

2022800000—Probation-Juvenile Detention

Law & Justice

Stephanie L. James, Chief Probation Officer

General Fund	2017-2018 Actual	2018-2019 Adjusted	2019-2020 Requested	2019-2020 Recommended	Increase/ (Decrease)
Expenditures					
Salaries & Benefits	\$13,245,327	\$15,439,899	\$15,568,950	\$15,568,950	\$129,051
Services & Supplies	2,271,281	2,729,082	3,079,068	3,079,068	349,986
Centrally-Budgeted Expenses	463,419	601,986	1,690,357	1,690,357	1,088,371
Other Charges & Uses	176	300,300	600,300	600,300	300,000
Fixed Assets	340,380	0	0	0	0
Total Expenditures	\$16,320,583	\$19,071,267	\$20,938,675	\$20,938,675	\$1,867,408
Expenditure Reimbursements	(1,070,908)	(1,018,633)	(1,159,307)	(1,159,307)	(140,674)
Total Appropriations	\$15,249,675	\$18,052,634	\$19,779,368	\$19,779,368	\$1,726,734
Earned Revenues By Source					
Interest/Rents	\$417	\$365	\$430	\$430	\$65
Aid From Other Governments	3,840,664	3,983,907	4,534,903	4,534,903	550,996
Charges For Services	65,929	0	0	0	0
Miscellaneous Revenues	2,971	2,248	3,924	3,924	1,676
Total Revenues	\$3,909,981	\$3,986,520	\$4,539,257	\$4,539,257	\$552,737
Net County Cost	\$11,339,694	\$14,066,114	\$15,240,111	\$15,240,111	\$1,173,997
Staffing					
Allocated Positions	119.0	118.0	118.0	118.0	0.0
Temporary (Full-Time Equivalent)	5.7	5.3	5.6	5.6	0.3
Total Staffing	124.7	123.3	123.6	123.6	0.3

Purpose

Section 850 of the Welfare and Institutions Code mandates counties to: provide a juvenile detention hall; that it not be connected with any jail or prison; and that it be managed and controlled by the Chief Probation Officer.

Peterson Juvenile Hall is San Joaquin County's secure youth detention facility. The facility is operated by the Probation Department and provides humane, temporary, and secure care of youth whose cases are pending disposition in the Juvenile Court. Probation also operates a Juvenile Camp (Camp Peterson), Electronic Monitoring, and Home Supervision Programs.

The Juvenile Detention budget funds the operation of the Juvenile Hall, Camp Peterson, In-Custody Assessment/Court Transportation Unit, Work Project Program, and Youth Advocacy Unit.

Major Budget Changes

Salaries & Employee Benefits

- \$129,986 Salary and benefits adjustments.
- (\$935) Decrease in extra-help.

Services & Supplies

- \$200,000 Increase in vocational education program costs.
- \$91,777 Increase in food service contract costs.
- \$55,000 Increase in uniform costs.
- \$30,000 Increase in juvenile clothing costs.

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- \$24,794 Increase in utility costs.
- \$19,262 Increase in fleet services, guard services, and allocated department services costs.
- \$16,864 Increase in miscellaneous incentive costs.
- \$10,644 Increase in home detention equipment costs.
- \$10,000 Increase in contract service costs for Juvenile Detention Kids Club.
- \$10,000 Increase in facilities maintenance costs.
- \$10,000 Increase in landscape equipment costs.
- (\$50,000) Decrease in technical assistance costs.
- (\$49,113) Decrease in School Nutrition program costs.
- (\$16,260) Decrease in Community-Based Organizations (CBO) costs.
- (\$10,000) Decrease in household expenses.

Centrally-Budgeted Expenses

- \$13,456 Increase in radio maintenance charges.
- (\$104,183) Decrease in Workers' Compensation and Casualty insurance costs.
- \$1,173,499 Addition of Countywide Cost Allocation Plan charges.

Other Charges

- \$360,210 Increase in youth commitment costs to Division of Juvenile Justice.

Expenditure Reimbursements

- \$143,174 Increase in reimbursement from the Youthful Offender Block Grant (YOBG).

Revenues

- \$374,360 Increase in Proposition 172 funding.
- \$233,626 Increase in State funding.
- (\$39,358) Decrease in Reducing Racial Ethnic Disparities (RRED) grant.
- (\$17,873) Decrease in School Nutrition funding.

Program Discussion

The 2019-2020 recommended budget for Juvenile Detention totals \$20,938,675, which is an increase of \$1,867,408 from the 2018-2019 adjusted budget. This change primarily reflects salary and benefits adjustments, increases in vocational education programs, youth meals, uniforms, program expenses, utilities and equipment costs, and the addition of the Countywide Cost Allocation Plan charges, partially offset with decreases in school nutrition program costs, CBO costs, household expenses, technical assistance costs, and allocated insurance costs.

Juvenile Hall's Board of State and Community Corrections' Rated Capacity is 179 beds. However, in 2011-2012, a housing unit was taken off-line due to budget cuts during the recession. In 2017-2018, the Department returned the funding for vacant Juvenile Detention Officer positions to the County General Fund to take a second housing unit off-line due to the low census. Currently, Juvenile Hall is funded for 120 beds; however, if the juvenile population rises above this level, the Department will return to the Board of Supervisors to recommend positions are reinstated to maintain minimum staffing levels required by the State.

Juvenile Camp Program

Camp Peterson is a structured residential program that serves as an alternative to out-of-home placement for moderate to high-risk youth who are at risk of increased delinquency. The program is housed in a two-dormitory, minimum-security facility adjacent to Juvenile Hall with a rated capacity of 45 beds. The 10 to 12 month program promotes the values and rewards of self-discipline, accountability, responsibility, tolerance, respect, sobriety, physical and academic education, basic life skills, and hard work. This program has three goals: 1) to provide a secure, intensive, evidence-based treatment program for moderate to high-risk youth; 2) to reduce the length of stay and recidivism; and 3) to provide high-quality, intensive aftercare services that support community and family reunification/stability. The program is based on a Cognitive-Behavioral Therapy model, using the

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Programming Passport, with a focus on targeting criminogenic risk factors through cognitive restructuring and skill acquisition.

In-Custody Assessment & Court Transportation Units

The In-Custody Assessment Unit reviews all admissions/bookings from law enforcement agencies in accordance with mandates in the Welfare and Institutions Code. The Unit utilizes the evidence-based Detention Risk Assessment Instrument to determine if youth should remain detained or be released from custody.

The Unit is responsible for population management at Juvenile Hall. This includes assessing all youth for eligible releases and where appropriate, requesting modifications with the Juvenile Court to utilize detention alternatives such as Home Supervision/House Arrest, Global Positioning Satellite, and the Work Project Program. These functions are critical in ensuring the County remains in compliance with regulations and Juvenile Hall's rated and operational capacity.

The Court Transportation Unit is responsible for monitoring high-risk youth being transported to adult court, medical and dental appointments, or the State Division of Juvenile Justice (DJJ). These high-risk transports require multiple armed Probation Officers, as well as Juvenile Detention Officers, to accompany and supervise the youth.

Work Project Program

The Work Project Program is an alternative to detention with staff overseeing court-ordered youth on weekends and during summer vacation. The program is responsible for maintaining the grounds at the Juvenile facilities. Due to significant staffing issues at Juvenile Detention, staff assigned to the program were pulled to meet the minimum staffing ratios on the housing units. It is hoped the program will be fully reinstated in 2019-2020 as staffing levels improve.

Vocational Educational Programs

In 2018-2019, the Department contracted with the San Joaquin County Office of Education (SJCOE) to have their local Conservation Corps institute a vocational educational program with Camp Peterson Youth to learn about irrigation, landscape installation, and maintenance.

During 2019-2020, the Department will be offering a culinary vocational educational program in partnership with the Food Service Provider to Juvenile Hall and Camp Peterson youth. This program will provide youth with training in kitchen basics, food service management, and ServeSafe, and will provide practical work experience.

Youth Advocacy Unit

The Youth Advocacy Unit ensures that essential and mandated services are provided in a timely, unbiased, consistent, and effective manner. Staff serve as Due Process and Grievance hearing officers, and members of the Use of Force Review Committee. Staff coordinate weekly meetings to discuss concerns involving youth exhibiting behavioral or disciplinary issues. Staff also prepare an Institutional Assessment and Case Plan for each youth detained over 30 days, conducting re-assessments every six months or when there is a significant event in the youth's life, and assist in developing an aftercare re-entry plan and transitional plans when youth are released back into the community.

The Unit, in collaboration with Victor Community Support Services, is responsible for facilitating various cognitive behavioral group sessions throughout all the housing units and for providing evidence-based programming to long-term youth at Juvenile Hall based on individual criminogenic needs.

Staff monitors all pre-dispositional youth placed on the Global Positioning Satellite or Home Supervision/House Arrest as an alternative to incarceration. This Unit also oversees the Behavior Management System (incentives and awards program). With the assistance of the Table Community Foundation, the Unit operates the "Dream Center" where youth earn the weekly and monthly privileges of participating in a variety of fun recreational activities, including video games, painting, gardening, and craft projects.

In collaboration with the SJCOE, the Unit operates a library "The Book Nook" inside Juvenile Detention. The Unit facilitates regular access for all youth in an effort to encourage reading and improve literacy.

Reducing Racial & Ethnic Disparities (R.R.E.D.) Grant

From 2014 through 2018, the Department received a R.R.E.D. grant from the Board of State and Community Corrections (BSCC). This grant sought to address the disproportionate rates of contact by minority youth throughout the juvenile justice system. Although funding for this program has been eliminated, various components of the R.R.E.D. program have been sustained, including data collection, Implicit Bias training for new staff and law enforcement partners, quarterly Executive Steering Committee meetings, and services and activities in the identified high-risk areas, which are being provided by CBOs.

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Supplemental Request

The Probation Department is requesting supplemental funding of \$261,319 for the following:

Proposition 57

Funding is requested in the amount of \$261,319 due to increased costs as a result of the passage of Proposition 57. There has been a decrease in youth being tried as adults and an increase in youth being sentenced to the California Department of Corrections and Rehabilitation-DJJ from Juvenile Court. The cost charged by the State for these youth is \$24,000 per year, with many youth receiving multiple-year sentences. The appellate court determined Proposition 57 was retroactive to youth who were still in the process of being tried as adults. In 2018, the Department experienced a significant increase in the number of youth being sentenced to DJJ out of Juvenile Court. The Department anticipates 20 youth in DJJ in 2019-2020, which will result in spending \$480,000 annually for additional State costs. New legislation Senate

Bill (SB) 1391 also went into effect on January 1, 2019, and now prohibits youth aged 14 or 15 from being tried as adults. There are 15 youth cases pending transfer hearings. It is anticipated this new legislation will result in 5 additional youth being committed to DJJ out of Juvenile Court, which would result in an additional \$120,000 in spending annually for additional State Costs. Expenditures as a result of this new legislation total \$600,000 in 2019-2020.

The department initially budgeted \$300,000 for 2019-2020 for Proposition 57 impacts and requested supplemental funding of \$300,000. However, due to a Net County Cost contribution adjustment within the Probation department, \$38,681 in additional funding was allocated to the proposed budget for a total of \$338,681. This resulted in a reduction in the supplemental request funding amount from \$300,000 to \$261,319.

The recommended budget has been augmented by \$261,319 in order to address this request.

Workload Data

	-----Actual-----			Est./Act. 2018-2019	Projected 2019-2020
	2015-2016	2016-2017	2017-2018		
Juvenile Hall					
<i>Average Daily Population (ADP)</i>	98	97	90	88	85
<i>Admissions</i>	1,076	1,012	856	730	685
<i>Average Length of Stay (Days)</i>	28	29	37	34	35
<i>Average Length of Stay (Days)</i>					
<i>Youth Found Unfit for Juvenile Court</i>	164	279	749	312	320
<i>Commitments (x, of ADP)</i>	38%	30%	26%	28%	30%
Juvenile Camp Program					
<i>Average Daily Population</i>	19	21	24	21	30
Total Detention Facilities ADP	117	118	114	109	115
Juvenile Court Work Project					
<i>Average Daily Attendance</i>	5	2	0	0	3
Electronic Monitoring					
<i>Regular Average Daily Caseload</i>	25	29	48	55	60
Home Supervision					
<i>Regular Average Daily Caseload</i>	41	34	27	19	16