

2021626000—Sheriff-Detectives

Law & Justice

Patrick Withrow, Sheriff-Coroner-Public Administrator

General Fund	2017-2018 Actual	2018-2019 Adjusted	2019-2020 Requested	2019-2020 Recommended	Increase/ (Decrease)
Expenditures					
Salaries & Benefits	\$9,230,620	\$9,502,778	\$11,903,189	\$11,903,189	\$2,400,411
Services & Supplies	581,450	609,435	1,015,213	1,015,213	405,778
Centrally-Budgeted Expenses	411,933	494,699	659,602	659,602	164,903
Fixed Assets	94,943	797,194	897,724	897,724	100,530
Total Expenditures	\$10,318,946	\$11,404,106	\$14,475,728	\$14,475,728	\$3,071,622
Expenditure Reimbursements	(323,932)	(334,816)	(312,766)	(312,766)	22,050
Total Appropriations	\$9,995,014	\$11,069,290	\$14,162,962	\$14,162,962	\$3,093,672
Earned Revenues By Source					
Aid From Other Governments	\$2,119,470	\$2,086,350	\$2,376,998	\$2,376,998	\$290,648
Charges For Services	121,158	75,000	75,000	75,000	0
Miscellaneous Revenues	6,117	1,500	1,200	1,200	(300)
Operating Transfers In	0	197,532	197,532	197,532	0
Total Revenues	\$2,246,745	\$2,360,382	\$2,650,730	\$2,650,730	\$290,348
Net County Cost	\$7,748,269	\$8,708,908	\$11,512,232	\$11,512,232	\$2,803,324
Staffing					
Allocated Positions	54.0	55.0	67.0	67.0	12.0
Temporary (Full-Time Equivalent)	0.0	0.0	0.4	0.4	0.4
Total Staffing	54.0	55.0	67.4	67.4	12.4

Purpose

The Detectives Division of the Sheriff's Office provides law enforcement investigative services in the unincorporated areas of the County, as well as technical evidence services to the Sheriff's Office and other agencies. This discussion includes budgets Detectives (#2021626000) and Agricultural, Gangs, Narcotics, and Property Crimes Enforcement Team (AGNET) (#2021614000), previously the Rural Crime Task Force budget. Assigned units include:

- **Child Abuse and Sexual Assault Unit** - Investigates cases involving rape, sexual assaults, child/elder abuse, child neglect, molestation, abduction, and missing or runaway children. This Unit carries the responsibility for the application of Megan's Law, dealing with the identification and mandated registration of known sex offenders.
- **Persons Unit** - Investigates homicides, suspicious deaths, robberies, assaults, domestic violence,

kidnappings, adult missing persons, officer-involved shooting incidents, and protocol case investigations.

- **Metropolitan (METRO) Narcotics Task Force** - Investigates street-level drug activities and handles drug asset forfeitures, intelligence, and confidential investigations, including clandestine drug laboratories, laboratory dumps, and short-stay traffic reports.
- **Technical Services Unit** - Provides investigative support in the form of photographs, evidence collection and storage, fingerprinting of crime scenes and applicants, processing of blood and chemical evidence, processing of latent prints, and assistance to other law enforcement agencies.
- **AGNET Unit** - Investigates burglaries, property thefts, identity theft, arson, fraud, gangs, narcotics, and agriculture-related crimes.

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Major Budget Changes

- (\$28,077) Decrease in reimbursement from State Rural Crimes program.

Salaries & Employee Benefits

- \$346,281 Salary and benefits adjustments.
- \$259,545 Add two Deputy Sheriffs.
- \$1,564,470 Transfer nine Deputy Sheriff positions from the Sheriff-Patrol budget.
- \$204,281 Transfer a Lieutenant position from the Sheriff-Patrol budget.
- \$25,834 Increase in part-time Deputy Sheriff hours for evidence disposition for METRO Narcotics Task Force.

Services & Supplies

- \$260,537 Increase in fleet services costs due to new AGNET Unit and two new Detective positions.
- \$97,467 Add costs for body worn camera, taser, and evidence.com system.
- \$29,975 Increase in training costs.
- \$13,098 Increase in communications costs.
- \$10,030 Increase in cost for sexual assault exams.
- (\$7,000) Decrease in professional services expense.

Centrally-Budgeted Expenses

- \$68,291 Increase in Casualty insurance costs.
- \$53,295 Increase in rents/leases-automation equipment costs.
- \$13,687 Increase in radio maintenance costs.
- (\$49,578) Decrease in Workers' Compensation insurance costs.
- \$76,485 Addition of Countywide Cost Allocation Plan charges.

Expenditure Reimbursements

- \$6,027 Increase in reimbursement from Cal ID program for Evidence Technician.

Revenues

- \$265,648 Increase in Proposition 172 funding.
- \$25,000 Increase in Drug Enforcement Administration grant revenues.
- \$5,000 Increase in livescan fee revenues.
- (\$5,000) Decrease in charges to City of Lathrop.

Fixed Assets/Capital Improvement

- \$725,011 Re-budget for purchase of airplane camera.
- \$119,030 Vehicles (3).
- \$25,083 Re-budget for purchase of Vision X microscope.
- \$16,000 Mobile radios (2).
- \$12,600 Portable radios (2).

Program Discussion

Detectives

The 2019-2020 recommended budget for the Detectives Divisions totals \$10,005,349, which is an increase of \$36,066 from the 2018-2019 adjusted budget. This change represents salary and benefits adjustments, the addition of two Deputy Sheriffs, increases in communications, fleet services, Casualty insurance, radio maintenance, costs associated with a cloud-based body worn camera and taser system, and automation equipment rents/leases costs, and the addition of Countywide Cost Allocation Plan charges; offset by the transfer of six Detective positions to the Sheriff-AGNET budget and a decrease in Workers' Compensation insurance costs.

The 2018-2019 Adopted Budget included \$725,011 to replace the airplane camera for the METRO Narcotics Task Force. As of March 2019, it has not been purchased. This amount is being re-budgeted in 2019-2020 so procurement efforts can continue.

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The 2019-2020 recommended budget includes a \$55,000 Federal grant from the Drug Enforcement Administration for the Domestic Cannabis Eradication/Suppression Program. This annual grant funds training, overtime, and supplies and aids in the annual Campaign Against Marijuana Planting.

Phase 1 of a plan to create an in-house firearms lab was completed during 2017-2018. An Integrated Ballistics Identification System (IBIS) was purchased that allows for the tracking of gun specific information and connection of a particular firearm to other crimes. Phase 2 consists of the acquisition of a comparison microscope. The Sheriff's Office has worked in conjunction with the Information Systems Division to submit a proposal to the Governor's Office of Emergency Services, Homeland Security Grants Program for funding to purchase the microscope. This was approved. As of March 2019, the microscope has not been purchased. Therefore, the 2019-2020 recommended budget includes the re-budgeting of \$25,083 as a cash match from the General Fund.

In March 2018, the Board of Supervisors approved a contract with Axon Enterprise, Inc. for the purchase of 175 body worn cameras to be deployed to Patrol, Boating Safety, Lathrop, and Mountain House Police Services Division. This is expected to have an impact on the workload of the Technical Services Division, which is assigned to fulfill requests for body worn camera footage. It is anticipated that body worn cameras will be deployed to the Civil, Court Services, and Detectives divisions during 2019-2020. Workload will be continued to be monitored closely.

AGNET

The AGNET budget is being established in 2019-2020 with a cost of \$4,470,379, which consists of 23 positions, vehicle operating expenses, training, and centrally-allocated insurance, automation equipment rents and leases, and the addition of Countywide Cost Allocation Plan charges, offset by reimbursement from the State Rural Crimes enforcement program administered through the District Attorney's Office.

Increased criminal sophistication creates significant investigative, enforcement, and logistical challenges for the Sheriff's Office. In consideration of the evolving criminal paradigm, the Sheriff has redirected the focus of a select new group of staff to an approach that incorporates data analytics and technology tools into an aggressive, multi-disciplinary response to the problem of crime. This methodology seeks to eliminate the conditions that lead to crime and to reduce the opportunity for crimes to occur. This new approach will pervade the development of criminal activity with the work of skilled Deputy Sheriffs who are empowered to exert their investigative acumen, finding bold and creative solutions that produce positive and meaningful outcomes for the citizens of San Joaquin County.

To this end, the AGNET Unit has been formed, consisting of 23 staff members: 6 Deputy Sheriffs and a Sergeant previously allocated to Agricultural crimes, a Lieutenant and 9 Deputy Sheriffs transferred from Patrol, and 5 Deputy Sheriffs and a Sergeant transferred from Detectives Property and Narcotics.

Initially, AGNET will be organized into two teams, with each supervisor responsible for supervising a group of 10 Deputy Sheriffs on opposing day-off sequences. The majority of AGNET members on each team are assigned investigative work in a specified geographic area. Two team members from each team are not assigned to a specific area; their role is to provide tactical and investigative support to other AGNET members, and to provide coverage in specified areas during the absence of the team members.

The Sheriff's Office acknowledges the advantage of consolidating resources to attack a problem. AGNET will actively include staff previously assigned to Field Forces and the Community Car Program in investigations, leveraging their experience and local, beat-specific knowledge as a material contribution to AGNET investigations. The local, beat-specific information from these sources gives context to the intelligence used by AGNET members for investigative decisions. Members freely share information and intelligence with other Sheriff's Office personnel. The Sheriff's Office recognizes that free communication and the exchange of information is a basis for analysis and improved decisions. Crime Analysts will provide real-time intelligence to AGNET members, and provide enhanced data analytics to increase the solvability of crimes.

Supplemental Requests

The Sheriff is requesting supplemental funding of \$564,041 for the following:

Cold Case Detectives (2)

Funding is requested in the amount of \$443,030 to establish a Cold Case Unit consisting of an existing Sergeant and two new Deputy Sheriff positions. Significant changes have taken place since 2012, and there has been a large increase of incoming information relative to Cold Case Homicide and Missing Persons cases. Currently, the Sheriff's Office has 210 unsolved homicides and 113 missing person cases that are categorized as Cold. These cases are being investigated by one person who has been promoted to Sergeant. Having dedicated Cold Case Detectives to assist the Unit Sergeant would increase the opportunity of timely follow-up in solving the cases, identifying and arresting potential suspects, and identifying the victims.

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Body worn camera, taser, and evidence.com system

Funding is requested in the amount of \$95,177 for the Detectives budget's share of the cost for a comprehensive Department-wide system for replacement of tasers, body worn cameras, and use of the cloud (evidence.com) in order to store and retrieve data associated with body worn cameras and taser deployment. This will significantly reduce the workload for Technical Services.

Part-time Deputy Sheriff hours for evidence disposition for METRO Narcotics Task Force

Funding is requested in the amount of \$25,834, which will allow a part-time Deputy Sheriff to exclusively work on disposition of evidence associated with narcotics crimes, including research, review, evaluation, and destruction.

The recommended budget has been augmented by \$564,041 in order to address these requests.

Workload Data

	-----Actual-----			Est./Act. 2018-2019	Projected 2019-2020
	2015-2016	2016-2017	2017-2018		
Technical Services/Counter Traffic	6,907	6,272	6,473	8,248	8,695
Technical Services/Field Calls	3,951	4,132	6,180	4,578	4,787
Child Abuse/Sexual Assault Cases	3,963	4,676	4,457	3,262	4,365
<i>Human Trafficking</i>	N/A	70	84	42	77
<i>Sex Offender Registration</i>	13	16	15	18	15
<i>Missing Persons</i>	1,283	1,429	1,607	1,106	1,440
<i>Other Child Abuse/Sexual Assault Crimes</i>	2,666	3,161	2,751	2,096	2,833
Property Cases Received	6,216	6,558	6,482	6,500	6,439
<i>Identity Theft</i>	59	51	153	82	86
<i>Embezzlement</i>	1	2	4	6	8
<i>Other Property Crimes</i>	6,156	6,505	6,325	6,412	6,345
Persons Cases Received	3,000	3,300	2,797	2,542	2,909
<i>Homicide</i>	4	9	11	8	8
<i>Robbery</i>	173	161	170	196	175
<i>Other Persons Crimes</i>	2,823	3,130	2,617	2,338	2,727
Agricultural Crimes Cases	628	524	514	554	581
<i>Livestock Theft</i>	11	5	13	10	11
<i>Equipment Theft</i>	126	131	132	129	141
<i>Commodities Theft</i>	47	39	11	32	29
<i>Other Agricultural Crimes</i>	444	349	358	383	400
Cold Cases Investigated	35	36	36	30	34
Narcotics Cases Received	N/A	1,151	1,247	1,151	1,200
Metro Narcotics Task Force Investigations	N/A	240	240	278	300
Narcotics Tips Received	N/A	387	387	310	350
No Case Narcotics	N/A	174	174	132	140
Narcotics Arrests	N/A	208	148	168	150
Narcotics-Weapons Seized	N/A	114	71	106	100