

2022785000—Juvenile Supplemental Law Enforcement Act

Law & Justice

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Special Revenue Fund	2017-2018 Actual	2018-2019 Adjusted	2019-2020 Requested	2019-2020 Recommended	Increase/ (Decrease)
Expenditures					
Salaries & Benefits	\$1,621,195	\$2,738,939	\$2,918,123	\$2,918,123	\$179,184
Services & Supplies	368,062	430,322	488,106	488,106	57,784
Centrally-Budgeted Expenses	39,276	63,067	92,234	92,234	29,167
Other Charges & Uses	650,000	600,000	600,000	600,000	0
Operating Transfers Out	0	675,000	0	0	(675,000)
Total Expenditures	\$2,678,533	\$4,507,328	\$4,098,463	\$4,098,463	(\$408,865)
Expenditure Reimbursements	0	(128,988)	(79,815)	(79,815)	49,173
Total Appropriations	\$2,678,533	\$4,378,340	\$4,018,648	\$4,018,648	(\$359,692)
Earned Revenues By Source					
Aid From Other Governments	\$2,812,508	\$3,471,888	\$3,129,697	\$3,129,697	(\$342,191)
Fund Balance	(133,975)	906,452	888,951	888,951	(17,501)
Total Revenues	\$2,678,533	\$4,378,340	\$4,018,648	\$4,018,648	(\$359,692)
Net County Cost	\$0	\$0	\$0	\$0	\$0
Allocated Positions					
Allocated Positions	15.0	20.0	20.0	20.0	0.0
Temporary (Full-Time Equivalent)	1.3	1.5	1.5	1.5	0.0
Total Staffing	16.3	21.5	21.5	21.5	0.0

Purpose

The Juvenile Supplemental Law Enforcement Act (JSLEA), formerly known as the Juvenile Justice Crime Prevention Act, provides funding for community-based programs that reduce crime and delinquency among at-risk youth and young offenders. Funding is provided primarily from State Vehicle License Fee revenue and distributed to counties by statutory formula. In San Joaquin County, the JSLEA provides funding for the following programs: Reconnect Day Reporting Center, Probation Officers on Campus, Neighborhood Service Centers, Family Focused Intervention Team, and the Transitional Age Youth Unit.

Major Budget Changes

Salaries & Employee Benefits

- \$159,783 Salary and benefits adjustments.

- \$239,991 Add a Probation Officer and a Probation Unit Supervisor.
- (\$119,003) Transfer a Probation Officer to the Local Community Corrections budget.
- (\$101,587) Transfer a Social Worker to the Juvenile Probation Budget.

Services & Supplies

- \$33,564 Increase in labor costs reimbursed to the Local Community Corrections budget.
- \$10,000 Increase in professional services by community-based organizations for programming costs.
- \$8,400 Increase in Canlis Facilities lease for new Transition Age Youth unit.
- \$5,273 Increase in communication costs.

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Centrally-Budgeted Expenses

- \$4,200 Increase in radio maintenance costs.
- \$24,003 Addition of Countywide Cost Allocation Plan charges.

Operating Transfers Out

- (\$675,000) Decrease transfer for Canlis Basement Capital Improvement Project.

Expenditure Reimbursements

- (\$45,999) Decrease in reimbursement from Reducing Racial and Ethnic Disparities grant, which ended in September 2018.

Revenue

- (\$342,191) Decrease in State funding.

Program Discussion

The 2019-2020 recommended JSLEA budget totals \$4,098,463, which is a decrease of \$408,865 from the 2018-2019 adjusted budget. This change reflects transfers of positions to other Probation budget units, and the decrease in budgeted appropriations for the Canlis Basement Improvement Project offset with salary and benefits adjustments, the addition of a Probation Officer and a Probation Unit Supervisor, increases in community-based organization services, labor costs reimbursed for positions in the Probation-Local Community Corrections budget, radio maintenance costs, lease costs, and the addition of the Countywide Cost Allocation Plan charges.

As of March 31, 2019, the Juvenile Supplemental Law Enforcement fund balance (#20052) was \$5,322,999.

Probation Officers On Campus (POOC)

The POOC program is modeled after successful programs across the nation and includes the assignment of Juvenile Probation Officers to a school site in order to supervise wards attending the school. These Officers have regular contact with youth who have not yet entered the juvenile justice system, but are determined to be at-risk. Officers provide intensive supervision, monitor attendance, handle disciplinary problems, and work with school staff to ensure that mental health, substance abuse, and other relevant issues are addressed.

POOC regularly attend school activities, sporting events, attendance hearings, and meetings. By working closely with school personnel, Officers are able to provide both supervision and support to help students avoid anti-social behavior. Additionally, the presence of an Officer on campus has a positive impact on the school environment.

Certified Drug Detection Canine Team

During 2017-2018, a Probation Officer III was designated as a canine handler and the Department obtained a drug detection canine. The canine has been certified by the California Narcotic Canine Association and can detect a variety of narcotics, including heroin, cocaine, rock cocaine, methamphetamine, crystal methamphetamine, and marijuana.

During 2019-2020, the Department plans to make the canine a dual-purpose canine, which can also detect weapons.

Reconnect Day Reporting Center

The Reconnect Day Reporting Center offers an alternative to incarceration at Juvenile Hall. The program is a San Joaquin County Office of Education school named One Reconnect. Officers supervise youth attending the One Reconnect school and provide daily evidence-based programming curricula designed to reduce recidivism in youth.

Canlis Basement Capital Improvement Project

The Canlis Basement Capital Improvement Project is intended for the interior improvements within the existing Canlis building to provide for the Community Accountability and Prevention Services (CAPS) Unit and the Reconnect Day Reporting Center program. The project was budgeted in 2018-2019 for \$675,000, however, the project is currently in the initial design phase and no appropriations have been expended. Currently, there is a Purchase Order totaling \$23,700 in place for design costs. General Services does not anticipate this project going beyond the design phase in 2019-2020, therefore, funding for the project is not included in the 2019-2020 recommended budget. The Department will continue to track progress and return to the Board of Supervisors in 2019-2020 for approval of project funding if necessary.

Family Focused Intervention Team (FFIT)

In 2017-2018, FFIT was restored with the addition of two Probation Officers, which are assigned to the Adult Intensive Programming Unit. During 2018-2019, this program became a standalone unit with the transfer of a Probation Unit Supervisor and the addition of a Probation Officer II. In 2019-2020, an additional Probation Officer I position will be added.

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FFIT Officers provide wraparound case management services to parents who are under probation jurisdiction and significant risk factors exist for children in the home. The goal of the program is to intervene in these high-risk families to prevent/reduce violence in the home by providing case management services and evidence-based programming to directly address the needs of the families. The long-term program goal is to positively impact these at-risk children, thus preventing their ultimate entry into the juvenile justice system. The program will assist clients in providing an appropriate environment in which to raise children and remain crime-free, while offering appropriate supervision and support to these high-risk families. Targeted families will include those that suffer from mental illness, substance abuse issues, and/or are homeless.

Transitional Age Youth (TAY)

In 2019-2020, the TAY unit is being created to address the needs of clients ages 18 to 25 years-old that are deemed to be at high-risk for re-offending. Recent studies and research have shown this population of clientele is still undergoing significant cognitive brain development and are in need of additional services.

The unit is designed to provide added support and supervision for at-risk young adults including, but not limited to, mental health, education, job training and assistance, and cognitive behavioral programming. Officers assigned to the unit are trained in the principles of effective correctional interventions and cognitive behavioral curricula.

Data gathered from the AB 109 Year 6 Report shows that 81% of the 18 to 25 year-old population who have prior convictions have at least one arrest and 63% have at least one conviction within three years from their release from custody. The arrest rate is 14.4% higher and the conviction rate is 11% higher than the remaining population.

The Probation Department has identified a gap in services for those juveniles who are over the age of 18 but are still under the jurisdiction of the Juvenile Court. Currently, this population receives limited services from the Probation Department. As a result, the Department is forming a cross-divisional unit to provide a vast array of services to meet the needs of this population. A Probation Unit Supervisor and Probation Officer I/II position will be funded from JSLEA. The unit will also include Probation Officers funded through AB 109, SB 678, and the Adult Division budgets.

Positive Youth Justice Initiative (PYJI)

The Probation Department received grant funding from Sierra Health Foundation for the PYJI beginning in 2012. Although grant funding ended December 31, 2017, the Department is sustaining key pieces of the initiative. The system's grant focused on four cornerstones: Positive Youth Development, Trauma Informed Care, Wraparound Services, and Organizational Development, in an effort to promote improved health and positive social outcomes for crossover youth. The Department has embedded the four cornerstones into policies, procedures, and practices.

In order to sustain this initiative, the Department is funding 50% of a Management Analyst II position from this budget (the remaining 50% from the Adult-SB 678 budget), who will continue to be the liaison between the community-based organizations and the Probation Officers; schedule and host youth orientations; and manage and oversee referrals to community-based organizations. Funding will continue to be provided to three community-based organizations for working with youth in the areas of providing linkages to pro-social activities and supports, outreach, counseling, civil engagement, and community support.

Neighborhood Service Centers (NSC)

The NSC program is operated by the San Joaquin Community Partnership for Families. NSCs co-locate services and support, providing opportunities for families in underserved, high-risk neighborhoods. The effort focuses on reducing the number of youth that ultimately come to the attention of the juvenile justice system and other "high-end" social services systems.

Each of the five NSCs serves a geographic area of 15,000-20,000 residents. The Centers feature a wide range of services and activities such as integrated service teams, food pantries, recreation programs, after school tutoring, and income tax assistance. NSC locations include:

1. Dorothy L. Jones Family Resource Center, Stockton
2. Diamond Cove II Family Resource Center, Stockton
3. Lodi Family Resource Center, Lodi
4. Villa Monterey Family Resource Center, Stockton
5. Tracy Family Resource Center, Tracy

A total of \$600,000 in JSLEA funding will be used in 2019-2020 to continue operation of the Centers, fund a mobile NSC, provide services at the Reconnect Day Reporting Center, and provide referrals for clients diverted from the Court process.

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Workload Data

	-----Actual-----			Est./Act. 2018-2019	Projected 2019-2020
	2015-2016	2016-2017	2017-2018		
Probation Officers on Campus					
<i>Average Caseload Size</i>					
<i>Bear Creek High School</i>	2	1	2	2	1
<i>Cesar Chavez High School</i>	5	4	3	2	1
<i>Edison High School</i>	5	7	7	4	3
<i>Franklin High School</i>	5	3	4	4	3
<i>Jane Fredrick Continuation</i>	7	6	6	4	5
<i>John McCandless Continuation</i>	2	0	0	1	1
<i>Kimball High School</i>	2	1	1	1	1
<i>Liberty High School</i>	3	2	0	1	0
<i>Lincoln High School</i>	2	1	1	1	1
<i>Lodi High School</i>	2	0	0	1	1
<i>Plaza Robles High School</i>	1	2	3	3	3
<i>Ronald E. McNair High School</i>	3	3	3	2	2
<i>Stagg High School</i>	2	5	5	3	4
<i>Stockton USD Alt. Schools</i>	3	1	3	3	3
<i>Tokay High School</i>	1	2	1	1	1
<i>Tracy High School</i>	2	1	0	1	1
<i>Tracy USD Alternative Schools</i>	4	7	8	4	4
<i>West (Merrill) High School</i>	2	1	3	3	3
<i>Weston Ranch High School</i>	1	1	3	2	1
<i>County Office of Education</i>	54	52	54	34	33
<i>Miscellaneous (youth in transition)</i>	44	35	37	28	28
<i>Total</i>	152	135	144	105	100
<i>Informal/Deferred Entry of Judgement</i>	72	87	78	83	88
<i>Intakes Processed</i>	34	31	41	35	28
<i>Walk-In Contacts</i>	197	192	132	190	200
Reconnect Day Reporting Center					
<i>Average Daily Population</i>	12	12	11	12	13
Family Focused Intervention Team					
<i>Average Caseload Size</i>	N/A	N/A	82	100	120
Transitional Age Youth					
<i>Average Caseload Size</i>	N/A	N/A	N/A	N/A	40