- 6,829,270 -		- 18,772,393 -
	1,527,125		39,141,924		-		990,200		6,829,270		18,772,393
\$	2,220,069	\$	40,816,727	\$	-	\$	990,200	\$	6,829,270	\$	19,470,257

	Re	ehabilitation Loan Program	R	isaster ecovery ive Program	S	eighborhood tabilization Revolving oan Program	D	Economic evelopment Association	•	ecial Districts Under the Board	Total
ASSETS											
Cash and investments:											
Pooled	\$	3,203,424	\$	162,799	\$	3,634,208	\$	-	\$	31,981,730	\$ 221,826,894
Other banks		-		-		-		2,016,470		-	6,623,358
Imprest cash		-		-		-		-		-	33,650
Accounts receivable		671		-		-		94,921		289,986	2,845,919
Taxes receivable		-		-		-		-		124,423	3,249,326
Interest receivable		16,607		856		-		-		181,940	1,142,444
Due from other agencies		-		-		-		-		144,199	13,163,985
Due from other funds		-		-		-		-		9,430	37,993
Advances to other funds		-		-		-		-		-	704,503
Loans receivable		10,200,015		77,062		6,961,340		-		-	36,204,820
Inventory		_		_		_		_		_	657,305
Other assets		-		-		-		1,000		-	1,000
Total assets	\$	13,420,717	\$	240,717	\$	10,595,548	\$	2,112,391	\$	32,731,708	\$ 286,491,197
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable	\$	-	\$	-	\$	-	\$	37,948	\$	1,158,322	\$ 5,523,009
Accrued payroll		-		-		-		-		9,263	993,668
Due to other funds		-		-		-		-		884,158	3,663,988
Advances from other funds		-				<u> </u>		-		3,604,750	3,604,750
Total liabilities		-				-		37,948		5,656,493	13,785,415
Deferred Inflows of resources:											
Unavailable revenue		-				-		-		191,589	 4,886,374
Total deferred inflows of resources		-								191,589	 4,886,374
Fund balances: Nonspendable Restricted Unassigned		- 13,420,717 -		- 240,717 -		10,595,548		2,074,443 -		30,138,329 (3,254,703)	1,361,808 270,070,291 (3,612,691)
Total fund balances (deficit)		13,420,717		240,717		10,595,548		2,074,443		26,883,626	267,819,408
Total liabilities, deferred inflows of resources and fund balances	\$	13,420,717	\$	240,717	\$	10,595,548	\$	2,112,391	\$	32,731,708	\$ 286,491,197

	Road	ı	Fish and Game	County Facilities Fee Program	Special Districts Settlement Fund	
Revenues:	 					
Taxes	\$ 11,540,338	\$	-	\$ -	\$	-
Licenses, permits, and franchises	141,787		-	-		-
Fines, forfeitures, and penalties	-		2,127	-		-
Revenue from use of money and property	790,722		4,636	1,065,151		26,916
Aid from other governmental agencies	42,579,268		16,757	<u>-</u>		-
Charges for services	1,222,331		-	7,500,858		-
Other revenues	 63,967			 <u> </u>		
Total revenues	 56,338,413		23,520	 8,566,009		26,916
Expenditures:						
Current:						
General government	-		-	-		-
Public protection	-		9,129	-		-
Public ways and facilities	17,136,556		-	-		-
Community infrastructure	-		-	-		-
Health and sanitation	-		-	-		-
Public assistance	-		-	-		-
Education Parks and recreation	-		-	-		-
Capital outlay	44,862,546		-	-		-
Debt service:	44,002,040					
Principal	45,231		_	_		_
Interest and fiscal charges	517		_	_		_
Total expenditures	62,044,850		9,129	-		-
Excess (deficiency) of revenues over						
(under) expenditures	(5,706,437)		14,391	8,566,009		26,916
Other financing sources (uses):						
Transfers in	1,071,500		-	-		-
Transfers out	 (1,053,853)		(7,911)	(1,411,383)		
Total other financing sources (uses)	17,647		(7,911)	(1,411,383)		
Net change in fund balances	(5,688,790)		6,480	7,154,626		26,916
Fund balances (deficit), beginning of year	36,157,150		156,762	33,018,138		1,122,892
Prior period adjustments	 <u>-</u>			 		
Fund balances (deficit), beginning of year, as restated	 36,157,150		156,762	 33,018,138		1,122,892
Fund balances (deficit), end of year	\$ 30,468,360	\$	163,242	\$ 40,172,764	\$	1,149,808

Work Incentive Rabies Act Treatment			County Head Start		Road District #1		Road District #2		Road District #3		Road District #4	
\$ -	\$	-	\$ -	\$	760,551	\$	520,983	\$	829,790	\$	4,098,599	
-		56,166	-		-		-		-		-	
(1,860)		1,490	525		80,308		36,556		59,652		254,316	
9,198,475		-	-		6,013		4,107		5,384		32,586	
491,589		-	-		-		-		-		500	
332,726		57,656	525		846,872		561,646		894,826		4,386,001	
10,020,930		37,030	525		040,072		301,040		694,620		4,360,001	
-		-	-		-		-		-		-	
-		-	-		- 381,511		359,305		- 249,952		2,500,667	
-		-	-		301,311		339,303		249,932		2,500,007	
-		_	-		-		-		-		_	
9,887,044		-	-		-		-		-		-	
-		-	-		-		-		-		-	
-		-	-		-		-		-		-	
-		-	-		-		-		-		-	
9,887,044					381,511		359,305		249,952		2,500,667	
133,886		57,656	525		465,361		202,341		644,874		1,885,334	
-		-	-		-		-		-		-	
(286,422)		(11,935)			(98,892)		(58,442)		(179,145)		(435,745)	
(286,422)		(11,935)			(98,892)		(58,442)		(179,145)		(435,745)	
(152,536)		45,721	525		366,469		143,899		465,729		1,449,589	
857,370		133,516	44,914		2,467,654		1,140,689		1,732,402		7,803,653	
											-	
857,370		133,516	44,914		2,467,654		1,140,689		1,732,402		7,803,653	
\$ 704,834	\$	179,237	\$ 45,439	\$	2,834,123	\$	1,284,588	\$	2,198,131	\$	9,253,242	

	Road District #5			County Library	A N	District attorney arcotics forcement	Sheriff Narcotics Enforcement		
Revenues:									
Taxes	\$	1,395,346	\$	7,661,015	\$	-	\$	-	
Licenses, permits, and franchises		-		-		-		-	
Fines, forfeitures, and penalties		-							
Revenue from use of money and property Aid from other governmental agencies		134,324		72,851		5,820		1,652 1,026	
Charges for services		10,896		173,199		-		1,020	
Other revenues		_		_		98,941		_	
Total revenues		1,540,566		7,907,065		104,761		2,678	
Expenditures:									
Current:									
General government		-		-				-	
Public protection		-		-		7,984		4,314	
Public ways and facilities Community infrastructure		1,624,762		-		-		-	
Health and sanitation		-		-		-		-	
Public assistance		-		-		-		-	
Education		-		6,376,059		-		_	
Parks and recreation		-		-		-		-	
Capital outlay		-		-		-		-	
Debt service:									
Principal		-		-		-		-	
Interest and fiscal charges		<del></del>		<del></del>		<del></del>		<del>-</del>	
Total expenditures		1,624,762	_	6,376,059		7,984		4,314	
Excess (deficiency) of revenues over									
(under) expenditures		(84,196)		1,531,006		96,777		(1,636)	
Other financing sources (uses):									
Transfers in Transfers out		- (199,276)		-		(126,500)		-	
Total other financing sources (uses)		(199,276)				(126,500)			
Net change in fund balances		(283,472)		1,531,006		(29,723)		(1,636)	
Fund balances (deficit), beginning of year		4,493,008		5,413,700		165,072		60,985	
Prior period adjustments									
Fund balances (deficit), beginning of year, as restated		4,493,008		5,413,700		165,072		60,985	
Fund balances (deficit), end of year	\$	4,209,536	\$	6,944,706	\$	135,349	\$	59,349	

Justi Assista Grar	nce	Supplemental Local Law Enforcement Block Grant		Local Innovation Subaccount		Whole Person Care		Recorder's Equipment Automation		Child Support		Community Infrastructure	
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	
2	(760) 12,357		- 62 -		- 13,491 - -		64,783 2,076,705		- 176,094 - 840,271		30,193 15,975,464	765,669 - 3,582,186	
2	11,597		62		13,491		2,141,488		1,016,365		134,232 16,139,889	 4,347,855	
4	-		-		-		-		-		-	-	
1	83,999 - -		-		-		-		284,485		14,831,790 - -	- 1,528,633	
	-		-		-		2,189,266				-	-	
	-		-		-		-		-		- - 693,644	-	
	-		-		-		-		-		-	-	
1	83,999		-				2,189,266		284,485		15,525,434	 1,528,633	
	27,598		62		13,491		(47,778)		731,880		614,455	 2,819,222	
	- 850		-		253,259		-		80,000 (352,923)		- (687,813)	-	
	850		-		253,259		-		(272,923)		(687,813)	-	
	28,448		62		266,750		(47,778)		458,957		(73,358)	2,819,222	
(	37,892)		(60)		308,033		1,946,521		5,346,779		(275,186)	23,586,862	
							<u>-</u>					 -	
	37,892)		(60)		308,033		1,946,521		5,346,779		(275,186)	 23,586,862	
\$	(9,444)	\$	2	\$	574,783	\$	1,898,743	\$	5,805,736	\$	(348,544)	\$ 26,406,084	

	;	Public Works Special sccounts	B 109 Trial urt Security	Atto	109 District rney - Public Defender	C	B 118 Local community Corrections Fund
Revenues:							
Taxes	\$	-	\$ -	\$	-	\$	-
Licenses, permits, and franchises		-	-		-		-
Fines, forfeitures, and penalties		-	-		-		-
Revenue from use of money and property		121,084	294,198		65,134		1,013,378
Aid from other governmental agencies		-	14,218,978		4,567,379		29,410,464
Charges for services		138,462	-		-		-
Other revenues		2,331	 6				32
Total revenues		261,877	 14,513,182		4,632,513		30,423,874
Expenditures: Current:							
General government		-	-		-		-
Public protection		-	3,852,985		144,174		23,563,763
Public ways and facilities		877,469	-		-		-
Community infrastructure		-	-		-		-
Health and sanitation		-	-		-		-
Public assistance		-	-		-		-
Education Parks and recreation		-	-		-		-
Capital outlay		-	21,689		-		-
Debt service:		-	21,009		-		-
Principal		_	_		_		_
Interest and fiscal charges		_	_		_		_
Total expenditures		877,469	3,874,674		144,174		23,563,763
Excess (deficiency) of revenues over							
(under) expenditures		(615,592)	10,638,508		4,488,339		6,860,111
Other financing sources (uses):							
Transfers in		_	_		_		200,377
Transfers out		-	(10,288,714)		(4,833,801)		· -
Total other financing sources (uses)		-	(10,288,714)		(4,833,801)		200,377
Net change in fund balances		(615,592)	349,794		(345,462)		7,060,488
Fund balances (deficit), beginning of year		4,182,749	9,296,426		1,872,587		32,081,436
Prior period adjustments			<u>-</u>		<u>-</u>		
Fund balances (deficit), beginning of year, as restated		4,182,749	 9,296,426		1,872,587		32,081,436
Fund balances (deficit), end of year	\$	3,567,157	\$ 9,646,220	\$	1,527,125	\$	39,141,924

AB 118 Health and Human Services	AB 1476 Prob CDCR Early Release	Industrial Revolving Loan Fund	Home Investment Trust Local Account	tment Trust Rehabilitation Disaster Local Loan Recover		Neighborhood Stabilization Revolving Loan Program
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
22,450	30,027	224,720	302,086 933,375	149,597	5,009	43,532
-	758,500 -	-	933,375 17,675	- 1,741,831	-	119
		5,168				
22,450	788,527	229,888	1,253,136	1,891,428	5,009	43,651
_	-	368,477	4,882,093	384,189	104,854	1,469
-	-	· -	-	· -	, -	-
-	-	-	-	-	-	-
1,962,242	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	- -	-	-	-
-	-	-	-	-	-	-
1,962,242		368,477	4,882,093	384,189	104,854	1,469
(1,939,792)	788,527	(138,589)	(3,628,957)	1,507,239	(99,845)	42,182
-	-	-	-	-	-	-
	(403,597)					
	(403,597)					
(1,939,792)	384,930	(138,589)	(3,628,957)	1,507,239	(99,845)	42,182
1,939,792	605,270	6,967,859	22,401,350	11,913,478	340,562	10,553,366
1,939,792	605,270	6,967,859	22,401,350	11,913,478	340,562	10,553,366
\$ -	\$ 990,200	\$ 6,829,270	\$ 18,772,393	\$ 13,420,717	\$ 240,717	\$ 10,595,548

	Deve	nomic lopment ociation	•	ecial Districts Jnder the Board	Total		
Revenues:							
Taxes	\$	-	\$	3,062,325	\$	29,868,947	
Licenses, permits, and franchises	·	-		-		197,953	
Fines, forfeitures, and penalties		-		-		2,127	
Revenue from use of money and property		38,056		978,029		6,869,891	
Aid from other governmental agencies		70,000		6,725,154		126,976,087	
Charges for services		-		17,178,394		32,714,216	
Other revenues		101,573		28,657		767,633	
Total revenues		209,629		27,972,559		197,396,854	
Expenditures:							
Current:							
General government		_		_		5,741,082	
Public protection		_		6,815,042		49,697,665	
Public ways and facilities		-		12,007,693		35,137,915	
Community infrastructure		-		-		1,528,633	
Health and sanitation		_		_		4,151,508	
Public assistance		474,084		4,874,995		15,236,123	
Education		´ <b>-</b>		-		6,376,059	
Parks and recreation		-		208,889		208,889	
Capital outlay		-		717,495		46,295,374	
Debt service:							
Principal		-		-		45,231	
Interest and fiscal charges				70,704		71,221	
Total expenditures		474,084		24,694,818		164,489,700	
Excess (deficiency) of revenues over							
(under) expenditures		(264,455)		3,277,741		32,907,154	
Other financing sources (uses):							
Transfers in		-		20,000		1,625,136	
Transfers out		-		-		(20,435,502)	
Total other financing sources (uses)		-		20,000		(18,810,366)	
Net change in fund balances		(264,455)		3,297,741		14,096,788	
Fund balances (deficit), beginning of year		2,338,898		23,585,885		253,722,620	
Prior period adjustments							
Fund balances (deficit), beginning of year, as restated		2,338,898		23,585,885		253,722,620	
Fund balances (deficit), end of year	\$	2,074,443	\$	26,883,626	\$	267,819,408	

# COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – SPECIAL REVENUE FUNDS JUNE 30, 2019

		Lighting Districts	 Service Areas	М	aintenance Districts	Flood Control District
ASSETS						
Cash and investments: Pooled	\$	1,398,586	\$ 8,940,829	\$	14,786,487	\$ 4,826,271
Imprest cash		-	-		-	-
Accounts receivable		7,788	26,761		92,932	157,255
Taxes receivable		9,446	8,982		22,085	83,734
Interest receivable		7,792	55,448		81,214	32,463
Due from other agencies  Due from other funds		_	-		-	95,145 9,430
Total assets	\$	1,423,612	\$ 9,032,020	\$	14,982,718	\$ 5,204,298
	<u> </u>			<u> </u>	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:						
Accounts payable	\$	29,228	\$ 243,622	\$	409,352	\$ 309,447
Accrued payroll		-	-		-	-
Due to other funds		-	255,549		769	298,227
Advances from other funds		_				
Total liabilities		29,228	499,171		410,121	607,674
Deferred Inflows of resources:						
Unavailable revenue		6,972	26,508		37,398	74,084
Total deferred inflows of resources		6,972	26,508		37,398	74,084
Fund balances:						
Restricted Unassigned		1,387,412	8,506,341 -		14,535,199	4,522,540
Total fund balances (deficit)		1,387,412	8,506,341		14,535,199	4,522,540
Total liabilities, deferred inflows of resources and fund balances	\$	1,423,612	\$ 9,032,020	\$	14,982,718	\$ 5,204,298

# COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET (Continued) NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – SPECIAL REVENUE FUNDS JUNE 30, 2019

Water District	Sa Gre	ortheastern In Joaquin Dund Water Ing Authority	Sa Gro	Eastern n Joaquin ound Water ing Authority	'	lokelumne Water and Power Authority	provement Districts	ISS Public Authority		Total
\$ 320,239	\$	188,579	\$	_	\$	640,580	\$ 133,711	\$ 746,448	\$	31,981,730
3,730 176 1,678		990		- - (1,715) 49,054		3,368 -	- - 702 -	1,520 - - -		289,986 124,423 181,940 144,199 9,430
\$ 325,823	\$	189,569	\$	47,339	\$	643,948	\$ 134,413	\$ 747,968	\$	32,731,708
\$ 2,531 - - -	\$	- - - 526,621	\$	158,448 - 328,821 -	\$	318 - - 3,078,129	\$ 	\$ 5,376 9,263 792	\$	1,158,322 9,263 884,158 3,604,750
2,531		526,621		487,269		3,078,447	-	15,431		5,656,493
3,405 3,405		<u>-</u>		43,222 43,222		<u>-</u>	<u>-</u>	<u>-</u>	_	191,589 191,589
319,887 -		- (337,052)		- (483,152)		- (2,434,499)	134,413	732,537		30,138,329 (3,254,703)
319,887		(337,052)		(483,152)		(2,434,499)	 134,413	732,537		26,883,626
\$ 325,823	\$	189,569	\$	47,339	\$	643,948	\$ 134,413	\$ 747,968	\$	32,731,708

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Lighting Districts	Service Areas	M	aintenance Districts		Flood Control District
Revenues:						
Taxes	\$ 250,135	\$ 222,823	\$	517,575	\$	2,069,462
Revenue from use of money and property	41,275	308,752		424,821		148,768
Aid from other governmental agencies	1,993	51,780		4,057		776,416
Charges for services	291,659	4,093,815		8,104,536		4,564,380
Other revenues	-	6,271		18,814		3,061
Total revenues	 585,062	 4,683,441		9,069,803		7,562,087
Expenditures:						
Current:						
Public protection	<del>-</del>	<del>-</del>		<del>-</del>		6,815,042
Public ways and facilities	452,800	3,996,276		6,500,218		-
Public assistance	-	-		-		-
Parks and recreation	-	208,889		- 		47.047
Capital outlay Debt service:	-	83,757		586,121		47,617
Principal	_	_		_		_
Interest and fiscal charges	_	245		_		_
Total expenditures	 452,800	4,289,167		7,086,339	-	6,862,659
Total experialities	 432,000	 4,203,107		7,000,009		0,002,000
Excess (deficiency) of revenues over						
(under) expenditures	 132,262	 394,274		1,983,464		699,428
Other financing sources (uses):						
Transfers in	-	20,000		-		-
Transfers out	 	 				
Total other financing sources (uses)	 	 20,000				
Net change in fund balances	132,262	414,274		1,983,464		699,428
Fund balances (deficit), beginning of year Prior period adjustment	 1,255,150 <u>-</u>	8,092,067 <u>-</u>		12,551,735 -		3,823,112
Fund balances (deficit), end of year	\$ 1,387,412	\$ 8,506,341	\$	14,535,199	\$	4,522,540

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

Water District	Northeastern San Joaquin Ground Water Banking Authority	Eastern San Joaquin Ground Water Banking Authority	Mokelumne Water and Power Authority	Improvement Districts	IHSS Public Authority	Total
\$ 2,330 9,046	\$ - 5,802	\$ - 5,746	\$ - 21,094	\$ - 4,111	\$ - 8,614	\$ 3,062,325 978,029
18	-	148,198	-	-	5,742,692	6,725,154
124,004	-	-	-	-	-	17,178,394
 -	-	500	11			28,657
 135,398	5,802	154,444	21,105	4,111	5,751,306	27,972,559
						6,815,042
79,794	-	913,578	65,027	-	-	12,007,693
-	-	-	-	-	4,874,995	4,874,995
-	-	-	-	-	-	208,889
-	-	-	-	-	-	717,495
-	- 10,293	-	- 60,166	-	-	- 70,704
 79,794	10,293	913,578	125,193		4,874,995	24,694,818
 55,604	(4,491)	(759,134)	(104,088)	4,111	876,311	3,277,741
-	-	-	-	-	-	20,000
-						
-			_			20,000
55,604	(4,491)	(759,134)	(104,088)	4,111	876,311	3,297,741
264,283	(332,561)	275,982	(2,330,411)	130,302	(143,774)	23,585,885
 -	-	·			·	
\$ 319,887	\$ (337,052)	\$ (483,152)	\$ (2,434,499)	\$ 134,413	\$ 732,537	\$ 26,883,626

Nonmajor Debt Service Funds
Debt service funds are used to account for and to report financial resources that are restricted, committed, o assigned to expenditure for principal and interest. Debt service funds are therefore used to report the accumulation
assigned to expenditure for principal and interest. Debt service funds are therefore used to report the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.
assigned to expenditure for principal and interest. Debt service funds are therefore used to report the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.
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### COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS JUNE 30, 2019

Admi	nistration	E 8	Maintenance District Shaded Terrace		Total		
\$	-	\$	12,026	\$	12,026		
	-		-		-		
	-		63		63		
	-		-		-		
	1,572		-		1,572		
\$	1,572	\$	12,089	\$	13,661		
\$	<u>-</u>	\$	<u> </u>	\$	<u>-</u>		
\$					-		
\$	1,572	\$	12,089	\$	13,661		
	-		-		_		
	1,572		12,089		13,661		
\$	1.572	\$	12.089	\$	13,661		
	\$ \$	\$ 1,572 \$ 1,572 \$ 1,572 \$ -	County Administration Building  \$ - \$	County Administration Building         District Shaded Terrace           \$ - \$ 12,026           - 63           - 63           - 7           1,572         - 7           \$ 1,572         \$ 12,089           \$ 1,572         \$ 12,089           \$ 1,572         \$ 12,089	County Administration Building     District Shaded Terrace       \$ - \$ 12,026 \$ - 63 - 63 - 63 - 7 - 7 - 7 - 7 - 7 - 7 - 7 - 7 - 7 -		

	Ad	County Maintenance County District Administration Shaded Building Terrace			Total		
Revenues:							
Revenue from use of money and property Charges for services	\$	6,230	\$	389 18,220	\$	6,619 18,220	
Total revenues		6,230		18,609		24,839	
Expenditures: Current: General Government Debt service:		-		305		305	
Principal		4,605,000		6,000		4,611,000	
Interest and fiscal charges		3,794,374		11,890		3,806,264	
Total expenditures		8,399,374		18,195		8,417,569	
Excess (deficiency) of revenues over (under) expenditures		(8,393,144)		414_		(8,392,730)	
Other financing sources (uses): Transfers in Transfers out		8,342,342		- -		8,342,342	
Total other financing sources (uses)		8,342,342		-		8,342,342	
Net change in fund balances		(50,802)		414		(50,388)	
Fund balances, beginning of year		52,374		11,675		64,049	
Fund balances, end of year	\$	1,572	\$	12,089	\$	13,661	

Nonmajor Capital Projects Funds
Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other
capital assets. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds for individual, private organizations, or other governments.
capital assets. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds
capital assets. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds
capital assets. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds
capital assets. Capital projects funds exclude major capital facilities financed by proprietary funds or in trust funds

### COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2019

	_	ourthouse onstruction	Criminal Justice onstruction	Re	H.S.A. Capital eplacement	Co	Airport East onstruction
ASSETS Cash and investments: Pooled Accounts receivable Interest receivable Due from other funds	\$	7,144,232 53,350 38,268	\$ 5,920,096 37,940 30,801	\$	1,007,330 - 2,696 -	\$	6,705,436 - - -
Total assets	\$	7,235,850	\$ 5,988,837	\$	1,010,026	\$	6,705,436
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable Advances from other funds Total liabilities	\$		\$ 	\$	<u>-</u>	\$	
Fund balances: Restricted Assigned Unassigned		7,235,850 - -	5,988,837 - -		- 1,010,026 -		6,705,436 -
Total fund balances (deficit)		7,235,850	 5,988,837		1,010,026		6,705,436
Total liabilities, deferred inflows of resources and fund balances	\$	7,235,850	\$ 5,988,837	\$	1,010,026	\$	6,705,436

Cou	IG Golf rse Capital provement Trust		lic Health	Go	cial Districts overned by e Board of upervisors		Total
\$	79,313	\$	5,842	\$	504,322	\$	21,366,571
	-		-		-		91,290
	417		30		2,651		74,863
•	79,730	Ф.	E 070	Φ.	506,973	\$	21,532,724
\$	19,130	\$	5,872	\$	300,973	Ψ	21,332,724
\$	<u>.</u>	\$	<u>-</u>	\$	- 1,821,057	\$	- 1,821,057
	-				1,821,057		1,821,057
	-		-		506,973		13,731,660
	79,730		5,872		-		7,801,064
			-		(1,821,057)		(1,821,057)
	79,730		5,872		(1,314,084)		19,711,667
\$	79,730	\$	5,872	\$	506,973	\$	21,532,724

	_	ourthouse onstruction		Criminal Justice Instruction	Re	H.S.A. Capital placement	Airport East Construction		
Revenues:									
Fines, forfeitures, and penalties	\$	551,138	\$	392,991	\$	-	\$	-	
Revenue from use of money and property Charges for services		217,687 -		174,568 -		15,725 -		77,627 -	
Total revenues		768,825		567,559		15,725		77,627	
Expenditures:									
Current:									
Public ways and facilities		-		-		-		9,044	
Parks and recreation		-		-		-		-	
Capital outlay									
Total expenditures				-				9,044	
Excess (deficiency) of revenues over									
(under) expenditures		768,825		567,559		15,725		68,583	
Other financing sources (uses):									
Transfers in		-		-		500,000		-	
Transfers out		(304,440)						-	
Total other financing sources (uses)		(304,440)				500,000			
Net change in fund balances		464,385		567,559		515,725		68,583	
Fund balances (deficit), beginning of year		6,771,465		5,421,278		494,301		6,636,853	
Fund balances (deficit), end of year	\$ 7,235,850		\$ 5,988,837		\$ 1,010,026		\$	6,705,436	

MG Golf Course Capital Improvement Trust	Public Health Construction	Special Districts Governed by the Board of Supervisors	Total			
\$ -	\$ -	\$ -	\$ 944,129			
1,703 35,158	18,598	1,625 5,555	507,533 40,713			
36,861	18,598	7,180	1,492,375			
4 000	-	1	9,045			
4,220	-	-	4,220			
4,220			13,265			
,			,			
32,641	18,598	7,179	1,479,110			
-	-	-	500,000			
	(810,191)		(1,114,631)			
	(810,191)		(614,631)			
32,641	(791,593)	7,179	864,479			
47,089	797,465	(1,321,263)	18,847,188			
\$ 79,730	\$ 5,872	\$ (1,314,084)	\$ 19,711,667			

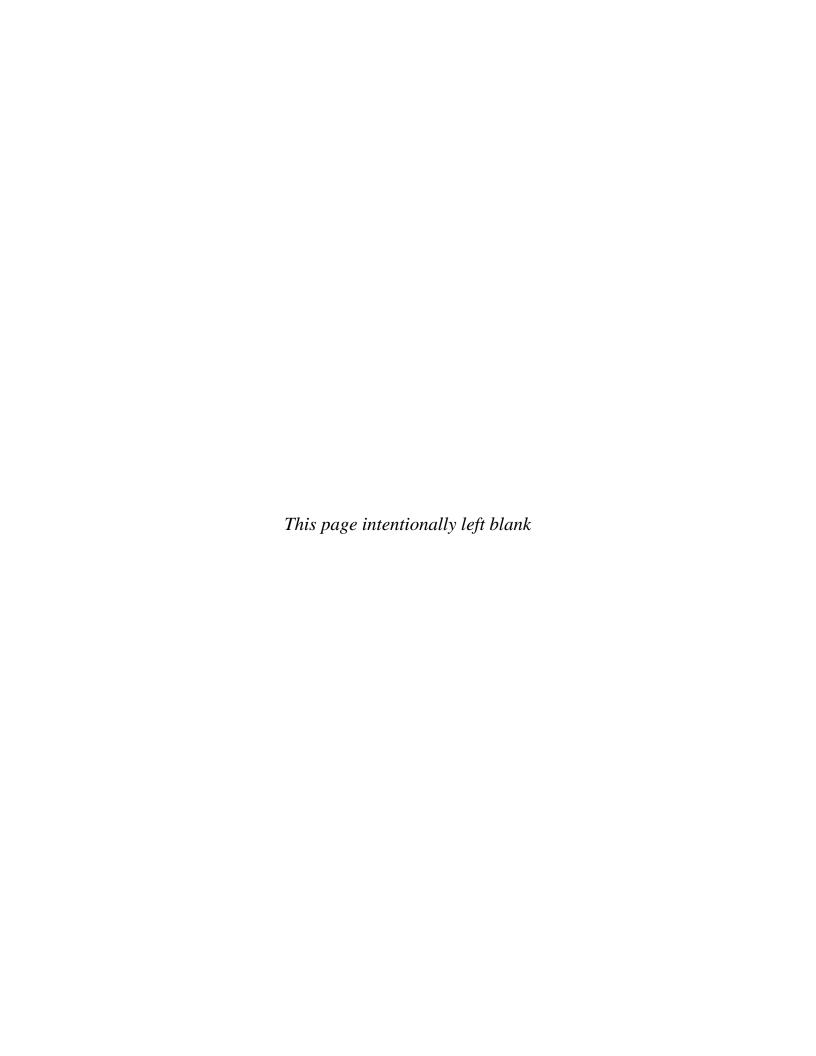
# COUNTY OF SAN JOAQUIN COMBINING BALANCE SHEET NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – CAPITAL PROJECTS FUNDS JUNE 30, 2019

	•	rovement districts		County Service Areas	Total		
ASSETS							
Cash and investments:  Pooled	\$	E04 222	ф		φ	E04 222	
	Ф	504,322	\$	-	\$	504,322	
Imprest cash Accounts receivable		-		-		-	
Interest receivable		- 2,651		-		- 2,651	
Total assets	\$	506,973	\$	<u>-</u>	\$	506,973	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Advances from other funds	\$	<u>-</u> _	\$	1,821,057	\$	1,821,057	
Total liabilities  Fund balances:				1,821,057		1,821,057	
Restricted Unassigned		506,973 -		(1,821,057)		506,973 (1,821,057)	
Total fund balances (deficit)		506,973		(1,821,057)		(1,314,084)	
Total liabilities, deferred inflows of resources and fund balances	\$	506,973	\$		\$	506,973	

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS – CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	•	ovement istricts		County Service Areas	Total
Revenues:	_	45.005	_	(40.770)	 4.005
Revenue from use of money and property Charges for services	\$	15,395 5,555	\$	(13,770)	\$ 1,625 5,555
Total revenues		20,950		(13,770)	 7,180
Expenditures: Current:					
Public ways and facilities		_		1	1
Total expenditures		_		1	1
Excess (deficiency) of revenues over (under) expenditures		20,950		(13,771)	7,179
Other financing sources (uses): Transfers out					
Net change in fund balances		20,950		(13,771)	7,179
Fund balances (deficit), beginning of year		486,023		(1,807,286)	(1,321,263)
Fund balances (deficit), end of year	\$	506,973	\$	(1,821,057)	\$ (1,314,084)

Internal Service Funds	
Internal service funds are used to account for the financing of goods or services provided by one d agency to other departments or agencies of the County, or to other governments on a cost-reimburse	lepartment or ement basis.
Internal service funds are used to account for the financing of goods or services provided by one d agency to other departments or agencies of the County, or to other governments on a cost-reimburse	lepartment or ement basis.
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Internal service funds are used to account for the financing of goods or services provided by one dagency to other departments or agencies of the County, or to other governments on a cost-reimburse	lepartment or ement basis.
Internal service funds are used to account for the financing of goods or services provided by one dagency to other departments or agencies of the County, or to other governments on a cost-reimburse	lepartment or ement basis.



## COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Fleet Services	Information Systems	Office Automation	Central Telephone	Radio Communications	Southern Water System		
ASSETS								
Current assets:								
Cash and investments:	¢ 44 CO4 70C	<b>4</b> 0.000.000	ф 045.052	ф 740.070	Φ 755.547	¢ 550,000		
Pooled Imprest	\$ 14,604,796 40	\$ 9,820,698	\$ 215,853	\$ 742,372	\$ 755,547	\$ 550,920		
Prepaid expenses	40	-	-	-	-	_		
Accounts receivable, net	73,645	34,727	653	6,608	900	_		
Interest receivable	77,830	47,359	1,676	2,336	3,408	2,896		
Due from other funds	944,169	1,758,195	169,574	400,164	-	-		
Inventories	717,489			15,000				
Total current assets	16,417,969	11,660,979	387,756	1,166,480	759,855	553,816		
Noncurrent assets:								
Capital assets:								
Non-depreciable	-	-	-	-	-	17,481		
Depreciable, net	12,938,872	532,082	4,234,256	1,926,259	5,397,025			
Total noncurrent assets	12,938,872	532,082	4,234,256	1,926,259	5,397,025	17,481		
Total assets	29,356,841	12,193,061	4,622,012	3,092,739	6,156,880	571,297		
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows related to OPEB	48,741	106,964	-	13,542	_	-		
Deferred outflows related to pensions	1,971,374	15,018,511	-	967,187	-	-		
Total deferred outflows								
of resources	2,020,115	15,125,475		980,729				
LIABILITIES								
Current liabilities:	045.650	400.012	356 360	102.960	04.350			
Accounts payable	945,659	490,012	356,269	103,869 29,294	94,358	-		
Accrued payroll  Due to other funds	71,144 2,244	270,384 41,706	25,716	84,714	29,844	_		
Interest payable	2,244	-1,700	11,819	3,337	10,922	-		
Current portion:			,	0,00.	.0,022			
Notes payable	-	-	-	-	-	-		
Capital leases	17,326	-	1,471,785	359,397	894,349	-		
Compensated absences	246,550	741,403		90,922				
Total current liabilities	1,282,923	1,543,505	1,865,589	671,533	1,029,473			
Noncurrent liabilities:								
Advances from other funds	-	-	-	-	-	-		
Notes payable	-	-	- 0.000.040	-	- 0.400.400	-		
Capital leases Compensated absences	(4,085)	- 107,662	2,382,343	1,220,971 9,626	2,188,403	-		
Claims liability	(4,003)	107,002	_	3,020	_	_		
Net pension liability	7,084,106	16,112,869	-	4,005,645	-	-		
Other post employment								
benefits liability	725,733	1,592,652	-	201,645	-	-		
Total noncurrent liabilities	7,805,754	17,813,183	2,382,343	5,437,887	2,188,403			
Total liabilities	9,088,677	19,356,688	4,247,932	6,109,420	3,217,876	-		
DEFERRED INFLOWS								
OF RESOURCES								
Deferred inflows related to OPEB	193,503	424,650	-	53,765	-	-		
Deferred inflows related to pensions	596,857	513,039		121,336				
Total deferred inflows	_							
of resources	790,360	937,689		175,101				
NET POSITION								
Net investment in capital assets	12,921,546	532,082	380,128	345,891	2,314,273	17,481		
Unrestricted	8,576,373	6,492,077	(6,048)	(2,556,944)	624,731	553,816		
Total net position (Deficit)	\$ 21,497,919	\$ 7,024,159	\$ 374,080	\$ (2,211,053)	\$ 2,939,004	\$ 571,297		

## COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF NET POSITION (Continued) INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

Purchasing ISF			Medical Malpractice Insurance	Casualty Insurance	Worker's Comp Insurance	Unemployment Insurance	Total
\$ 1,170,272	\$ 14,442,615	\$ 4,397,453	\$ 8,482,204	\$ 15,168,301	\$ 37,547,618	\$ 5,209,850	\$ 113,108,499
-	-	-	-	-	-	-	40
3,981	- 948,787	108,707	-	2,647	250,000 26,660	4,763	250,000 1,212,078
5,849	76,085	24,342	51,594	91,573	213,780	27,805	626,533
70,942	-	-	-	2,971	5,325	-	3,351,340 732,489
1,251,044	15,467,487	4,530,502	8,533,798	15,265,492	38,043,383	5,242,418	119,280,979
							17 494
-	-	-	-	-	-	-	17,481 25,028,494
							25,045,975
1,251,044	15,467,487	4,530,502	8,533,798	15,265,492	38,043,383	5,242,418	144,326,954
-	-	-	-	-	-	-	169,247
							17,957,072
							18,126,319
746,924	2,641,775	452,225	30,242	934,816	304,492	-	7,100,641
-	-	-	-	-	-	-	370,822
-	-	-	-	- 45,716	-	-	184,224 71,794
-	-	-	-	83,143	-	-	83,143 2,742,857
-	_	_	_	_	_	-	1,078,875
746,924	2,641,775	452,225	30,242	1,063,675	304,492		11,632,356
		_	_			_	_
_	_	_	_	1,055,748	-	-	1,055,748
-	-	-	-	-	-	-	5,791,717
-	-	-	-	-	-	-	113,203
-	6,412,000	287,746	4,839,000	18,262,000	36,832,000	180,133	66,812,879 27,202,620
-	-	-	-	-	-	-	2,520,030
_	6,412,000	287,746	4,839,000	19,317,748	36,832,000	180,133	103,496,197
746,924	9,053,775	739,971	4,869,242	20,381,423	37,136,492	180,133	115,128,553
	-						671,918 1,231,232
							1,903,150
-	- 0.440.740	0.700.504	- 0.004.550	- (E 44E 004)	-	- 000 005	16,511,401
504,120 \$ 504.120	6,413,712	3,790,531 \$ 3,790,531	3,664,556	(5,115,931)	906,891 \$ 906,891	5,062,285 \$ 5,062,285	28,910,169
\$ 504,120	\$ 6,413,712	\$ 3,790,531	\$ 3,664,556	\$ (5,115,931)	\$ 906,891	\$ 5,062,285	\$ 45,421,570

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Fleet Services	Information Systems	Office Automation	Central Telephone	Radio Communications	Southern Water System
Operating revenues:						
Charges for services:	\$ 10,404,598	\$ 21,190,850	\$ 1,990,605	\$ 335,714	\$ 22,890	\$ -
Concessions and rentals	1,091,629	758,902	279,732	5,334,756	3,101,301	-
Miscellaneous	321,340	11,602	-	18,816	-	-
Total operating revenues	11,817,567	21,961,354	2,270,337	5,689,286	3,124,191	
Operating expenses:						
Salaries and benefits	3,775,511	18,830,981	-	1,756,693	-	-
Services and supplies	5,825,909	7,857,806	718,065	3,383,598	1,779,258	-
Liability claims and loss adjustments	-	-	-	-	-	-
Insurance	312,057	88,339	25	8,475	604	-
Depreciation and amortization	2,514,166	268,593	1,153,571	499,557	1,527,439	-
Total operating expenses	12,427,643	27,045,719	1,871,661	5,648,323	3,307,301	
Operating income (loss)	(610,076)	(5,084,365)	398,676	40,963	(183,110)	
Nonoperating revenues (expenses):						
Gain (loss) on sale of asset	(47,578)	-	-	-	-	-
Interest income	470,139	163,497	8,117	14,060	14,940	16,956
Interest expense	(1,856)	-	(137,785)	(57,044)	(109,369)	-
Insurance recovery	97,117					
Total nonoperating revenues (expenses)	517,822	163,497	(129,668)	(42,984)	(94,429)	16,956
Income (loss) before contributions and transfers	(92,254)	(4,920,868)	269,008	(2,021)	(277,539)	16,956
Capital grants	221,810	-	-	-	-	-
Transfers in	30,999	11,945,027	-	-	-	-
Transfers out						
Change in net position	160,555	7,024,159	269,008	(2,021)	(277,539)	16,956
Net position, beginning of year	21,337,364	-	105,072	(2,209,032)	3,216,543	554,341
Prior period adjustments						
Total net position (deficit), beginning of year	21,337,364	_	105,072	(2,209,032)	3,216,543	554,341
, , , , , ,						
Total net position (deficit), end of year	\$ 21,497,919	\$ 7,024,159	\$ 374,080	\$ (2,211,053)	\$ 2,939,004	\$ 571,297

# COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (Continued) INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

P	urchasing ISF	Health Insurance	Dental Insurance	Medical Malpractice Insurance	Casualty Insurance	Worker's Comp Insurance	Unemployment Insurance	Total
\$	7,858,160	\$ 38,002,788	\$ 5,596,958	\$ 2,420,000	\$ 6,970,000 - 185,415	\$ 9,875,000 - 189,899	\$ 737,138 -	\$ 105,404,701 10,566,320
_	7,858,160	38,002,788	5,596,958	2,420,000	7,155,415	10,064,899	737,138	727,072 116,698,093
	7,030,100	30,002,700	3,390,930	2,420,000	7,135,415	10,004,099	737,130	24,363,185
	7,899,247	1,067,344	138.072	2,495,088	2.472.036	2,131,539	44,513	35,812,475
	-	35,893,940	5,544,196	710,113	10,055,581	13,437,937	949,692	66,591,459
	-	3,427,322	-	1,072,319	2,941,037	1,715,121	-	9,565,299
	-	-	-	-	-	-	-	5,963,326
	7,899,247	40,388,606	5,682,268	4,277,520	15,468,654	17,284,597	994,205	142,295,744
	(41,087)	(2,385,818)	(85,310)	(1,857,520)	(8,313,239)	(7,219,698)	(257,067)	(25,597,651)
	41,087 - -	516,667 - -	- 139,671 - -	- 316,519 - -	531,508 (50,083)	1,370,789 - -	- 167,560 - -	(47,578) 3,771,510 (356,137) 97,117
	41,087	516,667	139,671	316,519	481,425	1,370,789	167,560	3,464,912
	-	(1,869,151)	54,361	(1,541,001)	(7,831,814)	(5,848,909)	(89,507)	(22,132,739)
		-	-	-	-	-	-	221,810
	10,000	-	-	-	-	-	-	11,986,026
-	10,000	(1,869,151)	54,361	(1,541,001)	(7,831,814)	(5,848,909)	(89,507)	(9,924,903)
					,	, , , , ,	, , ,	
	494,120	8,282,863	3,736,170	5,205,557	2,715,883	6,755,800	5,151,792	55,346,473
_								
	494,120	8,282,863	3,736,170	5,205,557	2,715,883	6,755,800	5,151,792	55,346,473
\$	504,120	\$ 6,413,712	\$ 3,790,531	\$ 3,664,556	\$ (5,115,931)	\$ 906,891	\$ 5,062,285	\$ 45,421,570

### COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

		Fleet Services	Information Systems	Office Automation	Central Telephone		Com	Radio munications	Southern Water System		
Cash flows from operating activities: Cash received from customers Cash payments to suppliers for goods and services Cash payments to other departments for goods and services Cash payments to employees for services Other operating revenues	\$	11,525,812 (5,041,107) (784,587) (3,329,436) 317,690	\$ 20,172,226 (6,862,137) (556,084) (14,193,797)	\$ 2,124,822 (455,928) (202,583) - 114,189	(	5,674,020 2,515,458) (986,346) 1,599,328)	\$	3,180,651 (1,327,300) (434,243) -	\$	- - - - -	
Net cash provided by (used for) operating activities		2,688,372	(1,439,792)	1,580,500	_	572,888		1,419,108		-	
Cash flows from noncapital financing activities: Transfers in Transfers out State and Federal grant receipts Loan repayment or borrowing Other non-operating receipts (payments)		- - 221,810 - -	11,340,650 - - -	- - - -		- - - -		- - - -		- - - -	
Net cash provided by (used for) noncapital financing activities		221,810	11,340,650			_		-		-	
Cash flows from capital and related financing activities: Acquisition and construction of capital assets Insurance recovery Proceeds from sale of property and equipment Principal payment on debts Interest payments on debts		(3,545,021) 98,074 138,461 (164,951) (2,169)	(196,298) - - -	- - - (1,561,037) (133,977)		- - - (341,143) (57,803)		(77,305) - - (978,954) (112,392)		- - - - -	
Net cash provided by (used for) capital and related financing activities	-	(3,475,606)	(196,298)	(1,695,014)		(398,946)		(1,168,651)		-	
Cash flows from investing activities: Interest on investments and note receivable		456,003	116,138	8,177		13,919		12,364		16,280	
Net increase (decrease) in cash and cash equivalents		(109,421)	9,820,698	(106,337)		187,861		262,821		16,280	
Cash and cash equivalents, beginning of year		14,714,257	-	322,190		554,511		492,726		534,640	
Cash and cash equivalents, end of year	\$	14,604,836	\$ 9,820,698	\$ 215,853	\$	742,372	\$	755,547	\$	550,920	
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	•	(040.070)	¢ (5.004.005)	<b>6</b> 200 070	•	40.000	•	(400 440)	•		
Operating income (loss)	\$	(610,076)	\$ (5,084,365)	\$ 398,676	\$	40,963	\$	(183,110)	\$	-	
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:											
Depreciation/amortization expense (Increase) / decrease in receivables (Increase) / decrease in prepaid expenses (Increase) / decrease in inventories Increase / (decrease) in payables Increase / (decrease) in claims liabilities		2,514,166 113,433 - (48,574) 719,423	268,593 (1,792,922) - - 5,168,902	1,153,571 (31,326) 40,130 - 19,449		499,557 (15,267) - - 47,635		1,527,439 56,352 24,667 - (6,240)		- - - -	
Net cash provided by (used for) operating activities	\$	2,688,372	\$ (1,439,792)	\$ 1,580,500	\$	572,888	\$	1,419,108	\$		
Noncash investing, capital and financing activities: Lease agreements	\$		\$ -	\$ 1,743,536	\$	60,501	\$		\$		

## COUNTY OF SAN JOAQUIN COMBINING STATEMENT OF CASH FLOWS (Continued) INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2019

Purchasing ISF		Health Insurance		Dental surance	Medical Malpractice Insurance			Casualty nsurance		Worker's Comp Insurance		Unemployment Insurance		Total
\$ 7,825,555 (7,575,904) (477,912)	\$	37,011,662 (43,686,891) (958,569)		5,582,480 5,531,752) (138,072)	\$	2,420,000 (2,055,617) (2,440,244)	\$	6,970,000 (9,576,050) (1,765,442)	\$	9,875,000 (13,194,856) (2,376,004)	\$	744,269 (988,242) (37,619)	\$	113,106,497 (98,811,242) (11,157,705) (19,122,561)
-		5,624,361		-		-		296,766		175,038		-		6,528,044
(228,261)		(2,009,437)		(87,344)		(2,075,861)		(4,074,726)		(5,520,822)		(281,592)		(9,456,967)
10,000		- -		-		- -		-		- -		-		11,350,650
-		-		-		-		-		-		-		221,810
-		-		-		-		-		-		-		-
10,000		<del></del>	_	<del>-</del>		<del></del>	_		_	<del>-</del>			_	11,572,460
10,000	_						_						_	11,572,400
-		-		-		-		-		-		-		(3,818,624) 98,074
-		-		-		-		-		-				138,461
-		-		-		-		(79,715) (52,400)		-		-		(3,125,800) (358,741)
		-						(132,115)				-		(7,066,630)
														_
41,951	_	517,156		133,929		308,770	_	525,208		1,342,182		161,561	_	3,653,638
(176,310)		(1,492,281)		46,585		(1,767,091)		(3,681,633)		(4,178,640)		(120,031)		(1,297,499)
1,346,582	_	15,934,896	_	4,350,868	_	10,249,295	_	18,849,934	_	41,726,258	_	5,329,881	_	114,406,038
\$ 1,170,272	\$	14,442,615	\$	4,397,453	\$	8,482,204	\$	15,168,301	\$	37,547,618	\$	5,209,850	\$	113,108,539
\$ (41,087)	\$	(2,385,818)	\$	(85,310)	\$	(1,857,520)	\$	(8,313,239)	\$	(7,219,698)	\$	(257,067)	\$	(25,597,651)
- (26,827) - -		313,709 - -		- (14,478) - -		- - -		(5,599) - -		- (14,861) - -		7,131 - -		5,963,326 (1,410,655) 64,797 (48,574)
(160,347)		50,611		(697)		(105,341)		278,112		(88,263)		-		5,923,244
\$ (228,261)	\$	(2,009,437)	\$	(87,344)	\$	(113,000)	\$	3,966,000 (4,074,726)	\$	1,802,000 (5,520,822)	\$	(31,656)	\$	5,648,546 (9,456,967)
Ψ (220,201)	Ψ	(2,000,701)	Ψ	(57,577)	Ψ	(2,010,001)	Ψ	(7,017,120)	Ψ	(0,020,022)	Ψ	(201,002)	Ψ	(0,-00,007)
\$ -	\$	_	\$	_	\$	-	\$	-	\$	-	\$	-	\$	1,804,037

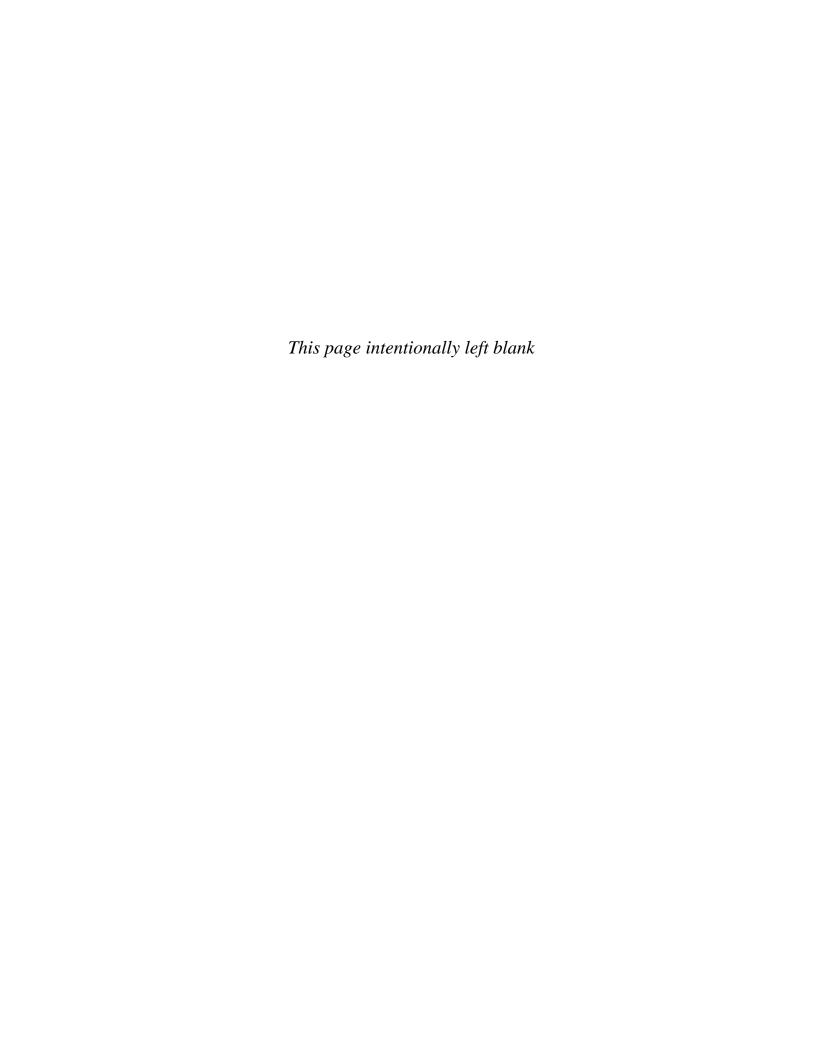
	Agency l	Funds				
Agency Funds are used to account for the assets and liabilities of various clearing accounts for which the County's role is purely custodial.						
Agency Funds are used to acrole is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			
Agency Funds are used to ac role is purely custodial.	count for the assets and liabil	ities of various clearing accounts f	or which the County's			

# COUNTY OF SAN JOAQUIN STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS JUNE 30, 2019

	Balance eginning of Fiscal Year	Additions	Deletions	 Balance End of Fiscal Year
ASSETS				
Cash and investments - pooled	\$ 49,202,182	\$ 688,030,994	\$ 683,424,764	\$ 53,808,412
Cash and investments held by others	4,143,786	27,753,599	27,775,116	4,122,269
Other receivables	18,991,933	38,453,872	18,991,933	38,453,872
Other assets	3,338	 3,338	3,338	 3,338
Total assets	\$ 72,341,239	\$ 754,241,803	\$ 730,195,151	\$ 96,387,891
LIABILITIES				
Accounts payable	\$ 20,816,142	\$ 40,702,282	\$ 20,816,142	\$ 40,702,282
Loans payable	20,000	-		20,000
Due to bondholders	51,505,097	725,747,502	721,586,990	55,665,609
Total liabilities	\$ 72,341,239	\$ 766,449,784	\$ 742,403,132	\$ 96,387,891



Statistical Section – Financial Only



#### COUNTY OF SAN JOAQUIN CHANGES IN NET POSITION LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2018-19	2017-18	2016-17	2015-16
Expenses:				
Governmental activities:				
General government	\$ 90,689,049	\$ 96,396,868	\$ 63,018,341	\$ 49,918,281
Public protection	387,178,591	357,099,707	360,538,096	345,476,305
Public ways and facilities	55,601,314	50,380,090	53,695,174	47,127,584
Health and sanitation	192,202,545	208,564,226	193,539,758	154,530,839
Public assistance	397,784,894	396,572,441	383,285,382	385,943,253
Education	6,840,251	6,944,605	5,297,276	7,179,454
Culture and recreation	6,256,877	6,515,982	7,481,899	7,379,067
Interest on long-term debt	3,201,653	3,478,816	5,923,999	6,083,251
Total governmental activities expenses	1,139,755,174	1,125,952,735	1,072,779,925	1,003,638,034
Business-type activities:				
Solid Waste	39,119,841	26,756,326	28,754,059	20,263,809
Hospital	436,903,156	382,406,015	331,413,438	283,324,566
Airport	6,229,421	5,471,043	4,794,758	4,898,600
CSA 31 - Flag City	913,594	1,317,553	-	-
Total business-type activities expenses	483,166,012	415,950,937	364,962,255	308,486,975
Total primary government expenses	1,622,921,186	1,541,903,672	1,437,742,180	1,312,125,009
Program Revenues:				
Governmental activities:				
Charges for services				
General government	24,401,107	34,005,460	27,326,551	18,571,496
Public protection	46,185,194	45,754,946	42,932,095	45,619,618
Public ways and facilities	14,229,491	14,243,483	15,206,628	14,114,982
Community infrastructure pro	3,582,186	3,847,291	2,152,408	921,050
Health & sanitation	73,239,541	71,169,535	68,877,673	68,382,810
Children & families act program	· · ·	· · ·	, , , , <u>-</u>	, , -
Public assistance	1,275,756	1,183,021	1,078,644	1,056,042
Education	-	110,091	236,659	463,913
Recreation	2,910,850	2,408,268	2,318,728	2,478,973
Operating grants and contribution	653,728,832	646,393,985	618,757,138	584,689,938
Capital grants and contribution	14,076,000	25,763,426	5,932,920	6,221,372
Total governmental activities revenues	833,628,957	844,879,506	784,819,444	742,520,194
Business-type activities:				
Charges for services				
Solid Waste	30,248,816	31,464,024	28,701,130	24,528,973
Hospital	399,612,189	376,393,539	359,381,771	260,628,848
Airport	4,584,602	3,945,657	4,137,658	2,480,868
CSA 31 - Flag City	1,505,909	1,371,972	-	-
Operating grants and contribution	353,253	655,749	372,862	633,507
Capital grants and contribution	8,218,894	4,564,006	3,071,900	978,749
Total business-type activities revenues	444,523,663	418,394,947	395,665,321	289,250,945
Total primary government revenues	1,278,152,620	1,263,274,453	1,180,484,765	1,031,771,139
Net(expense)/revenue:				
Governmental activities	(306,126,217)	(281,073,229)	(287,960,481)	(261,117,840)
Business-type activities	(38,642,349)	2,444,010	30,703,066	(19,236,030)
Total primary government net expense	\$ (344,768,566)	\$ (278,629,219)	\$ (257,257,415)	\$ (280,353,870)

### COUNTY OF SAN JOAQUIN CHANGES IN NET POSITION (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2014-15	2013-14	2012-13	2011-12	2010-11	2009-10	
\$	44,119,254	\$ 40,145,573	\$ 38,900,374	\$ 30,511,256	\$ 27,299,881	\$ 31,744,678	
•	312,319,279	288,441,086	284,684,621	282,264,243	279,598,113	297,252,562	
	50,196,703	46,689,698	46,045,758	45,940,486	43,102,885	45,259,734	
	159,487,254	148,701,302	131,895,213	124,500,788	120,331,660	123,196,211	
	385,698,364	346,006,741	328,782,573	331,193,491	351,331,147	355,702,274	
	6,320,057	5,796,673	5,466,702	6,026,990	6,055,394	5,921,627	
	7,207,270	7,353,381	6,068,176	7,145,530	9,054,852	9,956,704	
	6,332,101	8,103,411	7,262,275	7,076,149	7,506,293	7,311,782	
	971,680,282	891,237,865	849,105,692	834,658,933	844,280,225	876,345,572	
	17,431,399	19,959,897	19,261,618	20,149,471	16,373,498	19,748,649	
	244,964,002	231,019,266	218,810,095	220,561,110	206,416,196	204,730,696	
	4,609,485	4,225,330	3,958,205	3,827,559	4,304,072	4,024,516	
	267,004,886	255,204,493	242,029,918	244,538,140	227,093,766	228,503,861	
_	1,238,685,168	1,146,442,358	1,091,135,610	1,079,197,073	1,071,373,991	1,104,849,433	
	16,701,740	16,110,539	18,713,432	14,987,471	17,166,522	16,002,101	
	42,655,237	42,130,757	36,530,250	33,921,623	42,841,343	44,575,946	
	13,322,768	12,920,671	12,355,712	12,070,414	11,088,079	10,876,151	
	1,861,840	2,437,929	2,327,150	2,880,231	1,194,635	933,701	
	60,648,994	46,529,972	44,996,442	40,191,296	36,338,946	38,321,000	
	5,665	2,958	-	1,220	975	750	
	1,424,032	1,574,045	1,556,354	1,756,149	1,152,025	2,775,286	
	288,385	149,422	125,154	165,905	250,865	297,122	
	2,438,641	2,357,105	2,232,119	2,459,005	2,219,648	2,293,085	
	615,371,916	572,068,307	553,220,285	504,564,328	531,236,543	524,926,700	
	8,108,454	2,998,899	5,917,695	6,029,847	11,548,756	17,920,366	
	762,827,672	699,280,604	677,974,593	619,027,489	655,038,337	658,922,208	
	21,523,626	20,028,217	18,938,096	18,211,174	18,459,508	17,316,220	
	318,448,623	251,158,643	211,715,269	199,321,051	219,637,752	171,129,885	
	2,208,655	1,782,589	1,659,160	1,717,973	1,856,887	1,715,024	
	321,377	257,212	278,645	1,454,441	5,475,622	788,008	
	4,443,668	8,603	276,796				
	346,945,949	273,235,264	232,867,966	220,704,639	245,429,769	190,949,137	
	1,109,773,621	972,515,868	910,842,559	839,732,128	900,468,106	849,871,345	
	(208,852,610)	(191,957,261)	(171,131,099)	(215,631,444)	(189,241,888)	(217,423,364)	
_	79,941,063	18,030,771	(9,161,952)	(23,833,501)	18,336,003	(37,554,724)	
\$	(128,911,547)	\$ (173,926,490)	\$ (180,293,051)	\$ (239,464,945)	\$ (170,905,885)	\$ (254,978,088)	

### COUNTY OF SAN JOAQUIN CHANGES IN NET POSITION (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2018-19	2017-18	2016-17	2015-16
General revenues and other changes				
in net position:				
Governmental activities:				
Property taxes	\$ 261,677,282	\$ 258,313,614	\$ 233,277,751	\$ 229,416,359
Sales taxes	36,608,163	36,670,361	37,807,012	35,938,618
Motor vehicle and other in lieu taxes	4,778,640	4,306,971	4,331,282	4,055,867
Tobacco settlement proceeds	7,267,053	7,252,879	6,075,129	5,906,995
Franchise and other taxes	3,441,457	4,111,951	3,320,046	3,411,025
Investment earnings	31,947,440	9,354,604	4,770,199	6,610,963
Miscellaneous	2,913,623	2,846,408	3,156,540	3,173,467
Transfers	(2,777,879)	29,867,804	(10,690,177)	(13,755,900)
Prior period adjustments (1)		(26,395,402)		46,035,339
Total governmental activities	345,855,779	326,329,190	282,047,782	320,792,733
Business-type activities				
Property taxes	-	-	-	378,082
Investment earnings	3,884,488	1,335,677	1,867,132	1,127,677
Other	9,709,055	42,622,949	-	54,323,571
Transfers	2,777,879	(29,867,804)	10,690,177	13,755,900
Prior period adjustments (2)		(12,952,033)	(15,083,115)	4,110,684
Total business-type activities	16,371,422	1,138,789	(2,525,806)	73,695,914
Total primary government	\$ 362,227,201	\$ 327,467,979	\$ 279,521,976	\$ 394,488,647
Changes in net position:				
Governmental activities	\$ 39,729,562	\$ 45,255,961	\$ (5,912,699)	\$ 32,740,789
Business-type activities	(22,270,927)	3,582,799	28,177,260	56,315,612
Total primary government	\$ 17,458,635	\$ 48,838,760	\$ 22,264,561	\$ 89,056,401

<sup>(1) &</sup>amp; (2) = 2008-09 - Reflect the removal of Mountain House Services District as an independent district from the County.

Postemployment Benefits Other Than Pensions" and the reclassification of CSA 31 - Flag City to an enterprise fund.

<sup>(1)</sup> = 2012-13 - Reflect correction in reporting of prior year revenues.

<sup>(1) &</sup>amp; (2) = 2014-15 - Reflect primarily the implementation of GASB 68 "Accounting and Financial Reporting for Pensions".

<sup>(1) = 2015-16 -</sup> Reflect change in component unit reporting per GASB 80 "Blending Requirements for Certain Component Units" and record pension liability for miscellaneous non-safety CALPERS retirement plan per GASB 68 "Accounting and Financial Reporting for Pensions"

<sup>(2) = 2015-16 -</sup> Reflect correction in prior year reporting of Hospital capital assets and deferred inflows from grantors.

<sup>(2) = 2016-17 -</sup> Reflect correction in prior year reporting of Hospital contractual allowances.

<sup>(1) &</sup>amp; (2) = 2017-18 - Reflect primarily the implementation of GASB 75 "Accounting and Financial Reporting for

## COUNTY OF SAN JOAQUIN CHANGES IN NET POSITION (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

 2014-15		2013-14	2012-13		_	2011-12	2010-11		2009-10	
\$ 187,329,552	\$	190,657,357	\$	194,307,507	\$	181,691,758	\$	197,588,751	\$	194,019,051
32,951,657		30,750,927		25,582,091		25,234,396		22,201,894		21,314,504
3,835,878		3,009,443		3,315,816		3,085,571		4,209,020		2,742,578
5,973,943		6,051,379		9,179,197		6,090,538		5,972,551		5,708,772
3,311,445		5,662,160		5,461,138		4,921,777		2,477,535		4,950,211
3,617,995		3,446,408		3,330,203		3,404,414		3,240,049		4,632,198
3,134,692		1,136,688		2,748,878		179,010		854,293		80,523
(16,245,774)		(15,422,000)		(16,484,352)		(21,219,699)		(18,439,088)		(31,217,716)
 (904,616,146)		(120,400)		26,165,848						3,615,017
(680,706,758)		225,171,962		253,606,326		203,387,765		218,105,005		205,845,138
439,265		452,344		404,271		440,546		412,356		495,249
449,516		238,142		208,841		543,366		576,172		590,015
-		-		-		-		-		-
16,245,774		15,422,000		16,484,352		21,219,699		18,439,088		31,217,716
(200,711,082)	_	1,954,370		-		-		_		(575,937)
(183,576,527)		18,066,856		17,097,464		22,203,611		19,427,616		31,727,043
\$ (864,283,285)	\$	243,238,818	\$	270,703,790	\$	225,591,376	\$	237,532,621	\$	237,572,181
\$ (954,053,903)	\$	16,319,352	\$	61,649,065	\$	32,256,666	\$	2,473,561	\$	16,603,250
 (192,914,432)	_	36,097,627	_	35,128,235		13,041,659		(4,405,885)		50,063,046
\$ (1,146,968,335)	\$	52,416,979	\$	96,777,300	\$	45,298,325	\$	(1,932,324)	\$	66,666,296

#### COUNTY OF SAN JOAQUIN FUND BALANCES – GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2018-19	2017-18	2016-17	2015-16	2014-15
General fund:		-			-
Nonspendable	\$ 5,523,311	\$ 5,767,437	\$ 6,694,357	\$ 6,967,694	\$ 7,643,013
Restricted	85,766,038	75,421,855	65,261,426	63,448,008	48,549,323
Committed	36,386,549	26,277,881	21,995,971	10,011,998	10,003,085
Assigned	88,290,202	80,771,649	62,581,180	39,901,829	31,497,014
Unassigned	121,256,194	112,224,455	86,825,065	92,364,415	101,867,252
Total general fund	337,222,294	300,463,277	243,357,999	212,693,944	199,559,687
All Other Governmental Funds					
Nonspendable	1,876,040	2,083,598	1,831,158	1,616,154	1,759,290
Restricted	419,258,564	400,318,279	357,949,255	334,575,218	238,992,643
Committed	-	-	-	-	-
Assigned	89,772,583	79,892,345	80,895,279	81,466,303	76,886,985
Unassigned	(5,433,748)	(4,927,170)	(4,394,834)	(4,471,803)	(4,557,836)
Total all other governmental funds	505,473,439	477,367,052	436,280,858	413,185,872	313,081,082
Total - all governmental funds	\$ 842,695,733	\$ 777,830,329	\$ 679,638,857	\$ 625,879,816	\$ 512,640,769

<sup>(1)</sup> In fiscal year 2010-11, the County implemented GASB Statement No. 54 under which governmental fund balances are reported as nonspendable, restricted, committed, assigned and unassigned.

# COUNTY OF SAN JOAQUIN FUND BALANCES – GOVERNMENTAL FUNDS (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2013-14			2012-13		2011-12		2010-11 (1)	
General fund:									
Nonspendable	\$	7,484,489	\$	7,700,730	\$	7,898,238	\$	8,094,729	
Restricted		43,080,110		37,762,674		35,416,191		35,245,339	
Committed		10,003,085		10,003,085		10,003,085		10,006,276	
Assigned		25,806,721		18,458,934		14,497,524		29,889,700	
Unassigned		85,391,987		85,501,042		38,438,402		44,315,708	
Total general fund		171,766,392	_	159,426,465		106,253,440	_	127,551,752	
All Other Governmental Funds									
Nonspendable		1,669,154		1,607,496		1,498,955		1,491,076	
Restricted		216,181,366		201,341,318		185,975,884		177,632,988	
Committed		-		-		-		-	
Assigned		65,338,370		57,659,447		58,718,682		69,136,987	
Unassigned		(4,210,127)		(4,056,889)		(4,193,090)		(3,092,040)	
Total all other governmental funds		278,978,763	_	256,551,372		242,000,431		245,169,011	
Total - all governmental funds	\$	450,745,155	\$	415,977,837	\$	348,253,871	\$ 3	372,720,763	

	2009-10
General fund:	
Reserved	\$ 17,422,015
Unreserved	71,115,787
Total general fund	88,537,802
All Other Governmental Funds	
Reserved	93,677,487
Unreserved, reported in:	
Special Revenue Funds	136,683,212
Capital Project Funds	23,212,463
Total all other governmental funds	253,573,162
Total, all governmental funds	\$ 342,110,964

#### COUNTY OF SAN JOAQUIN LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2018-19	2017-18	2016-17	2015-16
Debt Limit	\$ 945,091,241	\$ 902,493,927	\$ 845,897,094	\$ 801,117,815
Total net debt applicable to limit	-	-	-	-
Legal debt margin	945,091,241	902,493,927	845,897,094	801,117,815
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%

Government Code Section 29909 and Revenue and Tax Code Section 135 limit the County's abilility to raise resources through the issuance of debt to finance acquisitions or construction of County facilities. The debt limit is 1 1/4% of the total assessed value.

# COUNTY OF SAN JOAQUIN LEGAL DEBT MARGIN INFORMATION (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
\$ 754,692,239	\$ 692,834,021	\$ 659,393,352	\$ 659,802,311	\$ 685,383,938	\$ 647,943,721
-	-	-	-	-	-
754,692,239	692,834,021	659,393,352	659,802,311	685,383,938	647,943,721
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

### COUNTY OF SAN JOAQUIN RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

#### **Governmental Activities**

#### Certificates of

Fiscal Year	Participation		Ca	Capital Leases		Notes		
2019	\$	88,736,964	\$	8,536,574	\$	1,364,891		
2018		94,379,000		9,839,916		1,450,606		
2017		115,171,518		8,336,235		1,610,135		
2016		118,508,505		6,967,892		1,690,313		
2015		121,655,492		7,672,933		1,767,370		
2014		124,657,479		7,551,166		1,841,430		
2013		127,469,364		6,406,147		1,912,714		
2012		129,912,106		4,669,946		1,980,134		
2011		132,179,848		3,197,979		2,044,902		
2010		134,282,591		3,628,394		2,834,859		
2009		136,235,333		3,664,009		3,234,093		

## COUNTY OF SAN JOAQUIN RATIOS OF OUTSTANDING DEBT BY TYPE (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

#### Business-Type Activities

Certificates of	
Participation /	

Fiscal Year	Revenue Bonds	Capital Leases	Notes		
2019	\$ 19,170,039	\$ 1,424,860	\$ 970,974		
2018	27,542,216	752,192	91,715		
2017	27,533,978	1,009,977	15,537		
2016	35,534,774	664,506	26,564		
2015	43,360,560	841,449	36,351		
2014	51,721,834	555,367	45,036		
2013	54,567,073	939,112	52,743		
2012	69,089,415	1,038,467	59,583		
2011	76,504,359	1,865,864	65,653		
2010	83,449,303	1,221,660	71,040		
2009	90,639,277	1,735,271	75,820		

## COUNTY OF SAN JOAQUIN RATIOS OF OUTSTANDING DEBT BY TYPE (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	Total Primary				
Fiscal Year	Government	Per Capita	Population		
2019	\$ 149,710,162	\$ 194	770,385		
2018	151,035,390	199	758,744		
2017	169,513,832	227	746,868		
2016	176,119,308	240	733,383		
2015	187,884,418	261	719,511		
2014	199,080,651	280	710,731		
2013	202,882,339	288	703,919		
2012	218,072,067	313	695,750		
2011	226,855,656	327	693,589		
2010	239,674,388	349	686,761		
2009	248,555,476	360	689.480		

### COUNTY OF SAN JOAQUIN PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

Fiscal Year	Wastewater Service Charges	Less: Operating Expenses	Net Available Revenue	Debt Service Principal Interest	Coverage
2018	\$ 1,371,972	\$ 430,708	\$ 941,264	\$ - \$ 526,160	1.79
2019	\$ 1,505,909	\$ 279,995	\$ 1,225,914	\$ 195,000 \$ 344,156	2.27

# COUNTY OF SAN JOAQUIN CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS LAST TEN YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2018-19	2017-18	2016-17	2015-16
REVENUES				
Taxes	\$ 282,822,604	\$ 287,770,594	\$ 275,101,793	\$ 252,146,772
Licenses and permits	9,940,071	10,846,663	7,980,108	8,015,705
Fines, forfeits and penalties	9,727,140	9,818,005	12,694,533	13,209,993
Use of money and property	27,325,291	7,515,477	3,757,045	5,258,787
Aid from other governmental				
agencies	687,139,334	678,439,054	641,598,608	600,641,614
Charges for services	138,047,909	145,118,800	127,061,719	124,528,292
Miscellaneous	14,302,404	15,458,222	13,086,132	13,508,016
TOTAL REVENUES	1,169,304,753	1,154,966,815	1,081,279,938	1,017,309,179
EXPENDITURES				
Current:				
General government	54,191,950	54,764,010	56,297,295	44,334,867
Public safety	353,363,860	337,098,745	319,821,432	303,198,198
Public ways and facilities	36,741,186	33,796,666	34,655,634	28,389,407
Health & sanitation	182,674,332	191,040,791	178,226,120	141,857,452
Public assistance	387,143,702	389,124,754	371,023,833	371,191,938
Education	6,794,423	6,907,601	5,125,682	6,887,103
Recreation	5,477,591	5,768,241	5,903,386	5,265,902
Capital outlay	55,371,058	51,635,229	36,154,249	33,290,825
Debt service:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	. ,,	, . ,	, ,
Principal	4,671,585	156,946	3,339,201	3,171,745
Interest	3,881,133	3,137,250	5,783,337	5,935,543
Refunding escrow	, , -	15,240,197	, , , -	-
Total expenditures	1,090,310,820	1,088,670,430	1,016,330,169	943,522,980
Excess (deficiency) of revenues	, , , , , , , , , , , , , , , , , , , ,	, , ,	, , , , , , , , , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
over (under) expenditures	78,993,933	66,296,385	64,949,769	73,786,199
. , , .				
OTHER FINANCING SOURCES		70.000.000	44 005 400	54.500.404
Transfers in	48,088,960	76,390,660	41,685,433	54,520,424
Transfers out	(62,217,489)	(46,532,856)	(52,518,517)	(68,591,905)
Loan proceeds	-	-	-	-
Refunding bonds issued	-	79,865,000	-	-
Premium on refunding bonds				
issued	-	15,550,343	-	-
Payment to refunded bond				
escrow agent	_	(94,188,428)	_	-
Prior periods adjustment	_	-	_	_
TOTAL OTHER FINANCING	(14,128,529)	31,084,719	(10,833,084)	(14,071,481)
Net change in fund balances	\$ 64,865,404	\$ 97,381,104	\$ 54,116,685	\$ 59,714,718
	- 0.,000,101	Ţ 0.,001,101	÷ 5.,110,000	Ţ 00,1 11,1 10

# COUNTY OF SAN JOAQUIN CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS (Continued) LAST TEN YEARS FOR THE YEAR ENDED JUNE 30, 2019

2014-15		2013-14		2012-13	2011-12	2010-11		2009-10
\$ 247,582,643	\$	225,089,738	\$	212,056,460	\$ 203,474,641	\$ 219,624,042	\$	233,592,658
7,590,126		7,163,302		7,065,578	5,709,247	5,283,279		4,521,601
11,828,420		13,570,298		14,086,309	11,425,041	10,588,072		14,505,266
3,360,170		3,164,958		3,285,935	3,150,330	2,809,953		4,078,513
642,720,971		586,561,084		566,196,112	517,253,471	548,416,708		548,283,284
113,776,069		97,077,976		95,469,119	87,814,747	94,099,700		91,896,037
11,129,327		11,062,901		14,647,259	12,373,135	13,778,568		14,088,618
1,037,987,726	_	943,690,257	_	912,806,772	 841,200,612	 894,600,322	_	910,965,977
46,234,075		45,914,928		50,085,753	42,206,047	41,693,019		44,619,907
294,376,805		275,078,622		268,176,699	264,428,919	262,078,856		273,632,785
33,942,012		30,863,647		31,141,322	31,340,126	28,526,930		31,022,376
157,673,353		146,876,715		128,532,481	119,911,230	115,529,363		118,662,033
378,902,622		342,306,189		324,020,734	325,912,140	345,624,849		349,477,812
6,051,470		5,564,668		5,266,189	5,641,949	5,663,467		5,848,898
5,342,397		5,466,274		5,404,618	6,018,841	5,917,793		6,222,469
26,706,194		31,613,607		32,288,100	29,264,625	30,061,521		27,526,391
3,104,997		3,341,418		2,883,548	2,658,191	3,150,239		2,593,667
6,085,105		6,297,634		6,711,246	6,543,010	6,933,924		7,152,094
0,000,100		0,237,004		0,711,240	0,040,010	0,933,924		7,102,034
 958,419,030		893,323,702		854,510,690	 833,925,078	 845,179,961		866,758,432
, ,		, ,		, ,	, ,	, ,		
79,568,696		50,366,555		58,296,082	7,275,534	49,420,361		44,207,545
41,738,981		40,999,390		64,860,509	51,360,280	40,993,376		27,741,949
(59,412,063)		(56,478,391)		(81,598,473)	(83,152,495)	(59,983,964)		(62,264,688)
-		-		-	49,789	180,026		317,604
-		-		-	-	-		-
-		-		-	-	-		-
-		-		-	-	-		-
 		(120,236)						-
(17,673,082)		(15,599,237)		(16,737,964)	 (31,742,426)	 (18,810,562)		(34,205,135)
\$ 61,895,614	\$	34,767,318	\$	41,558,118	\$ (24,466,892)	\$ 30,609,799	\$	10,002,410
	_						_	

## COUNTY OF SAN JOAQUIN NET POSITION BY COMPONENT LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

		2018-19 2017-18			2016-17			2015-16
Governmental activities								
Invested in capital assets, net of related debt	\$	E27 204 E24	Φ	E00 204 406	φ	470 400 440	φ	470.050.770
Restricted	Ф	537,284,521 845,470,505	\$	508,324,186 514,926,510	\$	479,182,110 467,736,953	\$	472,053,779 452,087,897
Unrestricted		(1,131,425,466)		(811,650,698)		(780,575,026)		(751,884,940)
	_	(1,131,423,400)	_	(011,000,000)	_	(100,010,020)		(131,004,940)
Total governmental activities net position		251,329,560		211,599,998		166,344,037		170 056 706
activities fiet position		251,329,560	_	211,599,996	_	100,344,037		172,256,736
Business-type activities								
Invested in capital assets, net								
of related debt		166,166,527		141,119,606		108,594,961		82,290,076
Restricted		11,389,539		10,739,765		19,279,531		19,169,722
Unrestricted		(88,078,965)		(37,433,504)		(17,031,424)		(18,793,990)
Total business-type								
activities net position		89,477,101		114,425,867		110,843,068		82,655,808
						_		
Primary government	_							
Invested in capital assets,								
net of related debt		703,451,048		649,443,792		587,777,071		554,343,855
Restricted		856,860,044		525,666,275		487,016,484		471,257,619
Unrestricted		(1,219,504,431)		(849,084,202)		(797,606,450)		(770,678,930)
Total primary government								
net position	\$	340,806,661	\$	326,025,865	\$	277,187,105	\$	254,922,544

# COUNTY OF SAN JOAQUIN NET POSITION BY COMPONENT (Continued) LAST TEN FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

	2014-15		2013-14		2012-13		2011-12		2010-11		2009-10
\$	463,486,189	\$	462,765,546	\$	451,195,289	\$	450,740,695	\$	447,107,088	\$	442,095,234
	257,513,902		376,464,492		360,682,027		348,192,228		354,785,578		366,388,735
_	(608,418,248)	_	162,911,173	_	157,049,194	_	87,518,360	_	96,802,296		61,347,876
	112,581,843	_	1,002,141,211		968,926,510		886,451,283		898,694,962		869,831,845
	67,100,975		48,767,460		51,507,576		39,837,451		36,708,379		40,321,738
	3,758,051		2,684,231		2,254,966		9,675,885		1,914,093		1,785,070
	(42,653,102)		80,389,697		41,981,219		38,294,913		50,815,667		9,567,712
_	28,205,924		131,841,388		95,743,761		87,808,249		89,438,139		51,674,520
	530,587,164		511,533,006		502,702,865		490,578,146		483,815,467		482,416,972
	261,271,953		379,148,723		362,936,993		357,868,113		356,699,671		368,173,805
	(651,071,350)		243,300,870		199,030,413		125,813,273		147,617,963		70,915,588
\$	140,787,767	\$	1,133,982,599	\$	1,064,670,271	\$	974,259,532	\$	988,133,101	\$	921,506,365